

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

TESTIMONY
OF
INDIANA MICHIGAN POWER COMPANY

VOLUME I

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OF
HELEN J. MURRAY

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ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q Please state your name, position and business address.**

2 A. My name is Helen J. Murray. I am President and Chief Operating Officer of
3 Indiana Michigan Power Company (I&M or Company), One Summit Square,
4 P.O. Box 60, Fort Wayne, Indiana 46801.

5 **Q. Please summarize your educational background and business
6 experience.**

7 A. I hold a bachelor degree in computer technology from Purdue University and
8 a master's of business administration degree from the University of Notre
9 Dame. I have completed American Electric Power's (AEP) Executive
10 Management Development Program at The Ohio State University and the
11 Economic Development Training program at Ball State University. I joined
12 I&M in 1977 as a programmer. After progressing to positions of increased
13 responsibility in programming, I was promoted to Administrative Assistant to
14 the South Bend, Indiana Division Manager in 1992. I was named St.
15 Joseph/Benton Harbor, Michigan, District Manager in 1994 with responsibility
16 for distribution, customer services, and community affairs.

17 I transferred to the AEP Service Corporation (AEPSC), a corporate
18 support service subsidiary of AEP Company, Inc. (AEP), in 1996 to manage
19 the implementation of a centralized customer information system. In 2000, I
20 was named AEPSC Director-Business Systems and in January 2004
21 Director-Billing and Credit Operations. Subsequently, I was promoted to Vice

1 President of Customer Operations with responsibility for the AEP System
2 Customer Solution (Call) Centers, billing, credit and collection, information
3 technology, and customer services support. I became President and Chief
4 Operating Officer of I&M on November 1, 2006.

5 **Q. What are your duties as President and Chief Operating Officer?**

6 A. I am responsible for the safe, reliable, and efficient day-to-day operation of
7 I&M. I am accountable and responsible for I&M's financial performance, and
8 the quality of the services we provide to our customers, including distribution
9 service, customer services, community affairs, and economic development
10 activities. In addition, I represent I&M as it interacts with other units of the
11 AEP System.

12 **Q. What is the purpose of your testimony in this proceeding?**

13 A. The purpose of my testimony is to generally describe the relationship
14 between AEP and I&M and the responsibilities faced by I&M as a member of
15 the AEP system, including participation in the AEP System Pool. I will
16 describe the benefits to customers derived from our membership in the AEP
17 system as well as the general structure of I&M and its service territory. I will
18 also discuss the long term strategy of the Company and the specific
19 challenges it faces, such as providing the reliability our customers expect,
20 complying with existing and anticipated environmental regulations, and
21 encouraging and educating I&M's customers about the benefits of using our
22 service more efficiently. In addition, my testimony provides a general
23 overview of I&M's rate history and our current request for a rate increase. I

1 will describe the reasons for the requested rate relief and the major elements
2 of the filing, including merging of the two existing rate areas and the proposed
3 rate adjustment mechanisms designed to track costs and align our rates. I
4 introduce I&M's proposal for a Michigan Major Storm Damage Restoration
5 Reserve. Last, I will identify the witnesses who will describe I&M's costs,
6 revenues and operations in detail.

7 **Q. Are you sponsoring any exhibits in this proceeding?**

8 A. Yes. I am sponsoring the following exhibits:

9 Exhibit I&M-1 (HJM-1)- Index of Witnesses and Subject Matters

10 Exhibit I&M-2 (HJM-2) – Comparison of Average Residential Rates
11 Based on 1,000 kWh as of December 2009 Versus I&M Proposed

12 **Q. Please outline the major elements and summarize the Company's**
13 **testimony in this filing.**

14 A. This is I&M's first base rate case before the Commission in nearly twenty
15 years and I&M's first Michigan base rate case of the 21st Century. Significant
16 changes, both internal and external to I&M, have occurred. I&M's testimony
17 will detail the resources needed to provide customers with the service they
18 will value going forward.

19 We welcome the opportunity to present comprehensive and detailed
20 descriptions of who we are, what we do, and how we plan to continue to
21 provide low cost, reliable electric service to our customers. To that end, we
22 will be presenting 16 witnesses who are responsible for supporting the

1 various aspects of our business and this filing. Exhibit I&M-1 (HJM-1)
2 identifies the Company's witnesses and the subject areas of their testimonies.

3 I&M is presenting testimony and evidence from numerous subject
4 matter experts responsible for providing generation, transmission, and
5 distribution services. We will also present financial experts to discuss the
6 financial condition and needs of the Company and technical witnesses to
7 describe the level of costs and revenues going forward. We will also offer
8 witnesses to support our proposed cost allocations and rate design.

9 Our testimony is intended to present a complete picture of our
10 business, including our membership in the AEP System. It is our intent to
11 provide the Commission with the information necessary to justify the
12 reasonableness of the Company's requested rates and rate design.

I&M and the AEP System

13 **Q. Please describe the relationship between AEP and I&M.**

14 A. AEP is a holding company that owns eleven different operating companies,
15 one of which is I&M. In key respects, the operating units function as an
16 integrated utility system that provides electric service to 5.2 million customers
17 located in eleven states. AEP provides corporate support services to the
18 operating companies through AEPSC to effectively manage the costs of joint
19 activities such as human resources, accounting, finance and legal.

1 I&M is located in the AEP System-East Zone¹, which is an integrated
2 generation and transmission network that includes over 28,580 megawatts
3 (MWs) of generating capacity and approximately 22,600 miles of transmission
4 lines located in Indiana, Kentucky, Michigan, Ohio, Tennessee, Virginia, and
5 West Virginia. AEP's operating units, including I&M, are responsible for day-
6 to-day operations and management of local business affairs.

7 **Q. Please explain the AEP System Interconnection (Pool) Agreement.**

8 A. AEP coordinates the provision of generating services through AEPSC under
9 the AEP Pool Agreement that allocates the cost and responsibility among the
10 pool members. I&M, Appalachian Power Company (APCo), Columbus
11 Southern Power Company (CSP), Kentucky Power Company (KPCo) and
12 Ohio Power Company (OPCo) are the five AEP System operating companies
13 (hereafter AEP System-East Zone) which are members of the AEP Power
14 Pool established pursuant to the FERC-approved AEP Pool Agreement.
15 Although each operating company owns specific generating facilities, the AEP
16 System is designed, built and operated on an integrated system basis. The
17 AEP Pool Agreement defines the rights and obligations of the five operating
18 companies (each called a member) and sets out the methodology for
19 allocating the responsibilities among the members.

¹ The AEP System-East Zone consists of the following operating companies with generation capabilities - Indiana Michigan Power Company, Columbus Southern Power Company, Appalachian Power Company, Kentucky Power Company, and Ohio Power Company. In addition, there are two operating companies located within the AEP System-East Zone, Kingsport Power Company and Wheeling Power Company, that do not have generation capabilities.

1 The ability of I&M to rely on the AEP Pool Agreement has benefited
2 I&M's customers. First, it allowed I&M to build large, coal and nuclear base-
3 load units that produce low cost power. I&M can rely on the AEP Pool
4 Agreement to meet its needs at peak, rather than building its own peaking
5 generation.

6 Second, it has allowed I&M to weather prolonged outages of its own
7 generating units through low cost purchases from the AEP Pool Agreement
8 rather than having to obtain higher cost power from the market.

9 Third, it has allowed AEP to market its surplus capacity and energy to
10 the market through an asset optimization organization created within AEPSC
11 known as AEP Commercial Operations, the net benefit of which is shared by
12 the AEP East pool members. AEP took the risk of crafting the talent and the
13 resources needed to go beyond ordinary utility off-system sales efforts so that
14 the generating assets of I&M and the other AEP Pool Agreement members
15 could be optimized through the skill and experience of a world class
16 organization.

17 Last, I&M's share of current capacity settlement credits, resulting from
18 I&M's surplus capacity position relative to the AEP Pool Agreement, partially
19 offsets I&M's cost increases. Company witness Allen discusses the AEP Pool
20 Agreement in additional detail.

21 **Q Please discuss the FERC-approved AEP Transmission Agreement.**

1 A. Under the Transmission Agreement², I&M and the other AEP East Operating
2 members share the cost of the AEP transmission system. Because I&M has
3 relatively more transmission investment than other AEP companies in the
4 transmission pool, it receives payments from those companies. Company
5 witness Bethel discusses the Transmission Agreement in additional detail.

6 **Q. Do I&M's customers receive additional benefits from I&M's membership**
7 **in the AEP System?**

8 A. Yes. I&M's membership allows it access to the corporate support services
9 offered by AEPSC. These services are provided at cost and reflect
10 economies and efficiencies that would not otherwise be available to secure
11 these services on a stand alone basis.

12 Customers have benefited from I&M's share of AEPSC's success in
13 the off-system sales (OSS) market. I&M's share of OSS is a result of the skill
14 and experience employed at AEPSC, which goes beyond that of a more
15 traditional utility. Going forward, AEP and I&M are proposing a more
16 equitable sharing of the benefits to reflect the fact that it was AEP's
17 shareholders who sponsored this innovative approach to enhanced sales and
18 bore the risk of its success. Company witness Busby addresses the sharing
19 proposal of OSS margins in greater detail.

20 **Q. Please describe I&M and its organizational structure.**

² On May 5, 2009, AEP provided formal notification to the AEP East state commissions regarding the planned FERC filing to modify the Transmission Agreement between the AEP East companies. On June 5, 2009, AEP initiated Docket No. ER09-1279-000 for this purpose and that case presently remains pending before the FERC. The modified proposal is not reflected in this filing.

1 A. I&M supplies electric service to approximately 583,000 retail customers in
2 southwestern Michigan and northern and east-central Indiana. I&M operates,
3 plant and equipment in Michigan and Indiana that are in service and used and
4 useful in the generation, transmission and distribution of electric service to the
5 public. The Company was organized under the laws of the State of Indiana
6 and received a certificate of authority to transact business in the State of
7 Michigan on March 9, 1925.

8 I&M's four distribution and customer service districts (Benton Harbor,
9 Fort Wayne, South Bend/Elkhart, and Muncie/Marion) are each responsible
10 for a specific geographic portion of I&M's service territory. The Company
11 owns and operates three major generating plants, specifically, the Donald C.
12 Cook Nuclear Plant (Cook Plant) in Bridgman, Michigan, the Rockport Plant
13 (co-owned by AEP Generating Company) in Spencer County, Indiana; and
14 the Tanners Creek Plant in Dearborn County, Indiana. I&M also owns and
15 operates six small hydroelectric plants on the St. Joseph River in
16 southwestern Michigan and northern Indiana. As of December 1, 2009, I&M
17 had approximately 2,700 employees of which approximately 1,500 are
18 located in Michigan. I&M uses approximately 130 contract workers for
19 distribution services related to tree trimming and network distribution. In
20 addition, I&M requires the services of approximately 600-1000 temporary
21 contract workers for planned and unplanned outages at the Cook plant.

1 I&M is subject to the regulatory authority of the Michigan Public
2 Service Commission (MPSC or Commission), the Indiana Utility Regulatory
3 Commission, and the Federal Energy Regulatory Commission.

4 **Q. Please describe I&M's service territory.**

5 A. As of December 1, 2009, I&M supplied retail electric service to approximately
6 128,000 customers in southwestern Michigan and 455,000 customers in
7 northern and east-central Indiana. I&M's Michigan service territory is located
8 in southwest Michigan and is rural in nature serving communities located in
9 the counties of Berrien, Cass, St. Joseph, Van Buren, Kalamzoo, and
10 Allegan. In addition, I&M's Michigan service territory consists of
11 approximately 16 miles of 765 kilovolt (kV), 230 miles of 345 kV, 240 miles of
12 138 kV, and 450 miles of less than 138 kV transmission facilities. This is in
13 addition to more than 5,300 miles of distribution lines and general plant
14 facilities.

15 I&M also provides wholesale electric service in the states of Michigan
16 and Indiana. In Michigan, I&M sells firm wholesale power to Wabash Valley
17 Power Authority (which includes a sale to Midwest Energy Cooperative) and
18 the individual municipalities of Niles, South Haven, Sturgis, Dowagiac, and
19 Paw Paw.

20 I&M is a member of PJM Interconnection, LLC (PJM), which is a
21 regional transmission organization (RTO) serving the eastern portion of the
22 country.

1 **Q. Do AEP and I&M have a long term strategy for meeting customer**
2 **needs?**

3 A. Yes. AEP is pursuing a portfolio of options to address sustainability, including
4 clean coal technologies, carbon capture and storage, nuclear power,
5 renewable energy, and energy efficiency. AEP's long-term strategy is to meet
6 our customers' future needs for electricity through innovation, investment, and
7 efficiency, both as we produce and deliver our service and as our customers
8 consume it. We must help customers understand the value of our product.
9 We also must allow our customers an opportunity to appreciate the value of
10 electricity so they can become decision-makers regarding how much power
11 they want to consume and when they want to consume it.

12 AEP has adopted a strategy to achieve 1,000 MW of demand
13 reduction throughout our states by 2012. To that end, we are working with a
14 third party administrator to introduce energy optimization programs in
15 Michigan. AEP has also adopted a strategy calling for the addition of 2,000
16 MW of renewable energy to our generation portfolio by 2011. This is part of
17 AEP's comprehensive climate change strategy. But to achieve these goals
18 and plans it is important that I&M receive the rate recovery sought in this
19 filing. Currently our rates do not reflect the true cost of providing power and
20 send inappropriately low price signals to our customers. Without the
21 requested adjustment in rates our customers will consume more power than
22 they otherwise would, resulting in our needing to invest more in our system

1 and less successful outcomes in the sustainability programs I have described
2 above.

3 **Q. What are the challenges facing AEP and I&M?**

4 A. AEP and I&M recognize that, as one of the largest electric utility systems in
5 the country, we have substantial impacts on the economy, the environment
6 and the communities we serve. If we are to be successful going forward, we
7 must work with our stakeholders, including our customers and regulators, to
8 build a brighter future together.

9 Essentially, the major challenge facing I&M and AEP is how to
10 continue to provide affordable and reliable electric service when costs are
11 rising and customer needs are changing. The needs of our customers have
12 significantly changed since we were last before this Commission seeking rate
13 relief. The average retail customer is consuming more electricity than ever
14 due to today's digital age and the use of more new electronic devices and
15 appliances. Industrial customers are demanding better reliability and relying
16 more on electronic controls and computers to manage their production
17 facilities and processes. The demand for a constant stream of electricity
18 means our customers are less tolerant of even minor interruptions. While we
19 have invested in maintaining and improving our facilities to ensure reliable
20 service and high quality power, more can be done to better serve our
21 customers' changing needs.

22 We are proud of our heritage as a low-cost provider and appreciate the
23 challenge of maintaining that position in the face of rising costs. Today's

1 reality, however, is that costs to supply reliable, affordable service are going
2 up across the board. Certain aspects of our business face higher costs for
3 labor, fuel, environmental compliance, and energy delivery. We also face
4 new and growing challenges such as security for our generation and
5 transmission facilities that were not present when we were last before the
6 Commission. We are confident that I&M's rates, which have been the lowest
7 among Michigan investor-owned companies, will continue to remain a good
8 value after new rates are established in this case.

9 We know our customers want affordable service and our communities
10 look to us to offer low rates to attract and retain businesses. We are
11 committed to effectively managing our business so that we can meet these
12 challenges, but we will need our customers and regulators to help us continue
13 to be a low-cost, high quality provider of electric service.

14 We are also faced with the uncertainty of how climate change will be
15 resolved and the impact it will have on our customers and the communities
16 we serve. AEP is at the forefront of our industry, leading forward with
17 investments in new technologies and a portfolio of voluntary actions to
18 reduce, avoid or offset greenhouse gases (GHGs). Our Cook Plant, which
19 supplies 2100 MWs of electricity to I&M's customers, is an important part of
20 our energy portfolio and will help us to meet the climate change challenge in
21 Michigan.

I&M Rate History

1 **Q. When was I&M last before the Commission requesting a change in its**
2 **basic rates and charges?**

3 A. As a result of the merger of I&M and Michigan Power, I&M's service area in
4 Michigan consists of two rate areas, the St. Joseph Rate Area and the Three
5 Rivers Rate Area. I&M's existing retail electric rates in the St. Joseph Rate
6 Area were established pursuant to the Commission's Order Approving
7 Settlement Agreement dated February 12, 1991, in Case No. U-9656. Retail
8 electric rates were established for the Three Rivers Rate Area (then Michigan
9 Power Company) pursuant to the Commission's Order Approving Settlement
10 Agreement dated March 9, 1989, in Case No. U-9205. Three Rivers Rate
11 Area retail electric rates were subsequently reduced by the Commission's
12 Opinion and Order dated December 16, 1999, approving a settlement
13 agreement in Case Nos. U-11181-R, U-11531-R, and U-11792. (Cook
14 settlement case)

15 In addition, I&M's rates include an Energy Optimization Surcharge, in
16 accordance with the Commission's Order Approving Settlement Agreement
17 dated May 12, 2009, in Case No U-15808 and a Nuclear Decommissioning
18 Surcharge first established in accordance with the Commission's Opinion and
19 Order in Case No. U-8559 and most recently modified by a reduction
20 authorized through the Commission Order Approving Settlement Agreement
21 dated September 25, 2007, in Case Nos. U-15162 (Decommissioning
22 Investigation) and U-15276 (Depreciation Request). Also, pursuant to

1 Commission Order Approving Settlement Agreement dated December 16,
2 1999, in Case No. U-12204, I&M's rates include an AEP/CSW (Central and
3 Southwest Corporation) Merger Savings Reduction Rider credit, which will
4 terminate effective with the implementation of new rates for electric service
5 resulting from the instant proceeding as explained by Company witness
6 Krawec.

7 While we know that rate increases are not popular with our customers
8 in these economic times, we welcome the opportunity to open our electric
9 utility operations for review and explain the reasons we now need an increase
10 in our basic rates and charges.

11 **Q. How has the average total bill for a residential customer changed during**
12 **these past 18-20 years?**

13 A. In March 1989, the average total bill for a resident in the Three Rivers Rate
14 Area of I&M using 1,000 kw would have been \$70.47. Twenty years later, as
15 of December 2009, the average total bill for the same customer under existing
16 rates would have increased to only \$72.41. Rates have increased by only
17 2.75% in the last 20 years.

18 In February 1991, the average total bill for a resident in the St. Joseph
19 Rate Area of I&M using 1,000 kw would have been \$55.39. Eighteen years
20 later, as of December 2009, the average total bill for the same customer
21 under existing rates would have increased to only \$63.31. Rates have
22 increased by only 14.30% in the last 18 years.

1 I&M's history of low rates is a remarkable accomplishment and is a
2 compliment to the efforts of our employees working productively and
3 efficiently to meet the needs of our customers. As discussed by Company
4 witness Ehler, recent customer satisfaction surveys indicate our customers
5 generally believe we are doing a good job meeting their needs. Obviously,
6 low rates favorably contribute to that satisfaction and I am proud that I&M has
7 the lowest rates among investor-owned electric companies in Michigan. In
8 addition, taking into consideration I&M's request in this case, I&M will
9 continue to have among the lowest rates among investor owned electric
10 companies in Michigan as shown on Exhibit I&M-2 (HJM-2).

I&M Revenue Request

11 **Q. What is the rate relief being sought by I&M in this proceeding?**

12 A. I&M is requesting that the Commission approve an annual increase (including
13 the requested trackers) in revenues of approximately \$62.5 million, or 29.8%,
14 to be made effective as soon as reasonably possible. The amount is based
15 on a projected calendar test year ended December 31, 2010. Included in this
16 request is the recovery of existing and proposed regulatory assets. Company
17 witnesses Hayes, Hruby, and Krawec will discuss the details of these existing
18 and proposed regulatory assets. I&M is also seeking Commission approval of
19 a unified and expanded PSCR as described by Company witnesses Krawec
20 and Allen and supported by additional witnesses. In addition, I&M is seeking
21 four new trackers.

22 **Q. Generally, why is the requested rate relief necessary?**

1 A. I&M's current rates no longer allow I&M an opportunity to recover its cost of
2 providing service or provide I&M a reasonable opportunity to earn a fair return
3 on invested capital. The rate relief will provide resources to enable I&M to
4 continue to meet the needs of our customers on a going forward basis. While
5 we are working hard to control our operating expenses, we are faced with
6 known increases in costs in nearly every aspect of our business that must be
7 recognized in rates. We are also faced with increased expectations of our
8 customers and known challenges in our ability to continue to use existing
9 equipment and facilities to meet those needs. We are proposing a plan to
10 enhance the reliability of our distribution system, but implementation of this
11 program depends on revenues from this case. We also have plans in place
12 to implement energy efficiency programs for our customers that depend on
13 recovery of net lost revenues in order to hold the company revenue neutral.
14 A third plan that we have is to improve the way we manage our distribution
15 grid, which will help us to reduce outages, improve power quality and
16 reliability, and provide customers with more information and greater control of
17 their usage. Last, I&M seeks to make generation investments with
18 Commission approval. The potential future generation investments will be
19 major in scope and involve projects constructed over a significant period of
20 time.

21 **Q. Can you generally describe the cost increases I&M has experienced**
22 **since the last general rate proceeding?**

1 A. Yes. Although I&M's customers are paying about the same for electricity
2 today as they were in the late 1980's and early 1990's, I&M's operations have
3 experienced cost escalations reflecting inflation and other cost changes over
4 which I&M has limited control. As discussed by Company witness Ehler, the
5 costs of materials and supplies have increased. In addition, the costs of
6 operating our generating plants in a safe and environmentally responsible
7 manner is increasing as discussed by Company witnesses Hruby and Peifer.
8 Further, the costs of reasonably compensating our employees and providing
9 them with work related benefits have also increased. Pension and Other Post
10 Employment Benefit (OPEB) expenses have increased significantly as noted
11 by Company witness Allen.

12 As measured by the Producer Price Index (PPI), excluding food and
13 energy, overall prices have climbed from an index of 124.5 in January 1990 to
14 an index of 172.4 in August 2009, or an increase of 38%. This illustrates that
15 the cost of goods and services in general have increased. I&M has not been
16 immune to these increases. During the same time period, January 1990
17 through August 2009, the Consumer Price Index (CPI) has increased from
18 127.4 to 215.8 or an increase of 69%. While the PPI and CPI do not directly
19 correspond with the changes in utility costs, the difference between the PPI
20 and CPI illustrates the fact that our customers have received an excellent
21 value from our service. However, despite I&M's successful efforts to contain
22 costs and improve productivity, our ability to meet the needs of our customers

1 and maintain our financial condition will suffer if adequate rate relief is not
2 granted.

3 **Q. Has I&M been diligent in controlling its costs?**

4 A. Yes, it has. I&M and its employees are dedicated to providing quality service
5 at an affordable price. We want our customers to appreciate the value our
6 service brings to their lives and, to do so, we have to be efficient and
7 productive in our operations. Our managers are constantly looking for more
8 effective processes and ways to reduce costs. Cost control, process
9 improvement, and technological innovation have contributed to I&M's ability to
10 avoid seeking rate relief over the years. Of course, we balance cost control
11 with the obligation to provide safe and reliable service to customers, as well
12 as our obligation to meet regulatory and legal requirements.

13 **Q. Does I&M have a budgeting process to assist in cost control?**

14 A. Yes, it does. I&M's major functional expenses are closely monitored through
15 the use of annual budgets. The manager in charge of each department,
16 operating district or power plant is primarily responsible for the preparation
17 and submission of its proposed operating budget. Once approved by I&M
18 and AEPSC management, individual managers are responsible and
19 accountable for operating their department within the approved limit. Monthly
20 managerial reports compare actual expenditures to budgeted amounts and
21 are used as an aid in controlling costs. Cost control is a routine part of each
22 manager's job assignment and is a metric for evaluating job performance.

23 **Q. Has I&M taken specific actions to mitigate the need for rate relief?**

1 A. Yes. In the face of rising costs, I&M constantly reviews its operations and
2 implements cost-saving measures when possible. Staffing requirements are
3 routinely evaluated to encourage a more efficient and responsive
4 organization. Programs are implemented to improve productivity, such as the
5 use of helicopters for maintenance on high voltage transmission lines and the
6 development of a computer-based mapping system for distribution circuits. In
7 addition, I&M has skillfully managed its distribution system during summer
8 peak loading by analyzing engineering data and shifting loads to circuits with
9 more available distribution capacity.

10 **Q. What additional issues is I&M facing at this time?**

11 A. When I returned to I&M in 2006 as President, one of my top priorities was to
12 assess the condition of our system and its ability to meet the needs of our
13 customers. I believe that I&M has operated in an efficient and effective
14 manner since its current rates were approved by the Commission in 1989
15 (Three Rivers Rate Area) and 1991 (St. Joseph Rate Area). I&M's
16 employees are committed to providing reliable service and our performance is
17 good. Customers are indicating to us that they are generally satisfied with our
18 service and our customer complaints are relatively low. As I mentioned
19 previously, I&M has worked diligently to avoid the need for increasing rates by
20 identifying and implementing more efficient work practices and by taking
21 advantage of economies of scale.

22 However, we are being challenged by increased demands and aging
23 equipment and have reached a point where additional investments, above

1 normal maintenance and replacement, are appropriately under consideration
2 for all phases of our operations. Specifically, we are evaluating a distribution
3 reliability enhancement program that would enable us to better serve our
4 customers. However, our current rates simply do not provide the necessary
5 resources to allow I&M to meet the technological sophistication and power
6 quality expectations of customers.

7 I&M recognizes the need to provide equipment, technologies, and a
8 work force ready to meet current and future customer expectations, and the
9 need for additional resources to do so. Continual reliance on aging
10 equipment will require an exceptional effort and inevitably increase the
11 operation and maintenance costs of delivering service. However, even with
12 exceptional effort, we may not produce results that achieve the customer
13 expectations in today's technological world without a specific funding
14 mechanism.

15 Since I&M's last rate case, customers have increased their reliance on
16 electronic and digital technologies through more computers, appliances, high
17 definition televisions, and high-tech industrial equipment. Customers are
18 demanding a higher level of power quality from I&M because their
19 sophisticated digital equipment is less tolerant of power quality fluctuations.
20 Given I&M's cost controls and diligence to efficient operation, we have
21 maintained affordable and reliable service, but our customers also continue to
22 develop increasingly greater expectations regarding power quality and
23 reliability. In many instances, I&M's 1950s-vintage equipment is used to

1 serve today's electrical and electronic technologies of customers. New
2 environmental requirements also demand more sophisticated technologies for
3 our generating facilities.

4 I&M is currently engaged in several new technologies in Michigan,
5 including the purchase of wind generation and plug in hybrid cars. I&M seeks
6 the support of the Commission as well as its customers for these efforts and
7 acknowledgement that we are taking the appropriate path to meet the
8 growing technological needs. As discussed further below, the challenges are
9 addressed in part, through I&M's proposed trackers.

Rate Area Consolidation

10 **Q. Is I&M requesting Commission approval to merge the St. Joseph and**
11 **Three Rivers rate areas?**

12 A. Yes, as discussed earlier, I&M's service territory in Michigan is comprised of
13 two separate rate areas, the St. Joseph rate area and the Three Rivers rate
14 area. The Three Rivers rate area is the former Michigan Power Company
15 territory. I&M seeks to merge the two separate rate areas into one area.
16 I&M's request is supported by Company witnesses Krawec, Hix, and Roush.

Trackers

17 **Q. Please explain the trackers I&M is requesting.**

18 A. Historically, I&M has not relied significantly on trackers as a means of
19 adjusting its rates. In this filing the Company is proposing to unify I&M's
20 service territory in Michigan into one rate area and to apply a uniform PSCR

1 clause for both rate areas, as discussed by Company witness Krawec and
2 supported by other witnesses.

3 In addition to the expanded and uniform PSCR clause, I&M's
4 Application also requests new trackers, specifically, the Generation
5 Investment Tracker, the gridSMARTSM tracker, the Net Lost Revenue
6 Recovery Tracker and the Enhanced Distribution Reliability Tracker.
7 Establishing this kind of regulatory treatment in a general rate case in
8 conjunction with an overall review of I&M's other costs and revenues is proper
9 as these are clearly costs that are appropriate to be recognized in rates. I will
10 explain the trackers in further detail below.

11 **Q. Please explain I&M's proposal to unify the PSCR clause.**

12 A. As discussed above, I&M seeks approval to combine the two rate areas into
13 one and unify the two PSCR clauses. Currently, the PSCR clauses in St.
14 Joseph and Three Rivers, as established in separate cases, track different
15 expenses. I&M's proposal will align the Three Rivers PSCR clause with the
16 St. Joseph PSCR clause and be similar in nature to other Michigan utilities
17 PSCR clauses. Company witnesses Krawec, Allen, and Bethel describe
18 I&M's proposal and explain the expanded unified PSCR clause in additional
19 detail.

20 **Q. Please describe I&M's Off-System Sales proposal to be included in the**
21 **unified PSCR clause.**

22 A. I&M, as a member of the AEP System, receives a proportionate share of the
23 OSS margins created by AEPSC as it operates in the wholesale market.

1 AEPSC has significantly invested in the technologies, skills, and expertise to
2 succeed in the wholesale market, but the results are variable in nature and
3 market conditions are beyond the control of AEPSC and I&M.

4 I&M proposes that I&M's margins from OSS be shared between I&M
5 and its customers through the PSCR. I&M proposes to share OSS margins
6 50/50 with customers. Company witness Busby will further explain I&M's
7 proposal.

8 **Q. Please explain why these proposed trackers are reasonable and**
9 **appropriate.**

10 A. The proposed trackers are reasonable and appropriate because the
11 expenses to be tracked are volatile, significant and, in some cases, beyond
12 the control of I&M or mandated. Another benefit of rate adjustment
13 mechanisms is to lower the overall cost to customers by spreading project
14 costs over time and reassuring investors of the chance of recovery. In order
15 to meet the challenges facing I&M, I&M needs to make substantial
16 investments in its facilities. I&M plans to invest in various projects and assets
17 to optimize their performance. The capital investments needed to prepare
18 I&M to meet the needs of its customers going forward necessarily come from
19 cash from operations and debt issuances. Investors and market analysts look
20 at the ratemaking treatment afforded a company's investments by regulatory
21 commissions when making investment and ratings decisions. If they are
22 confident that a company will be allowed timely recovery of its investments,
23 they will be more inclined to invest in that company or rate it more favorably,

1 which is critical to being able to maintain the credit quality and lower the cost
2 of capital required to be able to fund the initial projects I&M is proposing.

3 **Q. Please describe the gridSMARTSM Tracker.**

4 A. Our distribution network satisfied yesterday's customers, but is not expected
5 to meet the needs of tomorrow. Modernization of our distribution
6 infrastructure will change how our customers use energy as we
7 communicate more directly about services and prices. In addition, a smarter
8 grid will improve the way we manage demand to economically meet future
9 electric energy needs. It is our challenge to provide for an orderly, cost
10 effective plan that allows us to better manage our system, reduce outages,
11 and improve power quality and reliability. Our plan, if supported by our
12 regulators, also would put greater control of usage in our customers' hands.

13 I&M has dedicated substantial resources to developing a vision of
14 enhancing the distribution and customer service business of the future under
15 an initiative called gridSMARTSM. GridSMARTSM is an initiative which
16 includes a plan to deploy advanced technologies such as advanced
17 metering that will modernize I&M's energy delivery system. The
18 gridSMARTSM tracker will allow I&M to move forward on this initiative.

19 As explained in more detail by Company witness Walter, the
20 gridSMARTSM tracker will recover the costs associated with the four year
21 phase in of customer oriented technologies and programs. In addition, new
22 grid management technologies are designed to improve reliability, achieve
23 energy efficiency, help achieve demand reduction, and position the

1 distribution grid to accommodate and optimize new energy sources and
2 storage options.

3 Because of the planned four year roll out of gridSMARTSM, I&M
4 proposes that the capital and Operation and Maintenance (O&M) costs of the
5 gridSMARTSM program be reviewed and recognized in rates in a timely
6 manner through the gridSMARTSM Tracker.

7 **Q. Please briefly describe the Enhanced Distribution Reliability Tracker**
8 **(EDRT).**

9 A. As explained in more detail by Company witness Ehler, the EDRT will recover
10 the capital and O&M costs associated with the distribution reliability
11 improvement work, specifically, incremental vegetation management. Our
12 customers expect affordable rates and reliable service. I have already
13 described our efforts to operate efficiently so as to keep rates low. The EDRT
14 is a key component for us to be able to satisfy our customer's growing
15 expectations for reliable service. The incremental vegetation management
16 program will prepare the distribution system to better meet the expectations of
17 our customers.

18 Because of the nature of the EDRT plan, I&M proposes that the capital
19 and O&M costs of the distribution reliability enhancement program be
20 reviewed and recognized in rates in a timely manner through the EDRT.

21 **Q. Please describe the Generation Investment Tracker (GIT).**

22 A. AEP and, to a lesser extent, I&M are predominantly coal-based generators of
23 electricity. In addition to existing environmental laws and regulations, climate

1 legislation in the United States is likely to be enacted within the next few
2 years with direct impacts on all fossil fuel use, but especially on coal, which
3 fuels 67% of our generating fleet and half the nation's electricity. This has
4 served I&M and our customers well, as it has allowed us to generate some of
5 the lowest cost power in the country.

6 However, increasing environmental regulations will require additional
7 emission and waste controls to be installed, which will increase the cost of
8 coal-fired generation. In addition, I&M's depreciation rates and depreciation
9 expense are now based on asset service lives that are longer than previously
10 thought possible. It is our challenge to carry out the proper maintenance
11 programs that will allow these lives to be achieved and to do so we need
12 more timely recovery of those costs. As a result, the Company requests a
13 GIT to provide recovery of costs related to significant commission approved
14 generation investment projects as discussed by Company witness Krawec.

15 The GIT will allow I&M to more efficiently reflect in rates the cost for
16 major large generation and environmental projects. I&M is proposing
17 improvements to the Cook nuclear plant and also plans to make required
18 environmental retrofits at the Rockport Plant. Company witness Peifer will
19 discuss the planned retrofit of the environmental controls at the Rockport
20 Plant and Company witness Hruby will describe the potential Cook
21 Improvement Project, both of which are projects that I&M is proposing to
22 include in future GIT filings.

1 **Q. Please describe the Demand-Side Management / Energy Efficiency**
2 **(DSM/EE) Net Lost Revenue proposal.**

3 A. The Company believes it is appropriate to recover net lost revenues in order
4 to make the Company whole for the throughput impacts of mandated energy
5 efficiency programs. Company witness Roush supports the inclusion of net
6 lost revenues in the proposed DSM Net Lost Revenue Tracker.

7 **Q. Please describe I&M's request for an Economic Development Rider**
8 **(EDR).**

9 A. I&M is requesting an EDR to benefit Michigan economic development. The
10 EDR provides limited demand charge reductions under certain criteria to
11 promote economic development. Company witness Hix explains and
12 supports I&M's EDR.

13 **Q. Please describe I&M's proposal regarding a Michigan Major Storm**
14 **Damage Restoration Reserve.**

15 A. As explained by Company witness Krawec, and supported by Company
16 witnesses Ehler, Hayes, and Allen, I&M is proposing a Michigan Major Storm
17 Damage Restoration Reserve. I&M's O&M costs associated with repairs as a
18 result of major storm damage are volatile in nature and this mechanism will
19 address the volatile nature of these costs.

20 **Q. Based on your experience and in your position, do you have an opinion**
21 **on the reasonableness of expenses reflected in I&M's filing and the**
22 **proposed rates?**

1 A. Yes, the projected 2010 expenses are reasonable and necessary to provide
2 safe, adequate and reliable service in the test year. The proposed rates will
3 afford I&M an opportunity to earn a reasonable return on and return of its
4 investments.

5 **Q. Please summarize your testimony in this proceeding.**

6 A. My testimony generally describes the relationship between AEP and I&M, the
7 challenges facing AEP and I&M and our long term strategy. Further, I explain
8 I&M's organization and service territory and review I&M's rate history. I
9 identify the rate relief we are requesting, generally describe the reasons why
10 our current rates are no longer adequate, and discuss I&M's efforts to control
11 the costs we incur to provide service to our customers. I also discuss the
12 reasons for seeking approval of the consolidation and expansion of the PSCR
13 and four new rate adjustment mechanisms that would allow us to track certain
14 costs so that they can be reviewed and recognized in rates in an efficient
15 manner. Further, I discuss the need for I&M to establish a Michigan Major
16 Storm Damage Restoration Reserve. Last, I identify the witnesses who are
17 supporting I&M's request for rate relief in this case.

