

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

* * * * *

In the matter of the application of)
NAVIGATOR TELECOMMUNICATIONS, LLC,) Case No. U-11848
for a license to provide basic local exchange service)
on a resold basis in selected Ameritech Michigan)
exchanges.)

In the matter of the application of)
CONCERT COMMUNICATIONS SALES LLC) Case No. U-11951
to provide local exchange services throughout)
Michigan in local exchanges currently serviced by)
Ameritech Michigan and GTE North Incorporated.)

In the matter of the application of)
PRIMUS TELECOMMUNICATIONS, INC., for a) Case No. U-12360
license to provide basic local exchange telecommu-)
nications service in all exchanges and zones currently)
served by Ameritech Michigan, GTE North Incorp-)
orated, and Contel of the South, Inc., d/b/a GTE)
Systems of Michigan.)

In the matter of the application of the)
CITY OF HILLSDALE ADVANCED) Case No. U-12484
COMMUNICATIONS UTILITY OF THE)
BOARD OF PUBLIC UTILITIES for a license to)
provide basic local exchange service in selected)
exchanges currently served by Ameritech Michigan.)

In the matter of the application of)
NAVIGATOR TELCOMMUNICATIONS, LLC,) Case No. U-12557
to amend the geographic service area of its license to)
provide basic local exchange service to encompass)
all of the zones and exchanges in Michigan currently)
served by GTE North Incorporated, Contel of the)
South, Inc., d/b/a GTE Systems of Michigan, and)
Ameritech Michigan.)

In the matter of the application of)
BELL CONNECT, INC., for a license to provide)
basic local exchange service.)
_____)

Case No. U-12742

In the matter of the application of)
MEDIAGATE COMMUNICATIONS, INC.,)
for a license to provide basic local exchange service in)
all zones and exchanges in the service areas of)
Verizon North Inc., Verizon North Systems,)
CenturyTel of Michigan, Incorporated, CenturyTel of)
Northern Michigan, Incorporated, CenturyTel of)
Midwest-Michigan, Incorporated, and CenturyTel of)
Upper Michigan, Incorporated.)
_____)

Case No. U-12870

In the matter of the application of)
ERNEST COMMUNICATIONS, INC., for a license)
to provide basic local exchange service throughout the)
state of Michigan in the zone and exchange areas)
served by Ameritech Michigan, Verizon North Inc.,)
Contel of the South, Inc., d/b/a Verizon North)
Systems, CenturyTel of Michigan, Inc., CenturyTel of)
Northern Michigan, Inc., CenturyTel Midwest, Inc.,)
and CenturyTel of the Upper Peninsula, Inc.)
_____)

Case No. U-12993

In the matter of the application of)
WAYPOINT TELECOMMUNICATIONS, LLC,)
for a license to provide basic local exchange service.)
_____)

Case No. U-13090

In the matter of the application of)
CM TEL (USA) LLC for a license to provide basic)
local exchange service in the zone and exchange areas)
presently served by Verizon North Inc. and Contel of)
the South, Inc., d/b/a Verizon North Systems, and)
SBC Ameritech Michigan.)
_____)

Case No. U-13810

In the matter of the application of)
AFFORDABLE VOICE COMMUNICATIONS, INC.,) Case No. U-14047
for a license to provide basic local exchange services)
in the LATA exchanges currently served by SBC)
Michigan, Verizon North Inc. and Contel of the South,)
Inc., d/b/a Verizon North Systems, and other)
incumbent local exchange carriers.)

In the matter of the application of)
INFOTELECOM, LLC, for a license to provide) Case No. U-14433
basic local exchange service throughout the state of)
Michigan in the zone and exchange areas served by)
Verizon North Inc. and Contel of the South, Inc., d/b/a)
Verizon North Systems, and SBC Michigan.)

In the matter of the application of)
IBFA ACQUISITION COMPANY, LLC, for a) Case No. U-14479
license to provide basic local exchange service in the)
LATA exchanges currently served by SBC Michigan)
and Verizon North Inc. and Contel of the South, Inc.,)
d/b/a Verizon North Systems.)