18 **Q. Does this conclude your pre-filed direct testimony?**

19 A. Yes, it does.

PREFILED DIRECT TESTIMONY OF WILLIAM E. AVERA

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Exhibit

Description

I&M-3 (WEA-1)	Qualifications of William E. Avera
I&M-4 (WEA-2)	DCF Model – Utility Proxy Group
I&M-5 (WEA-3)	Sustainable Growth Rate – Utility Proxy Group
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I&M-8 (WEA-6)	Capital Asset Pricing Model – Utility Proxy Group
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I&M-10 (WEA-8)	Expected Earnings Approach – Utility Proxy Group
I&M-11 (WEA-9)	Capital Structure – Utility Proxy Group

I. INTRODUCTION

1 **Q. Please state your name and business address.**

2 A. William E. Avera, 3907 Red River, Austin, Texas, 78751.

3 **Q. In what capacity are you employed?**

4 A. I am the President of FINCAP, Inc., a firm providing financial, economic, and
5 policy consulting services to business and government.

A. Qualifications

6 **Q. Please describe your qualifications and experience.**

7 A. I received a B.A. degree with a major in economics from Emory University.
8 After serving in the U.S. Navy, I entered the doctoral program in economics
9 at the University of North Carolina at Chapel Hill. Upon receiving my Ph.D.,
10 I joined the faculty at the University of North Carolina and taught finance in
11 the Graduate School of Business. I subsequently accepted a position at the
12 University of Texas at Austin where I taught courses in financial
13 management and investment analysis. I then went to work for International
14 Paper Company in New York City as Manager of Financial Education, a
15 position in which I had responsibility for all corporate education programs in
16 finance, accounting, and economics.

17 In 1977, I joined the staff of the Public Utility Commission of Texas
18 ("PUCT") as Director of the Economic Research Division. During my tenure
19 at the PUCT, I managed a division responsible for financial analysis, cost
20 allocation and rate design, economic and financial research, and data
21 processing systems, and I testified in cases on a variety of financial and
22 economic issues. Since leaving the PUCT, I have been engaged as a

1 consultant. I have participated in a wide range of assignments involving
 2 utility-related matters on behalf of utilities, industrial customers,
 3 municipalities, and regulatory commissions. I have previously testified
 4 before the Federal Energy Regulatory Commission (“FERC”), as well as the
 5 Federal Communications Commission, the Surface Transportation Board
 6 (and its predecessor, the Interstate Commerce Commission), the Canadian
 7 Radio-Television and Telecommunications Commission, and regulatory
 8 agencies, courts, and legislative committees in 42 states, including the
 9 Michigan Public Service Commission (“MPSC” or the “Commission”).¹

10 In 1995, I was appointed by the PUCT to the Synchronous
 11 Interconnection Committee to advise the Texas legislature on the costs and
 12 benefits of connecting Texas to the national electric transmission grid. In
 13 addition, I served as an outside director of Georgia System Operations
 14 Corporation, the system operator for electric cooperatives in Georgia.

15 I have served as Lecturer in the Finance Department at the University
 16 of Texas at Austin and taught in the evening graduate program at St.
 17 Edward’s University for twenty years. In addition, I have lectured on
 18 economic and regulatory topics in programs sponsored by universities and
 19 industry groups. I have taught in hundreds of educational programs for
 20 financial analysts in programs sponsored by the Association for Investment
 21 Management and Research, the Financial Analysts Review, and local
 22 financial analysts societies. These programs have been presented in Asia,
 23 Europe, and North America, including the Financial Analysts Seminar at
 24 Northwestern University. I hold the Chartered Financial Analyst (CFA®)

¹ I previously testified before the MPSC in Case No. U-13531, on behalf of Michigan Bell Telephone Company d/b/a SBC Michigan.

1 designation and have served as Vice President for Membership of the
 2 Financial Management Association. I have also served on the Board of
 3 Directors of the North Carolina Society of Financial Analysts. I was elected
 4 Vice Chairman of the National Association of Regulatory Commissioners
 5 (“NARUC”) Subcommittee on Economics and appointed to NARUC’s
 6 Technical Subcommittee on the National Energy Act. I have also served as
 7 an officer of various other professional organizations and societies. A
 8 resume containing the details of my experience and qualifications is
 9 attached as Exhibit I&M-3 (WEA-1).

B. Overview

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to present to the MPSC my independent
 12 assessment of the fair rate of return on equity (“ROE”) that Indiana Michigan
 13 Power Company (I&M or the Company) should be authorized to earn on its
 14 investment in providing electric utility service. In addition, I also examined
 15 the reasonableness of I&M’s capital structure, considering both the specific
 16 risks faced by I&M, as well as other industry guidelines.

17 **Q. Please summarize the basis of your knowledge and conclusions**
 18 **concerning the issues to which you are testifying in this case.**

19 A. To prepare my testimony, I used information from a variety of sources that
 20 would normally be relied upon by a person in my capacity. In connection
 21 with the present filing, I considered and relied upon corporate disclosures,
 22 publicly available financial reports and filings, and other published
 23 information relating to I&M and its parent company, American Electric Power
 24 Company, Inc. (“AEP”). I also reviewed information relating generally to

1 capital market conditions and specifically to investor perceptions,
 2 requirements, and expectations for electric utilities. These sources, coupled
 3 with my experience in the fields of finance and utility regulation, have given
 4 me a working knowledge of the issues relevant to investors' required return
 5 for I&M, and they form the basis of my analyses and conclusions.

6 **Q. What is the practical test of the reasonableness of the ROE used in**
 7 **setting a utility's rates?**

8 A. The ROE compensates common equity investors for the use of their capital
 9 to finance the plant and equipment necessary to provide utility service.
 10 Investors commit capital only if they expect to earn a return on their
 11 investment commensurate with returns available from alternative
 12 investments with comparable risks. To be consistent with sound regulatory
 13 economics and the standards set forth by the Supreme Court in the
 14 *Bluefield*² and *Hope*³ cases, a utility's allowed ROE should be sufficient to:
 15 (1) fairly compensate investors for capital invested in the utility, (2) enable
 16 the utility to offer a return adequate to attract new capital on reasonable
 17 terms, and (3) maintain the utility's financial integrity.

18 **Q. How is your testimony organized?**

19 A. I first reviewed the operations and finances of I&M and the general
 20 conditions in the electric utility industry and the capital markets. With this as
 21 a background, I conducted various well-accepted quantitative analyses to
 22 estimate the current cost of equity, including alternative applications of the
 23 discounted cash flow ("DCF") model and the Capital Asset Pricing Model
 24 ("CAPM"), as well as reference to expected earned rates of return for

² *Bluefield Water Works & Improvement Co. v. Pub. Serv. Comm'n*, 262 U.S. 679 (1923).

³ *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1 utilities. Based on the cost of equity estimates indicated by my analyses,
 2 I&M's ROE was evaluated taking into account the specific risks and potential
 3 challenges for its jurisdictional electric utility operations in Michigan, as well
 4 as other factors (e.g., flotation costs) that are properly considered in setting
 5 a fair rate of return on equity.

C. Summary of Conclusions

6 **Q. What are your findings regarding the fair rate of return on equity for**
 7 **I&M?**

8 A. Based on the results of my analyses and the economic requirements
 9 necessary to support continuous access to capital, I recommend an ROE for
 10 I&M from the middle of my 10.95 percent to 12.55 percent reasonable
 11 range, or 11.75 percent. The bases for my conclusion are summarized
 12 below:

- 13 • In order to reflect the risks and prospects associated with I&M's
 14 jurisdictional utility operations, my analyses focused on a proxy group
 15 of twenty other utilities with comparable investment risks. Consistent
 16 with the fact that utilities must compete for capital with firms outside
 17 their own industry, I also referenced a proxy group of comparable risk
 18 companies in the non-utility sector of the economy;
- 19 • Because investors' required return on equity is unobservable and no
 20 single method should be viewed in isolation, I applied both the DCF
 21 and CAPM methods, as well as the expected earnings approach, to
 22 estimate a fair ROE for I&M;
- 23 • Based on my evaluation of the strength of the various methods, I
 24 concluded that the cost of equity for the proxy groups of utilities and
 25 non-utility companies is in the 10.8 percent to 12.4 percent range, or
 26 10.95 percent to 12.55 percent after incorporating a minimum
 27 adjustment to account for the impact of common equity flotation
 28 costs;
- 29 • Investors view existing cost recovery mechanisms as supportive of
 30 I&M's financial integrity, but there is no evidence that these provisions

1 will result in a measurable change in the Company's investment risk
 2 or ROE relative to the proxy companies;

- 3 • The reasonableness of an 11.75 percent ROE for I&M is also
 4 supported by the exposures associated with the Company's nuclear
 5 generation, environmental mandates, and the need to support access
 6 to capital.

7 **Q. What other evidence did you consider in evaluating your ROE**
 8 **recommendation in this case?**

9 A. My recommendation was reinforced by the following findings:

- 10 • Sensitivity to financial market and regulatory uncertainties has
 11 increased dramatically and investors recognize that constructive
 12 regulation is a key ingredient in supporting utility credit standing and
 13 financial integrity; and,
 14 • Providing I&M with the opportunity to earn a return that reflects these
 15 realities is an essential ingredient to support the Company's financial
 16 position, which ultimately benefits customers by ensuring reliable
 17 service at lower long-run costs.

18 **Q. What is your conclusion as to the reasonableness of I&M's capital**
 19 **structure?**

20 A. Based on my evaluation, I concluded that a common equity ratio of 49.52
 21 percent represents a reasonable capitalization for I&M. This conclusion was
 22 based on the following findings:

- 23 • The common equity ratio implied by I&M's capital structure is
 24 consistent with the capitalizations maintained by the proxy group of
 25 electric utilities based on data at year-end 2008 and near-term
 26 expectations;
 27 • The additional leverage implied by I&M's obligations under operating
 28 leases warrant a more conservative financial posture; and,
 29 • The requested capitalization reflects the need to support the credit
 30 standing and financial flexibility of I&M as the Company seeks to fund
 31 system investments and meet the requirements of customers.

II. FUNDAMENTAL ANALYSES

1 **Q. What is the purpose of this section?**

2 A. As a predicate to subsequent quantitative analyses, this section briefly
 3 reviews the operations and finances of I&M. In addition, it examines the
 4 risks and prospects for the electric utility industry and conditions in the
 5 capital markets and the general economy. An understanding of the
 6 fundamental factors driving the risks and prospects of electric utilities is
 7 essential in developing an informed opinion of investors' expectations and
 8 requirements that are the basis of a fair rate of return.

A. Indiana Michigan Power Company

9 **Q. Briefly describe I&M.**

10 Q. Headquartered in Fort Wayne, Indiana, I&M is principally engaged in the
 11 generation, transmission, and distribution of electric power. The Company
 12 provides electric service to approximately 582,000 retail customers in
 13 northern and eastern Indiana and southwestern Michigan, with Michigan
 14 accounting for approximately 128,000 of this total. In addition to providing
 15 retail electric utility service, the Company also sells electric power at
 16 wholesale to municipalities and other utilities. Sales to residential customers
 17 comprised 38 percent of retail revenues, with 30 percent to commercial, and
 18 32 percent to industrial and other end-users. At year-end 2008, I&M's total
 19 assets amounted to \$6.2 billion, with total revenues amounting to
 20 approximately \$2.2 billion.

21 I&M, along with other operating subsidiaries of AEP, is party to an
 22 interconnection agreement that defines how they share the costs and
 23 benefits associated with their respective generating plants. I&M operates

1 approximately 4,511 megawatts (MW) of generating capacity including the
 2 portion of Rockport Plant owned by AEP Generating Company. The two
 3 units of the Donald C. Cook Nuclear Plant (Cook Plant) account for 2,191
 4 MW of this total. While nuclear generation normally accounts for
 5 approximately 50 percent of energy produced by I&M, the Company was
 6 forced to shut down Unit 1 in September 2008 due to severe vibrations
 7 caused by turbine blade failure. While I&M expects to resume low-power
 8 operation of Unit 1 of the Cook Plant before year-end 2009, it does not
 9 expect a return to full power until 2011.

10 I&M's transmission and distribution facilities consist of over 23,000
 11 miles of transmission and distribution lines. I&M is a member of the PJM
 12 Interconnection, LLC (PJM), a FERC-approved RTO, and provides
 13 transmission service pursuant to the PJM Open Access Transmission Tariff
 14 (OATT). The Company's retail utility operations are subject to the
 15 jurisdiction of the MPSC and the Indiana Utility Regulatory Commission, with
 16 wholesale transmission operations being regulated by the FERC.
 17 Additionally, I&M's Cook Plant is subject to licensing and oversight by the
 18 Nuclear Regulatory Commission ("NRC").

19 **Q. Please describe the AEP System.**

20 A. AEP delivers electricity to more than 5 million customers across 11 states,
 21 including Ohio, Indiana, West Virginia, Virginia, Kentucky, Michigan,
 22 Tennessee, Oklahoma, Texas, Louisiana, and Arkansas. AEP is one of the
 23 largest electric utilities in the U.S., with its combined utility system including
 24 nearly 38,000 MW of generating capacity and over 251,000 miles of
 25 transmission and distribution lines. AEP's electric utility subsidiaries rely
 26 primarily on coal-fired generation, which makes up approximately 65 percent

1 of total system capacity. During 2008, AEP's revenues totaled
 2 approximately \$14.4 billion, with total assets at year-end of \$45.2 billion.

3 **Q. Where does I&M obtain the capital used to finance its investment in**
 4 **electric utility plant?**

5 A. As a wholly-owned subsidiary of AEP, I&M obtains common equity capital
 6 solely from its parent, whose common stock is publicly traded on the New
 7 York Stock Exchange. In addition to capital supplied by AEP, I&M also
 8 issues debt securities directly under its own name.

9 **Q. What credit ratings have been assigned to I&M?**

10 A. Currently, I&M is assigned a corporate credit rating of "BBB" by Standard &
 11 Poor's Corporation (S&P), with Moody's Investors Service (Moody's)
 12 assigning an issuer rating of "Baa2". These ratings are identical to those
 13 assigned to I&M's parent, AEP. Meanwhile, Fitch Ratings Ltd. (Fitch) has
 14 assigned a "BBB-" issuer default rating to I&M, while rating AEP one notch
 15 higher at "BBB".

B. Risks for I&M

16 **Q. How have investors' risk perceptions for the utility industry evolved?**

17 A. Implementation of structural change and related events caused investors to
 18 rethink their assessment of the relative risks associated with the utility
 19 industry. The past decade witnessed steady erosion in credit quality
 20 throughout the utility industry, both as a result of revised perceptions of the
 21 risks in the industry and the weakened finances of the utilities themselves.
 22 As S&P recently concluded:

23 Credit markets are tight. Liquidity is constrained. And
 24 construction, labor, and material costs are soaring. As if that
 25 weren't enough, the U.S. electric utility sector also faces aging

1 infrastructure, declining capacity margins, and increasing
 2 environmental compliance requirements.⁴

3 Similarly, Fitch concluded that the short- and long-term outlook for investor-
 4 owned electric utilities is negative,⁵ while Moody's observed, "Material
 5 negative bias appears to be developing over the intermediate and longer
 6 term due to rapidly rising business and operating risks."⁶

7 **Q. Does I&M anticipate the need for additional capital going forward?**

8 A. Yes. I&M will require capital investment to provide for necessary
 9 maintenance and replacements of its utility infrastructure, as well as to fund
 10 new investment in electric generation, transmission and distribution facilities.
 11 AEP noted in its most recent Form 10-K Report that it plans to invest an
 12 additional \$2.6 billion in utility assets during 2009 alone,⁷ while combined
 13 construction expenditures at I&M are anticipated to total approximately \$360
 14 million. Support for I&M's financial integrity and flexibility will be instrumental
 15 in attracting the capital necessary to fund these projects in an effective
 16 manner.

17 **Q. Is the potential for energy market volatility an ongoing concern for
 18 investors?**

19 A. Yes. In recent years utilities and their customers have had to contend with
 20 dramatic fluctuations in energy costs due to ongoing price volatility in the
 21 spot markets, and investors recognize the prospect of further turmoil in
 22 energy markets. Moody's has warned investors of ongoing exposure to

⁴ Standard & Poor's Corporation, "Recovery Mechanisms Help Smooth Electric Utility Cash Flow And Support Ratings," *RatingsDirect* (Mar. 9, 2009).

⁵ Fitch Ratings, Ltd., "U.S. Utilities, Power and Gas 2009 Outlook," *Global Power North America Special Report* (Dec. 22, 2008).

⁶ Moody's Investors Service, "U.S. Electric Utility Sector," *Industry Outlook* (Jan. 2008).

⁷ American Electric Power Company, Inc., *Form 10-K Report* (Dec. 31, 2008).

1 “extremely volatile” energy commodity costs, including purchased power
 2 prices, which are heavily influenced by fuel costs,⁸ and Fitch noted that
 3 rapidly rising energy costs created vulnerability in the utility industry.⁹

4 For example, while coal has historically provided relative stability with
 5 respect to fuel costs, the Energy Information Administration (EIA), a
 6 statistical agency of the U.S. Department of Energy (DOE), reported that
 7 prices for Central and Northern Appalachia coal spiked from approximately
 8 \$45 per ton in June 2007 to over \$140 per ton in September 2008, before
 9 falling back into the \$40 to \$50 range in September 2009.¹⁰ Similarly, the
 10 EIA documented an increase of 40 percent in the weighted-average price
 11 paid for uranium oxide equivalent in 2008 compared to 2007 price levels,
 12 and coming on the heels of a 76 percent price increase during the previous
 13 year.¹¹ The power industry and its customers have also had to contend with
 14 dramatic fluctuations in gas costs due to ongoing price volatility in the spot
 15 markets. Moody’s concluded that natural gas “remains highly volatile,” and
 16 warned that such price fluctuations “could have a significant impact on a
 17 utility’s liquidity profile.”¹²

18 While expectations for significantly lower power prices reflect weaker
 19 fundamentals affecting current load and fuel prices, investors recognize the
 20 potential that such trends could quickly reverse. Indeed, Fitch highlighted

⁸ Moody’s Investors Service, “Storm Clouds Gathering on the Horizon for the North American Electric Utility Sector,” *Special Comment* at 6 (Aug. 2007).

⁹ Fitch Ratings Ltd., “Staying Afloat: Downstream Liquidity in the Energy and Power Sectors,” *Oil & Gas / Global Power Special Report* (June 16, 2008).

¹⁰ Energy Information Administration, *Coal News and Markets* (Jun. 20 & Sep. 26, 2008, Oct. 13, 2009).

¹¹ Energy Information Administration, *2008 Uranium Marketing Annual Report* (May 26, 2009).

¹² Moody’s Investors Service, “Carbon Risks Becoming More Imminent for U.S. Electric Utility Sector,” *Special Comment* (March 2009).

1 the challenges that such dramatic fluctuations in commodity prices can have
 2 for utilities and their investors and recently noted that “uncertainty regarding
 3 fuel prices, in particular natural gas costs, has made planning for the future
 4 even more problematic.”¹³ The rapid rise in electricity costs that can result
 5 from higher wholesale energy prices has heightened investor concerns over
 6 the implications for regulatory uncertainty. S&P noted that, while timely cost
 7 recovery was paramount to maintaining credit quality in the electric power
 8 sector, an “environment of rising customer tariffs, coupled with a sluggish
 9 economy, portend a difficult regulatory environment in coming years.”¹⁴

10 **Q. What other financial pressures impact investors’ risk assessment of**
 11 **I&M?**

12 A. Investors are aware of the financial and regulatory pressures faced by
 13 utilities associated with rising costs and the need to undertake significant
 14 capital investments. As Moody’s observed:

15 [P]ressures are building. Utilities are facing rising operating costs
 16 and infrastructure investment needs that are prompting them to
 17 seek more-frequent requests for rate relief. Meanwhile, as energy
 18 (and other commodity) costs rise, so does the risk of a consumer
 19 backlash over electric rates that could prompt legislative
 20 intervention or a more contentious atmosphere between utilities
 21 and their regulators.¹⁵

22 Similarly, S&P noted that “heavy construction programs,” along with
 23 rising operating and maintenance costs and volatile fuel costs, were a

¹³ Fitch Ratings, Ltd., “Electric Utility Capital Spending: The Show Will Go On,” *Global Power U.S. and Canada Special Report* (Oct. 14, 2009).

¹⁴ Standard & Poor’s Corporation, “Top 10 U.S. Electric Utility Credit Issues For 2008 And Beyond,” *RatingsDirect* (Jan. 28, 2008).

¹⁵ Moody’s Investors Service, “U.S. Investor-Owned Electric Utilities: Six-Month Industry Update,” *Industry Outlook* (July 2008).

1 significant challenge to the utility industry.¹⁶ Fitch echoed this assessment,
 2 concluding:

3 Continued access to capital at reasonable rates in 2009 remains
 4 uncertain at a time when many utility holding groups have
 5 historically high capital investment programs and will require
 6 ongoing access to reasonably priced capital in order to fund new
 7 investment and refinance maturing debt.¹⁷

8 As noted earlier, investors anticipate that I&M will undertake significant
 9 electric utility capital expenditures. While providing the infrastructure
 10 necessary to meet the energy needs of customers is certainly desirable, it
 11 imposes additional financial responsibilities on the Company.

12 **Q. Are environmental considerations also affecting investors' evaluation**
 13 **of electric utilities, including I&M?**

14 A. Yes. Utilities are confronting increased environmental pressures that could
 15 impose significant uncertainties and costs. In early 2007 S&P cited
 16 environmental mandates, including emissions, conservation, and renewable
 17 resources, as one of the top ten credit issues facing U.S. utilities.¹⁸
 18 Similarly, Moody's noted that "the prospect for new environmental emission
 19 legislation – particularly concerning carbon dioxide – represents the biggest
 20 emerging issue for electric utilities,"¹⁹ while Fitch observed that "the
 21 structure, timing and implementation is still uncertain."²⁰

¹⁶ Standard & Poor's Corporation, "Ratings Roundup: Utility Sector Experienced Equal Number Of Upgrades And Downgrades During Second Quarter Of 2008," *RatingsDirect* (Jul. 22, 2008).

¹⁷ Fitch Ratings Ltd., "U.S. Utilities, Power and Gas 2009 Outlook," *Global Power North America Special Report* (Dec. 22, 2008).

¹⁸ Standard & Poor's Corporation, "Top Ten Credit Issues Facing U.S. Utilities," *RatingsDirect* (Jan. 29, 2007).

¹⁹ Moody's Investors Service, "U.S. Investor-Owned Electric Utilities," *Industry Outlook* (Jan. 2009).

²⁰ Fitch Ratings, Ltd., "U.S. Utilities, Power and Gas 2009 Outlook," *Global Power North America Special Report* (Dec. 22, 2008).

1 At the national level, the Obama administration has taken a far more
 2 active stance towards energy and environmental policy. It has endorsed the
 3 American Clean Energy and Security Act of 2009 (“ACES”), passed by the
 4 House of Representatives on June 26, 2009. In addition to creating a
 5 comprehensive, economy-wide cap-and-trade regulatory framework, ACES
 6 would reduce carbon emissions 17 percent by 2020 compared to 2005
 7 levels and require electric utilities to meet 20 percent of their electricity
 8 needs from renewable sources by 2020.²¹ Compliance with these evolving
 9 standards will undoubtedly require significant capital expenditures,
 10 especially for utilities like I&M that depend significantly on coal-fired
 11 generation. S&P concluded, “Although we expect the cap-and-trade
 12 program to be economywide and affect a variety of sectors, it will
 13 disproportionately affect the power sector.”²² S&P recently emphasized that
 14 because of uncertainty over the details and timing of future limits on CO₂
 15 emissions, existing ratings do not fully reflect the impact of carbon risks.²³

16 **Q. What other exposures should be considered in evaluating I&M’s**
 17 **financial requirements?**

18 A. As noted earlier, the Cook Plant’s two nuclear units account for
 19 approximately 50 percent of the generating capacity operated by I&M. While
 20 nuclear power confers advantages in terms of fuel cost savings and
 21 diversity, investors also associate nuclear facilities with risks that are not

²¹ Michigan has adopted a renewable portfolio standard that mandates utilities to obtain at least 10 percent of their retail electricity supply from renewable energy sources by 2015.

²² Standard & Poor’s Corporation, “The Potential Credit Impact Of Carbon Cap-And-Trade Legislation On U.S. Companies,” *RatingsDirect* (Sep. 14, 2009).

²³ *Id.*

1 encountered with other sources of generation. S&P has long recognized the
 2 additional risks posed by nuclear facilities, as reflected in a 1994 article:

3 Operating and maintaining [nuclear plants] is more complex
 4 compared with fossil plants because of safety considerations and
 5 the additional safety equipment and operational controls
 6 required.²⁴

7 More recently, Moody's confirmed that "ownership of nuclear generating
 8 facilities brings a higher level of complexity associated with operating and
 9 maintaining the units."²⁵

10 As Moody's noted, "[O]ne of the biggest risks associated with nuclear
 11 generation is an unanticipated extended outage," concluding that "an
 12 extended outage can significantly stress an owner's liquidity and over-all
 13 financial profile."²⁶ In addition, longer-term uncertainties regarding the
 14 disposal of spent fuel and the ultimate costs of decommissioning continue to
 15 accompany any investment in nuclear generating facilities. In order to
 16 mitigate against these potential exposures, Moody's cited the importance of
 17 a constructive regulatory relationship and "a need to establish financial
 18 policies over the near-term aimed at producing very strong financial credit
 19 ratios in order to maintain a given rating."²⁷

²⁴ Standard & Poor's Corporation, "Measuring Nuclear Risk in a Competitive Environment,"
CreditWeek (Aug. 8, 1994).

²⁵ Moody's Investors Service, "New Nuclear Generation in the United States: Keeping Options Open
 vs. Addressing An Inevitable Necessity," *Special Comment* (Oct. 2007).

²⁶ *Id.*

²⁷ *Id.*

D. Impact of Capital Market Conditions

1 **Q. What are the implications of recent capital market conditions?**

2 A. The financial and real estate crisis that began during the third quarter of
 3 2008 led to unprecedented price fluctuations in the capital markets as
 4 investors dramatically revised their risk perceptions and required returns. As
 5 a result of investors' trepidation to commit capital, stock prices declined
 6 sharply while the yields on corporate bonds experienced a dramatic
 7 increase.

8 With respect to utilities specifically, as of September 30, 2009, the
 9 Dow Jones Utility Average stock index remained almost 30 percent below
 10 the level of June 30, 2008. This sell-off in common stocks and sharp
 11 fluctuations in utility bond yields reflect the fact that the utility industry was
 12 not immune to the impact of financial market turmoil and the ongoing
 13 economic downturn. As the Edison Electric Institute ("EEI") noted in a letter
 14 to Congressional representatives as the financial crisis intensified, capital
 15 market uncertainties have serious implications for utilities and their
 16 customers:

17 In the wake of the continuing upheaval on Wall Street, capital
 18 markets are all but immobilized, and short-term borrowing costs
 19 to utilities have already increased substantially. If the financial
 20 crisis is not resolved quickly, financial pressures on utilities will
 21 intensify sharply, resulting in higher costs to our customers and,
 22 ultimately, could compromise service reliability.²⁸

23 Similarly, an October 1, 2008, *Wall Street Journal* report confirmed
 24 that utilities had been forced to delay borrowing or pursue more costly

²⁸ *Letter to House of Representatives*, Thomas R. Kuhn, President, Edison Electric Institute (Sep. 24, 2008).

1 alternatives to raise funds.²⁹ Meanwhile, a Managing Director with Fitch
 2 observed that “significantly higher regulated returns will be required to
 3 attract equity capital.”³⁰ In December 2008, Fitch confirmed “sharp repricing
 4 of and aversion to risk in the investment community,” and noted that the
 5 disruptions in financial markets and the fundamental shift in investors’ risk
 6 perceptions has increased the cost of capital for utilities:

7 While credit is available to investment-grade issuers in the
 8 utilities, power and gas sectors, it is more expensive, particularly
 9 when viewed against the easy money environment which
 10 prevailed for most of this decade.³¹

11 Fitch recently concluded, “While utilities maintained relatively good market
 12 access during the credit crisis, the cost of capital is higher than prior to the
 13 credit crisis, and bank credit remains relatively tight.”³²

14 **Q. Has the economy in I&M’s service territory felt the impact of the global**
 15 **recession?**

16 A. Yes. Investors recognize that electric utilities such as I&M are not immune
 17 to the declining sales and cash flow that accompanies an economic
 18 downturn. The economy in southwest Michigan has been hard-hit during the
 19 ongoing recession. For example, the unemployment rate in St. Joseph
 20 County reached 16.5 percent in June 2009, with the Board of
 21 Commissioners concluding that “the breadth of the distress ... loss of jobs,

²⁹ Smith, Rebecca, “Corporate News: Utilities’ Plans Hit by Credit Markets,” *Wall Street Journal* at B4 (Oct. 1, 2008).

³⁰ Fitch Ratings Ltd., “EEI 2008 Wrap-Up: Cost of Capital Rising,” *Global Power North America Special Report* (Nov. 17, 2008).

³¹ Fitch Ratings Ltd., “U.S. Utilities, Power and Gas 2009 Outlook,” *Global Power North America Special Report* (Dec. 22, 2008).

³² Fitch Ratings Ltd., “Electric Utility Capital Spending: The Show Will Go On,” *Global Power U.S. and Canada Special Report* (Oct. 14, 2009).

1 home foreclosures, and rapidly declining property values” warranted a
 2 formal designation of the area as a “Recovery Zone” under the terms of the
 3 American Recovery and Reinvestment Act of 2009.³³ Fitch noted that one
 4 of the primary rating concerns for I&M “primarily relate to I&M’s exposure to
 5 industrial customers (33% of 2008 retail revenues) in local service territories
 6 with struggling economies.”³⁴

7 **Q. What do these events imply with respect to the ROE for utilities such**
 8 **as I&M?**

9 A. No one knows the future of our complex global economy. We know that the
 10 financial crisis that accelerated in 2008 had been building for a long time,
 11 but few predicted that the economy would fall as rapidly as it has, or that
 12 bond yields would fluctuate as dramatically as they did. While conditions in
 13 the economy and capital markets appear to have stabilized, investors are
 14 apt to react swiftly and negatively to any future signs of trouble in the
 15 financial system or economy. Given the importance of reliable electric
 16 power for customers and the economy, it would be unwise to ignore
 17 investors’ increased sensitivity to risk in evaluating the Company’s ROE.

III. CAPITAL MARKET ESTIMATES

18 **Q. What is the purpose of this section?**

19 A. This section presents capital market estimates of the cost of equity. First, I
 20 address the concept of the cost of common equity, along with the risk-return
 21 tradeoff principle fundamental to capital markets. Next, I describe DCF and

³³ *Resolution Designating a “Recovery Zone” for Recovery Zone Facility Bonds and Recovery Zone Economic Development Bonds*, St. Joseph County Board of Commissioners (Oct. 6, 2009).

³⁴ Fitch Ratings Ltd., “Indiana Michigan Power Co.,” *Global Power U.S. and Canada Credit Analysis* (Apr. 30, 2009).

1 CAPM analyses conducted to estimate the cost of common equity for
 2 benchmark groups of comparable risk firms and evaluate expected earned
 3 rates of return for utilities. Finally, I examine flotation costs, which are
 4 properly considered in evaluating a fair rate of return on equity.

A. Economic Standards

5 **Q. What role does the rate of return on common equity play in a utility's**
 6 **rates?**

7 A. The return on common equity is the cost of inducing and retaining
 8 investment in the utility's physical plant and assets. This investment is
 9 necessary to finance the asset base needed to provide utility service.
 10 Investors will commit money to a particular investment only if they expect it
 11 to produce a return commensurate with those from other investments with
 12 comparable risks. Moreover, the return on common equity is integral in
 13 achieving the sound regulatory objectives of rates that are sufficient to: 1)
 14 fairly compensate capital investment in the utility, 2) enable the utility to offer
 15 a return adequate to attract new capital on reasonable terms, and 3)
 16 maintain the utility's financial integrity. Meeting these objectives allows the
 17 utility to fulfill its obligation to provide reliable service while meeting the
 18 needs of customers through necessary system expansion.

19 **Q. What fundamental economic principle underlies the cost of equity**
 20 **concept?**

21 A. The fundamental economic principle underlying the cost of equity concept is
 22 the notion that investors are risk averse. In capital markets where relatively
 23 risk-free assets are available (e.g., U.S. Treasury securities), investors can
 24 be induced to hold riskier assets only if they are offered a premium, or

1 additional return, above the rate of return on a risk-free asset. Because all
 2 assets compete with each other for investor funds, riskier assets must yield
 3 a higher expected rate of return than safer assets to induce investors to
 4 invest and hold them.

5 Given this risk-return tradeoff, the required rate of return (k) from an
 6 asset (i) can generally be expressed as:

7
$$k_i = R_f + RP_i$$

8 where: R_f = Risk-free rate of return, and
 9 RP_i = Risk premium required to hold riskier asset i .

10 Thus, the required rate of return for a particular asset at any time is a
 11 function of: (1) the yield on risk-free assets, and (2) the asset's relative risk,
 12 with investors demanding correspondingly larger risk premiums for bearing
 13 greater risk.

14 **Q. Is there evidence that the risk-return tradeoff principle actually**
 15 **operates in the capital markets?**

16 A. Yes. The risk-return tradeoff can be readily documented in segments of the
 17 capital markets where required rates of return can be directly inferred from
 18 market data and where generally accepted measures of risk exist. Bond
 19 yields, for example, reflect investors' expected rates of return, and bond
 20 ratings measure the risk of individual bond issues. The observed yields on
 21 government securities, which are considered free of default risk, and bonds
 22 of various rating categories demonstrate that the risk-return tradeoff does, in
 23 fact, exist in the capital markets.

1 **Q. Does the risk-return tradeoff observed with fixed income securities**
 2 **extend to common stocks and other assets?**

3 A. It is generally accepted that the risk-return tradeoff evidenced with long-term
 4 debt extends to all assets. Documenting the risk-return tradeoff for assets
 5 other than fixed income securities, however, is complicated by two factors.
 6 First, there is no standard measure of risk applicable to all assets. Second,
 7 for most assets – including common stock – required rates of return cannot
 8 be directly observed. Yet there is every reason to believe that investors
 9 exhibit risk aversion in deciding whether or not to hold common stocks and
 10 other assets, just as when choosing among fixed-income securities.

11 **Q. Is this risk-return tradeoff limited to differences between firms?**

12 A. No. The risk-return tradeoff principle applies not only to investments in
 13 different firms, but also to different securities issued by the same firm. The
 14 securities issued by a utility vary considerably in risk because they have
 15 different characteristics and priorities. Long-term debt is senior among all
 16 capital in its claim on a utility's net revenues and is, therefore, the least risky.
 17 The last investors in line are common shareholders. They receive only the
 18 net revenues, if any, remaining after all other claimants have been paid. As
 19 a result, the rate of return that investors require from a utility's common
 20 stock, the most junior and riskiest of its securities, must be considerably
 21 higher than the yield offered by the utility's senior, long-term debt.

22 **Q. What does the above discussion imply with respect to estimating the**
 23 **cost of common equity for a utility?**

24 A. Although the cost of common equity cannot be observed directly, it is a
 25 function of the returns available from other investment alternatives and the
 26 risks to which the equity capital is exposed. Because it is not readily

1 observable, the cost of common equity for a particular utility must be
 2 estimated by analyzing information about capital market conditions
 3 generally, assessing the relative risks of the company specifically, and
 4 employing various quantitative methods that focus on investors' required
 5 rates of return. These various quantitative methods typically attempt to infer
 6 investors' required rates of return from stock prices, interest rates, or other
 7 capital market data.

8 **Q. Did you rely on a single method to estimate the cost of common equity**
 9 **for I&M?**

10 A. No. In my opinion, no single method or model should be relied on by itself to
 11 determine a utility's cost of common equity because no single approach can
 12 be regarded as definitive. For example, a publication of the Society of Utility
 13 and Financial Analysts (formerly the National Society of Rate of Return
 14 Analysts), concluded that:

15 Each model requires the exercise of judgment as to the
 16 reasonableness of the underlying assumptions of the
 17 methodology and on the reasonableness of the proxies used
 18 to validate the theory. Each model has its own way of
 19 examining investor behavior, its own premises, and its own set
 20 of simplifications of reality. Each method proceeds from
 21 different fundamental premises, most of which cannot be
 22 validated empirically. Investors clearly do not subscribe to any
 23 singular method, nor does the stock price reflect the
 24 application of any one single method by investors.³⁵

25 Therefore, I applied both the DCF and CAPM methods to estimate the cost
 26 of common equity. In addition, I also evaluated a fair ROE using an
 27 earnings approach based on investors' current expectations in the capital

³⁵ Parcell, David C., "The Cost of Capital – A Practitioner's Guide," *Society of Utility and Regulatory Financial Analysts* at Part 2, p. 4 (1997).

1 markets. In my opinion, comparing estimates produced by one method with
 2 those produced by other approaches ensures that the estimates of the cost
 3 of common equity pass fundamental tests of reasonableness and economic
 4 logic.

5 **Q. Does the fact that there are different accepted methods to estimate the**
 6 **cost of common equity, each based on certain assumptions, imply that**
 7 **determining the ROE is subjective?**

8 A. Absolutely not. The alternative approaches that I have applied to estimate
 9 the cost of common equity have considerable theoretical and practical
 10 support, and the body of knowledge on the topic of cost of capital attests to
 11 the significance of developing cost of capital estimates that work in the real
 12 world of financial markets. For example, the reality that investors require
 13 compensation for bearing the risk of putting their money in common stock is
 14 a fundamental tenet of the theory and practice of finance. While
 15 assumptions and judgment underlie these methods to estimate the cost of
 16 common equity, this does not imply that they are subjective or that the cost
 17 of common equity is unknowable.

18 Each method of estimating the cost of common equity is based on
 19 empirical evidence and accepted applications. While experts may disagree
 20 on particular nuances and details of their application, the reliability of these
 21 methods is confirmed by their use throughout the regulatory arena as well
 22 as in the worlds of investment management and corporate finance. The fact
 23 that alternative methods may give somewhat different results, or that
 24 different experts may come to different estimates using these methods, does
 25 not mean the methods are subjective or unreliable. It means simply that

1 interpreting the results of these methods requires care and practical
 2 judgment.

B. Comparable Risk Proxy Groups

3 **Q. How did you implement these quantitative methods to estimate the**
 4 **cost of common equity for I&M?**

5 A. Application of the DCF model and other quantitative methods to estimate the
 6 cost of common equity requires observable capital market data, such as
 7 stock prices. Moreover, even for a firm with publicly traded stock, the cost of
 8 common equity can only be estimated. As a result, applying quantitative
 9 models using observable market data only produces an estimate that
 10 inherently includes some degree of observation error. Thus, the accepted
 11 approach to increase confidence in the results is to apply the DCF model
 12 and other quantitative methods to a proxy group of publicly traded
 13 companies that investors regard as risk-comparable.

14 **Q. What specific proxy group of utilities did you rely on for your analysis?**

15 A. In order to reflect the risks and prospects associated with I&M's jurisdictional
 16 utility operations, my DCF analyses focused on a reference group of other
 17 utilities composed of those companies classified by The Value Line
 18 Investment Survey ("Value Line") as electric utilities with: (1) S&P corporate
 19 credit ratings of "BBB-" to "BBB+," (2) a Value Line Safety Rank of "2" or "3",
 20 and 3) a Value Line Financial Strength Rating of "B++" or higher. These
 21 criteria resulted in a proxy group composed of twenty companies, which I will
 22 refer to as the "Utility Proxy Group."

1 **Q. What other proxy group did you consider in evaluating a fair ROE for**
 2 **I&M?**

3 A. Under the regulatory standards established by *Hope* and *Bluefield*, the
 4 salient criterion in establishing a meaningful benchmark to evaluate a fair
 5 rate of return is relative risk, not the particular business activity or degree of
 6 regulation. As noted in *Regulatory Finance: Utilities' Cost of Capital*, "It
 7 should be emphasized that the definition of a comparable risk class of
 8 companies does not entail similarity of operation, product lines, or
 9 environmental conditions, but rather similarity of experienced business risk
 10 and financial risk."³⁶ Utilities must compete for capital, not just against firms
 11 in their own industry, but with other investment opportunities of comparable
 12 risk. With regulation taking the place of competitive market forces, required
 13 returns for utilities should be in line with those of non-utility firms of
 14 comparable risk operating under the constraints of free competition.
 15 Consistent with this accepted regulatory standard, I also applied the DCF
 16 model to a reference group of comparable risk companies in the non-utility
 17 sectors of the economy. I refer to this group as the "Non-Utility Proxy
 18 Group".

19 **Q. What criteria did you apply to develop the Non-Utility Proxy Group?**

20 A. My comparable risk proxy group was composed of those U.S. companies
 21 followed by Value Line that: 1) pay common dividends; 2) have a Safety
 22 Rank of "1"; 3) have investment grade credit ratings from S&P, and 4) have
 23 an S&P Stock Quality Ranking of "B" or higher. In addition, I included only
 24 those firms with published earnings per share ("EPS") growth projections

³⁶ Morin, Roger A., "Regulatory Finance: Utilities' Cost of Capital," *Public Utilities Reports, Inc.* at 58 (1994).

1 from at least two of the following sources: Value Line, Thomson Reuters
 2 (“IBES”),³⁷ First Call Corporation (“First Call”), and Zacks Investment
 3 Research (“Zacks”).

4 **Q. Do these criteria provide objective evidence to evaluate investors’ risk**
 5 **perceptions?**

6 A. Yes. Credit ratings are assigned by independent rating agencies for the
 7 purpose of providing investors with a broad assessment of the
 8 creditworthiness of a firm. Ratings generally extend from triple-A (the
 9 highest) to D (in default). Other symbols (e.g., "A+") are used to show
 10 relative standing within a category. Because the rating agencies’ evaluation
 11 includes virtually all of the factors normally considered important in
 12 assessing a firm’s relative credit standing, corporate credit ratings provide a
 13 broad, objective measure of overall investment risk that is readily available
 14 to investors. Widely cited in the investment community and referenced by
 15 investors, credit ratings are also frequently used as a primary risk indicator
 16 in establishing proxy groups to estimate the cost of common equity.

17 While credit ratings provide the most widely referenced benchmark
 18 for investment risks, other quality rankings published by investment advisory
 19 services also provide relative assessments of risks that are considered by
 20 investors in forming their expectations for common stocks. Value Line’s
 21 primary risk indicator is its Safety Rank, which ranges from “1” (Safest) to “5”
 22 (Riskiest). This overall risk measure is intended to capture the total risk of a
 23 stock, and incorporates elements of stock price stability and financial
 24 strength. Given that Value Line is perhaps the most widely available source

³⁷ Thomson Reuters separately compiles and publishes consensus securities analyst growth rates under the IBES (formerly Institutional Brokers Estimate System) and First Call brands.

1 of investment advisory information, its Safety Rank provides useful guidance
 2 regarding the risk perceptions of investors.

3 The Financial Strength Rating is designed as a guide to overall
 4 financial strength and creditworthiness, with the key inputs including
 5 financial leverage, business volatility measures, and company size. Value
 6 Line’s Financial Strength Ratings range from “A++” (strongest) down to “C”
 7 (weakest) in nine steps. These objective, published indicators incorporate
 8 consideration of a broad spectrum of risks, including financial and business
 9 position, relative size, and exposure to firm-specific factors.

10 **Q. How do the overall risks of your proxy groups compare with I&M?**

11 A. As shown below, Table WEA-1 compares the utility proxy group with the
 12 non-utility proxy group and I&M across four key indicators of investment risk.
 13 Because the Company has no publicly traded common stock, the Value Line
 14 risk measures shown reflect those published for its parent, AEP:

15 **TABLE WEA-1**
 16 **COMPARISON OF RISK INDICATORS**

	S&P Credit Rating	Value Line		
		Safety Rank	Financial Strength	Beta
Utility Group	BBB	2	B++	0.74
Non-Utility Proxy Group	A	1	A+	0.79
I&M	BBB	3	B++	0.70

17 **Q. Does this comparison indicate that investors would view the firms in**
 18 **your proxy groups as risk-comparable to I&M?**

19 A. Yes. As discussed earlier, I&M, like its parent, AEP, is rated “BBB” by S&P,
 20 which is identical to the average corporate credit rating for the utilities in the
 21 Utility Proxy Group. Similarly, the average Financial Strength Rating of

1 “B++” for the Utility Proxy group is the same as that assigned to AEP. And
 2 while AEP’s Safety Rank of “3” indicates greater risk than for the proxy
 3 group of utilities, its lower beta value suggests somewhat less risk.
 4 Considered together, a comparison of these objective measures, which
 5 consider of a broad spectrum of risks, including financial and business
 6 position, relative size, and exposure to company specific factors, indicates
 7 that investors would likely conclude that the overall investment risks for I&M
 8 are comparable to those of the firms in the Utility Proxy Group.

9 With respect to the Non-Utility Proxy Group, its average credit ratings,
 10 Safety Rank, and Financial Strength Rating suggest less risk than for I&M,
 11 with its 0.79 average beta indicating greater risk. While any differences in
 12 investment risk attributable to regulation should already be reflected in these
 13 objective measures, my analyses nevertheless conservatively focus on a
 14 lower-risk group of non-utility firms.

C. Discounted Cash Flow Analyses

15 **Q. How is the DCF model used to estimate the cost of common equity?**

16 A. DCF models attempt to replicate the market valuation process that sets the
 17 price investors are willing to pay for a share of a company’s stock. The
 18 model rests on the assumption that investors evaluate the risks and
 19 expected rates of return from all securities in the capital markets. Given
 20 these expectations, the price of each stock is adjusted by the market until
 21 investors are adequately compensated for the risks they bear. Therefore,
 22 we can look to the market to determine what investors believe a share of
 23 common stock is worth. By estimating the cash flows investors expect to
 24 receive from the stock in the way of future dividends and capital gains, we

1 can calculate their required rate of return. That is, the cost of equity is the
 2 discount rate that equates the current price of a share of stock with the
 3 present value of all expected cash flows from the stock. The general form of
 4 the DCF model is expressed as follows:

$$5 \quad P_0 = \frac{D_1}{(1+k_e)^1} + \frac{D_2}{(1+k_e)^2} + \dots + \frac{D_t}{(1+k_e)^t} + \frac{P_t}{(1+k_e)^t}$$

6 where: P_0 = Current price per share;
 7 P_t = Expected future price per share in period t;
 8 D_t = Expected dividend per share in period t;
 9 k_e = Cost of common equity.

10 **Q. What form of the DCF model is customarily used to estimate the cost**
 11 **of common equity in rate cases?**

12 A. Rather than developing annual estimates of cash flows into perpetuity, the
 13 DCF model can be simplified to a “constant growth” form:³⁸

$$14 \quad P_0 = \frac{D_1}{k_e - g}$$

15 where: g = Investors’ long-term growth expectations.

16 The cost of common equity (k_e) can be isolated by rearranging terms within
 17 the equation:

$$18 \quad k_e = \frac{D_1}{P_0} + g$$

³⁸ The constant growth DCF model is dependent on a number of strict assumptions, which in practice are never met. These include a constant growth rate for both dividends and earnings; a stable dividend payout ratio; the discount rate exceeds the growth rate; a constant growth rate for book value and price; a constant earned rate of return on book value; no sales of stock at a price above or below book value; a constant price-earnings ratio; a constant discount rate (*i.e.*, no changes in risk or interest rate levels and a flat yield curve); and all of the above extend to infinity.

1 This constant growth form of the DCF model recognizes that the rate of
 2 return to stockholders consists of two parts: 1) dividend yield (D_1/P_0); and, 2)
 3 growth (g). In other words, investors expect to receive a portion of their total
 4 return in the form of current dividends and the remainder through price
 5 appreciation.

6 **Q. What form of the DCF model did you use?**

7 A. I applied the constant growth DCF model to estimate the cost of common
 8 equity for I&M, which is the form of the model most commonly relied on to
 9 establish the cost of common equity for traditional regulated utilities and the
 10 method most often referenced by regulators.

11 **Q. How is the constant growth form of the DCF model typically used to
 12 estimate the cost of common equity?**

13 A. The first step in implementing the constant growth DCF model is to
 14 determine the expected dividend yield (D_1/P_0) for the firm in question. This
 15 is usually calculated based on an estimate of dividends to be paid in the
 16 coming year divided by the current price of the stock. The second, and
 17 more controversial, step is to estimate investors' long-term growth
 18 expectations (g) for the firm. The final step is to sum the firm's dividend
 19 yield and estimated growth rate to arrive at an estimate of its cost of
 20 common equity.

21 **Q. How was the dividend yield for the Utility Proxy Group determined?**

22 A. Estimates of dividends to be paid by each of these utilities over the next
 23 twelve months, obtained from Value Line, served as D_1 . This annual
 24 dividend was then divided by the corresponding stock price for each utility to
 25 arrive at the expected dividend yield. The expected dividends, stock prices,
 26 and resulting dividend yields for the firms in the utility proxy group are

1 presented on Exhibit I&M-4 (WEA-2). As shown there, dividend yields for
 2 the firms in the Utility Proxy Group ranged from 2.2 percent to 6.6 percent.

3 **Q. What is the next step in applying the constant growth DCF model?**

4 A. The next step is to evaluate long-term growth expectations, or “g”, for the
 5 firm in question. In constant growth DCF theory, earnings, dividends, book
 6 value, and market price are all assumed to grow in lockstep, and the growth
 7 horizon of the DCF model is infinite. But implementation of the DCF model
 8 is more than just a theoretical exercise; it is an attempt to replicate the
 9 mechanism investors used to arrive at observable stock prices. A wide
 10 variety of techniques can be used to derive growth rates, but the only “g”
 11 that matters in applying the DCF model is the value that investors expect.

12 **Q. Are historical growth rates likely to be representative of investors’
 13 expectations for utilities?**

14 A. No. If past trends in earnings, dividends, and book value are to be
 15 representative of investors’ expectations for the future, then the historical
 16 conditions giving rise to these growth rates should be expected to continue.
 17 That is clearly not the case for utilities, where structural and industry
 18 changes have led to declining dividends, earnings pressure, and, in many
 19 cases, significant write-offs. While these conditions serve to depress
 20 historical growth measures, they are not representative of long-term
 21 expectations for the utility industry.

22 **Q. What are investors most likely to consider in developing their long-
 23 term growth expectations?**

24 A. While the DCF model is technically concerned with growth in dividend cash
 25 flows, implementation of this DCF model is solely concerned with replicating
 26 the forward-looking evaluation of real-world investors. In the case of utilities,

1 dividend growth rates are not likely to provide a meaningful guide to
 2 investors' current growth expectations. This is because utilities have
 3 significantly altered their dividend policies in response to more accentuated
 4 business risks in the industry, with the payout ratio for electric utilities falling
 5 from approximately 80 percent historically to on the order of 60 percent.³⁹
 6 As a result of this trend towards a more conservative payout ratio, dividend
 7 growth in the utility industry has remained largely stagnant as utilities
 8 conserve financial resources to provide a hedge against heightened
 9 uncertainties.

10 As payout ratios for firms in the utility industry trended downward,
 11 investors' focus has increasingly shifted from dividends to earnings as a
 12 measure of long-term growth. Future trends in earnings, which provide the
 13 source for future dividends and ultimately support share prices, play a
 14 pivotal role in determining investors' long-term growth expectations. The
 15 importance of earnings in evaluating investors' expectations and
 16 requirements is well accepted in the investment community. As noted in
 17 *Finding Reality in Reported Earnings* published by the Association for
 18 Investment Management and Research:

19 [E]arnings, presumably, are the basis for the investment benefits
 20 that we all seek. "Healthy earnings equal healthy investment
 21 benefits" seems a logical equation, but earnings are also a
 22 scorecard by which we compare companies, a filter through which
 23 we assess management, and a crystal ball in which we try to
 24 foretell future performance.⁴⁰

³⁹ The Value Line Investment Survey (Sep. 15, 1995 at 161, Dec. 26, 2008 at 687).

⁴⁰ Association for Investment Management and Research, "Finding Reality in Reported Earnings: An Overview" at 1 (Dec. 4, 1996).

1 Value Line's near-term projections and its Timeliness Rank, which is the
 2 principal investment rating assigned to each individual stock, are also based
 3 primarily on various quantitative analyses of earnings. As Value Line
 4 explained:

5 The future earnings rank accounts for 65% in the determination of
 6 relative price change in the future; the other two variables (current
 7 earnings rank and current price rank) explain 35%.⁴¹

8 The fact that investment advisory services focus primarily on growth
 9 in earnings indicates that the investment community regards this as a
 10 superior indicator of future long-term growth. Indeed, "A Study of Financial
 11 Analysts: Practice and Theory," published in the *Financial Analysts Journal*,
 12 reported the results of a survey conducted to determine what analytical
 13 techniques investment analysts actually use.⁴² Respondents were asked to
 14 rank the relative importance of earnings, dividends, cash flow, and book
 15 value in analyzing securities. Of the 297 analysts that responded, only 3
 16 ranked dividends first while 276 ranked it last. The article concluded:

17 Earnings and cash flow are considered far more important than
 18 book value and dividends.⁴³

19 More recently, the *Financial Analysts Journal* reported the results of a study
 20 of the relationship between valuations based on alternative multiples and
 21 actual market prices, which concluded, "In all cases studied, earnings
 22 dominated operating cash flows and dividends."⁴⁴

⁴¹ The Value Line Investment Survey, *Subscriber's Guide* at 53.

⁴² Block, Stanley B., "A Study of Financial Analysts: Practice and Theory", *Financial Analysts Journal* (July/August 1999).

⁴³ *Id.* at 88.

⁴⁴ Liu, Jing, Nissim, Doron, & Thomas, Jacob, "Is Cash Flow King in Valuations?," *Financial Analysts Journal*, Vol. 63, No. 2 at 56 (March/April 2007).

1 **Q. Do the growth rate projections of security analysts consider historical**
 2 **trends?**

3 A. Yes. Professional security analysts study historical trends extensively in
 4 developing their projections of future earnings. Hence, to the extent there is
 5 any useful information in historical patterns, that information is incorporated
 6 into analysts' growth forecasts.

7 **Q. What are security analysts currently projecting in the way of growth for**
 8 **the firms in the Utility Proxy Group?**

9 A. The earnings growth projections for each of the firms in the Utility Proxy
 10 Group reported by Value Line, IBES, First Call, and Zacks are displayed on
 11 Exhibit I&M-5 (WEA-3).

12 **Q. Some argue that analysts' assessments of growth rates are biased. Do**
 13 **you believe these projections are inappropriate for estimating**
 14 **investors' required return using the DCF model?**

15 A. No. In applying the DCF model to estimate the cost of common equity, the
 16 only relevant growth rate is the forward-looking expectations of investors
 17 that are captured in current stock prices. Investors, just like securities
 18 analysts and others in the investment community, do not know how the
 19 future will actually turn out. They can only make investment decisions based
 20 on their best estimate of what the future holds in the way of long-term
 21 growth for a particular stock, and securities prices are constantly adjusting to
 22 reflect their assessment of available information.

23 Any claims that analysts' estimates are not relied upon by investors
 24 are illogical given the reality of a competitive market for investment advice.
 25 If financial analysts' forecasts do not add value to investors' decision
 26 making, then it is irrational for investors to pay for these estimates. Similarly,

1 those financial analysts who fail to provide reliable forecasts will lose out in
 2 competitive markets relative to those analysts whose forecasts investors find
 3 more credible. The reality that analyst estimates are routinely referenced in
 4 the financial media and in investment advisory publications (e.g., Value Line)
 5 implies that investors use them as a basis for their expectations.

6 The continued success of investment services such as Thompson
 7 Reuters and Value Line, and the fact that projected growth rates from such
 8 sources are widely referenced, provides strong evidence that investors give
 9 considerable weight to analysts' earnings projections in forming their
 10 expectations for future growth. While the projections of securities analysts
 11 may be proven optimistic or pessimistic in hindsight, this is irrelevant in
 12 assessing the expected growth that investors have incorporated into current
 13 stock prices, and any bias in analysts' forecasts – whether pessimistic or
 14 optimistic – is irrelevant if investors share analysts' views. Earnings growth
 15 projections of security analysts provide the most frequently referenced guide
 16 to investors' views and are widely accepted in applying the DCF model. As
 17 explained in *Regulatory Finance: Utilities' Cost of Capital*:

18 Because of the dominance of institutional investors and their
 19 influence on individual investors, analysts' forecasts of long-run
 20 growth rates provide a sound basis for estimating required returns.
 21 Financial analysts also exert a strong influence on the expectations
 22 of many investors who do not possess the resources to make their
 23 own forecasts, that is, they are a cause of g [growth].⁴⁵

⁴⁵ Morin, Roger A., "Regulatory Finance: Utilities' Cost of Capital," *Public Utilities Reports, Inc.* at 154 (1994).

1 **Q. How else are investors' expectations of future long-term growth**
 2 **prospects often estimated when applying the constant growth DCF**
 3 **model?**

4 A. In constant growth theory, growth in book equity will be equal to the product
 5 of the earnings retention ratio (one minus the dividend payout ratio) and the
 6 earned rate of return on book equity. Furthermore, if the earned rate of
 7 return and the payout ratio are constant over time, growth in earnings and
 8 dividends will be equal to growth in book value. Despite the fact that these
 9 conditions are seldom, if ever, met in practice, this "sustainable growth"
 10 approach may provide a rough guide for evaluating a firm's growth
 11 prospects and is frequently proposed in regulatory proceedings.

12 Accordingly, while I believe that analysts' forecasts provide a superior
 13 and more direct guide to investors' growth expectations, I have included the
 14 "sustainable growth" approach for completeness. The sustainable growth
 15 rate is calculated by the formula, $g = br + sv$, where "b" is the expected
 16 retention ratio, "r" is the expected earned return on equity, "s" is the percent
 17 of common equity expected to be issued annually as new common stock,
 18 and "v" is the equity accretion rate.

19 **Q. What is the purpose of the "sv" term?**

20 A. Under DCF theory, the "sv" factor is a component of the growth rate
 21 designed to capture the impact of issuing new common stock at a price
 22 above, or below, book value. When a company's stock price is greater than
 23 its book value per share, the per-share contribution in excess of book value
 24 associated with new stock issues will accrue to the current shareholders.
 25 This increase to the book value of existing shareholders leads to higher

1 expected earnings and dividends, with the “sv” factor incorporating this
 2 additional growth component.

3 **Q. What growth rate does the earnings retention method suggest for the**
 4 **Utility Proxy Group?**

5 A. The sustainable, “br+sv” growth rates for each firm in the Utility Proxy Group
 6 are summarized on Exhibit I&M-4 (WEA-2), with the underlying details being
 7 presented on Exhibit I&M-5 (WEA-3). For each firm, the expected retention
 8 ratio (b) was calculated based on Value Line’s projected dividends and
 9 earnings per share. Likewise, each firm’s expected earned rate of return (r)
 10 was computed by dividing projected earnings per share by projected net
 11 book value. Because Value Line reports end-of-year book values, an
 12 adjustment factor was incorporated to compute an average rate of return
 13 over the year, consistent with the theory underlying this approach to
 14 estimating investors’ growth expectations. Meanwhile, the percent of
 15 common equity expected to be issued annually as new common stock (s)
 16 was equal to the product of the projected market-to-book ratio and growth in
 17 common shares outstanding, while the equity accretion rate (v) was
 18 computed as 1 minus the inverse of the projected market-to-book ratio.

19 **Q. What other growth rate did you consider?**

20 A. As noted earlier, the DCF model assumes that investors expect to receive a
 21 portion of their total return in the form of current dividends and the remainder
 22 through price appreciation. Consistent with this paradigm, I also examined
 23 expected growth in each utility’s stock price based on Value Line’s 2011-
 24 2014 projections.

1 **Q. What cost of common equity estimates were implied for the Utility**
 2 **Proxy Group using the DCF model?**

3 A. After combining the dividend yields and respective growth projections for
 4 each utility, the resulting cost of common equity estimates are shown on
 5 Exhibit I&M-4 (WEA-2).

6 **Q. In evaluating the results of the constant growth DCF model, is it**
 7 **appropriate to eliminate estimates that are extreme low or high**
 8 **outliers?**

9 A. Yes. In applying quantitative methods to estimate the cost of equity, it is
 10 essential that the resulting values pass fundamental tests of reasonableness
 11 and economic logic. Accordingly, DCF estimates that are implausibly low or
 12 high should be eliminated when evaluating the results of this method.

13 **Q. How did you evaluate DCF estimates at the low end of the range?**

14 A. It is a basic economic principle that investors can be induced to hold more
 15 risky assets only if they expect to earn a return to compensate them for their
 16 risk bearing. As a result, the rate of return that investors require from a
 17 utility's common stock, the most junior and riskiest of its securities, must be
 18 considerably higher than the yield offered by senior, long-term debt.
 19 Consistent with this principle, the DCF results for the Utility Proxy Group
 20 must be adjusted to eliminate estimates that are determined to be extreme
 21 low outliers when compared against the yields available to investors from
 22 less risky utility bonds.

23 **Q. Have similar tests been applied by regulators?**

24 A. Yes. FERC has noted that adjustments are justified where applications of
 25 the DCF approach produce illogical results. FERC evaluates DCF results
 26 against observable yields on long-term public utility debt and has recognized

1 that it is appropriate to eliminate estimates that do not sufficiently exceed
 2 this threshold. In a 2002 opinion establishing its current precedent for
 3 determining ROEs for electric utilities, for example, FERC noted:

4 An adjustment to this data is appropriate in the case of PG&E's
 5 low-end return of 8.42 percent, which is comparable to the average
 6 Moody's "A" grade public utility bond yield of 8.06 percent, for
 7 October 1999. Because investors cannot be expected to purchase
 8 stock if debt, which has less risk than stock, yields essentially the
 9 same return, this low-end return cannot be considered reliable in
 10 this case.⁴⁶

11 More recently, in its March 27, 2009 decision in *Pioneer*, FERC concluded
 12 that it would exclude low-end ROEs "within about 100 basis points above the
 13 cost of debt."⁴⁷

14 **Q. What does this test of logic imply with respect to the DCF results for**
 15 **the Utility Proxy Group?**

16 A. The average corporate credit rating associated with the firms in the Utility
 17 Proxy Group is "BBB". Companies rated "BBB-", "BBB", and "BBB+" are all
 18 considered part of the triple-B rating category, with Moody's monthly yields
 19 on triple-B bonds averaging approximately 6.14 percent in October 2009.⁴⁸
 20 As highlighted on Exhibit I&M-4 (WEA-2), three of the individual equity
 21 estimates for the firms in the Utility Proxy Group exceeded this threshold by
 22 approximately 100 basis points, with another falling below the yield available
 23 on triple-B utility bonds.⁴⁹ In light of the risk-return tradeoff principle and the
 24 test applied in *Pioneer*, it is inconceivable that investors are not requiring a
 25 substantially higher rate of return for holding common stock, which is the

⁴⁶ *Southern California Edison Company*, 92 FERC ¶ 61,070 (2000) at p. 22.

⁴⁷ *Pioneer Transmission, LLC*, 126 FERC ¶ 61,281 at P 94 (2009) ("*Pioneer*").

⁴⁸ Moody's Investors Service, www.credittrends.com.

⁴⁹ As highlighted on Exhibit WEA-3, these DCF estimates ranged from 4.1 percent to 7.2 percent.

1 riskiest of a utility's securities. As a result, consistent with the test of
 2 economic logic applied by FERC, this value provide little guidance as to the
 3 returns investors require from utility common stocks and should be
 4 excluded.

5 **Q. Do you also recommend excluding estimates at the high end of the**
 6 **range of DCF results?**

7 A. Yes. The upper end of the cost of common equity range produced by the
 8 DCF analysis presented in Exhibit I&M-4 (WEA-2) was set by a 25.1 percent
 9 cost of equity estimate for Allegheny Energy, Inc. In addition to this extreme
 10 outlier, I determined that, when compared with the balance of the remaining
 11 estimates, six other DCF estimates should also be excluded in evaluating
 12 the results of the DCF model for the Utility Proxy Group. This is also
 13 consistent with the precedent adopted by FERC, which has established that
 14 estimates found to be "extreme outliers" should be disregarded in
 15 interpreting the results of the DCF model.⁵⁰

16 **Q. What cost of common equity estimates are implied by your DCF results**
 17 **for the Utility Proxy Group?**

18 A. As shown on Exhibit I&M-4 (WEA-2) and summarized in Table WEA-2,
 19 below, after eliminating illogical low- and high-end values, application of the
 20 constant growth DCF model resulted in cost of common equity estimates
 21 ranging from 10.1 percent to 12.4 percent, and generally trending toward
 22 10.8 percent:

⁵⁰ See, e.g., *ISO New England, Inc.*, 109 FERC ¶ 61,147 at P 205 (2004).

1
2

**TABLE WEA-2
DCF RESULTS – UTILITY PROXY GROUP**

<u>Growth Rate</u>	<u>Average Cost of Equity</u>
Value Line	10.1%
IBES	10.6%
First Call	10.4%
Zacks	11.1%
br+sv	10.8%
Stock Price	12.4%

3 **Q. What were the results of your DCF analysis for the Non-Utility Proxy**
4 **Group?**

5 A. I applied the DCF model to the Non-Utility Proxy Group in exactly the same
6 manner described earlier for the Utility Proxy Group. The results of my DCF
7 analysis for the Non-Utility Proxy Group are presented in Exhibit
8 I&M-6 (WEA-4), with the sustainable, “br+sv” growth rates being developed
9 on Exhibit I&M-7 (WEA-5). As shown on Exhibit I&M-6 (WEA-4) and
10 summarized in Table WEA-3, below, after eliminating illogical low- and high-
11 end values, application of the constant growth DCF model resulted in cost of
12 common equity estimates generally in the 12 percent to 13 percent range:

13
14

**TABLE WEA-3
DCF RESULTS – NON-UTILITY GROUP**

<u>Growth Rate</u>	<u>Average Cost of Equity</u>
Value Line	11.4%
IBES	12.4%
First Call	12.8%
Zacks	13.0%
br+sv	12.3%
Stock Price	12.4%

15 As discussed earlier, reference to the Non-Utility Proxy Group is consistent
16 with established regulatory principles. Required returns for utilities should
17 be in line with those of non-utility firms of comparable risk operating under
18 the constraints of free competition.

D. Capital Asset Pricing Model

1 **Q. Please describe the CAPM.**

2 A. The CAPM is a theory of market equilibrium that measures risk using the
 3 beta coefficient. Assuming investors are fully diversified, the relevant risk of
 4 an individual asset (e.g., common stock) is its volatility relative to the market
 5 as a whole, with beta reflecting the tendency of a stock's price to follow
 6 changes in the market. The CAPM is mathematically expressed as:

7
$$R_j = R_f + \beta_j(R_m - R_f)$$

8 where: R_j = required rate of return for stock j;
 9 R_f = risk-free rate;
 10 R_m = expected return on the market portfolio; and,
 11 β_j = beta, or systematic risk, for stock j.

12 Like the DCF model, the CAPM is an *ex-ante*, or forward-looking model
 13 based on expectations of the future. As a result, in order to produce a
 14 meaningful estimate of investors' required rate of return, the CAPM must be
 15 applied using estimates that reflect the expectations of actual investors in
 16 the market, not with backward-looking, historical data.

17 **Q. How did you apply the CAPM to estimate the cost of common equity?**

18 A. Application of the CAPM to the Utility Proxy Group based on a forward-
 19 looking estimate for investors' required rate of return from common stocks is
 20 presented on Exhibit I&M-8 (WEA-6). In order to capture the expectations of
 21 today's investors in current capital markets, the expected market rate of
 22 return was estimated by conducting a DCF analysis on the dividend paying
 23 firms in the S&P 500.

24 The dividend yield for each firm was calculated based on the annual
 25 indicated dividend payment obtained from Value Line, increased by one-half
 26 of the growth rate discussed subsequently $(1 + g)$ to convert them to year-

1 ahead dividend yields presumed by the constant growth DCF model. The
 2 growth rate was equal to the earnings growth projections for each firm
 3 published by IBES, with each firm's dividend yield and growth rate being
 4 weighted by its proportionate share of total market value. Based on the
 5 weighted average of the projections for the 348 individual firms, current
 6 estimates imply an average growth rate over the next five years of 9.2
 7 percent. Combining this average growth rate with an adjusted dividend yield
 8 of 2.7 percent results in a current cost of common equity estimate for the
 9 market as a whole of approximately 11.9 percent. Subtracting a 4.2 percent
 10 risk-free rate based on the average yield on 20-year Treasury bonds
 11 produced a market equity risk premium of 7.7 percent.

12 **Q. What was the source of the beta values you used to apply the CAPM?**

13 A. I relied on the beta values reported by Value Line, which in my experience is
 14 the most widely referenced source for beta in regulatory proceedings. As
 15 noted in *Regulatory Finance: Utilities' Cost of Capital*:

16 Value Line betas are computed on a theoretically sound basis
 17 using a broadly-based market index, and they are adjusted for the
 18 regression tendency of betas to converge to 1.00. . . . Value Line
 19 is the largest and most widely circulated independent investment
 20 advisory service, and exerts influence on a large number of
 21 institutional and individual investors and on the expectations of
 22 these investors.⁵¹

23 As shown on Exhibit I&M-8 (WEA-6), multiplying the 7.7 percent market risk
 24 premium by the respective Value Line betas for the firms in the Utility Proxy
 25 Group, and then adding the resulting risk premiums to the average long-

⁵¹ Morin, Roger A., "Regulatory Finance: Utilities' Cost of Capital," *Public Utilities Reports* at 65 (1994).

1 term Treasury bond yield, results in an average indicated cost of common
 2 equity of 9.9 percent.

3 **Q. What cost of common equity was indicated for the Non-Utility Proxy**
 4 **Group based on this forward-looking application of the CAPM?**

5 A. As shown on Exhibit I&M-9 (WEA-7), applying the forward-looking CAPM
 6 approach to the firms in the Non-Utility Proxy Group results in an average
 7 implied cost of common equity of 10.3 percent.

8 **Q. Do you have any observations regarding these CAPM results?**

9 A. Yes. Applying the CAPM is complicated by the impact of the recent capital
 10 market turmoil and recession on investors' risk perceptions and required
 11 returns. The CAPM cost of common equity estimate is calibrated from
 12 investors' required risk premium between Treasury bonds and common
 13 stocks. In response to heightened uncertainties, investors have sought a
 14 safe haven in U.S. government bonds and this "flight to safety" has pushed
 15 Treasury yields significantly lower while yield spreads for corporate debt
 16 have widened. This distortion not only impacts the absolute level of the
 17 CAPM cost of equity estimate, but it affects estimated risk premiums.
 18 Economic logic would suggest that investors' required risk premium for
 19 common stocks over Treasury bonds has also increased. Thus, recent
 20 capital market conditions may cause CAPM cost of common equity
 21 estimates to understate investors' required returns for common stocks,
 22 particularly when historical data are used to calculate the market risk
 23 premium. While my application of the CAPM makes every effort to
 24 incorporate investors' forward-looking expectations, the full effect of the
 25 "flight to safety" may not be captured in my market risk premium estimate.

1 Second, the beta in CAPM theory is a measure of the investors'
 2 expected relationship of a firm's stock price to the market as a whole.
 3 Because investors' expected beta for a firm is not known, reported betas are
 4 estimated based on historical relationships. The precipitous drop and
 5 subsequent partial recovery in stock prices over the last year or so have
 6 caused many firms' historical betas to become unstable, so that reported
 7 betas may or may not reflect investors' expected beta. Because of this
 8 inherent mismatch between the historical circumstances underlying reported
 9 beta values and the current perceptions of investors, the CAPM may not
 10 accurately reflect investor's forward-looking rate of return requirements.

11 Meanwhile, forward-looking estimates of the market required rate of
 12 return may be distorted by the recent run-up in stock prices. It is not clear
 13 whether reported security analysts' dividend and growth projections have
 14 kept pace with the economic recovery expectations presumably pushing up
 15 stock prices; if not, there is a mismatch that under-estimates of the market
 16 required rate of return. This incongruity between current measures of the
 17 market risk premium and historical beta values is particularly relevant during
 18 periods of heightened uncertainty and rapidly changing capital market
 19 conditions, such as those experienced recently. As a result, there is every
 20 indication that CAPM approaches fail to fully reflect the risk perceptions of
 21 real-world investors in today's capital markets, which would violate the
 22 standards underlying a fair rate of return by failing to provide an opportunity
 23 to earn a return commensurate with other investments of comparable risk.

E. Expected Earnings Approach

1 **Q. What other analyses did you conduct to estimate the cost of common**
 2 **equity?**

3 A. As I noted earlier, I also evaluated the cost of common equity using the
 4 expected earnings method. Reference to rates of return available from
 5 alternative investments of comparable risk can provide an important
 6 benchmark in assessing the return necessary to assure confidence in the
 7 financial integrity of a firm and its ability to attract capital. This expected
 8 earnings approach is consistent with the economic underpinnings for a fair
 9 rate of return established by the U.S. Supreme Court in *Bluefield and Hope*.
 10 Moreover, it avoids the complexities and limitations of capital market
 11 methods and instead focuses on the returns earned on book equity, which
 12 are readily available to investors.