In the matter of the application of)
COST PLUS COMMUNICATIONS, LLC, for a) Case No. U-14931
license to provide basic local exchange service)
throughout Michigan in the zones and exchanges)
served by Verizon North Inc., Contel of the South,)
Inc., d/b/a Verizon North Systems, and AT&T)
Michigan.)

In the matter of the application of)
MARKUR COMMUNICATIONS, LLC, for a) Case No. U-15435
license to provide basic local exchange service)
throughout the state of Michigan.)

In the matter of the application of)
iNETWORKS GROUP, INC., for a license to) Case No. U-15798
provide basic local exchange service.)

In the matter of the application of)
DYNALINK COMMUNICATIONS, INC., for a) Case No. U-16002
license to provide basic local exchange service.)

In the matter of the application of)
DRENTH TELECOM LLC for a license to)
provide basic local exchange service.)
_____)

Case No. U-16236

In the matter of the application of)
NETARX LLC for a license to provide basic local)
exchange service.)
_____)

Case No. U-16286

In the matter of the application of)
IBC TELECOM CORP. for a license to provide)
basic local exchange service.)
_____)

Case No. U-16391

In the matter, on the Commission's own motion, to)
commence formal basic local exchange service license)
revocation proceedings against)
AFFORDABLE VOICE COMMUNICATIONS,)
INC., BT COMMUNICATIONS SALES LLC,)
f/k/a CONCERT COMMUNICATIONS SALES)
LLC, CALL GIANT, INC., f/k/a BELL)
CONNECT, INC., CITY OF HILLSDALE)
ADVANCED COMMUNICATIONS)
UTILITY OF THE BOARD OF PUBLIC)
UTILITIES, COMNET (USA) LLC, f/k/a CM)
TEL (USA) LLC, COST PLUS)
COMMUNICATIONS, LLC, DRENTH)
TELECOM LLC, DYNALINK COMMUN-)
ICATIONS, INC., ERNEST COMMUNICAT-)
IONS, INC., IBC TELECOM CORP., IBFA)
ACQUISITION COMPANY, LLC, iNETWORKS)
GROUP, INC., INFOTELECOM, LLC, MARKUR)
COMMUNICATIONS, LLC, MEDIAGATE)
COMMUNICATIONS, INC., NAVIGATOR)
TELECOMMUNICATIONS, LLC, NETARX)
LLC, PRIMUS TELECOMMUNICATIONS, INC.,)
and WAYPOINT FIBER NETWORKS, LLC.,)
f/k/a WAYPOINT TELECOMMUNICATIONS,)
LLC)
_____)

Case No. U-18008

At the April 14, 2016 meeting of the Michigan Public Service Commission in Lansing,
Michigan.

PRESENT: Hon. Sally A. Talberg, Chairman
Hon. Norman J. Saari, Commissioner

ORDER

In each of the above separately captioned proceedings, the Commission granted the named applicant a license to provide basic local exchange service in Michigan pursuant to the licensing provisions set forth in the Michigan Telecommunications Act, 1991 PA 179, MCL 484.2101 *et seq.* Acquisition of a license to provide basic local exchange service carries with it certain responsibilities, including, but not limited to, the duty to “Comply with all federal and state requirements regarding truth in billing, and E 9-1-1 services and basic local exchange services.” MCL 484.2305b. Moreover, providers of basic local exchange service are obligated to obey the lawful orders of the Commission and to respond promptly to reasonable requests from the Commission Staff (Staff).

It has been brought to the Commission’s attention by the Staff that the providers listed in the case captions of this proceeding may have been deficient in attending to the statutory and regulatory responsibilities of licensed basic local exchange service providers. MCL 484.2601(d) authorizes the Commission to revoke a provider’s license to provide basic local exchange service. In Michigan, a formal action to revoke a license must be preceded by an informal notice to the licensee of the intended action and an opportunity for the licensee “to show compliance with all lawful requirements for retention of the license.” MCL 24.292; *Rogers v Cosmetology Board*, 68 Mich App 751; 244 NW2d 20 (1976).