13 **Q. What rates of return on equity are indicated for utilities based on the**
 14 **expected earnings approach?**

15 A. Value Line reports that its analysts anticipate an average rate of return on
 16 common equity for the electric utility industry of 10.5 percent in 2009, and
 17 11.0 percent in 2010 and over its 2012-2014 forecast horizon.⁵² Meanwhile,
 18 for the firms in the Utility Proxy Group specifically, the returns on common
 19 equity projected by Value Line over its three-to-five year forecast horizon are
 20 shown on Exhibit I&M-10 (WEA-8). Consistent with the rationale underlying
 21 the development of the br+sv growth rates, these year-end values were
 22 converted to average returns using the same adjustment factor discussed
 23 earlier and developed on Exhibit I&M-5 (WEA-3). As shown on Exhibit

⁵² The Value Line Investment Survey at 2232 (Nov. 6, 2009).

1 I&M-10 (WEA-8), Value Line's projections for the utility proxy group
 2 suggested an average ROE of 11.3 percent.

F. Summary of Quantitative Results

3 **Q. Please summarize the results of your quantitative analyses.**

4 A. The cost of common equity estimates produced by the various capital
 5 market oriented analyses described in my testimony are summarized in
 6 Table WEA-4, below:

7 A. The cost of common equity estimates produced by the various capital
 8 market oriented analyses described in my testimony are summarized in
 9 Table WEA-4, below:

**TABLE WEA-4
 SUMMARY OF QUANTITATIVE RESULTS**

<u>DCF</u>	<u>Utility</u>	<u>Non-Utility</u>
Value Line	10.1%	11.4%
IBES	10.6%	12.4%
First Call	10.4%	12.8%
Zacks	11.1%	13.0%
br+sv	10.8%	12.3%
Stock Price	12.4%	12.4%
 <u>CAPM</u>	 9.9%	 10.3%
 <u>Expected Earnings</u>		
Electric Utilities - 2009	10.5%	
Electric Utilities - 2010	11.0%	
Electric Utilities - 2012-14	11.0%	
Utility Proxy Group	11.3%	

10 As noted earlier, because the capital market crisis and ensuing recovery
 11 have created a number of problems in applying the CAPM, I largely
 12 disregarded the resulting cost of equity estimates. Based on my
 13 assessment of the relative strengths and weaknesses inherent in each

1 method, and conservatively giving less emphasis to the upper- and lower-
 2 most boundaries of the range of results, I concluded that the cost of
 3 common equity indicated by my analyses is in the 10.8 percent to 12.4
 4 percent range.

G. Flotation Costs

5 **Q. What other considerations are relevant in setting the return on equity**
 6 **for a utility?**

7 A. The common equity used to finance the investment in utility assets is
 8 provided from either the sale of stock in the capital markets or from retained
 9 earnings not paid out as dividends. When equity is raised through the sale
 10 of common stock, there are costs associated with “floating” the new equity
 11 securities. These flotation costs include services such as legal, accounting,
 12 and printing, as well as the fees and discounts paid to compensate brokers
 13 for selling the stock to the public. Also, some argue that the “market
 14 pressure” from the additional supply of common stock and other market
 15 factors may further reduce the amount of funds a utility nets when it issues
 16 common equity.

17 **Q. Is there an established mechanism for a utility to recognize equity**
 18 **issuance costs?**

19 A. No. While debt flotation costs are recorded on the books of the utility,
 20 amortized over the life of the issue, and thus increase the effective cost of
 21 debt capital, there is no similar accounting treatment to ensure that equity
 22 flotation costs are recorded and ultimately recognized. No rate of return is
 23 authorized on flotation costs necessarily incurred to obtain a portion of the
 24 equity capital used to finance plant. In other words, equity flotation costs are

1 not included in a utility's rate base because neither that portion of the gross
 2 proceeds from the sale of common stock used to pay flotation costs is
 3 available to invest in plant and equipment, nor are flotation costs capitalized
 4 as an intangible asset. Unless some provision is made to recognize these
 5 issuance costs, a utility's revenue requirements will not fully reflect all of the
 6 costs incurred for the use of investors' funds. Because there is no accounting
 7 convention to accumulate the flotation costs associated with equity issues,
 8 they must be accounted for indirectly, with an upward adjustment to the cost
 9 of equity being the most logical mechanism.

10 **Q. Has AEP recently issued additional common equity?**

11 A. Yes. On April 7, 2009 AEP closed on the sale of 69 million shares of
 12 common stock. With the net proceeds raising approximately \$1.64 billion of
 13 additional equity capital, AEP's stock sale constituted the largest in the utility
 14 industry since 1995.⁵³ Thus, in addition to flotation costs associated with
 15 past equity issues, AEP also incurred issuance costs associated with its
 16 recent sale of new common shares. Furthermore, in June 2009 I&M
 17 received \$120 million in equity capital from AEP.

18 **Q. What is the magnitude of the adjustment to the "bare bones" cost of
 19 equity to account for issuance costs?**

20 A. There are any number of ways in which a flotation cost adjustment can be
 21 calculated, and the adjustment can range from just a few basis points to
 22 more than a full percent. One of the most common methods used to
 23 account for flotation costs in regulatory proceedings is to apply an average
 24 flotation-cost percentage to a utility's dividend yield. Based on a review of

⁵³ Katz, David M. and Marie Leone, "How AEP Finance Chief Drove Jumbo Stock Offering," *CFO.com* (Apr. 8, 2009).

1 the finance literature, *Regulatory Finance: Utilities' Cost of Capital*
 2 concluded:

3 The flotation cost allowance requires an estimated adjustment to
 4 the return on equity of approximately 5% to 10%, depending on the
 5 size and risk of the issue.⁵⁴

6 Alternatively, a study of data from Morgan Stanley regarding issuance costs
 7 associated with utility common stock issuances suggests an average
 8 flotation cost percentage of 3.6%,⁵⁵ with AEP incurring issuance costs equal
 9 to approximately 3.02 percent of the gross proceeds from its 2009 public
 10 offering.⁵⁶ Applying this 3.0 percent expense percentage for AEP to a
 11 representative dividend yield of 5.0 percent implies a minimum flotation cost
 12 adjustment on the order of 15 basis points.

13 **Q. What then is your conclusion regarding a fair ROE based on your**
 14 **analyses for the companies in your proxy groups?**

15 A. After incorporating a minimum adjustment for flotation costs of 15 basis
 16 points to my “bare bones” cost of equity range, I concluded that a fair ROE
 17 for the proxy group of electric utilities is currently in the 10.95 to 12.55
 18 percent range.

⁵⁴ Roger A. Morin, *Regulatory Finance: Utilities' Cost of Capital*, 1994, at 166.

⁵⁵ *Application of Yankee Gas Services Company for a Rate Increase*, DPUC Docket No. 04-06-01, Direct Testimony of George J. Eckenroth (Jul. 2, 2004) at Exhibit GJE-11.1. Updating the results presented by Mr. Eckenroth through April 2005 also resulted in an average flotation cost percentage of 3.6%.

⁵⁶ American Electric Power Company, Inc., *Prospectus Supplement (To Prospectus dated December 22, 2008)* (Apr. 1, 2009).

IV. RETURN ON EQUITY FOR INDIANA MICHIGAN POWER CO.

1 **Q. What is the purpose of this section?**

2 A. In addition to presenting my conclusions regarding a fair ROE for I&M, this
 3 section also discusses the relationship between ROE and preservation of a
 4 utility's financial integrity and the ability to attract capital. In addition, I
 5 evaluate the reasonableness of I&M's requested capital structure and
 6 examine the implications of cost adjustment mechanisms for the Company's
 7 ROE.

A. Implications for Financial Integrity

8 **Q. Why is it important to allow I&M an adequate ROE?**

9 A. Given the importance of the utility industry to the economy and society, it is
 10 essential to maintain reliable and economical service to all consumers.
 11 While the Company remains committed to providing reliable electric service,
 12 a utility's ability to fulfill its mandate can be compromised if it lacks the
 13 necessary financial wherewithal or is unable to earn a return sufficient to
 14 attract capital.

15 As documented earlier, the major rating agencies have warned of
 16 exposure to uncertainties associated with political and regulatory
 17 developments, especially in view of the pressures associated with ongoing
 18 capital expenditure requirements, uncertain environmental compliance costs,
 19 and the potential for continued energy price volatility. Investors understand
 20 just how swiftly unforeseen circumstances can lead to deterioration in a
 21 utility's financial condition, and stakeholders have discovered first hand how
 22 difficult and complex it can be to remedy the situation after the fact.

1 While providing the infrastructure necessary to enhance the power
 2 system and meet the energy needs of customers is certainly desirable, it
 3 imposes additional financial responsibilities on I&M and its parent, AEP.
 4 Indeed, despite the dramatic and sustained fall in utility stock prices, AEP
 5 issued new common shares even at depressed prices in order to meet its
 6 capital needs and support financial strength. For a utility with an obligation
 7 to provide reliable service, investors' increased reticence to supply additional
 8 capital during times of crisis highlights the necessity of preserving the
 9 flexibility necessary to overcome periods of adverse capital market
 10 conditions. These considerations heighten the importance of allowing I&M
 11 an adequate ROE.

12 **Q. What role does regulation play in ensuring that I&M has access to**
 13 **capital under reasonable terms and on a sustainable basis?**

14 A. Considering investors' heightened awareness of the risks associated with
 15 the utility industry and the damage that results when a utility's financial
 16 flexibility is compromised, the continuation of supportive regulation remains
 17 crucial to the Company's access to capital. Investors recognize that
 18 regulation has its own risks, and that constructive regulation is a key
 19 ingredient in supporting utility credit ratings and financial integrity,
 20 particularly during times of adverse conditions. Fitch noted that:

21 Regulatory risk remains a recurring theme for this year's outlook,
 22 as the pressure of a weak economic backdrop could result in
 23 political push-back to rate increase requests.⁵⁷

⁵⁷ Fitch Ratings Ltd., "U.S. Utilities, Power and Gas 2009 Outlook," *Global Power North America Special Report* (Dec. 22, 2008).

1 The report went on to conclude, “Fitch is concerned that the recent rapid
 2 escalation in the cost of capital will not be reflected on a timely basis in utility
 3 rates.”⁵⁸ Moody’s has also emphasized the need for regulatory support,
 4 concluding:

5 For the longer term, however, we are becoming increasingly
 6 concerned about possible changes to our fundamental
 7 assumptions about regulatory risk, particularly the prospect of a
 8 more adversarial political (and therefore regulatory) environment.
 9 A prolonged recessionary climate with high unemployment, or an
 10 intense period of inflation, could make cost recovery more
 11 uncertain.⁵⁹

12 Similarly, S&P concluded, “the quality of regulation is at the forefront of our
 13 analysis of utility creditworthiness.”⁶⁰

14 **Q. Do customers benefit by enhancing the utility’s financial flexibility?**

15 A. Yes. Providing a return on fair value that is both commensurate with those
 16 available from investments of corresponding risk and sufficient to maintain
 17 I&M’s ability to attract capital, even under duress, is consistent with the
 18 economic requirements embodied in the U.S. Supreme Court’s *Bluefield* and
 19 *Hope* decisions; but it is also in customers’ best interests. Ultimately, it is
 20 customers and the service area economy that enjoy the benefits that come
 21 from ensuring that the utility has the financial wherewithal to take whatever
 22 actions are required to ensure a reliable energy supply. By the same token,
 23 customers also bear a significant burden when the ability of the utility to
 24 attract capital is impaired and service quality is compromised.

⁵⁸ *Id.*

⁵⁹ Moody’s Investors Service, “U.S. Regulated Electric Utilities, Six-Month Update,” *Industry Outlook* (July 2009).

⁶⁰ Standard & Poor’s Corporation, “Assessing U.S. Utility Regulatory Environments,” *RatingsDirect* (Nov. 7, 2008).

B. Capital Structure

1 **Q. Is an evaluation of the capital structure maintained by a utility relevant**
 2 **in assessing its return on equity?**

3 A. Yes. Other things equal, a higher debt ratio, or lower common equity ratio,
 4 translates into increased financial risk for all investors. A greater amount of
 5 debt means more investors have a senior claim on available cash flow,
 6 thereby reducing the certainty that each will receive his contractual
 7 payments. This increases the risks to which lenders are exposed, and they
 8 require correspondingly higher rates of interest. From common
 9 shareholders' standpoint, a higher debt ratio means that there are
 10 proportionately more investors ahead of them, thereby increasing the
 11 uncertainty as to the amount of cash flow, if any, that will remain.

12 **Q. What common equity ratio is implicit in I&M's requested capital**
 13 **structure?**

14 A. The Company's capital structure is presented in the testimony of Renee V.
 15 Hawkins. As summarized on Exhibit I&M-12 (RVH-1), common equity as a
 16 percent of I&M's permanent capital projected at year-end 2010 was 49.52
 17 percent.

18 **Q. How can the Company's requested capital structures be evaluated?**

19 A. It is generally accepted that the norms established by comparable firms
 20 provide one valid benchmark against which to evaluate the reasonableness
 21 of a utility's capital structure. The capital structure maintained by other
 22 electric utilities should reflect their collective efforts to finance themselves so
 23 as to minimize capital costs while preserving their financial integrity and
 24 ability to attract capital. Moreover, these industry capital structures should

1 also incorporate the requirements of investors (both debt and equity), as well
 2 as the influence of regulators.

3 **Q. What was the average capitalization maintained by the Utility Proxy**
 4 **Group?**

5 A. As shown on Exhibit I&M-11 (WEA-9), for the firms in the Utility Proxy
 6 Group, common equity ratios at December 31, 2008 ranged between 39.4
 7 percent and 65.4 percent and averaged 47.6 percent of long-term capital.

8 **Q. What capitalization is representative for the Utility Proxy Group going**
 9 **forward?**

10 A. As shown on Exhibit I&M-11 (WEA-9), Value Line expects an average
 11 common equity ratio for the Utility Proxy Group of 51.1 percent for its three-
 12 to-five year forecast horizon, with the individual common equity ratios
 13 ranging from 43.0 percent to 68.0 percent.

14 **Q. What implication does the increasing risk of the utility industry have**
 15 **for the capital structure maintained by I&M?**

16 A. As discussed earlier, utilities are facing energy market volatility, rising cost
 17 structures, the need to finance significant capital investment plans,
 18 uncertainties over accommodating future environmental mandates, and
 19 ongoing regulatory risks. Coupled with the ongoing turmoil in capital
 20 markets, these considerations warrant a stronger balance sheet to deal with
 21 an increasingly uncertain environment. A more conservative financial profile,
 22 in the form of a higher common equity ratio, is consistent with increasing
 23 uncertainties and the need to maintain the continuous access to capital that
 24 is required to fund operations and necessary system investment, even
 25 during times of adverse capital market conditions.

1 Moody's has warned investors of the risks associated with debt
 2 leverage and fixed obligations and advised utilities not to squander the
 3 opportunity to strengthen the balance sheet as a buffer against future
 4 uncertainties.⁶¹ Moody's noted that, "maintaining unfettered access to
 5 capital markets will be crucial," and cited the importance of forestalling future
 6 downgrades by bolstering utility balance sheets.⁶² As Moody's concluded:

7 Our concerns are clearly growing, but we believe utilities have
 8 adequate time to adjust and revise their corporate finance policies
 9 and strengthen balance sheets, thereby improving their ability to
 10 manage volatility and address uncertainty.⁶³

11 Similarly, in a review of the analytical methodology underlying its ratings
 12 assessment, S&P characterized a debt-to-total capital ratio in the range of
 13 50 percent to 60 percent as "Aggressive",⁶⁴ and noted, "A total debt to
 14 capitalization level of 50% or greater is generally considered to be
 15 aggressive to highly leveraged for utilities."⁶⁵ Moody's affirmed that because
 16 of its significant investment plans, the utility industry "will need to attract a
 17 significant amount of new equity capital in order to maintain existing
 18 ratings."⁶⁶

⁶¹ Moody's Investors Service, "Storm Clouds Gathering on the Horizon for the North American Electric Utility Sector," *Special Comment* (Aug. 2007); "U.S. Electric Utility Sector," *Industry Outlook* (Jan. 2008).

⁶² Moody's Investors Service, "U.S. Investor-Owned Electric Utilities," *Industry Outlook* (Jan. 2009).

⁶³ *Id.*

⁶⁴ Standard & Poor's Corporation, "Criteria Methodology: Business Risk/Financial Risk Matrix Expanded," *RatingsDirect* (May 27, 2009).

⁶⁵ Standard & Poor's Corporation, "Ratings Trend Turns Negative During First Quarter Of 2009 For U.S. Electric Utilities," *RatingsDirect* (Apr. 14, 2009).

⁶⁶ Moody's Investors Service, "U.S. Investor-Owned Electric Utilities: Six-Month Industry Update," *Industry Outlook* (July 2008).

1 **Q. What other factors do investors consider in their assessment of a**
 2 **company's capital structure?**

3 A. Depending on their specific attributes, contractual agreements or other
 4 obligations that require the utility to make specified payments may be
 5 treated as debt in evaluating I&M's financial risk. Because investors
 6 consider the debt impact of such fixed obligations in assessing a utility's
 7 financial position, they imply greater risk and reduced financial flexibility. In
 8 order to offset the resulting debt equivalent, the utility must rebalance its
 9 capital structure by increasing its common equity in order to restore its
 10 effective capitalization ratios to previous levels.

11 These commitments have been repeatedly cited by major bond rating
 12 agencies in connection with assessments of utility financial risks,⁶⁷ with Fitch
 13 noting adjustments to I&M's credit ratios in order to take into account off-
 14 balance-sheet lease obligations related to the Rockport plant.⁶⁸ Similarly,
 15 S&P adjusts I&M's reported debt amounts upward to include approximately
 16 \$902.5 million in debt equivalents associated with lease obligations.⁶⁹
 17 Unless the Company takes action to offset this additional financial risk by
 18 maintaining a higher equity ratio, the resulting leverage will weaken I&M's
 19 creditworthiness and imply greater risk.

⁶⁷ See, e.g., Standard & Poor's Corporation, "Standard & Poor's Methodology For Imputing Debt For U.S. Utilities' Power Purchase Agreements," *RatingsDirect* (May 7, 2007); Standard & Poor's Corporation, "Implications Of Operating Leases On Analysis Of U.S. Electric Utilities," *RatingsDirect* (Jan. 15, 2008)

⁶⁸ Fitch Ratings Ltd., "Indiana Michigan Power Co.," *Global Power U.S. and Canada Credit Analysis* (April 30, 2009).

⁶⁹ Standard & Poor's Corporation, "Indiana Michigan Power Co.," *RatingsDirect* (Dec. 19, 2008).

1 **Q. What does this evidence suggest with respect to I&M’s proposed**
 2 **capital structure?**

3 A. Based on my evaluation, I concluded that I&M’s requested capital structure
 4 represents a reasonable mix of capital sources from which to calculate the
 5 Company’s overall rate of return. While industry averages provide one
 6 benchmark for comparison, each firm must select its capitalization based on
 7 the risks and prospects it faces, as well as its specific needs to access the
 8 capital markets. A public utility with an obligation to serve must maintain
 9 ready access to capital so that it can meet the service requirements of its
 10 customers. The need for access becomes even more important when the
 11 company has large capital requirements over a period of years, and
 12 financing must be continuously available, even during unfavorable capital
 13 market conditions.

14 I&M’s proposed capital structure is entirely consistent with the
 15 capitalizations maintained by the utilities in the proxy group and reflects the
 16 Company’s ongoing efforts to maintain its credit standing and support
 17 access to capital on reasonable terms. The reasonableness of I&M’s
 18 requested capital structure is reinforced by the ongoing uncertainties
 19 associated with the electric power industry and the importance of supporting
 20 continued investment in system improvements, even during times of adverse
 21 industry or market conditions.

C. Impact of Trackers

22 **Q. How are fluctuations in energy costs for I&M accommodated in rates?**

23 A. The Company’s retail electric rates in Michigan contain a Power Supply Cost
 24 Recovery clause (“PSCR”), whereby increases and decreases in the cost of

1 generating fuel and purchased power costs are reflected in the rates
 2 charged to retail electric customers. The MPSC requires annual filings and
 3 hearings to establish the amount of price adjustments under the PSCR and
 4 also provides for deferral and subsequent recovery or refund of variances
 5 between the estimated cost of fuel and purchased power and the actual
 6 costs incurred. To implement the clause, I&M is required to file a PSCR
 7 plan, as well as a five-year forecast of the power supply requirements of its
 8 customers, its anticipated sources of supply, and projections of power supply
 9 costs.

10 While the PSCR is supportive of the Company's financial integrity,
 11 even for utilities with energy cost adjustment mechanisms in place, there
 12 can be a significant lag between the time the utility actually incurs the
 13 expenditure and when it is fully recovered from ratepayers. Thus, the PSCR
 14 does not insulate I&M from the need to finance significant deferred power
 15 production and supply costs. Indeed, despite the significant investment of
 16 resources to manage power supply procurement, investors are aware that
 17 the best that I&M can do is to recover its actual costs.

18 **Q. Does I&M operate under other ongoing cost recovery mechanisms?**

19 A. Yes. The MPSC has approved the Energy Optimization Plan Tracker, which
 20 is designed to recover the costs of mandated energy efficiency programs, as
 21 well as a surcharge related to the costs of nuclear decommissioning. Also,
 22 as discussed in the testimony of other Company witnesses, I&M has
 23 proposed several new tracking mechanisms in this case, including the
 24 Generation Investment Tracker, the gridSMARTSM Tracker, the Net Lost
 25 Revenue Recovery Tracker and the Enhanced Distribution Reliability
 26 Tracker.

1 **Q. Does the fact that I&M operates under various cost adjustment**
 2 **mechanisms warrant any adjustment in your evaluation of a fair ROE?**

3 A. No. Investors recognize that I&M is exposed to significant risks associated
 4 with energy price volatility and rising costs and concerns over these risks
 5 have become increasingly pronounced in the industry. The MPSC's cost
 6 adjustment mechanisms are a valuable means of mitigating those risks, but
 7 they do not eliminate them. As noted above, of particular concern to
 8 investors is the impact of regulatory lag and cost-recovery on the utility's
 9 ability to earn its authorized return. While the adjustment mechanisms
 10 approved for I&M partially attenuate exposure to attrition in an era of rising
 11 costs, this leveling of the playing field only serves to address factors that
 12 could otherwise impair the Company's opportunity to earn its authorized
 13 return, as required by established regulatory standards.

14 Moreover, adjustment mechanisms and trackers have been
 15 increasingly prevalent in the utility industry in recent years. In response to
 16 the increasing risk sensitivity of investors to uncertainty over fluctuations in
 17 costs and the importance of advancing other public interest goals such as
 18 energy conservation, utilities and their regulators have sought to mitigate
 19 some of the cost recovery uncertainty through adjustment mechanisms.
 20 While not always directly analogous to the specific mechanisms approved
 21 for I&M, the objective is similar; namely, to allow the utility an opportunity to
 22 earn a fair rate of return and partially attenuate exposure to attrition in an era
 23 of rising costs.

24 Reflective of this industry trend, the companies in the Utility Proxy
 25 Group operate under a variety of cost adjustment mechanisms, which range
 26 from riders to recover bad debt expense and post-retirement employee

1 benefit costs to revenue decoupling and adjustment clauses designed to
 2 address the rising costs of environmental compliance measures. Similarly,
 3 the firms in the Non-Utility Proxy Group also have the ability to alter prices in
 4 response to rising production costs, with the added flexibility to withdraw
 5 from the market altogether. As a result, the mitigation in risks associated
 6 with utilities' ability to attenuate the risk of cost recovery is already reflected
 7 in the cost of equity range determined earlier, and no separate adjustment to
 8 I&M's ROE is necessary or warranted.

D. Return on Equity Range Recommendation

9 **Q. Please summarize the results of your analyses.**

10 A. In order to reflect the risks and prospects associated with I&M's jurisdictional
 11 utility operations, my analyses focused on a proxy group of twenty other
 12 utilities with comparable investment risks. Consistent with the fact that
 13 utilities must compete for capital with firms outside their own industry, I also
 14 referenced a proxy group of comparable risk companies in the non-utility
 15 sectors of the economy. The cost of common equity estimates produced by
 16 the various capital market oriented analyses described in my testimony are
 17 summarized in Table WEA-4, which is reproduced below:

**TABLE WEA-4
SUMMARY OF QUANTITATIVE RESULTS**

<u>DCF</u>	<u>Utility</u>	<u>Non-Utility</u>
Value Line	10.1%	11.4%
IBES	10.6%	12.4%
First Call	10.4%	12.8%
Zacks	11.1%	13.0%
br+sv	10.8%	12.3%
Stock Price	12.4%	12.4%
 <u>CAPM</u>	 9.9%	 10.3%
 <u>Expected Earnings</u>		
Electric Utilities - 2009	10.5%	
Electric Utilities - 2010	11.0%	
Electric Utilities - 2012-14	11.0%	
Utility Proxy Group	11.3%	

1 As noted earlier, based on my assessment of the relative strengths and
 2 weaknesses inherent in each method, I concluded that the cost of common
 3 equity indicated by my analyses is in the 10.8 percent to 12.4 percent range.
 4 After incorporating a minimum adjustment for flotation costs of 15 basis
 5 points to my “bare bones” cost of equity range, I concluded that a fair rate of
 6 return on equity for the proxy group of electric utilities is currently in the
 7 10.95 to 12.55 percent range.

8 **Q. What else should be considered in establishing a fair ROE range for**
 9 **I&M?**

10 A. While corporate bond yields have declined substantially as the worst of the
 11 financial crisis has abated, it is generally expected that long-term interest
 12 rates will rise as the recession ends and the economy returns to a more
 13 normal pattern of growth. This implies that the cost of permanent capital,

1 including common equity, will be higher in the upcoming years than it is
 2 currently.

3 **Q. How do current interest rates on long-term bonds compare with those**
 4 **projected for the next few of years?**

5 A. Table WEA-5 below compares current interest rates on 30-year Treasury
 6 bonds, double-A rated utility bonds, and triple-A rated corporate bonds with
 7 those projected for 2008 through 2011 by Value Line,⁷⁰ Globallnsight,⁷¹ ,
 8 and the EIA.⁷²

9
 10

**TABLE WEA-5
 INTEREST RATE TRENDS**

	2010	2011	2012	2013	Oct. 2009
<u>30-Yr. Treasury</u>					
Value Line	4.8%	4.5%	5.1%	5.5%	4.2%
Globallnsight	3.8%	4.9%	5.0%	5.2%	4.2%
<u>AA Utility</u>					
Globallnsight	6.2%	6.5%	6.4%	6.7%	5.2%
EIA	6.1%	6.8%	6.6%	6.8%	5.2%
<u>AAA Corporate</u>					
Value Line	5.9%	5.8%	6.2%	6.7%	5.2%
Globallnsight	5.4%	6.0%	6.0%	6.2%	5.2%

11 As evidenced above, there is a clear consensus that the cost of permanent
 12 capital will be higher in the 2010-2013 timeframe than it is currently. As a
 13 result, current cost of capital estimates are likely to understate investors'
 14 requirements at the time the outcome of this proceeding becomes effective
 15 and beyond.

⁷⁰ The Value Line Investment Survey, *Forecast for the U.S. Economy* (Aug. 28, 2009).

⁷¹ Globallnsight, *The U.S. Economy: The 30-Year Focus* (First Quarter 2009).

⁷² Energy Information Administration, *Updated Annual Energy Outlook 2009* (Mar. 2009).

1 **Q. What then is your conclusion as to a fair ROE for I&M?**

2 A. Considering capital market expectations, the potential exposures faced by
 3 I&M, and the economic requirements necessary to maintain financial
 4 integrity and support additional capital investment even under adverse
 5 circumstances, it is my opinion that 11.75 percent represents a fair and
 6 reasonable ROE for I&M.

7 My conclusion is reinforced by the need to consider the potential
 8 exposures faced by I&M and the economic requirements necessary to
 9 maintain financial integrity and support access to capital even under adverse
 10 circumstances. Because nuclear power represents a significant portion of
 11 the Company's generating capability, I&M is exposed to significant financial
 12 threats. In addition, I&M faces ongoing uncertainties related to future
 13 emissions legislation. Coupled with the need to provide an ROE that
 14 supports I&M's credit standing while funding necessary system investments,
 15 these considerations indicate that an ROE from the middle of my
 16 recommended range is reasonable. The cost of providing the Company an
 17 adequate return is small relative to the potential benefits that a strong utility
 18 can have in providing reliable service. Considering investors' heightened
 19 awareness of the risks associated with the utility industry and the damage
 20 that results when a utility's financial flexibility is compromised, supportive
 21 regulation is crucial.

22 **Q. Does this conclude your pre-filed direct testimony?**

23 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

RENEE V. HAWKINS

PRE-FILED DIRECT TESTIMONY OF RENEE V. HAWKINS
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **Q. Please state your name and business address.**

2 A. My name is Renee V. Hawkins. My business address is One Riverside Plaza,
3 Columbus, Ohio 43215.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by American Electric Power Service Corporation (AEPSC), a
6 wholly-owned subsidiary of American Electric Power Company, Inc. (AEP), as
7 Managing Director, Corporate Finance. AEP is the parent company of
8 Indiana-Michigan Power Company (I&M or Company) and AEPSC is I&M's
9 service company. In addition, I am the Assistant Treasurer of I&M as well as
10 AEP, Inc. and the other AEP subsidiaries.

11 **Q. Please briefly describe your educational and business experience.**

12 A. I received a Bachelor's Degree in Finance and International Business from
13 The Ohio State University in Columbus, Ohio in 1987, and a Master's Degree
14 in Business Administration with a Finance concentration from the Simon
15 School at the University of Rochester in Rochester, New York in 1991.

16 In June 1991, I was employed by General Motors as an analyst for AC
17 Delco, which is now a subsidiary of Delphi East.

18 In June 1993, I was hired by Cablevision Systems Corporation, first as a
19 Senior Financial Analyst and then promoted to Treasury Manager. My

1 responsibilities included managing capitalization and liquidity for a number of
2 subsidiaries. Included in those responsibilities were raising capital through
3 bank and financial markets, managing compliance, and supporting investor
4 and rating agency relations.

5 In October 1996, I joined AEPSC as a Corporate Finance Senior Analyst
6 supporting financing activity for the AEP operating companies. In July 1999, I
7 was named Manager, Corporate Finance of AEPSC. In June 2000, I was
8 named Director, Corporate Finance of AEPSC, a position that was renamed
9 Director, Regulated Finance in 2001. In that capacity, I was responsible for
10 capital markets activity for all of the regulated utilities, and such things as
11 establishing dividend recommendations and capitalization targets, supporting
12 the rating agency relationships to maintain credit ratings and assisting in the
13 management of liquidity for the overall AEP System. I was promoted to
14 Managing Director, Corporate Finance in July 2003 and Assistant Treasurer in
15 January 2008.

16 **Q. Have you previously submitted testimony in any regulatory**
17 **proceedings?**

18 A. Yes, I have presented testimony or testified on behalf of Indiana Michigan
19 Power Company before the Indiana Utility Regulatory Commission. I have
20 presented testimony or testified on behalf of Appalachian Power Company
21 before the Public Service Commission of West Virginia, the Virginia State
22 Corporation Commission and the Federal Energy Regulatory Commission

1 (FERC). I have presented testimony or testified before the Arkansas Public
2 Service Commission (APSC or Commission), and the Public Utility
3 Commission of Texas on behalf of SWEPCO. Finally, I have testified on
4 behalf of Public Service Company of Oklahoma before the Corporation
5 Commission of the State of Oklahoma.

6 **Q. What is the purpose of your testimony in this proceeding?**

7 A. The purpose of my testimony in this proceeding is to present and support the
8 following:

- 9 • Capital structure and overall cost of capital for I&M
- 10 • Credit ratings of I&M
- 11 • Recent activity between the 2008 Historical period and the projected
12 2010 test year
- 13 • Carrying Costs for 2010

14 **Q. Are you sponsoring any exhibits in this proceeding?**

15 A. Yes, I am sponsoring the following exhibits:

16 Projected 2010 Schedules:

- 17 • I&M-12 (RVH-1) Schedule D-1 Projected Rate of Return Summary
- 18 • I&M-13 (RVH-2) Schedule D-2 Projected Cost of Long-term Debt
- 19 • I&M-14 (RVH-3) Schedule D-3 Projected Cost of Short-term Debt
- 20 • I&M-15 (RVH-4) Schedule D-4 Projected Cost of Preferred Stock
- 21 • I&M-16 (RVH-5) Schedule D-5 Projected Cost of Common

1 Shareholders' Equity

2 2008 Historic Schedules:

- 3 • I&M-17 (RVH-6) Schedule D-1 Historic Rate of Return Summary
- 4 • I&M-18 (RVH-7) Schedule D-2 Historic Cost of Long-term Debt
- 5 • I&M-19 (RVH-8) Schedule D-3 Historic Cost of Short-term Debt
- 6 • I&M-20 (RVH-9) Schedule D-4 Historic Cost of Preferred Stock
- 7 • I&M-21 (RVH-10) Schedule D-5 Historic Cost of Common Shareholders'
- 8 Equity

- 9 • I&M-22 (RVH-11) Financial Metrics

- 10 • I&M-23 (RVH-12) Annual Investment Carrying Charge Calculation

11 **Q. Were Exhibits I&M-12 through I&M-23 (RVH-1 through RVH-12) prepared**
12 **by you or under your direct supervision?**

13 A. Yes.

14 **Q. Please describe Exhibit I&M-12 (RVH-1) Projected Cost of Capital as of**
15 **December 31, 2010.**

16 A. Schedule D-1 computes the total cost of capital for I&M, with both permanent
17 capital and ratemaking adjustments.

**Indiana Michigan Power
Projected 2010 Cost of Capital**

Line		13-MONTH AVERAGE	% PERMANENT CAPITAL	% WITH RATE BASE ADJUSTMENTS	% COST RATE	% WEIGHTED COST PERMANENT	% WEIGHTED COST RATE BASE
No.	<u>CAPITAL ELEMENT</u>	<u>BALANCE (1)</u>	<u>CAPITAL</u>	<u>ADJUSTMENTS</u>	<u>RATE</u>	<u>PERMANENT</u>	<u>BASE</u>
1		\$					
2	LONG TERM DEBT	1,697,769,231	49.26	43.95	6.40	3.15	2.81
3	SHORT TERM DEBT	33,955,793	0.99	0.88	1.54	0.02	0.01
4	PREFERRED STOCK	8,076,800	0.23	0.21	7.19	0.02	0.02
5	COMMON EQUITY	<u>1,706,805,806</u>	<u>49.52</u>	<u>44.19</u>	<u>11.75</u>	<u>5.82</u>	<u>5.19</u>
6							
7	TOTAL WITHOUT TAXES	3,446,607,630	<u>100.00</u>			<u>9.01</u>	8.03
8							
9	ACC. DEF. ITC (3%)	0		0.00	0.00		0.00
10	ACC. DEF. FIT	359,636,000		9.31	0.00		0.00
11	ACC. DEF. JDITC	<u>56,560,000</u>		<u>1.46</u>	9.01		<u>0.13</u>
12							
13	TOTAL WITH TAXES	<u>3,862,803,630</u>		<u>100.00</u>			<u>8.16</u>

1 The thirteen month average balance on line 2 is supported by Exhibit I&M-13
2 (RVH-2), Schedule D-2 Projected Cost of Long-term Debt. The thirteen
3 month average balance on line 3 is supported by Exhibit I&M-14 (RVH-3),
4 Schedule D-3 Projected Cost of Short-term Debt. The thirteen month average
5 balance on line 4 is supported by Exhibit I&M-15 (RVH-4), Schedule D-4
6 Projected Cost of Preferred Stock. The thirteen month average balance on
7 line 5 is supported by Exhibit I&M-16 (RVH-5) Projected Cost of Shareholders'
8 Equity. The accumulated deferred income tax calculations are shown at the
9 bottom of the exhibit. The cost rate assigned to Accumulated Deferred Job
10 Development Investment Tax Credits (JDITC) is the thirteen month average

1 cost rate of investor-provided capital. No cost was assigned to the
2 Accumulated Deferred Federal Income Tax (FIT) consistent with past
3 Commission practices.

4 Witness Avera is supporting a Common Equity cost rate of 11.75%.
5 When weighting these costs against the capital balances at the end of 2010,
6 the weighted average cost of capital is 8.16% after taxes as shown on line 13
7 in Exhibit I&M-12 (RVH-1).

8 **Q. Please describe Exhibit I&M-13 (RVH-2), Schedule D-2 Projected Cost of**
9 **Long-term Debt as of December 31, 2010.**

10 A. This schedule identifies all long-term debt projected to be outstanding as of
11 December 31, 2010, and the related annualized costs. The costs include
12 premiums and discounts, issuance expenses, gains or losses recognized on
13 reacquisition of debt, and associated hedging gains and losses. All debt
14 included in this schedule has already been issued and the schedule contains
15 no projected transactions. The calculated embedded cost for long-term debt is
16 6.40%.

17 **Q. Please describe Exhibit I&M-14 (RVH-3) Schedule D-3 Projected Cost of**
18 **Short-term Debt as of December 31, 2010.**

19 A. This schedule includes the projected thirteen month average of I&M
20 Consolidated less River Transportation Division, as of December 31, 2010.
21 The thirteen-month average short-term debt level projected for 2010 of
22 \$33,955,793 is significantly less than 2008 the thirteen month average of

1 \$229,330,896 and is more representative of the average balance going
2 forward. The short-term debt levels increased significantly during 2008 due to
3 the financial crisis that occurred upon the bankruptcy of Lehman Brothers,
4 which impacted I&M's plans to issue senior notes in 2008. The \$50 million
5 Senior Notes Series A matured in 2008 and the Company had to tender in
6 auction rate securities that had failed auctions. New notes were not reissued
7 until 2009 when the market conditions improved. In January 2009, a \$475
8 million unsecured 7% senior note was issued. Rockport pollution control
9 bonds were tendered in May of 2008 and not reissued until 2009 at a rate of
10 6.25% for a 5-year period. Until these transactions occurred in early 2009,
11 I&M was funded with higher levels of short-term debt than is typical.

12 **Q. Was the historic period calculated consistent with the projected test**
13 **year?**

14 A. Yes. The historic period calculations included in Exhibits I&M-17 (RVH-6)
15 through Exhibit I&M-21 (RVH-10) which include schedules D-1 through D-5 for
16 the historic period were prepared in a similar manner as discussed above for
17 the projected test year. As noted above, the historic period of year end 2008 is
18 not representative of going forward short term debt levels due to the market
19 disruptions that occurred in that period.

20 **Q. Please provide a summary of the current credit ratings for I&M.**

21 A. I&M is rated Baa2 by Moody's Investor Service (Moody's), BBB by Standard
22 and Poor's (S&P), and BBB- by Fitch Ratings Service (Fitch). The ratings are

1 stable from all three rating agencies and have not changed in the past five
2 years. S&P has taken a family approach to the ratings of all of the AEP
3 System subsidiaries and the bond ratings of I&M are based upon those of the
4 entire family. S&P states the major strengths of the AEP System are the
5 steady utility operating cash flow, large diverse regulated electric utility
6 operations and low cost generation asset portfolio. According to S&P, the
7 weaknesses are the Parent's marketing operations and the leverage, which is
8 considered high for the rating.

9 Moody's rates each operating company individually but does recognize
10 that each is part of a larger holding company. Moody's has stated that the
11 large capital investment program constrains the rating and that managing the
12 DC Cook nuclear outage represents a near-term risk.

13 Fitch has stated that the credit strengths for I&M include stable cash
14 flow and its affiliation with the AEP System family. According to Fitch, credit
15 concerns primarily relate to I&M's exposure to industrial customers in local
16 service territories with struggling economies, as well as the potential financial
17 and operational impact of the shutdown of Unit 1 of the Cook nuclear plant.

18 **Q. Please provide a summary of the current credit ratings for AEP, Inc.**

19 A. AEP, Inc. is rated Baa2 by Moody's, BBB by S&P, and BBB by Fitch. The
20 ratings are stable from S&P and Fitch and have not changed in the past five
21 years. AEP was placed on negative outlook from Moody's in February 2009.
22 In addition, AEP, Inc. was upgraded to Baa3 from Baa2 in September 2005

1 after it was placed on review for upgrade in August of 2005. There were no
2 other rating changes except as noted above in the last five years for AEP, Inc.

3 **Q. What are the credit metrics of I&M on an actual and pro forma basis**
4 **(without the change in revenue requirements)?**

5 A. There is a significant divergence between Accounting Principles Generally
6 Accepted in the United States (GAAP) capitalization of I&M Consolidated and
7 capitalization as measured by the rating agencies. Each agency has its own
8 capitalization adjustments that are made in published reports, but universally
9 the agencies include all leases as debt and account for the sale of accounts
10 receivable in a similar manner. I will refer to the debt amount including leases
11 as credit-adjusted debt. With these additions, the credit-adjusted debt as a
12 percentage of capitalization for I&M on December 31, 2008, was 61.8%,
13 inclusive of leases of approximately \$639 million amount, primarily resulting
14 from the Rockport Unit 2 sale-leaseback. The funds from operations (FFO)
15 interest coverage was 2.9x as shown in exhibit I&M-22 (RVH-11) Financial
16 Metrics. Funds from operations are defined as cash from operations less
17 changes in working capital.

18 Credit-adjusted debt as a percentage of capitalization for I&M as of
19 December 31, 2010 is projected to be 59.5%. The FFO interest coverage is
20 projected to be 2.7x.

21 **Q. Please describe the recent activity between the historic test year and the**
22 **projected 2010 cost of capital.**

1 A. As mentioned previously, there was a 7% senior unsecured note for \$475
2 million issued in January 2009 that is an adjustment between the historic test
3 year and projected 2010. A \$25 million inter-company note at a rate of 5.375%
4 was also issued in early January 2009 as short term debt neared the maximum
5 allowable amount outstanding. I&M reissued the Rockport bonds in March
6 2009 when the market conditions improved (Rockport 2009A for \$50 million
7 and Rockport 2009B for \$50 million, both with a coupon of 6.25%).

8 **Q. Were there any equity contributions to I&M?**

9 A. Yes. In June 2009, AEP contributed \$120 million in equity to I&M. This
10 contribution was related to the April 2009 equity issuance by AEP of 69 million
11 shares with the purpose of reducing leverage at AEP and the various utilities.
12 I&M's equity contribution was based upon the need to fund pension expense
13 and to manage to a GAAP equity target in the 45% range.

14 **Q. Are there any other adjustments to the projected test year?**

15 A. Yes. The equity balance has been adjusted for the projected retained capital
16 earnings as of December 31, 2010 prior to receiving rate relief requested in
17 this proceeding.

18 **Q. What is the projected carrying cost for 2010?**

19 A. The carrying cost calculation was based on a pre-tax return of 9.01% and a
20 pre-tax weighted average cost of capital of 3.15%. The carrying costs for 5, 7,
21 15, 30 and 35 year investments are 32.15%, 27.74%, 19.23%, 16.05%, and
22 15.57% respectively. See Exhibit I&M-23 (RVH-12) for the calculation. I have

1 provided the carrying cost calculations to Company Witness Roush who
2 discusses them further in his testimony.

3 **Q. Is the projected 2010 test year capital structure appropriate for**
4 **establishing rates?**

5 A. Yes, the year end 2010 capital structure reflects appropriate long term debt
6 and short term percentages for I&M during the time rates are expected to be in
7 effect. Also, all of the projected transactions in the 2010 cost of capital have
8 already occurred and many were delayed issuances.

9 **Q. Does this complete your direct testimony?**

10 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

WILLIAM A. ALLEN

PRE-FILED DIRECT TESTIMONY OF WILLIAM A. ALLEN
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **Q. Please state your name and business address.**

2 A. My name is William A. Allen, and my business address is 1 Riverside Plaza,
3 Columbus, Ohio 43215.

4 **Q. By whom are you employed and what is your position?**

5 A. I am employed by the American Electric Power Service Corporation (AEPSC)
6 as Director of Operating Company Forecasts. AEPSC supplies engineering,
7 financing, accounting, and planning and advisory services to the eleven
8 electric operating companies of the American Electric Power System, one of
9 which is Indiana Michigan Power Company (I&M).

10 **Q. Would you please describe your educational and professional**
11 **background?**

12 A. Yes. I received a Bachelor of Science in Nuclear Engineering from the
13 University of Cincinnati in 1996 and a Master of Business Administration from
14 the Ohio State University in 2004.

15 I was employed by AEPSC beginning in 1992 as a Coop Engineer in
16 the Nuclear Fuels, Safety and Analysis department and upon completing my
17 degree in 1996 was hired on a permanent basis in the Nuclear Fuel section of
18 the same department. In January 1997, the Nuclear Fuel section became a
19 part of I&M due to a corporate restructuring. In 1999, I transferred to the
20 Business Planning section of the Nuclear Generation Group as a Financial

1 Analyst. In 2000, I transferred back to AEPSC into the Regulatory Pricing and
2 Analysis section as a Regulatory Consultant. In 2003, I transferred into the
3 Corporate Financial Forecasting department as a Senior Financial Analyst. I
4 was named to my current position in April 2007.

5 **Q. What are your responsibilities as Director of Operating Company**
6 **Forecasts?**

7 A. I am primarily responsible for the supervision of the financial forecasting and
8 analysis of the AEP System's eleven operating companies of which I&M is
9 one. In such capacity, I coordinate short- and long-term forecasts for these
10 companies as well as monthly analysis of budget to actual variances. With
11 respect to this filing, I am responsible for development of I&M's financial
12 forecast.

13 **Q. Have you previously submitted testimony in any regulatory**
14 **proceedings?**

15 A. Yes. I have submitted testimony on behalf of I&M before the Michigan Public
16 Service Commission (MPSC) in I&M's 2007, 2008, 2009 and 2010 Power
17 Supply Cost Recovery (PSCR) Plan Cases and before the Indiana Utility
18 Regulatory Commission (IURC) in Cause Numbers 38702-FAC58, FAC59,
19 FAC60, FAC62 and FAC63; 43774 and 43775. I have also testified on behalf
20 of Appalachian Power Company in fuel related proceedings before the West
21 Virginia Public Service Commission and the Virginia State Corporation
22 Commission.

1 **Q. What is the purpose of your testimony in this proceeding?**

2 A. The purpose of my testimony is to present I&M's 2010 projected test year, to
3 discuss the forecast methodology and to discuss the reasonableness of the
4 projected test year. I will also support the power supply cost recovery (PSCR)
5 basing point.

6 **Q. Are you sponsoring any exhibits in this proceeding?**

7 A. Yes, I am sponsoring the following exhibits:

8 1) Exhibit I&M-24 (WAA-1) 2010 Total Company Projected Revenues and
9 Expenses;

10 2) Exhibit I&M-25 (WAA-2) Historical and Projected O&M Data;

11 3) Exhibit I&M-26 (WAA-3) 2010 13-Month Average Total Company Projected
12 Rate Base Items;

13 4) Exhibit I&M-27 (WAA-4) Historical and Projected Functional Plant Activity;

14 5) Exhibit I&M-28 (WAA-5) 2010 Total Company Projected PSCR Costs;

15 6) Exhibit I&M-29 (WAA-6) 2010 Total Company Projected Transmission
16 Costs; and

17 7) Exhibit I&M-30 (WAA-7) Off-System Sales Margin Accounts.

18 **Forecast Methodology**

19 **Q. Please briefly describe the process used to develop a financial forecast**
20 **for the AEP System and an individual operating company like I&M.**

21 A. The preparation of a financial forecast for the AEP System and an individual
22 operating company is a complex process requiring input from a variety of
23 groups within AEP and I&M. Due to the integrated nature of the AEP System,

1 the preparation of any individual operating company forecast requires a
2 forecast of the entire AEP System. The major components of a forecast are as
3 follows: 1) load and demand forecast; 2) generation forecast; 3) retail and firm
4 wholesale revenue projections; 4) off-system sales forecast; 5) O&M forecast;
5 6) construction expenditure forecast; and 7) financing plan.

6 **Q. Please discuss each of these major components of the forecast in more**
7 **detail.**

8 A. Assumptions, such as growth in kilowatt-hour sales, fuel expense, interest
9 rates, and cost projections based on each of the companies' work plans, are
10 made in advance of the preparation of the forecast. These assumptions are
11 reviewed with individuals from the operating companies and within AEPSC to
12 determine the most reasonable set of assumptions to be incorporated into the
13 forecast. The major sequential steps are as follows:

14 1) Load and Demand Forecast - Because the AEP System is highly
15 integrated, the preparation of any individual company forecast requires an
16 internal load forecast and an off-system sales forecast for all the AEP System
17 companies. The internal load projection is developed by the Economic
18 Forecasting Department in conjunction with various groups across the AEP
19 System including input from the operating companies and reflects an analysis
20 of the economy and the unique factors that influence individual customers or
21 customer classes in each of the regions that AEP serves.

22 2) Generation Forecast - A generation forecast is developed by the
23 Commercial Operations Division and the Resource Planning and Operational

1 Analysis Department which together with planned energy purchases, is
2 sufficient to meet the system's anticipated total energy requirements. The cost
3 of fuel consumed is based on the generation forecast for each of the
4 generating units in the AEP System. In addition to fuel costs, AEP incurs other
5 variable costs of production, costs for other consumable materials at our
6 generating stations for the operation of environmental equipment and
7 purchased power costs.

8 3) Retail and Wholesale Firm Revenue Projections - Revenues for most
9 customers are developed by customer class using base realizations under
10 current rates and fuel adjustment clauses included in the appropriate filed
11 tariffs or contracts. Projections of base realizations reflect actual experience
12 adjusted to be consistent with the projected sales and usage levels. Revenues
13 for large wholesale and other special contract customers are developed in
14 detail in accordance with the terms of the contract, including demand, energy
15 and fuel adjustment charges.

16 4) Off-System Sales Forecast - The off-system sales projections are
17 developed by the Commercial Operations Division together with the Resource
18 Planning and Operational Analysis Department. Revenues related to known
19 off-system sales arrangements are developed in accordance with the terms of
20 the specific agreements related to such sales. The bulk of the projected off-
21 system sales volume sold to counter-parties is not known when the forecast is
22 developed and, therefore, is priced at expected market rates.

23 5) O&M Forecast - Operation and maintenance expenses, excluding

1 energy costs, are based upon current work plans for each of the functional
2 groups. These plans include expenditures for scheduled maintenance
3 programs as well as the cost of operations. These plans take into
4 consideration staffing levels, including budgeted increases in salaries as well
5 as material costs necessary to perform each planned program.

6 6) Construction Expenditure Forecast - The various engineering and
7 planning groups in each operating company and in the AEP Service
8 Corporation develop the construction expenditure budget. It reflects
9 expenditures and in-service dates of major projects during the year as well as
10 amounts approved to fund blanket work (smaller projects grouped together)
11 which is essential in estimating both book and tax depreciation as well as the
12 allowance for funds used during construction (AFUDC).

13 7) Financing Plan - The development of the financing program for the
14 forecast is intended to meet the company's working capital requirements. In
15 determining the company's financing program, consideration is given to
16 coverage and other regulatory restrictions, timing of requirements, availability
17 of equity capital, and corporate objectives such as credit metrics, capital
18 structure and short-term debt limitations.

19 **Q. Please discuss I&M's 2010 projected test year and its reasonableness.**

20 A. I will describe the projected values for each of the relevant lines included in
21 Exhibits I&M-24 (WAA-1) and I&M-26 (WAA-3) on a total company basis. I will
22 support the reasonableness of each of the projected values.

1 **Operating Revenues**

2 **Q. What are the major components of operating revenues that are included**
3 **in the forecast?**

4 A. The major components of operating revenues that are included in the forecast
5 are Retail and Firm Sales, Interruptible Sales, Non-Firm Sales, Pool and
6 Interchange Sales, and Other Operating Revenues.

7 **Q. Please discuss the level of Retail and Firm Sales that is included in the**
8 **forecast.**

9 A. As shown on Exhibit I&M-24 (WAA-1), Retail and Firm Sales are projected to
10 be \$1,517 million for 2010. Retail and Firm Sales is comprised of Michigan
11 retail revenue, Indiana retail revenue, and firm municipal and cooperative
12 revenue. Total Michigan retail revenue, excluding any change in basic rates,
13 is projected to be \$210 million based on a load of 3,022 GWH. Total Michigan
14 retail revenue is comprised of \$55 million in fuel revenue and \$155 million in
15 non-fuel revenue.

16 **Q. How does the projected Michigan retail revenue and load compare to the**
17 **actual revenue and load for 2008?**

18 A. The projected Michigan retail load is slightly lower than the actual load for
19 2008. In 2008, the actual Michigan retail revenue was \$190 million (\$39
20 million in fuel revenue and \$151 million in non-fuel revenue) based on a load of
21 3,036 GWH. The slight decline in projected retail load is the result of the
22 economic recession of 2008 and 2009. As can be seen in the table below, the
23 reduction in load is directly the result of a projected decline in industrial load

1 partially offset by a small increase in load in all other classes. The effect of
 2 weather in 2008 was negligible.

3 **Michigan Retail Load**

Class	2008 Actual (GWH)	2008 Normal (GWH)	2010 Projection (GWH)	Change vs Actual (%)
Residential	1,262	1,261	1,271	0.7
Commercial	839	841	849	1.2
Industrial	923	923	890	-3.5
Other	12	12	12	0.4
Total	3,036	3,037	3,022	-0.5

4
 5 The \$20 million increase in Michigan retail revenue is primarily the result of an
 6 increase in projected PSCR costs using the definition of includable costs used
 7 in the Company's 2010 PSCR Plan Case (U-16046).

8 **Q. Please discuss the level of Interruptible Sales that is included in the**
 9 **forecast.**

10 A. Interruptible Sales are sales to Indiana retail customers taking service under
 11 interruptible tariffs. As shown on Exhibit I&M-24 (WAA-1), Interruptible Sales
 12 are projected to be \$107 million for 2010 based on a load of 2,368 GWH. This
 13 compares to the \$93 million in 2008 based on a load of 2,497 GWH. The
 14 major reason for the increase in revenue is increased interruptible rates.

15 **Q. Please discuss the level of Non-Firm Sales that is included in the**
 16 **forecast.**

17 A. Non-Firm Sales include sales to non-affiliates (both cost recovery and margin)
 18 and various charges and credits incurred in the PJM market. As shown on
 19 Exhibit I&M-24 (WAA-1), Non-Firm Sales are projected to be \$228 million for

1 2010. This compares to \$371 million in 2008. The decrease in revenue is
2 primarily due to lower price and sales volume.

3 **Q. Please discuss the level of Pool and Interchange Sales that is included in**
4 **the forecast.**

5 A. Pool and Interchange Sales include energy and capacity sales to the AEP Pool
6 in accordance with the FERC approved AEP Interconnection Agreement.
7 Under provisions of the agreement, each pool member is responsible for
8 providing its Member Load Ratio (MLR)¹ share of the total primary capacity of
9 the pool. A pool member contributing more than its MLR share of pool
10 capacity is deemed to have a capacity surplus with respect to the pool, while a
11 member contributing less than its MLR share of pool capacity is deemed to
12 have a capacity deficit in the pool. Each company having a capacity surplus is
13 credited on a monthly basis for its surplus and receives payments from the
14 capacity deficit companies at a rate which reflects the embedded investment
15 cost of its own primary capacity and the fixed operating costs of this capacity.
16 Payments made by the capacity deficit companies are made in proportion to
17 their respective capacity deficits at the primary capacity equalization charge
18 which is the weighted average of the member primary capacity investment
19 rates and the member primary capacity fixed operating rates of the surplus
20 companies. The projected capacity settlement amounts in 2010 reflect the fact

¹ Member Load Ratio is defined by the AEP Interconnection agreement as “the ratio of a particular Member’s MEMBER MAXIMUM DEMAND in effect for a calendar month to the sum of the five MEMBER MAXIMUM DEMANDS in effect for such month” where the MEMBER MAXIMUM DEMAND is “the maximum MEMBER DEMAND experienced by said Member during the twelve consecutive calendar months next preceding such calendar month.”

1 that I&M is projected to be a surplus member of the AEP System Pool and will
2 thereby receive payments from the deficit companies.

3 In accordance with the Interconnection Agreement, the projected credit
4 that I&M would receive for energy delivered to the pool was based on I&M's
5 projected average variable cost (fuel + one-half maintenance expense) each
6 month and the quantity of energy delivered to the pool.

7 As shown on Exhibit I&M-24 (WAA-1), Pool and Interchange Sales are
8 projected to be \$360 million for 2010 comprised of \$281 million in energy sales
9 and \$78 million in capacity sales. This compares to 2008 actual Pool and
10 Interchange Sales of \$288 million comprised of \$240 million in energy sales
11 and \$48 million in capacity sales.

12 **Q. Please discuss the level of Other Operating Revenues that is included in**
13 **the forecast.**

14 A. The major components of Other Operating Revenues are third party
15 transmission revenues, associated business development (ABD) revenues,
16 rent from electric property, gain/(loss) on sale of allowances and forfeited
17 discounts. As shown on Exhibit I&M-24 (WAA-1), Other Operating Revenues
18 are projected to be \$33 million for 2010. This compares to 2008 Other
19 Operating Revenues of \$30 million.

20 **Q. Do you believe that the level of Operating Revenue included in the**
21 **forecast that you have provided are reasonable and accurate and**
22 **reasonably likely to occur in 2010?**

23 A. Yes I do.

1 **Fuel and Purchased Power**

2 **Q. Please discuss the level of Fuel expense that is included in the forecast.**

3 A. Fuel expense includes both fossil and nuclear fuel expenses. The cost of
4 fossil fuel consumed was based on the generation forecast for each of I&M's
5 fossil generating units. The cost of fossil fuel consumed for each of I&M's
6 generating units is equal to the number of tons of coal consumed times the
7 average unit cost of coal in fuel inventory (\$/ton), Account 151. The cost of
8 fuel consumed was developed on a monthly basis. The average cost of coal
9 was defined as the weighting of the average cost of coal in inventory at the
10 beginning of the month plus the projected cost of fuel delivered during the
11 month. Other non-Account 151 fossil fuel expenses such as fuel handling
12 costs are added and credits such as ash sales proceeds are deducted from
13 this amount.

14 Nuclear fuel expense was projected for each unit of the Donald C. Cook
15 Nuclear Plant (Cook Plant). The projection of nuclear fuel expense consists of
16 a base fuel component, spent fuel canister costs and post-April 7, 1983 spent
17 nuclear fuel disposal costs. The base fuel component is calculated by
18 multiplying the number of BTUs (British Thermal Units) generated by the
19 nuclear fuel and the BTU charge. Lease finance and administrative charges
20 are then added to this amount. Spent fuel canister costs are based on an
21 amortization of the total projected spent fuel canister costs over the remaining
22 life of the plant. Post-April 7, 1983 spent nuclear fuel disposal costs are
23 calculated based on the rate of one mill per kilowatt-hour of electricity

1 generated and sold in accordance with the Nuclear Waste Policy Act of 1982.

2 **Q. Please discuss the level of Purchased Power expense that is included in**
3 **the forecast.**

4 A. Purchased Power reflects the costs associated with planned purchases, I&M's
5 share of other purchases and charges for energy received from the Pool.

6 **Q. Would you please describe planned purchases?**

7 A. Yes. Planned purchases include purchases from the Ohio Valley Electric
8 Corporation (OVEC), purchases from the AEP Generating Company (AEG)
9 and purchases of wind power. The projected kilowatt-hours (kWh) purchased
10 from OVEC reflect I&M's share of the anticipated OVEC surplus. The cost
11 associated with these purchases is based on a contractual agreement with
12 OVEC.

13 Planned purchases from AEG represent the purchase of 910 MW (70%)
14 of the power and energy from AEG's share of Rockport Units 1 & 2. The costs
15 associated with these purchases are composed of both fuel and non-fuel
16 charges.

17 Planned purchases of wind power represent purchases from the Fowler
18 Ridge Wind Farm consistent with the Commission's Orders in Case Nos. U-
19 15361 and U-15808.

20 **Q. Would you please describe other system purchases?**

21 A. Other system purchases are I&M's share of the unplanned purchases AEP
22 occasionally makes from non-affiliated suppliers to meet its total load. Other
23 system purchases also include PJM Ancillary Services captured in FERC

1 Accounts 555XXXX, Purchased Power.

2 **Q. Would you please describe charges for energy received from the Pool?**

3 A. Charges for energy received from the Pool reflect the costs of purchases of
4 primary energy from the AEP System Pool and I&M's allocated share of the
5 cost of system sales from the Pool.

6 **Operations and Maintenance Expenses**

7 **Q. Have you reviewed the level of projected O&M expenses for**
8 **reasonableness?**

9 A. Yes. I have compared the projected level of O&M expenses to prior actual
10 expenses and in cases when the growth in expenses appeared to exceed
11 historic trends I sought to determine the underlying cause. Exhibit I&M-25
12 (WAA-2) provides a summary of actual O&M expenses for the years 2004
13 through 2008 and the projected O&M expenses for 2010. This exhibit also
14 shows the projected growth in O&M by account grouping.

15 **Q. Please explain why you have provided several years of actual data in**
16 **your exhibit.**

17 A. Annual O&M expenses are dependant upon many factors including specific
18 work plans for each particular year. As such, actual and projected O&M
19 expenses may vary significantly from year to year especially as you drill down
20 to narrower categories. By comparing the projected level of O&M spending to
21 a variety of recent years' actual data I can verify whether the projected level of
22 O&M expense appears reasonable.

1 **Q. What conclusions did you reach as a result of your comparison?**

2 A. The first conclusion that I reached was that the projected level of Power
3 Production and Nuclear Production O&M expenses appeared reasonable as
4 compared to actual expenses. The compound annual growth in projected
5 Power Production O&M expenses (excluding account 501 fuel and account
6 509 allowances) is less than 3.5% when compared to any of the five most
7 recent years (2004 through 2008) and the projected expenses are less than
8 actually incurred in 2007. The compound annual growth in projected Nuclear
9 Production O&M expenses (excluding account 518 fuel) is less than 4.2%
10 when compared to any of the five most recent years and 2.7% on average.

11 The second conclusion that I reached was that the projected level of
12 Hydraulic Power Production O&M expenses are increasing significantly, on a
13 percentage basis, in 2010 as compared to any of the five most recent years.
14 Hydraulic Power Production O&M expenses are rising significantly as a result
15 of FERC mandated dam inspections and repairs. These expenses are cyclical
16 in nature and are expected to remain at this elevated level for the next several
17 years.

18 The third conclusion that I reached was that the projected level of Other
19 Generation O&M expenses continue to decline in the forecast period. This
20 continuing decline is a result of decreases in System Control and Load
21 Dispatching (FERC account 556) and Other Expenses (FERC account 557).

22 The fourth conclusion that I reached was that the projected level of
23 Transmission O&M expenses cannot be simply evaluated in aggregate. In

1 order to more clearly understand the projected level of Transmission O&M
2 expenses I have disaggregated the total into several components and shown
3 them on Exhibit I&M-25 (WAA-2). The first component, Transmission
4 Equalization varies annually as a function of MLR and Member Bulk
5 Transmission Surplus or Deficit in accordance with the FERC approved
6 Transmission Agreement between I&M and the other major AEP East
7 Operating Companies dated April 1984. A company having an investment in
8 bulk transmission assets greater than their MLR share of the sum of the bulk
9 transmission assets of all the companies receives payments in accordance
10 with the Agreement. I&M has historically received payments as a result of
11 having a surplus of bulk transmission assets. The payments received by I&M
12 are projected to decline in 2010 primarily as a result of an increase in their
13 MLR. The increase in I&M's MLR is largely the result of reductions in industrial
14 load at APCo, CSP and OPCo. Another component of Transmission O&M is
15 PJM administrative fees. In 2004 I&M joined the PJM RTO. As a result,
16 beginning in 2004 I&M began to incur an allocated share of PJM administrative
17 fees. In 2010 these fees are projected to be \$3.9 million. In addition,
18 transmission enhancements or the Regional Transmission Expansion Plan
19 (RTEP) are developed annually and the transmission project costs are
20 allocated by PJM in accordance with FERC approved allocation methods.
21 Throughout the remainder of 2009 and 2010 several large RTEP projects will
22 increase spending in order to meet future PJM required in-service dates.
23 These projects have been authorized by FERC to recover construction work in

1 progress (CWIP) and will result in continued increased charges to AEP and
2 I&M. I&M also receives an MLR share of any credits received by AEP related
3 to RTEP projects. In 2010, I&M is projected to incur \$15.2 million in PJM
4 transmission enhancement charges and to receive \$0.3 million in credits. After
5 removing the three categories of costs previously discussed (Transmission
6 Equalization, PJM administrative fees, and PJM transmission enhancement
7 charges and credits), Transmission O&M Expense has ranged from \$13.3
8 million to \$21.1 million, averaging \$17.6 million. These costs are projected to
9 be \$18.2 million in 2010 which is slightly higher than the average over the most
10 recent five years.

11 The fifth conclusion that I reached was that the projected level of
12 Distribution O&M expenses appeared reasonable as compared to actual
13 expenses. The compound annual growth in projected Distribution O&M
14 expenses in 2010 is only 0.6% when compared to 2008 and 3.3% on average
15 when compared to the five most recent years (2004 through 2008).

16 The sixth conclusion that I reached was that the projected level of
17 Customer Service and Information expenses and Sales expenses are
18 consistent with and slightly lower than the levels experienced in the most
19 recent five years.

20 The final conclusion that I reached was that the projected level of
21 Administrative and General O&M expenses have increased over recent actual
22 levels primarily as a result of a \$19 million increase in pension and other post
23 employment benefits (OPEB) expenses and a \$6 million increase in net

1 expenses for Nuclear Electric Insurance Limited (NEIL) insurance. Absent
2 these two increases in 2010, Administrative and General O&M expenses
3 would have been approximately \$125 million which is consistent with recent
4 actual expense levels.

5 Company witnesses Peifer, Hruby, Ehler, and Bethel provide further
6 support for the projected level of O&M expenses included in the forecast.

7 **Q. What level of major storm damage restoration expense is included in the**
8 **Company's projected O&M for 2010?**

9 A. Major distribution storm damage restoration expense of approximately \$3.0
10 million is included in the Company's projected O&M for 2010. Using the
11 distribution plant allocation factor of 0.196453 provided by Company witness
12 Roush, the Company's projected O&M for 2010 includes approximately
13 \$596,000² on a Michigan jurisdictional basis.

14 **Q. Do you believe that it would be reasonable to just use actual 2008 O&M**
15 **expenses adjusted for inflation in place of the projected data that you**
16 **have provided?**

17 A. No I do not. As I stated previously, annual O&M expenses are dependant
18 upon many factors including specific work plans. Simply taking historic data
19 and adjusting it for inflation fails to take into account activities or costs
20 expected to occur in 2010 and beyond that did not occur in 2008. PJM
21 transmission expansion charges that are expected to be \$15.2 million in 2010
22 and did not begin to be incurred by the Company in significant amounts until

² \$3,033,000 x 0.196453 ≈ \$596,000

1 2009 are an example of such costs.

2 **Q. Have you reviewed inflation rates, both actual and projected, for the**
3 **period 2008 through 2010?**

4 A. Yes, I have reviewed several measures of inflation over that period. The U.S.
5 Bureau of Labor Statistics (BLS) has various indexes that measure different
6 aspects of inflation. Three of the major categories of indexes of inflation that
7 the BLS reports in are the Consumer Price Indexes (CPI), Producer Price
8 Indexes (PPI) and Employment Cost Trends (ECT). The CPI program
9 produces monthly data on changes in the prices paid by urban consumers for
10 a representative basket of goods and services.³ The Producer Price Indexes
11 (PPIs) are a family of indexes that measure changes in the selling prices
12 received by domestic producers of goods and services. The ECT program
13 produces a quarterly index measuring change over time in labor costs
14 (Employment Cost Index – ECI). The BLS provides historical data for each of
15 these three categories of indexes. Third party vendors such as Moody’s
16 Economy.com provide forecasts of these inflation measures, although they do
17 not provide forecasts of each subset of these categories.

18 **Q. What conclusions did you reach as a result of your review of these**
19 **various measures of inflation?**

20 A. The first conclusion that I reached was that none of these are perfect
21 measures and therefore should be given limited weight in evaluating projected

³ Source: www.bls.gov

1 changes in costs incurred by a utility. An additional conclusion that I reached
2 was that the CPI is not representative of the changes in costs incurred by a
3 utility. As I previously stated, the CPI produces monthly data on changes in
4 the prices paid by urban consumers for a representative basket of goods and
5 services. This basket of goods and services is comprised of the following eight
6 major groups: 1) Food and Beverages; 2) Housing; 3) Apparel; 4)
7 Transportation; 5) Medical Care; 6) Recreation; 7) Education and
8 Communication and 8) Other Goods and Services. Since the utility industry
9 does not consume this basket of goods and services (and to the extent that a
10 utility does, the proportion of each consumed as compared to the urban
11 consumer is quite different) it should not be used when evaluating historical or
12 projected changes in costs incurred by a utility. Producer Price Indexes and
13 Employment Cost Trends are much better measures of inflation to use when
14 evaluating changes in costs incurred by a utility.

15 **Q. Please discuss the PPI.**

16 A. As I previously mentioned, the PPI is a family of indexes. There is no single
17 index within this family of indexes that represents the same basket of goods
18 and in the same proportion as those used by I&M in the generation and
19 delivery of electricity to their Michigan customers. In the absence of such an
20 index, the PPI for Finished Goods less Food and Energy would be a
21 reasonable high level comparator. This index includes a wide variety of goods
22 and services (many of which are used in the generation and delivery of
23 electricity) and is general enough that it is widely forecasted. In 2008 the PPI

1 for Finished Goods less Food and Energy increased by 4.47% (from an index
2 value of 163.3 to 170.6). In the first ten months of 2009 the increase was
3 0.41% (from an index value of 170.6 to 171.3 (preliminary)⁴). For the last two
4 months of 2009 the increase is projected to be 0.06% (from an index value of
5 172.6 to 172.7). For 2010 the increase is projected to be 0.52% (from an
6 index value of 172.7 to 173.6). The average increase from 2008 to 2010 is
7 projected to be 2.97%⁵.

8 **Q. Please discuss the ECI.**

9 A. Similar to the PPI, the ECI is a family of indexes and no single index is a
10 perfect proxy for employment costs incurred by I&M. Although one could
11 debate which of the many indexes is the best to use, I would recommend the
12 use of the ECI for Private Industry Workers if one were so inclined to use one
13 of these ECI indexes as a comparator. In 2008 the ECI increased by 2.44%
14 (from an index value of 106.5 to 109.1). In the three quarters of 2009 the
15 increase was 0.82% (from an index value of 109.1 to 110.0). For the last
16 quarter of 2009 the increase is projected to be 0.53% (from an index value of
17 110.0 to 110.6). For 2010 the increase is projected to be 1.19% (from an
18 index value of 110.6 to 111.9). The average increase from 2008 to 2010 is
19 projected to be 3.17%⁶.

20 **Q. Are there instances in which costs expected to occur in 2010 and that did**
21 **not occur in 2008 should not be fully included in the determination of the**

⁴ All indexes are subject to revision four months after original publication.

⁵ 2.97% = (4.47%/2) + (0.41% + 0.06%) + (0.52%/2)

⁶ 3.17% = (2.44%/2) + (0.82% + 0.53%) + (1.19%/2)

1 **Company's annual revenue requirement?**

2 A. Yes there are. An example would be a major maintenance outage planned at
3 the Rockport Plant that caused I&M's total projected O&M expense to
4 significantly exceed a normal on-going level. In that case it may be
5 appropriate to normalize these costs over a period of years in the
6 determination of the company's annual revenue requirement.

7 **Q. Based upon your review of the O&M data, are there any such instances**
8 **that have been included in I&M's 2010 forecast?**

9 A. No there are not.

10 **Q. Do you believe that the level of O&M expense included in the forecast**
11 **that you have provided are reasonable and accurate and reasonably**
12 **likely to occur in 2010?**

13 A. Yes I do.

14 **Depreciation and Amortization**

15 **Q. What are the major components of depreciation and amortization**
16 **expense that are included in the forecast?**

17 A. The major components of depreciation and amortization expense that are
18 included in the forecast are Depreciation Expense, Depreciation Expense
19 Asset Retirement Obligation (ARO), Amortization of Plant, Amortization of
20 Plant Acquisition Adjustments, and Regulatory Debits.

21 **Q. Please discuss the level of Depreciation Expense that is included in the**
22 **forecast.**

23 A. As shown on Exhibit I&M-24 (WAA-1), Depreciation Expense is projected to be

1 \$103.5 million for 2010. This projection was developed by applying approved
2 depreciation rates to projected monthly plant in-service balances. The
3 projected 2010 depreciation expense is approximately \$10 million higher than
4 the depreciation expense actually incurred in 2008. Over that period I&M's
5 average plant in-service is projected to increase by approximately \$550 million.
6 Based upon this projected increase in plant in-service, the approximately \$10
7 million increase in depreciation expense is reasonable.