On January 14, 2015, Robin Ancona, Director of the Commission's Telecommunications Division, sent a letter to each of these 19 licensees. The licensees were advised that the purpose of the January 14, 2015 letter was to "ascertain whether [the] company wishes to retain its license" to provide basic local exchange service in Michigan. In each letter, the licensee was notified of past unsuccessful attempts by the Staff to contact the licensee by regular mail, telephone, and e-mail. The letters informed these providers to "respond to this inquiry no later than 45 days from the date of this letter and indicate if the company intends to retain its license and is providing service, or has ceased operations." Finally, each letter notified the licensee that "[i]f no response is received, the Commission will take the necessary steps to commence the process of revoking [its] license." None of the providers responded to Ms. Ancona's letter.

Finding that the preliminary steps for license revocations required in MCL 24.292 and *Rogers v Cosmetology Board, supra*, had been completed, the Commission issued an order on December 22, 2015, commencing formal proceedings to revoke the licenses of the providers listed in the captions of this proceeding. In the December 22 order, the Commission directed each listed provider that wished to retain its license to provide basic local exchange service to file an intervention in Case No. U-18008 by January 25, 2016, and to appear at a February 10, 2016 joint hearing before Administrative Law Judge Martin D. Snider (ALJ). The Commission further directed that, if a provider did not intervene in the proceeding and/or failed to attend the February 10, 2016 hearing, the ALJ shall, after receipt of testimony and exhibits from the Staff, render a Proposal for Decision (PFD) with regard to the issue of whether that provider's license to provide basic local exchange service should be revoked immediately by the Commission.

Five of the 19 original listed providers have since surrendered their licenses and are dismissed from this proceeding. On January 4, 2016, BT Communications Sales LLC, f/k/a Concert

Communications Sales LLC, notified the Commission of its intent to surrender its license to provide basic local exchange service. On January 19, 2016, the Commission issued an order in Case No. U-11951 granting the request to surrender the license.

On January 7, 2016, Dynalink Communications, Inc., notified the Commission of its intent to surrender its license to provide basic local exchange service. On January 19, 2016, the Commission issued an order in Case No. U-16002 granting the request to surrender the license.

On January 22, 2016, Primus Telecommunications, Inc., notified the Commission of its intent to surrender its license to provide basic local exchange service. On February 11, 2016, the Commission issued an order in Case No. U-12360 granting the request to surrender the license.

On January 25, 2016, iNetworks Group, Inc., notified the Commission of its intent to surrender its license to provide basic local exchange service. On February 11, 2016, the Commission issued an order in Case No. U-15798 granting the request to surrender the license.

On January 28, 2016, Markur Communications, LLC, notified the Commission of its intent to surrender its license to provide basic local exchange service. On February 11, 2016, the Commission issued an order in Case No. U-15435 granting the request to surrender the license.

At the February 10 hearing, the Staff's testimony and exhibits were received into evidence. None of the providers appeared at the hearing. The Staff's evidence demonstrated that the remaining 14 listed providers are not providing basic local exchange service, and no longer possess sufficient technical, financial, and managerial resources and abilities to provide basic local exchange service in Michigan. MCL 484.2303(1); 1 Tr 7-22.

On March 10, 2016, the ALJ issued a PFD in which he recommends that the Commission revoke the licenses of the remaining 14 captioned providers. Exceptions were due March 31, 2016. No exceptions were filed.

The Commission adopts the PFD¹ and finds that the 14 providers listed in the PFD have failed to meet the statutory and regulatory responsibilities of providers of basic local exchange service, and the license of each listed provider is hereby revoked.