8 **Q. Please discuss the level of Depreciation Expense ARO that is included in**
9 **the forecast.**

10 A. As shown on Exhibit I&M-24 (WAA-1), Depreciation Expense ARO is projected
11 to be \$6.0 million for 2010. The projection of Depreciation Expense ARO
12 (asset retirement obligation) is related to legal obligations to perform an asset
13 retirement activity for I&M's ash ponds and asbestos removal. The projected
14 expense is in line with the actual expense incurred in 2008 of \$5.5 million.

15 **Q. Please discuss the level of Amortization of Plant that is included in the**
16 **forecast.**

17 A. As shown on Exhibit I&M-24 (WAA-1), Amortization of Plant is projected to be
18 \$25.6 million for 2010. The projected expense is in line with the actual expense
19 incurred in 2008 of \$26.1 million.

20 **Q. Please discuss the level of Amortization of Plant Acquisition**
21 **Adjustments that is included in the forecast.**

22 A. As shown on Exhibit I&M-24 (WAA-1), Amortization of Plant Acquisition
23 Adjustments is projected to be zero for 2010. This is a reduction from the

1 2008 actual expense of \$20 thousand. This is related to the acquisition of
2 distribution assets from United REMC in the 1970s. The Plant Acquisition
3 Adjustment was fully amortized in November 2009.

4 **Q. Please discuss the level of Regulatory Debits that is included in the**
5 **forecast.**

6 A. As shown on Exhibit I&M-24 (WAA-1), Regulatory Debits is projected to be
7 \$8.9 million for 2010. The increase over the 2008 level of \$1.9 million is
8 related to the inclusion of amortization of certain Michigan regulatory assets
9 (either currently approved or requested in this case). Company witnesses
10 Krawec, Hayes and Hruby discuss these amortizations in greater detail.

11 **Q. Do you believe that the level of Depreciation and Amortization expense**
12 **included in the forecast that you have provided are reasonable and**
13 **accurate and reasonably likely to occur in 2010?**

14 A. Yes I do.

15 **Taxes Other than Income Taxes**

16 **Q. What are the major components of taxes other than income taxes that**
17 **are included in the forecast?**

18 A. The major components of taxes other than income taxes that are included in
19 the forecast are revenue taxes, payroll taxes and property taxes. The
20 projected 2010 expenses are further supported by Company witness Kelly.

21 **Q. Please discuss the level of Revenue Taxes that is included in the**
22 **forecast.**

23 A. As shown on Exhibit I&M-24 (WAA-1), Revenue Taxes are projected to be

1 **Plant in Service**

2 **Q. Please describe the development of the forecast of Plant in Service.**

3 A. In order to develop a forecast of Plant in Service, completed Construction
4 Work in Progress is added and retirements are subtracted from the beginning
5 Plant in Service balance. The projection of all balance sheet items begins with
6 actual data through March 2009 and forecasted data from April 2009 through
7 December 2010. Throughout my discussion of balance sheet items I will refer
8 to the period prior to and including March 2009 as the actual period and the
9 period after March 2009 as the forecast period. Exhibit I&M-27 (WAA-4)
10 provides a summary of the historical and projected functional plant activity
11 from 2004 through 2010.

12 **Q. Please discuss the average balance of Plant in Service that is included in**
13 **the forecast.**

14 A. As shown on Exhibit I&M-26 (WAA-3), the average balance of Plant in Service
15 is projected to be \$6,557 million for 2010. The \$540 million increase in the
16 average balance over 2008 year end is the result of the Plant in Service
17 increasing by \$661 between December 2008 and December 2010. \$185
18 million of the increase was in the actual period and \$476 million is in the
19 forecast period. The following table provides a summary of the projected
20 activity during the forecast period.

1

Function	Transfers from CWIP	Retirements	Net
Fossil and Hydro	\$132M	(\$26M)	\$106M
Nuclear	\$204M	(\$19M)	\$185M
Transmission	\$72M	(\$12M)	\$60M
Distribution	\$161M	(\$40M)	\$121M
General & Intangible	\$34M	(\$29M)	\$5M
Total	\$603M	(\$127M)	\$476M

2

3 **Q. Do you believe that the Plant in Service balance projected in the forecast**
4 **that you have provided is reasonable and accurate and reasonably likely**
5 **to occur in 2010?**

6 A. Yes I do.

7

Plant Held for Future Use

8 **Q. Please describe the development of the forecast of Plant Held for Future**
9 **Use.**

10 A. There are no expected changes in the Plant Held for Future Use during the
11 forecast period so the balance is held constant. I&M's Plant Held for Future
12 Use primarily made up of Land and Land Rights related to a generating plant
13 project site, Tanners Creek Generating Plant Unit 1-4 and Rockport
14 Generating Plant Unit 1. The average balance of Plant Held for Future Use is
15 projected to be \$7.8 million for 2010. There is no change between the 2008
16 year end and the 2010 average.

17 **Q. Do you believe that the Plant Held for Future Use balance projected in**
18 **the forecast that you have provided is reasonable and accurate and**
19 **reasonably likely to occur in 2010?**

1 A. Yes I do.

2 **Plant Acquisition Adjustments**

3 **Q. Please discuss the average balance of Plant Acquisition Adjustments**
4 **that is included in the forecast.**

5 A. As I've discussed previously, the Plant Acquisition Adjustment was fully
6 amortized in November 2009, therefore the projected average balance of Plant
7 Acquisition Adjustments is zero in the forecast.

8 **Q. Do you believe that the Plant Acquisition Adjustment balance projected**
9 **in the forecast that you have provided is reasonable and accurate and**
10 **reasonably likely to occur in 2010?**

11 A. Yes I do.

12 **Construction Work in Progress**

13 **Q. Please describe the development of the forecast of Construction Work in**
14 **Progress.**

15 A. In order to develop a forecast of Construction Work in Progress, capital
16 expenditures are added and completed Construction Work in Progress is
17 subtracted from the beginning Construction Work in Progress balance.

18 **Q. Please discuss the average balance of Construction Work in Progress**
19 **that is included in the forecast.**

20 A. As shown on Exhibit I&M-26 (WAA-3), the average balance of Construction
21 Work in Progress is projected to be \$199 million for 2010. The actual
22 Construction Work in Progress balance for March 2009 was \$256 million. The
23 table below provides a summary of the projected activity during the forecast

1 period.

Function	Capital Expenditures	AFUDC	Transfers to Plant in Service	Net
Fossil and Hydro	\$116M	\$5M	(\$132M)	(\$11M)
Nuclear	\$196M	\$12M	(\$204M)	\$4M
Transmission	\$43M	\$1M	(\$72M)	(\$28M)
Distribution	\$144M	\$1M	(\$161M)	(\$16M)
General & Intangible	\$14M	\$0M	(\$34M)	(\$20M)
Total	\$513M	\$19M	(\$603M)	(\$71M)

2

3 **Q. Please discuss the major capital expenditures included in the table**
 4 **above.**

5 A. There are a large number of projects that are included in the forecasted capital
 6 expenditures shown above. Company witnesses Peifer, Hruby, and Ehler,
 7 provide further support for the projected level of capital expenditures included
 8 in the forecast.

9 **Q. Please discuss the transfers to Plant in Service included in the table**
 10 **above.**

11 A. As projects are completed the construction work in progress balance is
 12 transferred to Plant in Service.

13 **Q. Do you believe that the Construction Work in Progress balance projected**
 14 **in the forecast that you have provided is reasonable and accurate and**
 15 **reasonably likely to occur in 2010?**

16 A. Yes I do.

1 **Nuclear Fuel Stock**

2 **Q. Please describe the development of the forecast of Nuclear Fuel Stock.**

3 A. In order to develop a forecast of Nuclear Fuel Stock I had to take into account
4 a variety of factors including: 1) purchases of nuclear fuel; 2) transfer of
5 nuclear fuel inventory from in process of refinement, conversion, enrichment
6 and fabrication to nuclear fuel assemblies in reactor; 3) amortization of nuclear
7 fuel; 4) transfers of nuclear fuel assemblies in reactor to spent nuclear fuel; 5)
8 retirement of nuclear fuel; and 6) nuclear fuel leases.

9 **Q. For purposes of this filing was leased nuclear fuel treated differently than
10 owned nuclear fuel?**

11 A. Yes. The interest expense and other costs associated with leased nuclear fuel
12 have historically been included for recovery in the PSCR clause. To the extent
13 that financings costs associated with leased nuclear fuel continue to be
14 recovered through the PSCR clause as proposed in this filing, leased nuclear
15 fuel should be excluded from rate base. As such, the projected balance of
16 leased nuclear fuel has been excluded from the Nuclear Fuel Stock presented
17 on Exhibit I&M-26 (WAA-3).

18 **Q. Please describe the leased nuclear fuel that you have excluded from the
19 Nuclear Fuel Stock presented on Exhibit I&M-26 (WAA-3).**

20 A. The leased nuclear fuel that I have excluded is made up of portions of two
21 batches of nuclear fuel that are currently in use in Unit 2 of the Cook Nuclear
22 Plant. These two leases are with Citicorp Leasing and Metlife. I have not
23 projected the leasing of any additional nuclear fuel.

1 **Q. Please discuss the average balance of Nuclear Fuel Stock that is**
2 **included in the forecast.**

3 A. As shown on Exhibit I&M-26 (WAA-3), average balance of Nuclear Fuel Stock
4 is projected to be \$271 million for 2010. The \$28 million increase in the
5 average balance over the 2008 year end level is the result of increased
6 nuclear fuel inventory in process of refinement, conversion, enrichment and
7 fabrication of \$5 million and increased nuclear fuel assemblies in reactor (net)
8 of \$23 million.

9 **Q. Do you believe that the Nuclear Fuel Stock balance projected in the**
10 **forecast that you have provided is reasonable and accurate and**
11 **reasonably likely to occur in 2010?**

12 A. Yes I do.

13 **Depreciation Reserve**

14 **Q. Please describe the development of the forecast of Depreciation**
15 **Reserve?**

16 A. In order to develop a forecast of Depreciation Reserve, depreciation and
17 amortization expenses are added and retirements and removal expenditures
18 are subtracted from the beginning Depreciation Reserve balance.

19 **Q. Please discuss the average balance of Depreciation Reserve that is**
20 **included in the forecast.**

21 A. As shown on Exhibit I&M-26 (WAA-3), the average balance of Depreciation
22 Reserve is projected to be \$3,269 million for 2010. The \$63 million increase in
23 the average balance over 2008 year end is the result of the Depreciation

1 Reserve increasing by \$89 between December 2008 and December 2010,
 2 with \$19 million of the increase in the actual period and \$70 million in the
 3 forecast period. The table below provides a summary of the projected activity
 4 during the forecast period.

Function	Depreciation and Amortization Expense	Retirements	Removal Expenditures	Net
Fossil and Hydro	\$45M	(\$26M)	(\$17M)	\$2M
Nuclear	\$52M	(\$19M)	(\$2M)	\$30M
Transmission	\$29M	(\$12M)	(\$2M)	\$15M
Distribution	\$59M	(\$40M)	(\$17M)	\$2M
General & Intangible	\$50M	(\$29M)	\$0M	\$21M
Total	\$235M	(\$127M)	(\$38M)	\$70M

5

6

PSCR Basing Point

7 **Q. Have you prepared an exhibit which supports the PSCR basing point**
 8 **proposed by the Company?**

9 A. Yes. Exhibit I&M-28 (WAA-5) shows the power supply costs and net energy
 10 requirements that were used to develop the PSCR basing point that the
 11 Company is recommending in the proceeding. In addition, it shows the
 12 Transmission Factor that has been included in the recommended PSCR
 13 basing point.

14 **Q. Would you please provide a general definition of power supply cost**
 15 **utilized in the development of I&M's PSCR basing point?**

16 A. Yes. Power supply costs include the cost of fossil fuel consumed (including
 17 SO₂, NO_x, CO₂ and Hg emission costs), nuclear fuel consumed, spent nuclear

1 fuel disposal costs, the cost of purchased power, the charges for energy
2 received from the AEP System Pool and the credits for energy delivered to the
3 AEP System Pool, offset by I&M's share of revenues received from non-firm
4 sales for resale (System Sales), including any relevant impacts on the forecast
5 of AEP's affiliation with the PJM Interconnection LLC (PJM). In addition, as
6 more fully described by Company witness Gregory, certain transmission costs
7 have been included in the determination of the Company's PSCR basing point.
8 These are the types of costs the Commission has previously approved for
9 inclusion in PSCR clauses in other cases.

10 **Q. Was this data prepared in a manner generally consistent with previous**
11 **I&M PSCR Plan filings?**

12 A. In many respects it was, although there are some significant differences.

13 **Q. Please describe these differences.**

14 A. The first difference is the elimination of the calculation of a separate PSCR
15 factor for the Three Rivers rate area based on the formal FERC Net Energy
16 Cost method. Due to the proposed merging of the St. Joseph and Three
17 Rivers rate areas, if approved, it is no longer necessary to develop separate
18 PSCR factors for each of the rate areas. Exhibit I&M-28 (WAA-5) was
19 developed using the Michigan PSCR basis historically used for the St. Joseph
20 rate area as a starting point.

21 In addition to merging the rate areas, the costs included in
22 determination of the total power supply cost has been expanded to include all
23 items in accounts 447 and 555 except those related to Indiana jurisdictional

1 trackers and revenues directly related to I&M's wholesale requirements
 2 customers. There are also a few items that are not in accounts 447 and 555
 3 that are related to OSS margins that have been included in the Company's
 4 proposed PSCR clause. This results in the addition of the following accounts
 5 to the PSCR that were previously recovered through basic rates.

6

Account	Description
4470066	PWR Trading Transmission Expense – Non-Associated
4470093	PJM Implicit Congestion – LSE
4470101	PJM FTR Revenue – LSE
4470207	PJM Transmission Loss Charges – LSE
4470208	PJM Transmission Loss Credits – LSE
4560049	Merchant Generation Financial Realized
4560050	Other Electric Revenue - Coal Trading Realized
4560109	Interest Rate Swaps-Coal
4560112	Realized GL Coal Trading-Affil
5614000	PJM Admin - SSC&DS-OSS
5614008	PJM Admin - Defaults OSS
5618000	PJM Admin - RP&SDS-OSS
5757000	PJM Admin - MAM&SC- OSS

7
 8 Company witnesses Krawec and Busby provide support for inclusion of these
 9 additional items in the Company's proposed PSCR clause.

10 **Q. Please identify the 447 and 555 accounts related to Indiana jurisdictional**
 11 **trackers and revenues directly related to I&M's wholesale requirements**
 12 **customers that have been excluded from the Company's proposed**
 13 **PSCR.**

14 A. The 447 and 555 accounts that continue to be excluded from the Company's
 15 proposed PSCR are provided in the following table.

1

Account	Description
4470027	Wholesale/Municipal/Public Authority Fuel Revenue
4470033	Wholesale/Municipal/Public Authority Base Revenue
4470150	Trans Revenue - Dedicated Wholesale/Municipal
4470171	Over-Under OSS Margin Sharing – Indiana
4470172	Over-recovered PJM Expense – Indiana

2

3 There are no 555 accounts that are excluded from the Company's proposed
4 PSCR clause.

5 **Q. Are there any additional changes to the PSCR clause that the Company**
6 **is proposing?**

7 A. Yes. As described in the testimony of Company witnesses Murray, Gregory,
8 Roush and Busby, the Company is proposing to share off-system sales (OSS)
9 margins and to include certain transmission related costs. The OSS margins
10 included in Exhibit I&M-28 (WAA-5) include a 50% share of OSS margins
11 consistent with the Company's proposal. A listing of the proposed OSS margin
12 accounts is provided in Exhibit I&M-30 (WAA-7). The transmission costs
13 included in Exhibit I&M-29 (WAA-6) have also been calculated consistent with
14 the Company's proposal.

15 **Q. Please discuss the Demand Allocation Adjustment that is shown on**
16 **Exhibit I&M-29 (WAA-6).**

17 A. Company witness Roush has allocated transmission related costs to the
18 Michigan retail jurisdiction based on a demand allocation factor. The PSCR
19 factor is developed and applied based upon energy and not demand. In order
20 to ensure that costs are properly allocated in the PSCR clause, a demand

1 allocation adjustment must be applied based upon the demand and energy
2 allocation factors approved in this case. The demand and energy allocation
3 factors that the Company has proposed in this case result in a demand
4 allocation adjustment of 0.9876.⁷ This factor will remain unchanged until the
5 Commission approves new demand and energy allocation factors for the
6 Company.

7 **Q. Other than the items that you have just described, was the data prepared**
8 **in a manner generally consistent with previous I&M PSCR Plan filings?**

9 A. Yes it was.

10 **Q. Have you excluded fuel handling and affiliated transportation costs in the**
11 **determination of the PSCR basing point?**

12 A. Yes. Consistent with Act 304, I have excluded \$16.3M in fuel handling costs
13 and \$16.5 in affiliated transportation costs.

14 **Q. What are the test year projected power supply costs and net energy**
15 **requirements?**

16 A. The test year projected power supply costs, on a total Company basis, are
17 estimated to be \$490.7M or 19.51 mills per kWh before consideration for any
18 line losses, based on a net energy requirement of 25,158 GWh. After applying
19 the loss correction multiplier of 1.037, the PSCR Fuel Factor Base included in
20 this projection is 20.23 mills per kWh.

⁷ Demand Allocation Adjustment = MI Demand Allocation Factor ÷ MI Energy Allocation Factor
0.9876 = 14.03502% ÷ 14.21165%

1 **Q. What are the test year projected transmission costs that the Company is**
2 **prosing to include in the PSCR clause?**

3 A. The test year projected transmission costs, on a total Company basis, are
4 estimated to be \$127.5M or 5.07 mills per kWh before consideration for any
5 line losses, based on a net energy requirement of 25,158 GWh. After applying
6 the demand allocation adjustment of 0.9876 and the loss correction multiplier
7 of 1.037, the Transmission Factor Base included in this projection is 5.19 mills
8 per kWh.

9 **Q. How was the loss correction multiplier of 1.037 determined?**

10 A. The loss correction multiplier of 1.037 was determined by taking the calendar
11 year 2008 losses (including a transmission loss adjustment) and dividing by
12 the billed energy for the same period. The transmission loss adjustment of
13 707,034 MWh removes the transmission losses that are settled financially from
14 those reported by the Company in the Michigan P-521 and FERC Form 1.
15 This ensures that the costs associated with transmission losses are not
16 recovered twice.

17
$$(1,879,381 \text{ MWh} - 707,034 \text{ MWh}) \div 32,059,394 \text{ MWh} = 3.7\%$$

18 **Q. Was the loss correction multiplier of 1.037 based on a five-year average**
19 **consistent with the Commission's order in Case No. U-8041 (I&M's 1985**
20 **PSCR Plan case)?**

21 A. No, it was not. PJM did not begin to settle transmission losses financially until
22 mid-2007 and as such the first full year of data that the Company has which
23 includes the financial settlement of transmission losses is 2008. As additional

1 years of data are available the Company will include those to develop an
2 average loss factor including up to five years.

3 **Q. Please discuss the Deferred PJM Recovery Factor shown on line 34 of**
4 **Exhibit I&M-29 (WAA-6).**

5 A. The Deferred PJM Recovery Factor has been designed to provide recovery of
6 previously deferred PJM costs and associated carrying charges. The value
7 included on line 30 of Exhibit I&M 29 (WAA-6) was provided by Company
8 witness Roush. Since these costs and carrying charges are directly related to
9 I&M's Michigan retail jurisdiction they are divided by the projected Michigan
10 retail sales to develop the Deferred PJM Recovery Factor. No loss correction
11 multiplier is necessary.

12 **Q. What is the PSCR basing point that the Company is recommending in**
13 **this proceeding?**

14 A. The Company is recommending a PSCR basing point of 26.87 mills per kWh
15 based on a PSCR Fuel Factor of 20.23 mills per kWh and a PSCR
16 Transmission Factor of 6.64 mills per kWh.

17 **Trackers**

18 **Q. Have you included revenues or expenses associated with any of the**
19 **trackers (other than the PSCR), proposed by the Company in the**
20 **projected test year?**

21 A. I have not included revenues or expenses associated with any of the proposed
22 trackers in the projected test year.

1

Conclusions

2 **Q. Do you believe that the projected values that you have provided are**
3 **reasonable and accurate and reflect income statement and balance sheet**
4 **activity reasonably likely to occur in 2010?**

5 A. Yes I do.

6 **Q. Does this conclude your pre-filed direct testimony?**

7 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

J. EDWARD EHLER

PRE-FILED DIRECT TESTIMONY OF J. EDWARD EHLER
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1

I. INTRODUCTION

2 **Q. Please state your name and business address.**

3 A. My name is J. Edward Ehler. My business address is One Summit Square,
4 P.O. Box 60, Fort Wayne, Indiana 46801.

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Indiana Michigan Power Company (I&M or Company) as
7 Vice President of Distribution Operations.

8 **Q. Please briefly describe your educational and business experience.**

9 A. I earned a Bachelor of Science degree in Electrical Engineering from Ohio
10 University.

11 I have 29 years of electric utility experience focusing primarily on
12 distribution operations. I joined I&M in 1980 as a Distribution Engineer in Fort
13 Wayne, Indiana. In 1986, I became Distribution Engineer Senior in Buchanan,
14 Michigan, before being named Distribution Supervising Engineer in 1989, for
15 the St. Joe Division. In 1991, I became Line Supervisor in Muncie, Indiana, for
16 the Muncie Division. In 1995, I became Line Supervisor in Fort Wayne,
17 Indiana, for the Fort Wayne Region. In 1996, I became Engineering Manager

1 for the Indiana Region and in 1997 I became Operations Manager for the
2 Region. In 2000, I became the Fort Wayne District Manager until being named
3 in January 2008 to my present position.

4 II. PURPOSE OF TESTIMONY

5 **Q. What is the purpose of your testimony in this proceeding?**

6 A. The purpose of my testimony in this proceeding is to review the base
7 distribution services I&M provides to its Michigan customers and demonstrate
8 that the costs of providing such services are reasonable. I also summarize
9 numerous programs designed to maintain and enhance the reliability of the
10 distribution system. In addition, I discuss the work accomplished on I&M's
11 distribution system during the 12-months ended December 31, 2008, historical
12 period. I also support the forecasted test year amounts for the 12-months
13 ending December 31, 2010. I also discuss the value of incremental distribution
14 reliability related work and the costs associated with completing these
15 incremental programs. I also support the ongoing level of major storm related
16 operation and maintenance (O&M) expense.

17 The final topic that I discuss includes a description of the I&M and AEP
18 transmission systems, the AEP transmission organization, the necessity and
19 reasonableness of transmission costs and investments, and transmission
20 reliability programs.

21 **Q. Are you sponsoring any exhibits in this proceeding?**

1 A. Yes, Exhibit I&M-31 (JEE-1), Summary Table of I&M Michigan Year to Date
2 Residential Benchmarking Performance On Positive Ratings, which shows the
3 summary table of I&M's customer satisfaction benchmarking performance for
4 residential customers in Michigan. Exhibit I&M-32 (JEE-2), Summary Table of
5 I&M-Michigan YTD's Commercial Benchmarking Performance on Positive
6 Ratings, which shows the summary table of I&M's customer satisfaction
7 benchmarking performance for small commercial customers in Michigan.

8 III. I&M DISTRIBUTION SYSTEM, SERVICE AND STANDARDS

9 **Q. Please describe I&M's distribution system that serves Michigan**
10 **customers.**

11 A. I&M serves approximately 128,000 customers in southwestern Michigan in a
12 service area that covers approximately 2,200 operational square miles and
13 includes 46 cities and communities and 6 counties. Our distribution system
14 includes nearly 5,300 miles of lower voltage distribution lines.

15 **Q. Would you please describe the organizational structure of I&M's**
16 **distribution organization?**

17 A. The Michigan District within I&M's Distribution organization is divided into four
18 geographic operating areas: Benton Harbor, Buchanan, New Buffalo and
19 Three Rivers. Additionally, the organization includes three functional
20 departments: Distribution Operation and Dispatch, Distribution Planning and
21 Reliability, and Distribution Support.

1 The Michigan District is responsible for the day-to-day planning and
2 construction of new distribution facilities, maintenance of existing facilities,
3 work scheduling, right-of-way procurement, and outage response and
4 restoration activities.

5 The Distribution Operation and Dispatch group is responsible for
6 monitoring and controlling the day-to-day operation of the distribution system.

7 The Distribution Planning and Reliability group is responsible for system
8 design and reliability programs, including investigating and resolving specific
9 capacity and system reliability problems.

10 The Distribution Support group is responsible for providing the district's
11 functional support including contract construction services, underground
12 locates, and vegetation management services.

13 **Q. What kind of activities are involved in providing distribution services to**
14 **I&M's customers in Michigan?**

15 A. To provide distribution service to customers, I&M's distribution organization
16 includes engineering services, including distribution system design and
17 distribution customer service engineering, as well as distribution line services
18 that include the construction of new distribution lines; maintenance or
19 upgrading existing distribution lines; reliability and outage management; and
20 employee and public safety. I&M also provides distribution facility upgrades,
21 alternative feed services, power quality evaluation, and underground networks.

22 **Q. Please describe I&M's distribution engineering services?**

1 A. The engineering function consists primarily of two areas: distribution system
2 design and distribution customer service engineering.

3 The distribution system design function provides engineering designs
4 for specific projects identified by the distribution planning function, by
5 governmental agencies, and by major commercial and residential developers.
6 This work consists of reconductoring of circuits and relocation and extension of
7 distribution facilities as dictated by these internal and external requirements.
8 In addition, distribution system design monitors the distribution system for
9 adequacy and performance to determine if the system must be upgraded
10 and/or expanded.

11 The distribution customer service engineering function performs
12 engineering design work associated with maintaining and upgrading existing
13 service and providing new service to industrial, commercial, and residential
14 customers. This work involves planning and engineering of local circuit/feeder
15 reliability improvements, selecting the routing of new lines, and sizing of
16 transformers and conductors to provide reliable service to these customers.

17 **Q. To what standards does I&M design its distribution system?**

18 A. I&M's goal is to design a distribution system at a reasonable cost to provide
19 safe, reliable service to its customers. In achieving this goal, I&M must
20 comply with several electrical standards applicable to the electric utility
21 industry. These standards which are revised and published periodically
22 include; the Occupational Safety and Health Administration (OSHA), the

1 American National Standards Institute (ANSI), Institute for Electrical and
2 Electronic Engineers (IEEE), and the National Electric Safety Code (NESC). It
3 is the intent of the American Electric Power (AEP) System's distribution design
4 guidelines, which I&M follows in designing its distribution system, to ensure
5 compliance with these external standards. In addition, I&M includes in the
6 design of its distribution system all rules contained in the MPSC's Service
7 Quality and Reliability Standards for Electric Distribution Systems and any
8 applicable state and local codes, laws and ordinances.

9 **Q. Would you please describe distribution line services?**

10 A. Distribution line services include the construction of new distribution lines;
11 maintenance or upgrading existing distribution lines; reliability and outage
12 management; and employee and public safety.

13 The primary purpose for construction of new distribution lines is to serve
14 new customers. Construction also is required for projects including public
15 highway and road widening, NESC compliance, customer requests, and
16 system improvements.

17 I&M's primary distribution maintenance programs, referred to as Asset
18 Management Programs, consist of ongoing inspections of facilities and repair
19 or replacement of deficient facilities. In addition, maintenance includes repair
20 and replacement of facilities that are reported by employees and identified
21 through outage reports. These Asset Management Programs are described in
22 greater detail later in my testimony.

1 Distribution line personnel also are dedicated to outage management
2 and restoration. When customers experience service interruptions, line
3 personnel are directed to the location of the outage to diagnose and repair the
4 problem and restore electric service. This workload varies considerably with
5 the seasons and the level of storm activity; therefore, it is necessary to adjust
6 work shifts and schedules to match the dynamic outage restoration demands
7 and to minimize the duration of outages.

8 IV. AEP SERVICE CORPORATION (AEPSC) SUPPORT

9 **Q. Please list the services provided by the AEPSC Customer and**
10 **Distribution Services organization and why these services are necessary.**

11 A. The AEPSC Customer and Distribution Services (C&DS) organization provides
12 specialized energy delivery support services and expertise across the AEP
13 System. C&DS is made up of seven groups: Billing and Credit Operations,
14 Business & Performance Management, Customer Services, Distribution
15 Operations Support, Distribution Reliability Planning & Engineering, Market
16 Research & Development, and Utility Group Systems. Within each group are
17 centralized subgroups that provide dedicated resources to AEP's eleven
18 operating companies¹.

¹ AEP's eleven operating companies are Appalachian Power Company in West Virginia and Virginia, Indiana Michigan Power Company in Indiana and Michigan, Kentucky Power Company in Kentucky, Kingsport Power Company in Tennessee, Columbus Southern Power Company and Ohio Power Company in Ohio, Wheeling Power Company in West Virginia, AEP Texas Central Company in Texas, AEP Texas North Company in Texas, Southwestern Electric Power Company in Louisiana, Arkansas, and Texas, and Public Service Company of Oklahoma in Oklahoma.

1 **Q. Why does the AEPSC provide the above-listed Distribution services**
2 **through this centralized manner?**

3 A. The services provided by the AEPSC C&DS organization are required by each
4 operating company and generally are not unique to local areas. It thus makes
5 sense to avoid duplicating the expertise and resources required to provide
6 these services. This centralized structure reduces costs for customers and
7 allows I&M to leverage the entire AEP System in the provision of electric
8 services through standardization of systems and processes as well as sharing
9 of employees with specialized skills and expertise.

10 **Q. How do I&M and the AEPSC C&DS organization work together?**

11 A. The AEPSC asset planning employees located in Benton Harbor, Michigan
12 and Fort Wayne, Indiana operate as if they are a part of the I&M distribution
13 organization. They regularly attend staff meetings and conference calls and
14 function as integral parts of the team. During regularly scheduled meetings
15 and conference calls of the operating company vice presidents and the
16 AEPSC C&DS organization leadership, service issues are discussed and
17 resolved. Additionally, the central organization's leadership team travels to
18 each operating company periodically to discuss operating company specific
19 issues or problems and to obtain feedback on the quality of service being
20 provided to the operating company.

21 **Q. Do these services duplicate services provided by personnel within I&M**
22 **or by any other entity?**

1 A. No.

2 V. I&M's DISTRIBUTION BASELINE OPERATIONS

3 **Q. What periods are put forth by the Company as being representative of**
4 **the Michigan jurisdiction's annual distribution expenses?**

5 A. The historical period is the twelve-month period ended December 31, 2008 for
6 actual expenditures. The forecasted test year period is the twelve-month
7 period ending December 31, 2010.

8 A. O&M Expense, Historical Period and Forecasted Test Year

9 **Q. What level of distribution O&M expenses did I&M incur in the historical**
10 **period?**

11 A. The Company's historical calendar year 2008 O&M expenses for distribution
12 activities necessary to provide safe, reliable distribution services was \$70.8
13 million, as indicated by Company witness Allen.

14 **Q. What is the I&M distribution O&M expense that is projected for 2010?**

15 A. I&M's projected distribution O&M expenses for 2010 are \$71.6 million, as
16 indicated in the testimony of Company witness Allen.

17 **Q. Describe the Company's distribution O&M expense trend since 2004.**

18 A. Figure 1 show's the Company's distribution O&M expenditures for the 2008
19 historical period and four previous periods. Additionally, Figure 1 includes the
20 projected O&M expense level for calendar year 2010.

1 The Company's distribution O&M expense in the forecasted test year
 2 period increase by \$837,000 or 1.2 percent in 2010 as compared to the
 3 historical year of 2008.

Figure 1
I&M Total Company Distribution O&M Expenses by Year (\$000)

Year	I&M Amount (\$000)
2004	\$52,384
2005	\$71,370
2006	\$59,599
2007	\$60,548
2008	\$70,805
Projected (2010)	\$71,642

4 **Q. Why does the forecasted test year period indicate an increase in the**
 5 **Company's distribution expenses compared to the historical year of**
 6 **2008?**

7 A. The small 1.2 percent increase from 2008 to 2010 is reasonable, and it is
 8 consistent with the normal inflationary trends, as discussed by Company
 9 witness Allen.

10 **Q. Indicate the major components of the distribution O&M expenses.**

11 A. Refer to Figure 2, which indicates the major O&M expenditure categories and
 12 amounts for the historical period and the forecasted test year.

Figure 2
I&M Total Company – Distribution O&M Expenses by Activity

Category	2008 Actual (\$000)	2010 Forecasted (\$000)
Supervision, Engineering, and Support Functions	\$27,745	\$21,295
Restoration	\$21,769	\$17,058
Vegetation Management	\$10,104	\$11,534
Distribution Line Asset Improvement	\$4,120	\$10,877
Distribution Station Asset Improvement	\$4,305	\$5,559
Customer Service & Other	\$2,762	\$5,319
Total	\$70,805	\$71,642

1 **Q. Is the forecasted test year level of distribution O&M expense reflected in**
2 **the Company's filing representative of the distribution O&M expense**
3 **necessary to provide ongoing safe and reliable service?**

4 A. Yes. The forecasted test year level of O&M expense is representative of
5 distribution service activities that are necessary to serve I&M's customer base.

6 Several factors affect the costs that are incurred by the Company on an
7 ongoing basis. These include safety, customer growth, customer satisfaction,
8 reliability, employee training, planning and engineering standards, and the
9 impact of weather, environment, and terrain on the distribution system. These
10 factors are interrelated, affecting all areas of the business, and must be
11 balanced with each other to achieve a safe, reliable system. The forecasted
12 test year level of O&M expense represents an ongoing level necessary to
13 provide safe and reliable service.

14 **Q. Does the forecasted test year level of distribution O&M expense contain**

1 performance and life of distribution assets. The Distribution Asset
2 Programs are designed to optimize expenditures and system
3 performance. These programs consist of two basic components:
4 periodic inspection and maintenance programs and targeted mitigation
5 programs. Periodic inspection and maintenance programs are
6 designed to assess the condition of assets to assure compliance with
7 NESC, state utility regulatory requirements, and AEP System
8 requirements, as well as to maintain and improve system performance.
9 Targeted mitigation programs are designed to improve equipment
10 reliability. This work is necessary and meets the Company's obligation
11 to provide safe and adequate service.

12 • Customer Service – The initial construction of overhead and
13 underground facilities follows AEP's material and construction
14 standards (except as modified to comply with other codes and
15 standards established by local regulatory authority). AEP's material and
16 construction standards incorporate NESC requirements and other
17 industry standards and were adopted to safely and reliably operate
18 AEP's extensive distribution system. This work is necessary and also
19 meets the Company's obligation to provide the public with adequate
20 and safe service.

21 • Vegetation Management – The program used for pruning and clearing

1 vegetation along the Company's distribution circuits at the proper time
2 to protect our lines in an environmentally sound and cost-effective
3 manner. Effective vegetation management is an important factor in the
4 success of any utility providing reliable service, and meets the
5 Company's obligation to provide service while avoiding an
6 unacceptable level of performance.

7 • Other / Third Party Requests – This category includes several job types,
8 including make-ready, joint use, public project relocations, underground
9 locates, facilities projects, and building projects. This work is necessary
10 and meets the Company's obligation to provide the public with safe and
11 adequate service.

12 • Storm Restoration - Work related to outage management and
13 restoration of the distribution electrical system. When customers
14 experience service interruptions, line personnel are directed to the
15 location of the outage to diagnose and repair the problem and restore
16 electric service. This workload varies considerably with the seasons
17 and the level of storm activity. This work is necessary and also meets
18 the Company's obligation to provide service while avoiding an
19 unacceptable level of performance.

20 **Q. Please provide more detail on the investment that I&M projects to add to**
21 **distribution plant during the forecast period.**

- 1 A. Figure 3 provides additional detail regarding project types that are projected to
 2 be undertaken during the 21-month forecasted period:

Figure 3
I&M – Total Company
Projected Distribution Capital Projects
 (April 2009 – December 2010)

Category	Project Description (For project types > \$2 million)	Estimated Amount (\$000)
Distribution Asset Improvement	Capacity Additions	\$15,271
	Reliability	\$12,105
	Asset Improvement	\$10,274
	Small Local Asset Improvement	\$6,934
	Preventive Maintenance	\$6,846
	Station Equipment, Other	\$4,218
	Other	\$1,693
Distribution Asset Improvement Total		\$57,341
Customer Service	Customer Service Commercial & Industrial Transformer	\$16,024
	Customer Service Residential New	\$11,832
	Customer Meter	\$5,782
	Support Customer Service	\$5,743
	Customer Upgrade & Relocates	\$3,593
		\$4,303
Customer Service Total		\$47,278
Vegetation Management	Forestry Right of Way	\$16,839
Vegetation Management Total		\$16,839
Other - Third Party Requests	Public Project Relocation	\$7,536
	Facility Relocation	\$4,383
	Facilities Building Projects	\$2,807
	Damage by Outside Parties and Make Ready	\$1,049
Other - Third Party Requests Total		\$15,775
Storm Restoration	Failed Equipment	\$2,663
	Major Event	\$2,077
	NonMajor Event Service Restoration	\$2,065
Storm Restoration Total		\$6,805
Grand Total		\$144,037

1 **Q. Is the projected level of distribution capital investment reflected in the**
 2 **Company's filing representative of the distribution expense necessary to**
 3 **provide ongoing customer service?**

4 A. Yes. The projected level of capital investment is representative of distribution
 5 service activities that are necessary to serve I&M's customer base.

6 Several factors affect the investment levels that are incurred by the
 7 Company on an ongoing basis. These include many of the same factors
 8 mentioned in the O&M section. Similarly, these factors are interrelated,
 9 affecting all areas of the business, and must be balanced with each other to
 10 achieve a safe, reliable system. The projected level of investment represents
 11 an ongoing level necessary to provide safe and reliable service.

12 **Q. Do you believe that the level of distribution capital investment projected**
 13 **in the forecast period is reasonable and accurate and reasonably likely to**
 14 **occur by the end of 2010?**

15 A. Yes I do.

16 C. Distribution Programs

17 **Q. What are the principal causes of service interruptions?**

18 A. The principal causes of customer minutes of interruption on I&M's system in
 19 the Michigan jurisdiction, excluding unusual events such as major storms, are
 20 tree contacts, equipment failures, and outages originating on the transmission
 21 system.

1 Tree related outages accounted for approximately 30 percent of the
2 System Average Interruption Duration Index (SAIDI) on I&M's system in the
3 Michigan jurisdiction during the 12-months ended December 2009. Short
4 momentary interruptions occur when a tree branch is blown against a line
5 causing conductors to come together. Longer sustained interruptions can
6 occur when a tree limb falls into a line. Trees falling into the distribution right-
7 of-way can also damage distribution poles and conductors.

8 Distribution line equipment failures caused approximately 22 percent of
9 the Michigan SAIDI. Other major causes included transmission related
10 outages at approximately 14 percent and weather related events at
11 approximately 14 percent. The remaining 20 percent of SAIDI was due to
12 miscellaneous causes.

13 **Q. How does I&M maintain reliability on its distribution system?**

14 A. Customer expectations and changing distribution system conditions have
15 helped form I&M's efforts to maintain service reliability. The Company's work
16 has been beneficial in maintaining and improving reliability by reducing the
17 number of customers interrupted on our distribution system. The work can be
18 divided into three major categories which are Distribution Asset Management
19 Programs, the Major Distribution Reliability Programs and Distribution
20 Vegetation Management Program.

1 **Distribution Asset Management Programs**

2 **Q. Please describe the Distribution Asset Management programs.**

3 A. Industry research and the Company's experience in the construction, operation
4 and maintenance of distribution systems in varied geographic and
5 demographic areas are applied to manage and maintain the Company's
6 assets. I&M develops objectives and plans to achieve optimal performance in
7 a safe and reliable manner over the expected life of the asset, while at the
8 same time balancing costs and benefits. An example of this type of planning is
9 the Distribution Asset Management Programs, of which, I&M has ten ongoing
10 preventative maintenance programs.

11 The Distribution Asset Management Programs are designed to optimize
12 expenditures and system performance. These programs consist of two basic
13 components: 1) periodic inspection and maintenance programs and 2)
14 targeted mitigation programs. Periodic inspection and maintenance programs
15 are designed to assess the condition of assets to assure compliance with
16 NESC, state utility regulatory requirements and I&M requirements and to
17 maintain and improve system performance. Targeted mitigation programs are
18 designed to improve equipment reliability and safety performance and maintain
19 and improve system reliability and performance.

20 The ten I&M Distribution Asset Management Programs and their roles
21 with respect to distribution system reliability are as follows:

1 1. Overhead Circuit Facilities Inspection and Maintenance Program

2 Under this Asset Program, I&M visually inspects its overhead facilities
3 to identify and correct potential problems before they cause service
4 interruptions. To assist in these inspections, I&M recently began using
5 Electromagnetic Interference (EMI) devices, infrared devices, and
6 Spectrum Analyzers, a technology employed to identify problems that
7 are not always apparent from a visual inspection. Through these
8 inspections, I&M can identify and repair such things as broken
9 insulators and blown lightning arresters. As a result of identifying and
10 repairing such problems before they cause an outage, I&M's customers
11 may experience fewer and shorter service interruptions.

12 2. Animal Mitigation Program

13 The objective of this Asset Program is to reduce the number of animal
14 caused outages by installing animal guards on line transformers and
15 other line equipment at locations that have, or potentially have, a high risk
16 of animal-caused outages.

17 3. Underground Facilities Inspection and Maintenance Program

18 Under this Asset Program, I&M visually inspects the external, above-
19 ground portions of underground distribution facilities on an approximate
20 five-year cycle to identify and correct problems before they happen.
21 Through these inspections, I&M identifies and repairs equipment such as
22 defective transformers, pedestals, and switchgear to avoid outages.

1 4. Pole Inspection and Maintenance Program

2 The primary objective of this Asset Program is to maintain and prolong
3 the structural integrity of I&M's wood poles. As necessary, poles are
4 treated and reinforced, or replaced. With pole inspection and
5 replacement, small wire replacement has allowed proactive spot
6 maintenance, and has provided a healthier infrastructure. This program
7 helps us identify and replace poles that might otherwise fail and cause
8 power interruptions.

9 5. Recloser Maintenance / Replacement Program

10 The objective of this program is to identify the need to perform preventive
11 maintenance, or to replace, as needed, recloser units that are not
12 operating properly. When a recloser device senses a fault, the device will
13 automatically open and allow a brief period of time for the cause of the
14 fault to clear from the line. The reclosing equipment will then
15 automatically reclose and re-energize the circuit. A recloser that does not
16 open and close properly can turn a momentary interruption into a
17 sustained interruption of service, which then requires a crew to be
18 dispatched to correct the problem.

19 6. Overhead Conductor Program

20 This program minimizes primary and secondary conductor failures by
21 replacing overhead conductors that show signs of deterioration. This

1 program focuses on areas that are experiencing above-average
2 interruptions.

3 7. Underground Cable Program

4 The objective of this program is to correct primary cable deficiencies by
5 restoring the integrity of cable through either cable injection or cable
6 replacement. As is the case with I&M's Overhead Conductor Program,
7 this program targets areas experiencing above-average interruptions and
8 lessens the likelihood of future interruptions to our customers. Cable
9 treatment is a benefit to customers because it is a less intrusive process.

10 8. Capacitor Inspection and Maintenance Program

11 The objective of this program is to visually inspect all switched capacitor
12 banks for proper operation twice annually and all fixed capacitor banks
13 once annually to identify and correct deficiencies necessary for system
14 reliability to include an emphasis on capacitor bank availability during
15 summer and winter peak loading seasons.

16 9. Lightning Mitigation Program

17 The objective of this program is to reduce the number of lightning-caused
18 outages through the installation of new lightning arresters at locations
19 within areas known to be prone to lightning-caused outages.

20 10. Sectionalizing Program

21 This program improves the performance of I&M's distribution circuits by
22 adding new, modifying existing or replacing sectionalizing devices. This

1 enhanced sectionalizing enables smaller circuit segments and fewer
2 customers to be interrupted due to faults that may occur on distribution
3 circuits.

4 **Major Distribution Reliability Programs**

5 **Q. Please describe what is included in the major distribution reliability**
6 **improvement category.**

7 A. Each year, I&M completes various major Distribution reliability improvements
8 that are not included in the Asset Programs category that I described above.
9 During 2008, for instance, I&M completed improvements to prevent
10 overloading of equipment and to improve our ability to restore power to
11 customers. These improvements range from comparatively minor distribution
12 circuit reconfigurations within a residential area to complex additions of new
13 substations and associated transmission lines to establish new distribution
14 circuits to better serve our customers.

15 A couple of examples of this type of work include the following:

16 New distribution stations:

- 17 • Moore Park (2008) - Installed a 20 MVA transformer and three circuits
18 to relieve the Three Rivers station.
- 19 • Saulk Trails (2008).- Built a new 20 MVA station and two circuits to
20 relieve and replace the Edwardsburg station. The new station is fed by

1 two 138 kV sources, whereas Edwardsburg station was fed by one
2 34.5 kV line, thus, reliability is much improved.

3 Expansion of existing stations:

- 4 • New Buffalo (2009) - Replaced a 9.4 MVA transformer with a 20 MVA
5 unit to serve load growth in and around the Four Winds Casino.
- 6 • Sister Lakes (2008) - Added a second transformer to relieve projected
7 overload and improve reliability to this remote station.

8 **Distribution Vegetation Management Program**

9 **Q. Please describe I&M's third major category, the distribution vegetation**
10 **management program.**

11 A. I&M's existing Distribution Vegetation Management Program is a performance-
12 based vegetation management program for pruning and clearing vegetation
13 along I&M's distribution circuits as required to protect its lines in an
14 environmentally sound and cost-effective manner. Performance-based
15 vegetation management is the method that I&M uses to address circuits with
16 the greatest need for vegetation management. Each fall, the following year's
17 annual vegetation plan is developed based on current circuit performance.
18 The annual vegetation management work plans are flexible and dynamic.
19 Inputs into the work plan include historical reliability data, line inspections,
20 customer density, circuit performance, weather, customer complaints, and time
21 elapsed since vegetation management was last performed.

1 I&M uses a variety of vegetation management practices to control
2 vegetation along its distribution rights-of-way, such as aerial sawing,
3 mechanized trimming, manual trimming (roping, hand climbing), mechanized
4 clearing, manual clearing and herbicide and growth regulator applications.
5 I&M's distribution vegetation management practices are conducted in
6 accordance with standards established by the ANSI, OSHA, and the NESC.

7 **Q. Is I&M's existing vegetation management program sufficient to provide**
8 **I&M's customers with the level of reliability they expect?**

9 A. While our performance-based approach limits the number of tree-related
10 outages, given I&M's service area, it is important that we move to a more
11 regular four-year vegetation management cycle to significantly reduce these
12 outages. To achieve this result, I discuss in a later section of my testimony,
13 our plan to enhance our vegetation management effort by moving to a four-
14 year management cycle.

15 **Other Programs**

16 **Q. In addition to the programs mentioned previously, what other activities**
17 **has I&M performed to improve reliability?**

18 A. I&M endeavors to be proactive with regard to replacing or rebuilding
19 distribution infrastructure and installing automated switches on both overhead
20 and underground three-phase lines. This work has helped prevent outages
21 caused by aged equipment and, where possible, has minimized the impact of

1 outages on Michigan customers.

2 I&M also has installed automated switches on three-phase lines. When
3 an interruption occurs, automated switches segment a circuit by automatically
4 opening (de-energizing) or closing (re-energizing), depending on their location.
5 Customers not directly affected by the fault are immediately transferred to
6 another source, if available. Distribution automation also allows for the faster
7 restoration of customers affected by an outage. I&M has begun this effort in
8 Michigan and so far, has installed one distribution automation scheme on two
9 circuits.

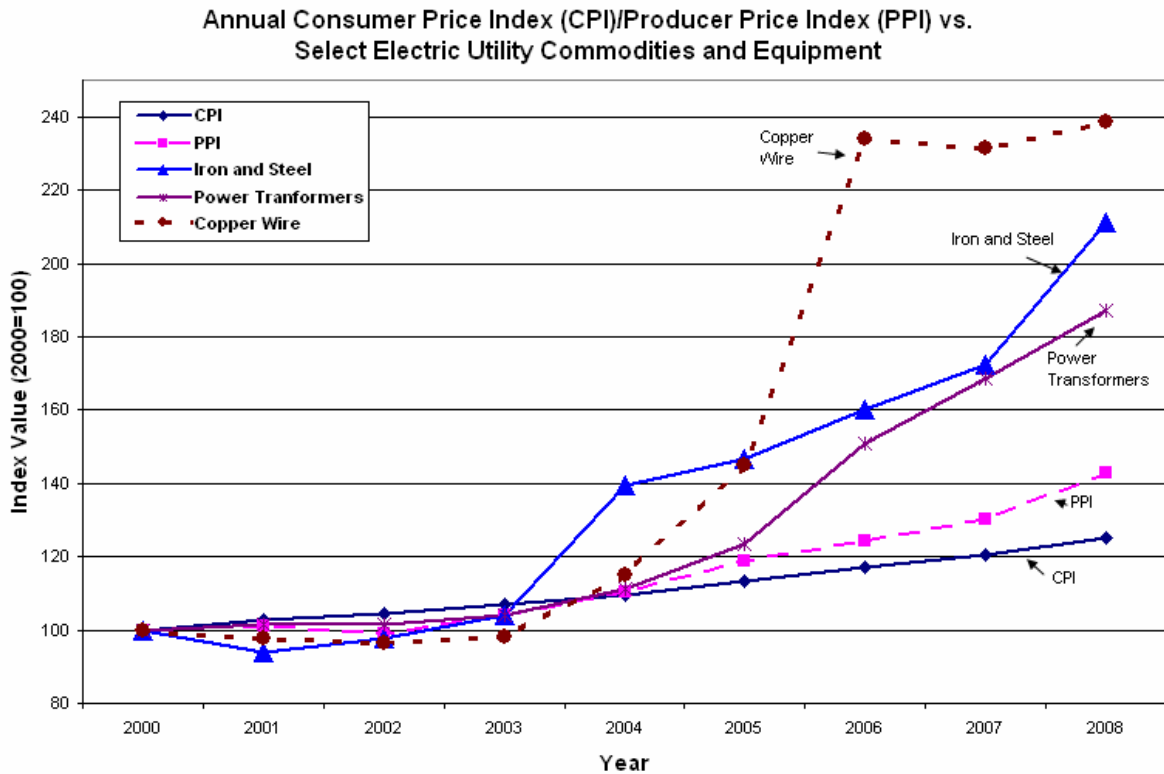
10 In addition to these initiatives, I&M also addressed summer capacity
11 issues in 2007 and 2008 after experiencing high summer load peaks in many
12 parts of Michigan in summer of 2006. Each affected area was analyzed and
13 as a result, in-service dates and associated project timelines for several major
14 initiatives were moved to ensure solutions were in place before the next
15 summer peak season. Through a collaborative effort, completion dates were
16 met and the number of load related problems was greatly reduced during the
17 summer 2008 load peaks.

18 **Q. Is the Company able to maintain its level of service reliability at current**
19 **spending levels?**

20 A. No. Absent an increase in spending, the total number of trees trimmed or
21 removed in the Company's Michigan service area will decrease in future years,
22 given inflation and the rise in labor and commodity pricing. The Company has

1 incurred, and will continue to incur, cost escalations in material and contract
 2 labor related to providing distribution service. One of the examples noted
 3 above is exemplified in Figure 4 below. Since the year 2000, commodity
 4 prices for items like copper, iron, and steel have increased dramatically.

Figure 4



*All Data Extracted from United States' Bureau of Labor Statistics Website
 Data Extracted October 19, 2009
 Indices Set to = 100 at Year 2000 for Basis of Comparison*

5

D. Distribution Performance

6 **Q. Please explain how I&M measures the results of the programs you have**

1 **described to provide reliable service to its Michigan customers?**

2 A. The indices that I&M uses to gauge service reliability are the System Average
3 Interruption Frequency Index (SAIFI), the System Average Interruption
4 Duration Index (SAIDI), and the Customer Average Interruption Duration Index
5 (CAIDI). These indices are described as follows in the Institute of Electrical
6 and Electronics Engineers (IEEE) Standard 1366-2003:

- 7 • SAIFI indicates how often the average customer experiences a
8 sustained interruption over a predefined period of time. It is the total
9 number of customers interrupted divided by the total number of
10 customers served.
- 11 • SAIDI indicates the total time the average customer is without service
12 due to sustained interruptions during the specified period. It is the sum
13 of customer-minutes of interruption from each outage divided by the
14 number of customers served.
- 15 • CAIDI represents the average time required to restore service. It is the
16 sum of customer-minutes of interruption from each outage divided by
17 the total number of customers interrupted.

18 These indices provide insight into how well we are minimizing service
19 interruptions. I&M calculates its SAIFI, SAIDI, and CAIDI indices excluding
20 major events to provide a more realistic view of how the system operates
21 during normal operating conditions. Major events represent conditions that
22 exceed reasonable design and/or operational limits of the electric power

1 system. I&M identifies major events using the major event day methodology
 2 detailed in "IEEE Std 1366 -2003, IEEE Guide for Electric Power Distribution
 3 Reliability Indices". Major event days are determined by considering the entire
 4 Michigan jurisdiction. Outages that begin on the identified days are
 5 categorized as occurring during major events.

6 **Q. Please provide and discuss the Company’s recent SAIFI, SAIDI and**
 7 **CAIDI indices.**

8 A. I&M’s (Michigan jurisdiction) SAIFI, SAIDI, and CAIDI indices including major
 9 events and excluding major events are shown in Figures 5 and 6 below.

Figure 5
I&M Reliability Indices (including major events)

12 Months End	SAIFI	SAIDI (minutes)	CAIDI (minutes)
Dec-04	2.537	1880.7*	741.5*
Dec-05	1.281	229.6	179.2
Dec-06	1.604	291.2	181.5
Dec-07	2.045	1008.3*	493*
Dec-08	1.259	207.5	164.8
Dec-09	1.309	361.8	276.4

** Increase in SAIDI and CAIDI due to ice storms.*

Figure 6

**I&M Reliability Indices
(excluding major events; IEEE 1366-2003 methodology)**

12 Months End	SAIFI	SAIDI (minutes)	CAIDI (minutes)
Dec-04	1.811	333.3	184.0
Dec-05	1.170	185.1	158.3
Dec-06	1.504	248.2	165.0
Dec-07	1.304	202.6	155.4
Dec-08	1.259	207.5	164.8
Dec-09	1.130	186.8	165.3

1 I&M also uses SAIDI data to direct its reliability enhancement program.
2 A good example of the results of these efforts was the Company's 2008 review
3 of two very similar storms that mostly affected I&M's Muncie, Indiana territory,
4 one in 2004 and another in 2007, and their affect on our service delivery. After
5 reviewing the data, we found we were able to restore service to customers
6 significantly faster in 2007 because of the work we had accomplished prior to
7 2007. The SAIDI attributed to the 2007 storm was nearly half of that from the
8 2004 storm. When compared to the 2007 storm, that number dropped 50
9 percent to 105 million minutes. In addition, we found 22 fewer circuits locked
10 out due to tree damage during the 2007 storm, and there was an 89 percent
11 reduction in tree-caused SAIDI.

12 **Q. What other measures does I&M track to gauge the reliability of its T&D**
13 **system?**

1 A. I&M conducts quarterly customer satisfaction tracking studies for both its
2 residential and small commercial customers. These studies are conducted by
3 Market Strategies, International (MSI). Using this unaffiliated survey research
4 firm assures the integrity and quality of the data and provides comparative
5 national benchmarking data on standardized questions included in these
6 surveys.

7 Please refer to Exhibit I&M-31 (JEE-1), which shows the summary table
8 of I&M's benchmarking performance for residential customers in Michigan
9 during 2008. Please refer to Exhibit I&M-32 (JEE-2), which shows the
10 summary table of I&M's benchmarking performance for small commercial
11 customers in Michigan during 2008. Overall customer satisfaction with I&M's
12 operations in Michigan was very high in the residential segment, ranking third
13 out of 106 utilities. I&M, Michigan jurisdiction, ranked 17th overall out of 91 for
14 small commercial customers.

15 Although the overall customer satisfaction survey includes a multitude
16 of questions related to all aspects of the customer's experience with the
17 Company, the Distribution organization focuses mainly on those questions that
18 are reliability focused.

19 From our 2008 Michigan reliability-related customer satisfaction results
20 included in the exhibits noted above, I&M placed above the MSI-supplied
21 national benchmarks as follows:

- 1 • Overall reliability satisfaction levels for both (residential = 88 percent,
2 small commercial = 91 percent) customer segments scored two and
3 three points above their respective MSI national benchmarks.
- 4 • Overall power quality satisfaction for both (residential = 86 percent,
5 small commercial = 86 percent) customer segments scored six and five
6 point above their corresponding MSI national benchmarks.
- 7 • Outage restoration satisfaction for both (residential = 83 percent, small
8 commercial = 87 percent) customer segments scored six and eight
9 point above their corresponding MSI national benchmarks.

10 **Q. Have customer expectations for service reliability changed over time?**

11 A. Yes. The demand for electricity continues to increase in the United States,
12 along with the expectation of consumers for more reliable and cost-effective
13 distribution of electricity. In large part, this increasing expectation is driven by
14 the growing dependence on electronic technology within all customer groups.
15 Customers today are becoming more sensitive to momentary interruptions
16 (interruptions lasting five minutes or less) in their service delivery; and they are
17 not disassociating momentary interruptions from sustained outages (lasting
18 greater than five minutes). As a result, momentary interruptions (although
19 always present in the past, but not considered an issue by customers) are now
20 more likely to be perceived by customers as degradation in service reliability.
21 Ironically, these interruptions are actually occurring through a series of recloser
22 operations to clear objects from the line to avoid sustained outages.

1 In 2008 I&M added a question to its customer satisfaction survey
2 addressing customer reliability expectations. When asked how their
3 expectations related to having reliable electric service delivered had changed
4 over the past five years, the majority of I&M's (Michigan jurisdiction) residential
5 (65 percent) and small commercial (74 percent) customers surveyed in 2008
6 indicated that those expectations had stayed about the same. However, 25
7 percent of residential and 23 percent of small commercial customers indicated
8 that those expectations had actually increased (either somewhat or
9 significantly) in the past five years as opposed to the 9 percent of residential
10 customers and 3 percent of small commercial customers who indicated that
11 those expectations had actually decreased over the past five years.

12 This expectation has been growing within all customer groups over the
13 past 10 years and has been fueled by the proliferation of microelectronics,
14 home-based computers, and industrial process controllers. Today, almost
15 every low- and high-power type of equipment from light dimmers to adjustable
16 speed drives, uses some type of power electronic device to convert AC to DC.
17 Unfortunately, manufacturers have been slow in responding to design features
18 that let sensitive equipment ride through momentary interruptions, and even
19 some sustained interruptions, thus leaving the device to be reset or re-
20 programmed, which is an irritant to customers. Though the increased use of
21 technology has delivered promising opportunities for many customers, it has
22 created a challenge for electric utilities to improve an infrastructure that was

1 not initially designed for today's digital world.

2 **Q. Overall, how would you rate I&M's performance in regard to distribution**
3 **reliability in Michigan service territory?**

4 A. I believe we have been doing a good job. This is confirmed by I&M's reliability
5 indices that have generally gotten better as well as the customer satisfaction
6 results noted earlier.

7 VI. I&M's INCREMENTAL ENHANCED DISTRIBUTION RELIABILITY PROGRAM

8 **Q. How can I&M's service reliability be improved in Michigan?**

9 A. As previously discussed in my testimony, I&M's current programs have proven
10 successful in increasing customer satisfaction and improving system reliability
11 indices. Our results show that through prudent planning and efficient use of
12 available resources, I&M has been able to produce positive reliability results.
13 However, customers' demand for ongoing service quality is growing, so
14 incremental work above and beyond the base forecast is required to further
15 improve customer reliability and power quality.

16 To further improve reliability, our focus is on addressing the leading
17 causes of outages, which are vegetation both in and out of right of ways.
18 Increased vegetation management efforts will lead to an improvement in
19 SAIDI, thereby meeting our customers' growing demand for improved
20 reliability.

21 **Q. What incremental program does I&M propose to address future reliability**

1 **needs?**

2 To reach the next level of reliability, I&M is focused on an incremental reliability
3 initiative to address I&M's vegetation management needs and our customers'
4 demand for increased quality of service. Continued focus on current level of
5 distribution reliability programs can take the reliability of a distribution system
6 only so far. Vegetation will continue to grow and absent an increase in
7 spending, the number of total trees trimmed or removed in I&M's service
8 territory in Michigan will decrease in future years, given inflation and the rise in
9 labor and commodity prices. Low cost opportunities to improve reliability, such
10 as sectionalizing, are of high value but often have been fully utilized. In
11 addition, as costs for current programs continue to escalate, the value and
12 amount of work performed potentially declines.

13 **Q. Does the I&M service territory in Michigan exhibit characteristics that**
14 **indicate a need for enhanced vegetation management?**

15 A. Yes. Trees have caused nearly 37 percent of the sustained, non-major event
16 customer service outages from 2004 through December 2009. This is the
17 highest percentage of all the recorded outage cause types. Tree outages are
18 caused by vegetation both in and out of the right-of-way.

19 The major causes of customer service outages in I&M's service territory
20 in Michigan are shown in Figure 7.

**Figure 7
Principal Outage Causes in I&M's service territory in Michigan**

12 Months End	Tree Inside / Outside ROW	Distribution Equipment	Transmission	Weather	Other
Dec-04	37.0%	10.8%	6.3%	22.0%	23.9%
Dec-05	34.4%	19.7%	7.2%	16.9%	21.8%
Dec-06	44.2%	12.4%	6.9%	17.8%	18.7%
Dec-07	38.5%	21.0%	6.4%	8.7%	25.4%
Dec-08	30.3%	22.7%	23.5%	13.4%	10.1%
Dec-09	30.1%	21.8%	14.1%	14.2%	19.8%
Weighted Average	36.7%	17.1%	10.2%	16.2%	19.8%

Data based upon SAIDI data, excluding Jurisdictional Major Event Day (IEEE 1366-2003 methodology)

1 Q. Please describe the proposed incremental program.

2 A. I&M proposes an incremental vegetation management program for its
 3 Michigan territory that is in addition to the base amount that will be spent on
 4 vegetation management. In order to more aggressively maintain and further
 5 manage vegetation growth on its entire distribution system, I&M plans to move
 6 to a four-year cycle vegetation management program in the Michigan service
 7 territory. As noted previously in my testimony, over the past several years,
 8 I&M has focused on a performance-based management approach and has
 9 found this approach to be a prudent way to manage its vegetation-caused
 10 outages.

11 Performance-based vegetation management is a reactionary method
 12 where typically, the worst performing circuits are trimmed in an effort to provide

1 better reliability to the customers who have experienced more frequent or
2 lengthier outages than other customers. Although this method has been
3 effective and prudent, it has also allowed some circuits to remain untrimmed
4 for several years.

5 The proposed four-year vegetation management cycle is proactive in
6 nature and once it is in place, provides for the increased likelihood that all
7 customers will experience better reliability since all circuits will be reviewed on
8 schedule and the proper treatment determined accordingly.

9 I&M's in-service distribution plant includes approximately 4,500 miles of
10 primary overhead distribution lines. As shown earlier, one principal cause of
11 service interruptions on I&M's system is contact between a line and a tree or
12 other vegetation. Therefore, an effective way to reduce outages would be to
13 increase the level of vegetation management performed so that all of the
14 distribution rights-of-way would be inspected and/or maintained at least once
15 over a four-year period.

16 With the projected additional funding, I&M would be able to move from a
17 reactive vegetation management program that is based on specific historical
18 performance of a given line, to a more proactive vegetation management
19 program. With a four-year cycle, I&M would evaluate every mile of its
20 Michigan distribution system within a four-year period. Evaluating every line
21 mile would allow a more systematic, data-driven approach to maintaining the
22 system from a vegetation management viewpoint.

1 This evaluation process would allow I&M to achieve a cyclic vegetation
2 management program to perform the necessary vegetation clearing on the
3 system dictated by the evaluation process. With this plan, identified areas
4 would be trimmed as needed and an inspection and analysis of each line mile
5 would be conducted over a four-year period.

6 The projected four-year cycle approach would be deployed in I&M's
7 service area in Michigan during a four-year transition period. I&M would create
8 a vegetation profile to collect, store, predict, and analyze specific vegetation
9 data. For instance, the location of vegetation in proximity to the conductors,
10 accessibility, density, vegetation coverage (e.g., vines), and vegetation growth
11 rates are all input variables which are critical in the planning process. This
12 vegetation profile would be used to establish detailed work plans for each
13 circuit (or portions of a circuit) to predict and schedule annual vegetation
14 management cycles. Some locations would require more frequent trimming,
15 while trimming in other areas may be less frequent, depending on a number of
16 factors. This profiling effort would provide sufficient information for trimming
17 between distribution power lines and trees so that within the cycle period (four
18 years) tree vegetation would not grow back into power lines, thus reducing
19 outages and increasing overall reliability.

20 To illustrate the scope of the Incremental Vegetation Management
21 Program, Figures 8 and 9 have been prepared. Figure 8 shows the Company's
22 historical base vegetation management activity as well as the projected

1 amounts for 2010. Figure 9 shows the incremental amount of work that will be
 2 accomplished through increased spending and effort, which is in addition to
 3 the base amounts.

Figure 8

**I&M's Historical and Projected Base
 Vegetation Management Program in Michigan**

Year	2006		2007		2008		Projected 2009		Projected 2010	
Trees Trimmed	184,191		300,872		72,502		91,000		74,000	
Trees Removed	29,497		17,060		21,047		15,000		12,000	
Acres of Brush Cleared	1,963		926		1,121		850		700	
Circuit Miles Addressed	1,745		2,093		3,081		1,000		850	
Current Vegetation Cost (\$ Millions)	O&M	Cap	O&M	Cap	O&M	Cap	O&M	Cap	O&M	Cap
	\$5.93	\$4.31	\$5.61	\$3.01	\$3.90	\$4.93	\$3.29	\$2.38	\$2.65	\$2.31

4 Figure 9 shows projections for the same activities that would escalate
 5 as a result of the incremental spending in Program Years 1 through 4. These
 6 values are in addition to the amounts that will be achieved through the base
 7 program values in the projected test year column of 2010 in Figure 8. Once
 8 the distribution system has been more effectively managed, I&M expects the
 9 number of tree crews to decrease as the four-year cycle is continued at a more
 10 moderate ongoing maintenance level.

Figure 9

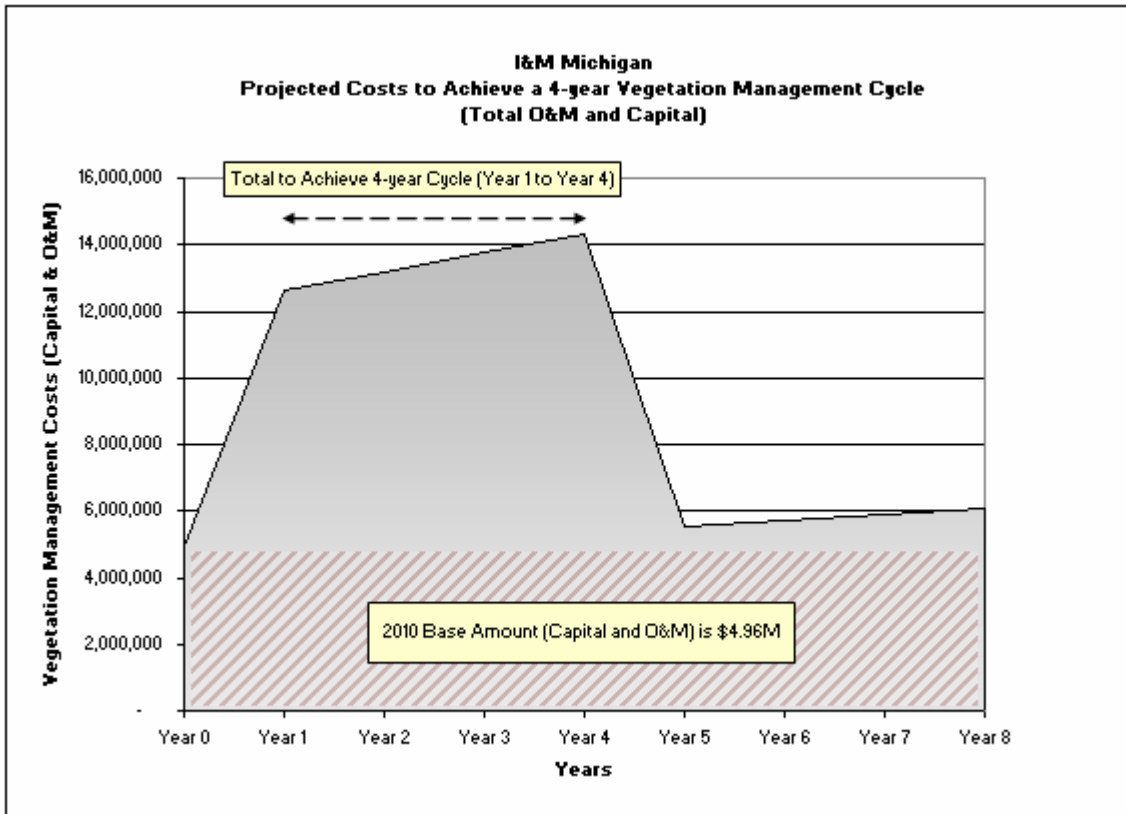
I&M’s Incremental Vegetation Management Program in Michigan

Program Year*	Year 1		Year 2		Year 3		Year 4	
Trees Trimmed	115,000		125,000		135,000		140,000	
Trees Removed	18,000		18,000		18,000		23,000	
Acres of Brush Cleared	1,100		1,100		1,200		1,300	
Circuit Miles Addressed	1,125		1,125		1,125		1,125	
Incremental Vegetation Cost (\$ Millions)	O&M	Cap	O&M	Cap	O&M	Cap	O&M	Cap
	\$2.12	\$5.57	\$2.27	\$5.96	\$2.41	\$6.38	\$2.57	\$6.81

** Program Year is based upon implementation date, not necessarily calendar year.*

- 1 **Q. What are the long-term cost projections associated with this proposal?**
- 2 A. The long-term projections demonstrate that the projected enhancement
- 3 program will allow I&M to maintain reliability at a decreased ongoing cost once
- 4 a four-year cycle is achieved. Figure 10 depicts the projected base and
- 5 incremental O&M costs associated with implementing the proposed Enhanced
- 6 Distribution Reliability Tracker.

Figure 10



1 **Q. What are the key customer benefits from achieving a four-year**
 2 **vegetation management cycle program?**

3 A. The key benefits for I&M's customers in Michigan are reduction in sustained
 4 tree-caused outages, improved power quality with fewer momentary
 5 interruptions, faster restoration after major storm outages, and improved
 6 communications with customers about the enhanced vegetation management
 7 plan.

8 Since I&M will be addressing all Michigan circuits on a regular cycle,
 9 tree-caused outages from inside and outside the right of way (ROW) will be

1 reduced by a projected 54 percent. Danger trees outside the ROW will be
2 addressed through identification and removal, improving reliability. As circuits
3 are trimmed and cleared on a cycle, the power quality for customers will
4 improve, as customers experience fewer momentary outages due to reduced
5 momentary tree contact with power lines.

6 Customers will also benefit from faster restoration after major storms.
7 As the ROWs are widened and trees and brush are removed, crews will have
8 improved access to address the cause of the outage.

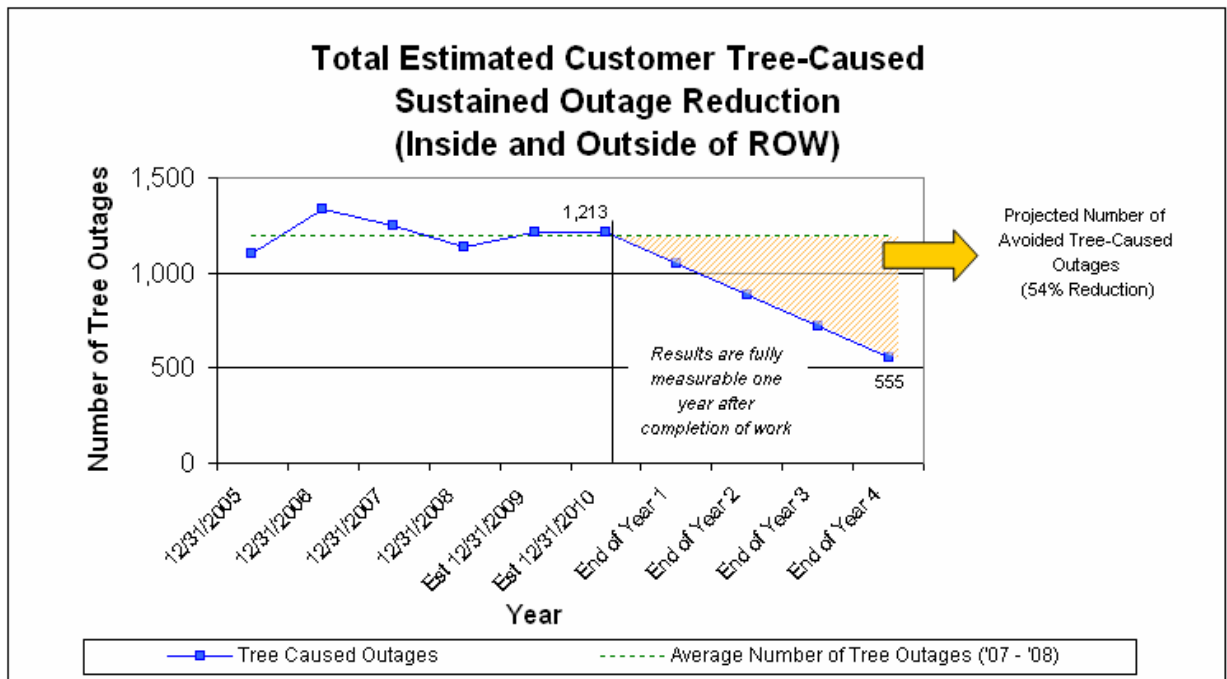
9 The vegetation profile compiled for all of I&M's circuits in Michigan will
10 provide data that will feed into the creation of annual work plans used on all
11 circuits, especially to target troublesome circuits. The vegetation profile,
12 coupled with the mapping capability, will allow a greater means of
13 communication with the customer and crews. Communication with customers
14 will further their understanding of the need for and the benefits of an enhanced
15 vegetation management program.