THEREFORE, IT IS ORDERED that the license to provide basic local exchange service of each of the following providers is revoked: Affordable Voice Communications, Inc., Call Giant, Inc., f/k/a Bell Connect, Inc., City of Hillsdale Advanced Communications Utility of the Board of Public Utilities, Comnet (USA) LLC, f/k/a CM Tel (USA) LLC, Cost Plus Communications, LLC, Drenthe Telecom LLC, Ernest Communications, Inc., IBC Telecom Corp, IBFA Acquisition Company, LLC, Infotelecom, LLC, MediaGate Communications, Inc., Navigator Telecommunications, LLC, Netarx LLC, and Waypoint Fiber Networks, LLC, f/k/a Waypoint Telecommunications, LLC.

The Commission reserves jurisdiction and may issue further orders as necessary.

¹ The license expansion granted to Navigator Telecommunications, LLC, in Case No. U-12557 is included in the revocation proceeding, along with revocation of the original license in Case No. U-11848.

Any party desiring to appeal this order must do so by the filing of a claim of appeal in the Michigan Court of Appeals within 30 days of the issuance of this order, under MCL 484.2203(12). To comply with the Michigan Rules of Court's requirement to notify the Commission of an appeal, appellants shall send required notices to both the Commission's Executive Secretary and to the Commission's Legal Counsel. Electronic notifications should be sent to the Executive Secretary at mpscdockets@michigan.gov and to the Michigan Department of the Attorney General - Public Service Division at pungpl@michigan.gov. In lieu of electronic submissions, paper copies of such notifications may be sent to the Executive Secretary and the Attorney General - Public Service Division at 7109 W. Saginaw Hwy., Lansing, MI 48917.

MICHIGAN PUBLIC SERVICE COMMISSION

Sally A. Talberg, Chairman

Norman J. Saari, Commissioner

By its action of April 14, 2016.

Mary Jo Kunkle, Executive Secretary

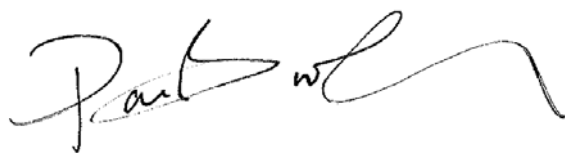
PROOF OF SERVICE

STATE OF MICHIGAN)

Case No. U-11848 et al

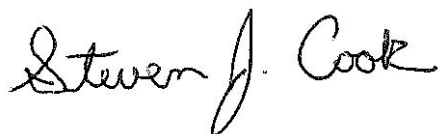
County of Ingham)

Paige Bialke being duly sworn, deposes and says that on April 14, 2016 A.D. she served a copy of the attached Commission order by first class mail, postage prepaid, or by inter-departmental mail, to the persons as shown on the attached service list.



Paige Bialke

Subscribed and sworn to before me
This 14th day of April 2016



Steven J. Cook
Notary Public, Ingham County, Michigan
As acting in Eaton County
My Commission Expires: April 30, 2018

Service List U-11848

Navigator Telecommunications LLC
8525 Riverwood Park Drive
PO Box 13860
North Little Rock AR 72113-3860

Service List U-12360

Primus Telecommunications Inc
7901 Jones Branch Drive, Suite 900
McLean VA 22102

Service List U-12557

Navigator Telecommunications LLC
8525 Riverwood Park Drive
PO Box 13860
North Little Rock AR 72113-3860

Service List U-13810

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Los Angeles CA 90017

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Cleveland OH 44115

Service list U-14479

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Service list U-14931

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Service list U-15435

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Service List U-16002

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Julie Laine

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P R O O F O F S E R V I C E

STATE OF MICHIGAN)

Case No. U-18008

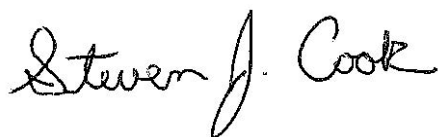
County of Ingham)

Lisa Felice being duly sworn, deposes and says that on April 14, 2016 A.D. she electronically notified the attached list of this **Commission Order (Commission's Own Motion) via e-mail transmission**, to the persons as shown on the attached service list (Listserv Distribution List).



Lisa Felice

Subscribed and sworn to before me
this 14th day of April 2016



Steven J. Cook
Notary Public, Ingham County, Michigan
As acting in Eaton County
My Commission Expires: April 30, 2018

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