16 **Q. What is the time frame in which customers will realize these benefits?**

17 A. Figure 11 shows total estimated customer tree-caused sustained outage
18 reductions for the circuits cleared under the enhanced program. The benefits
19 of the Enhanced Distribution Reliability Plan can be measured approximately
20 one year after the mitigation work has been completed. However, customers
21 will recognize the power quality and reliability benefits immediately once the
22 work has been completed on their circuit. The enhanced vegetation initiative

1 will proactively reduce tree-caused outages and improve customers' overall
 2 service experience.

Figure 11



3 **Q. Will I&M customers in Michigan experience the benefits of I&M's**
 4 **incremental enhanced distribution reliability program in the near term?**

5 A. Yes. It is expected that Michigan customers will experience improvement as
 6 soon as the work is completed on individual feeders. However, since reliability
 7 indices are measured on a rolling 12-month average, improvement efforts will
 8 not be immediately reflected in these indices.

9 **Q. Has the customer benefit of a four-year vegetation cycle been**
 10 **demonstrated in any other AEP System service territories?**

1 A. Yes, it has. The customer benefit of such a plan is demonstrated by the
2 experience of Public Service Company of Oklahoma (PSO), an AEP affiliate,
3 which is progressing towards a four-year trimming cycle. PSO's efforts are
4 funded through a reliability rider similar to the one being proposed in this case.
5 PSO is on track to complete its first four-year tree trimming cycle by late 2010.
6 PSO has completed vegetation management activities on approximately 87
7 percent of its existing overhead distribution system, which represents work
8 either completed or in progress on 622 circuits and 10,841 line miles. Since
9 PSO began this effort, reliability has improved significantly. For the 12-months
10 ending June 2009, PSO experienced a 58 percent reduction in customer
11 outages due to sustained, non-major-event tree-related outages, compared to
12 the 12-months ending December 2004, which was the year before the
13 reliability program was initiated.

14 **Q. Are you aware of any studies that show a four-year vegetation**
15 **management cycle is becoming an industry practice?**

16 A. Yes. In 2005, the Edison Electric Institute sponsored a survey and study by
17 Davies Consulting regarding state reliability regulation in the United States.
18 The Davies review of vegetation practices by 18 investor-owned utilities
19 serving customers in 39 states showed a four-year tree trimming cycle to be a
20 common benchmark for vegetation management programs.

21 **Q. Does I&M anticipate any challenges to implementing its incremental**
22 **vegetation management plan in Michigan?**

1 A. I&M's overall reliability strategy is ongoing and remains flexible in order to
2 allow for the introduction of new technology and industry advancements, as
3 well as new reliability challenges not yet identified or addressed.
4 Implementation of the plan may be impacted by labor availability, material
5 resource constraints or other emerging issues. Key to the implementation of
6 this plan will be Commission support and approval. It is our belief that the time
7 is right to go beyond base level of service reliability by moving to a proactive
8 four-year cycle.

9 **Q. How does I&M propose to recognize the costs of the incremental**
10 **vegetation management program for ratemaking purposes?**

11 A. I&M proposes the implementation of an Enhanced Distribution Reliability
12 Tracker to recover the costs associated with the Distribution reliability
13 improvement work I previously described. Company witness Krawec explains
14 and supports in his testimony the application of a tracker and projected
15 recovery mechanism.

16 VII. TRANSMISSION BASELINE OPERATIONS

17 **Q. Please provide an overview of the existing AEP East Companies'²**
18 **transmission system.**

19 A. The AEP East Companies' transmission system is centrally located within the

² The AEP East Companies include Appalachian Power Company in West Virginia and Virginia, Indiana Michigan Power Company in Indiana and Michigan, Kentucky Power Company in Kentucky, Kingsport Power Company in Tennessee, Columbus Southern Power Company and Ohio Power Company in Ohio, and Wheeling Power Company in West Virginia.

1 Eastern Interconnection, extends throughout portions of seven states, and is
2 interconnected with systems serving numerous heavily populated areas,
3 including, among others, Chicago, St. Louis, Detroit, Cleveland, Cincinnati and
4 Pittsburgh. The system extends more than 500 miles from Indiana to Virginia,
5 west to east, and from Michigan to Tennessee, over 400 miles, north to south.
6 The longest individual transmission lines are 150 to 200 miles in length.

7 The AEP East Companies' transmission system is comprised of nearly
8 15,000 miles of circuits operating at or above 138 kV. Included in this total are
9 nearly 6,000 miles of extra high voltage (EHV) transmission lines, including
10 about 2,100 miles of 765 kV lines, and about 3,800 miles of 345 kV lines. This
11 expansive system allows AEP to economically and reliably deliver electric
12 power to approximately 24,200 MW of zonal customer demand, and other
13 loads served under the PJM Open Access Transmission Tariff (OATT). The
14 EHV system also connects more than 26,000 MW of generation to the grid,
15 including approximately 5,300 MW of generation operated by other utilities and
16 independent power producers. In addition, the AEP East Companies'
17 transmission system is directly connected to 19 neighboring utility transmission
18 systems at 144 interconnection points.

19 **Q. Please describe the I&M transmission system.**

20 A. The I&M transmission system is a highly networked grid that delivers electric
21 energy from generation sources to the retail and wholesale consumers served
22 by I&M. I&M's transmission system serves I&M's own distribution systems and

1 large retail loads, as well as the distribution systems of other utilities, co-ops,
 2 and municipalities. The I&M transmission system delivers energy to
 3 approximately 164 transmission and 258 distribution stations that provide the
 4 necessary voltage transformation to serve I&M customers. Of the I&M station
 5 total, there are approximately 39 transmission stations and 52 distribution
 6 stations in the state of Michigan.

7 I&M's transmission system can be divided into three categories based
 8 on voltage level: EHV, transmission, and sub-transmission. There are
 9 approximately 5,343 circuit miles of transmission lines in I&M, 938 circuit miles
 10 in Michigan, with the approximate number of circuit miles at each voltage level
 11 shown in Figure 12.

Figure 12
I&M Transmission Circuit Miles by Voltage (as of 12/31/08)

Voltage	I&M Total Circuit Miles	I&M Michigan Total Circuit Miles	Voltage Category
765 kV	615	16	EHV
345 kV	1,614	234	EHV
138 kV	1,668	242	Transmission
69 kV	707	298	Sub- transmission
34.5 kV	739	148	Sub- transmission
Total	5,343	938	

1 The I&M sub-transmission system, which represents approximately 27
2 percent of the total transmission circuit miles, plays an important role in
3 providing reliable service to I&M's customers because it provides energy
4 directly to approximately 76 percent of the 258 distribution stations located in
5 I&M. Consequently, sub-transmission system reliability improvements
6 translate directly to improved distribution station reliability and hence improved
7 customer reliability.

8 **Q. Please describe the transmission planning process used to determine**
9 **the reliability needs of the I&M transmission system.**

10 A. Since AEP transferred functional control of the AEP East Companies'
11 transmission system to the PJM RTO in October 2004, AEPSC has conducted
12 the planning activities described below in coordination with and under the
13 oversight of PJM. PJM has assumed the responsibility and is registered with
14 North American Electric Reliability Corporation (NERC) as a Transmission
15 Planner for the PJM footprint. Coordination and oversight of transmission
16 planning by PJM ensures that the expansion and improvement of the AEP
17 East Companies' transmission system, and transmission systems of other
18 transmission owners within the PJM footprint, meet the needs of PJM regional
19 customers, and that all stakeholders can interact with the planning process
20 through participation in various PJM regional activities in compliance with the
21 requirements of FERC Order 890.

22 Historically, AEPSC has developed annual base case power flow

1 models to perform system reliability studies, as needed, in order to determine
2 future system additions and modifications. AEPSC studies its transmission
3 system applying NERC and ReliabilityFirst Corporation (RFC) Reliability
4 Standards, PJM Reliability Criteria³, and AEP Transmission Planning Criteria
5 and Assessment Practices to determine capacities, constraints, and limitations
6 of the transmission lines and station equipment, such as wave traps and
7 transformers.

8 AEPSC conducts power flow studies to simulate the performance of the
9 I&M transmission system during normal peak loading conditions and also with
10 key transmission facilities out-of-service. AEPSC also conducts short circuit
11 studies to analyze fault current interrupting capabilities of circuit breakers with
12 proposed transmission facilities in service, and conducts stability studies as
13 necessary. AEPSC identifies capital improvements to meet reliability needs
14 for the I&M transmission system based on the results of the above studies.

15 **Q. Does PJM coordinate with neighboring systems to address transmission**
16 **planning?**

17 A. Yes. PJM coordinates with interconnected systems via formal agreements
18 and coordinated efforts. PJM has formal agreements with the Midwest
19 Independent Transmission System Operator (MISO), New York ISO, ISO New
20 England, TVA, and Progress Energy Carolinas that address coordinated
21 system planning.

³ Schedule 6 of the Operating Agreement and Manual 14 Series Documents

1 **Q. Is the I&M transmission system currently adequate to serve its**
 2 **customers' load reliably?**

3 A. Yes, the I&M transmission system currently has adequate capacity to serve its
 4 retail and wholesale loads reliably.

5 **Q. Will I&M transmission continue to provide reliable service for its**
 6 **customers in the future?**

7 A. Yes. I&M transmission will continue to make the necessary transmission
 8 capital investments to provide reliable service.

9 VIII. I&M TRANSMISSION O&M EXPENSES

10 **Q. Please describe the forecasting, planning, and cost review processes**
 11 **that are used to control transmission O&M costs.**

12 A. AEPSC's transmission planning and forecasting is a cohesive and dynamic
 13 planning process that is linked to the AEP annual business planning process.
 14 Each department within AEPSC Transmission provides input for the business
 15 plan and the related expenses and capital requirements, including inputs
 16 specific to I&M. After the business plan is approved by executive
 17 management, a ten-year capital forecast and a two-year O&M forecast are
 18 prepared that describe capital and O&M expenditures necessary for AEPSC
 19 Transmission to perform its primary functions of planning, engineering,
 20 constructing, operating and maintaining the transmission network. An annual
 21 work plan based on the approved forecast, which includes projected costs to

1 support the plan, is then prepared and implemented. During the work plan
2 year, the status of the work plan and the related costs are monitored by
3 AEPSC Transmission management on an on-going basis, and work plan
4 adjustments are made as necessary to address emerging needs.
5 Transmission management reviews any variances versus forecast for O&M
6 expenses and the capital expenditures as discussed later in order to keep
7 such expenses within the forecast. Additionally, I&M management reviews
8 AEPSC billings related to these expenses.

9 **Q. What level of transmission O&M expenses were incurred for I&M in**
10 **2008?**

11 A. As indicated by Company witness Allen, total I&M incurred \$21.1 million of
12 transmission O&M expenses during 2008. These costs are the sum of the
13 Transmission Operation Accounts 560 – 567 and the sum of Transmission
14 Maintenance Accounts 568 – 573, less Account 565 (Transmission of
15 Electricity by Others) and the PJM costs included in Account 561 (Load
16 Dispatching). These accounts are used to track and identify the I&M
17 transmission O&M expenses. Account 565 is excluded for discussion
18 purposes because the Transmission Equalization credit and PJM
19 Transmission Enhancement costs contained in Account 565 obscure the
20 historic trend in the I&M total transmission O&M costs. Similarly, the PJM
21 costs included in Account 561 are excluded because these costs are not
22 directly related to the operation and maintenance of I&M's transmission assets

1 and similarly obscure the historic trend. As I discuss transmission O&M
 2 expenses throughout my testimony, I will be referring to this subset of
 3 expenses.

4 **Q. What level of transmission O&M expenses are projected to be incurred in**
 5 **2010?**

6 A As indicated by Company witness Allen in Exhibit I&M-25 (WAA-2), the I&M
 7 total transmission O&M expenditures projected for the 2010 are \$18,191,000.
 8 These expenditures are required to fund the Transmission Asset Management
 9 programs that are necessary to maintain and ensure the reliable operation of
 10 the transmission system. The expenditures also includes the I&M
 11 Transmission Vegetation Management Program. Figure 13 provides a
 12 forecast estimate of the 2010 transmission O&M expenditures for I&M:

Figure 13
I&M 2010 Transmission O&M Expense Forecast

Description of O&M Expense	I&M (\$000's)
Overheads and Expenses	\$6,640
Station Programs	\$3,150
Line Programs	\$2,169
Protection & Control Programs	\$1,200
Vegetation Mgt Programs	\$3,207
Other	\$1,825
Total	\$18,191

13 **Q. Please describe the Transmission Asset Management Programs.**

14 A. The Transmission Asset Management Programs fall into the following three

1 broad functional areas: Station Programs, Transmission Line Programs, and
2 Protection & Control (P&C) Programs. The objective of these programs is to
3 identify potential situations that could cause an interruption of service and
4 implement proactive corrective actions to maintain the reliable operation of the
5 transmission equipment.

6 The Station Programs include the inspection and maintenance of
7 I&M's station equipment such as circuit breakers, transformers, switches,
8 reactive power devices, station batteries, control buildings, structural steel
9 and associated facilities.

10 The Transmission Line Programs provide for the inspection and
11 maintenance of line equipment, which includes structures, conductors,
12 switches, insulators, hardware and rights-of-way. The Transmission Line
13 Programs can be divided into two parts: The Line Inspection Programs
14 include walking, climbing, aerial, infrared and emergency inspections. The
15 Line Maintenance Programs address conductor, structural or hardware
16 problems, and include such things as steel structure corrosion control and
17 groundline treatment for wood poles.

18 The P&C Programs primarily involve the testing and calibration of
19 protective relays, Supervisory Control and Data Acquisition (SCADA)
20 systems, remote terminal units, power line carrier and pilot wire equipment.

21 **Q. Please describe I&M's Transmission Vegetation Management Program.**

1 A. I&M performs aerial patrols of its transmission facilities at least once a year
2 where allowed, and conducts ground-based inspections in those areas where
3 aerial inspections are not allowed, such as I&M's D. C. Cook Nuclear Plant.
4 Vegetation maintenance on transmission lines is done on an ongoing basis,
5 depending upon the rate of growth of the vegetation and the voltage of
6 specific transmission lines. However, with new NERC requirements, I&M is
7 moving towards a cycle basis, which would schedule circuits for trimming
8 based upon the time elapsed since the last trimming. I&M will continue to
9 conduct routine inspections and correct any compromising situations found
10 regardless of the timing of the last trimming or scheduled cycle.

11 **Q. Do you believe that the projected level of O&M expense is reasonable**
12 **and accurate and reasonably likely to occur in 2010?**

13 A. Yes I do.

14 IX. I&M TRANSMISSION CAPITAL EXPENDITURES

15 **Q. What is the total amount of transmission capital expenditures that I&M**
16 **expects to make from April 2009 through December 2010?**

17 A. As described in the testimony of Company witness Allen, I&M expects to make
18 approximately \$43 Million in capital expenditures during the period from April
19 2009 through December 2010. These investments include expansion projects
20 and rehabilitation projects that are needed to ensure compliance with all NERC
21 and PJM reliability standards and requirements and to ensure continued safe

1 and reliable operation. Figure 14 provides a summary of the types of projects
 2 that are expected to be undertaken during this period.

Figure 14
I&M Transmission Capital Expenditures
 (April 2009 – December 2010)

Project Description	Estimated Amount (000's)
Stand-alone project to replace poles, cross arms, insulators & conductors on multiple circuits	\$4,640
Stand-alone project to replace relay equipment on multiple line terminals	\$1,779
Stand-alone project to purchase spare transformers, reactors and circuit breakers	\$1,347
Stand-alone project to improve the Twin Branch area to meet NERC Standards	\$1,087
Line Rehabilitation Blanket for maintenance of transmission lines	\$1,862
Emerging Work Blanket to support the engineering and development of new projects	\$1,435
Vegetation Management Blanket to maintain and improve line Rights-of-Way	\$1,097
System Rehabilitation Blanket, which includes station equipment such as transformers, circuit breakers and relays	\$20,969
Pole Rehabilitation/Replacement Blanket for replacing end-of-life poles and hardware	\$4,646
Sum of other projects or Blankets	\$4,449
Total I&M	\$43,310

3 **Q. Do you believe that the level of projected capital expenditures is**
 4 **reasonable and accurate and reasonably likely to occur?**

5 A. Yes I do.

1 X. MICHIGAN MAJOR STORM DAMAGE RESTORATION RESERVE

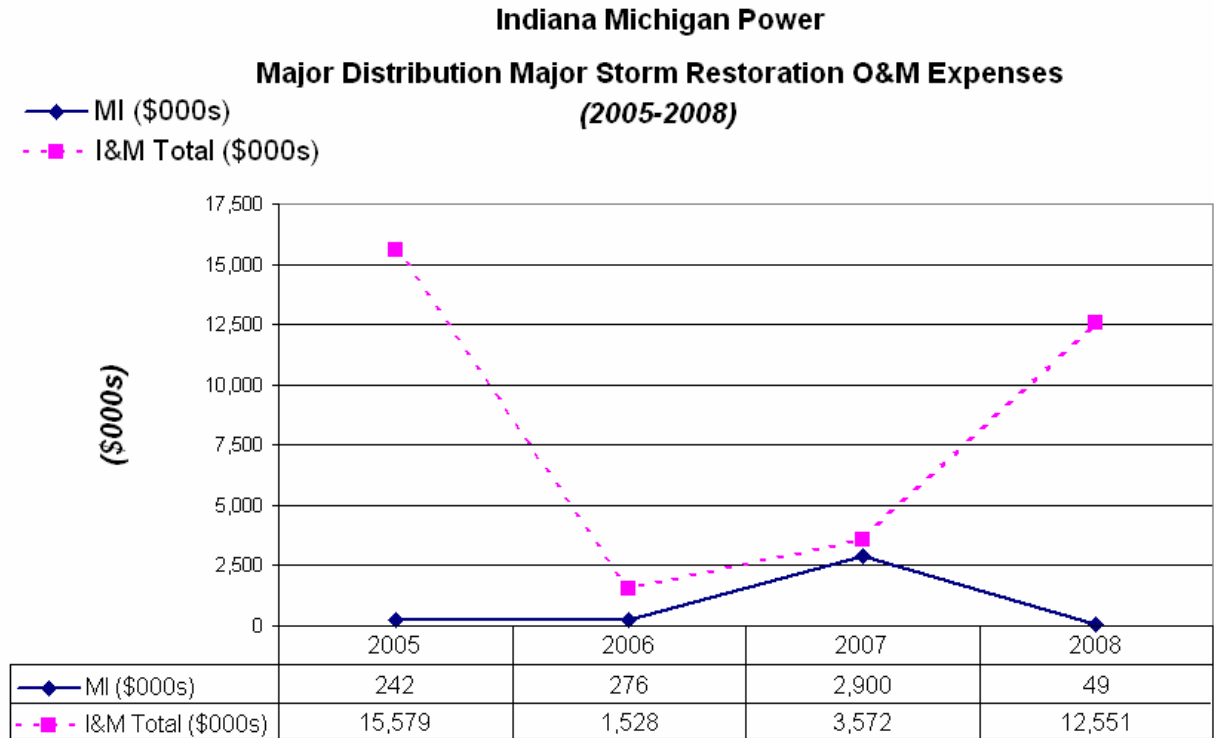
2 **Q. What is the amount of major storm damage restoration O&M expense**
3 **included in the test year?**

4 A. I&M has included \$3 million (total Company) in the 2010 forecasted test year
5 for major storm damage restoration O&M expenses. Major storms are
6 classified as a period of time when the electric delivery system is faced with
7 challenges beyond its normal design criteria. Major storms are determined
8 based on the methodology outlined in IEEE Standard 1366 - 2003, IEEE Guide
9 for Electric Power Distribution Reliability Indices.

10 **Q. Why is I&M proposing a major storm damage restoration reserve?**

11 A. Given the volatility of major storm damage restoration O&M expenses from
12 year to year, I&M is proposing that a restoration reserve be created. This
13 mechanism is further discussed by Company witnesses Krawec and Hayes.
14 Figure 15 shows the volatility in Michigan's major distribution storm damage
15 restoration O&M expenses from 2005 to 2008.

Figure 15



1 Over the four-year period ending 2008, the average major distribution storm
 2 restoration expense for the Michigan jurisdiction is approximately \$867,000.

3 **Q. Would the major storm damage restoration mechanism include capital**
 4 **costs incurred as a result of a major storm?**

5 A. No. Capital costs would become a component of rate base in the next general
 6 rate proceeding.

7 XI. CONCLUSION

8 **Q. Please summarize your testimony.**

9 A. I&M provides reliable distribution service to customers in its Michigan service

1 territory through prudent planning, efficient use of available resources and
2 implementation of cost-effective solutions. My testimony shows that I&M has
3 improved our customers' overall electric distribution service experience by
4 implementing proactive maintenance programs, targeting aging infrastructure
5 and improving system response to outages.

6 Although this work has produced positive results in the short term, we
7 anticipate these programs alone will not be enough to sustain and/or improve
8 continued reliability. Nor, will these programs address the growing trend of
9 outage cases in I&M's service territory in Michigan. Customer expectations
10 regarding service reliability are changing. With an increase in home-based
11 businesses, advanced electronics and more sensitive technologies, customers'
12 demand for ongoing service quality is growing. When this demand is coupled
13 with an aging distribution infrastructure, we anticipate that special efforts are
14 needed to reduce the risk of outage.

15 In my testimony, I&M proposes incremental programs and associated
16 costs that tackle additional performance objectives over an identified period of
17 time to arrest these trends. As I describe earlier, our ongoing or "base"
18 programs target overall system reliability improvements. At the current level of
19 spending provided in the 2008 historical period and 2010 forecasted test year
20 costs, these programs have been maximized to their fullest potential and we
21 do not anticipate this level of spending to be enough to further improve
22 reliability. However, the incremental programs we propose go to the next level

1 and aim at improving areas of concern by using proven practices, such as
2 capacity deficiency, system renewal, vegetation management, and system
3 automation. By doing so, I&M intends to be even more proactive on
4 preventing outage causes and further develop the capabilities and
5 performance of the distribution system by adapting the current infrastructure
6 utilizing new technologies that can meet customers' growing demand for
7 improved reliability. My testimony includes a description of the work to be
8 done and the capital and O&M costs associated with doing the work.

9 My testimony supports a baseline amount of major storm damage
10 restoration O&M expense included in the 2010 forecast and the need for a
11 reserve due to the volatile nature of major storm damage expenses.

12 I&M provides reliable transmission service to customers through
13 effective planning and efficient use of its resources. In maintaining a reliable
14 transmission system, I&M has been able to maintain a reasonable level of
15 spending and provide access to competitive sources of generation through our
16 participation in PJM. Through the use of ongoing proactive reliability programs
17 including the transmission asset management and vegetation management
18 programs, we have been able to ensure a safe, efficient, and reliable
19 transmission system to serve our customers in Indiana and Michigan.

20 **Q. Are the expenditures projected for the 2010 forecasted test year**
21 **reasonably necessary to provide safe, reliable and adequate service?**

22 A. Yes.

1 **Q. Does this conclude your pre-filed direct testimony?**

2 A. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

JON C. WALTER

PRE-FILED DIRECT TESTIMONY OF JON C. WALTER
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **Q. Please state your name and business address.**

2 A. My name is Jon C. Walter. My business address is One Summit Square, P.O.
3 Box 60, Fort Wayne, Indiana 46801.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by Indiana Michigan Power Company (I&M or Company) as
6 Manager of Regulatory Support.

7 **Q. Please briefly describe your educational and business experience.**

8 A. I am a graduate of I am a 1989 graduate of Purdue University with a Bachelor
9 of Science degree in Electrical Technology, and am a 1996 graduate of
10 Indiana University with a Masters of Business Administration.

11 I have worked for I&M and AEP for 20 years, and have had several
12 different roles of increasing responsibility. I began my career as a Station
13 Relay Engineer in South Bend, Indiana, and have held the following positions,
14 Distribution Engineering Supervisor, Key Accounts Engineer, National
15 Accounts Engineer, Customer Design Supervisor, Supervisor Distribution
16 Systems, Circuit Performance Improvement Manager, Distribution Reliability &
17 Engineering Manager, and Manager of Distribution Dispatch.

18 **Q. What are your responsibilities as I&M's Manager of Regulatory Support?**

19 A. I am responsible for I&M's Demand Side Management / Energy Efficiency

1 (DSM/EE), gridSMARTsm, and Demand Response strategies and program
2 implementation.

3 **Q. What is the purpose of your testimony in this proceeding?**

4 A. The purpose of my testimony is to discuss and support the phased-in
5 implementation of I&M's gridSMARTsm initiatives in I&M's Michigan service
6 territory. The gridSMARTsm concept is described later in my testimony;
7 furthermore, I explain the technology associated with this effort, anticipated
8 costs, and the expected benefits.

9 **Q. What exhibits are you sponsoring in this proceeding?**

10 A. I am sponsoring:

- 11 • Exhibit I&M-33 (JCW-1), gridSMARTsm I&M Michigan Total
12 Estimated Net Costs, which provides a total four-year summary of
13 net O&M and Capital costs related to the Company's gridSMARTsm
14 initiative.
- 15 • Exhibit I&M-34 (JCW-2), gridSMARTsm I&M Michigan Four-Year
16 Overview of Net Costs, which provides a yearly overview of net
17 O&M and Capital costs related to the Company's gridSMARTsm
18 initiative.
- 19 • Exhibit I&M-35 (JCW-3), gridSMARTsm I&M Michigan Obsolete
20 Meters, which provides a summary of obsolete meter costs related
21 to the Company's gridSMARTsm initiative.

- 1 • Exhibit I&M-36 (JCW-4), gridSMARTsm I&M Michigan AMI
2 Operational Benefits, which provides an overview of AMI
3 operational benefits related to the Company's gridSMARTsm
4 initiative.

5 **Q. Would you please explain the term “gridSMARTsm?”**

6 A. In 2007, gridSMARTsm began as a multi-year initiative of AEP and its operating
7 companies that includes a suite of customer programs and advanced
8 technology initiatives that will move I&M into a new era of energy delivery and
9 customer service by achieving energy efficiency and demand reduction,
10 improving reliability, and positioning the distribution grid to accommodate and
11 optimize new sources and storage options. It includes consumer-facing
12 technologies and programs that can further enable energy efficiency and
13 demand reduction. It also includes new grid management technologies that
14 can improve reliability, achieve energy efficiency and demand reduction via
15 actions that I&M can implement, and provide the operating processes and
16 systems that will be required to integrate future generation and storage device
17 efficiencies.

18 The gridSMARTsm initiative includes integrating the information
19 technology systems used for the programs and technologies to improve
20 operating efficiencies and information available for customers. The
21 technologies and integration are utilizing interoperability concepts consistent
22 with the standards being developed by the National Institute of Science and

1 Technology (NIST), as directed by the U.S. Department of Energy.

2 **Q. Why is I&M proposing the gridSMARTsm initiative?**

3 A. Several converging factors make the timing right for these types of advances.

4 These include the following:

- 5 • Equipment maintenance needs, replacement of aging facilities,
6 more stringent environmental requirements, and increasing fuel and
7 other costs of production are increasing at an unprecedented rate.
8 The various options provided through gridSMARTsm will help enable
9 customers to become more energy efficient, reduce demand, and
10 manage costs.
- 11 • The gridSMARTsm initiative would support Governor Granholm's
12 goal of supporting and attracting high-tech companies to Michigan.
- 13 • Advanced communications and control technologies are becoming
14 more affordable, more accessible, and easier to use than ever
15 before.
- 16 • A new generation of customers is becoming increasingly
17 comfortable with new technology. The types of communication
18 systems included in the gridSMARTsm effort can provide customers
19 greater control with pricing information to facilitate usage decisions
20 for energy efficiency options.

- 1 • Advanced communications to and from the consumer in near real-
2 time can enable both new consumer-facing and utility-activated
3 options for the more efficient management of power generation and
4 use. The two-way communication network required for consumer-
5 facing technologies can also be leveraged to permit the utility to
6 achieve demand reduction and energy efficiency via utility-activated
7 grid management equipment. It will also enable the Company to
8 more efficiently manage generation and distribution of power.
9 Utility-activated grid management can lower demand and energy
10 consumption by customers, with no action on our customer's part,
11 and with no impact on the level of service they receive.
- 12 • Consumers are becoming increasingly aware of greenhouse gas
13 emissions and, like I&M, are concerned about sustainable action to
14 address global climate change. Energy efficiency and conservation
15 initiatives are facilitated by the gridSMARTsm effort.
- 16 • Existing equipment needs to be updated to accommodate new grid
17 management technologies. gridSMARTsm enables the Company to
18 install new technologies and advanced data and communications
19 systems that better respond to energy needs, enable more effective
20 energy efficiency, and increase service reliability expectations.

- 1 • Customers' expectations concerning reliability are changing as
2 further described by Company witness Ehler. Adoption of sensitive
3 electronics through all levels of society have increased the need
4 and expectation for a reliable supply of high quality electric power.
5 New grid management technologies associated with gridSMARTsm
6 will help improve service reliability to better match customer
7 expectations.
- 8 • Customers also are interested in having greater control over their
9 energy usage. The gridSMARTsm capabilities provide more
10 accurate information to facilitate usage decisions, as well as
11 programs and pricing options focused on energy efficiency and
12 demand reduction.
- 13 • Demand response initiatives will be needed in order to meet
14 increasing load growth requirements while deferring the need for
15 new base load generation. Advanced Meter Infrastructure (AMI)
16 and Home Area Network (HAN) will enable customers or the
17 Company to reduce demand by turning off or cycling appliances.
- 18 • Utility-controlled grid management technologies that will permit the
19 optimization of voltage delivered from each distribution station and
20 improvement of power factor through var control will also assist I&M

1 with its energy efficiency and demand reduction goals without
2 requiring active customer participation.

3 These factors alone and in any combination are helping drive I&M's response
4 to what is a dramatically changing landscape of electricity distribution. As
5 another significant benefit of gridSMARTsm, these initiatives will help minimize
6 employees' exposure to the threat of injuries.

7 **Q. How is I&M planning to implement gridSMARTsm in Michigan?**

8 A. I&M is planning to implement gridSMARTsm initiatives throughout its Michigan
9 service territory over a four-year period, if the Commission approves full cost
10 recovery, as proposed. To effectively install and implement the technologies
11 associated with this effort, I&M is proposing a phased-in approach to
12 implementing specific gridSMARTsm initiatives. These initiatives, which will be
13 described in greater detail later in my testimony, focus on three main
14 components. These include AMI, grid management technology deployment,
15 and HAN. These components individually have specific Company and
16 customer benefits. However, when combined, gridSMARTsm will offer
17 customers the flexibility to control their energy usage by receiving timely
18 energy and pricing information, while allowing the Company to improve safety,
19 reliability, grid energy efficiency and demand reduction, and customer service
20 efficiencies.

21 **Q. What does I&M expect to achieve through the implementation of**
22 **gridSMARTsm?**

1 A. I&M anticipates customers will receive the following benefits:

- 2 • Better information concerning their electricity usage, both on a real-
3 time and historical basis via a 24 hour, seven days a week web
4 portal accessible on I&M's home web page.
- 5 • Greater control over their energy usage decisions allowing them to
6 conserve energy, save money and help to protect the environment.
- 7 • Improved meter reading accuracy.
- 8 • Lower long-term energy usage through utility-activated energy
9 efficiency, power factor improvement, and demand reduction
10 initiatives.
- 11 • More efficient and modernized service delivery which leads to a
12 higher quality customer experience.
- 13 • Fewer outages and shorter outage durations through automated
14 grid management and remote control of distribution equipment.
- 15 • Improved knowledge of energy costs and technology benefits.

16

17 Through implementation of gridSMARTsm, I&M expects to achieve;

- 18 • Improved safety for our employees through reduced exposure to
19 potential threats and hazards.
- 20 • Reduced outage events and duration through automated grid
21 management and remote control of distribution equipment.

- 1 • Real-time information for system operation efficiency.
- 2 • Enhanced outage restoration ability due to real-time system
- 3 information.
- 4 • Demand reduction, power factor improvement and energy efficiency
- 5 capabilities via utility-activated technologies.
- 6 • Demand reduction through new tariff offerings that would take
- 7 advantage of gridSMARTsm capabilities. These tariffs will be filed in
- 8 a separate proceeding after the base case, closer to the time that
- 9 meters are being installed.

10 **Q. How does I&M accomplish this work today?**

11 A. Much of the work associated with meter reading, electricity usage, grid
12 management, and outage restoration is performed manually and often
13 prompted by customer notification. Although technology has allowed us to
14 improve our processes and procedures, the Company has had limited
15 capability to provide real-time information to our customers and our employees
16 regarding demand and energy usage and outage events.

17 Today, the only means for customers to see their usage pattern is
18 through a monthly bill. To get that information, I&M employees have to
19 physically read the meters each month. This involves driving approximately
20 17,000 miles each month to read customer meters. Although the Company
21 strives to read every customer's meter each month, certain impediments, such

1 as dogs, fences, or weather can prohibit us from reaching that goal. On
2 average, the Company reads approximately 95 percent of the meters each
3 month in Michigan.

4 Another manual process involves connecting and disconnecting meters.
5 On average, our employees disconnect and reconnect nearly 1,000 meters
6 each month for Michigan's service territory by driving to the customers'
7 premises and physically performing the work.

8 Grid management activities today are mostly focused on maintenance
9 and service restoration efforts that are additional processes involving extensive
10 manual intervention. These include public notification of a service interruption,
11 manual assessment of facilities to locate the cause of an outage, manual
12 assessment of the distribution system prior to restoration via circuit ties,
13 manual step-restoration, visual inspections of capacitor status and manual
14 capacitor switching.

15 **Q. How will gridSMARTsm change these processes?**

16 A. Through the implementation of gridSMARTsm components, much of the work I
17 described earlier will move from manual and reactive to automated and
18 proactive. Meters will be read, disconnected and reconnected remotely,
19 improving meter reading accuracy. On-demand meter reading and service
20 requests will be available, while reducing vehicle accidents and employee
21 exposure to injuries.

22 Grid operation, grid monitoring and control, grid planning, and service

1 restoration will become more efficient through the application of automated
2 and remote switching capability of devices, automated grid management
3 capability with enhanced fault detection and system reconfiguration, and
4 improved system information for engineering and planning back-office
5 functions.

6 Additionally, utility-owned distributed generation installations are
7 increasing throughout the I&M footprint and through the implementation of
8 gridSMARTsm the Company will become fully prepared to monitor and control
9 such facilities.

10 **Q. Would you please describe each component of I&M's gridSMARTsm**
11 **initiative being proposed and related benefits?**

12 A. There are three main components of gridSMARTsm. These are AMI, grid
13 management technology deployment, and HAN, as mentioned previously.

14

15 **Advanced Meter Infrastructure (AMI)**

16 Three features comprise the AMI system: "smart" meters, two-way
17 communications networks, and the information technology systems to support
18 their interaction. AMI uses internal communications systems to convey real-
19 time energy use and load information to both I&M and to the customer.

20 AMI provides the capability to monitor equipment and can quickly
21 convey information about certain malfunctions and operating conditions. It

1 also facilitates our customers' ability to achieve benefits related to certain
2 future customer-owned advanced technologies and appliances.

3 AMI, when paired with tariff options and the HAN, can empower our
4 customers to control their energy usage by providing real-time information
5 and usage data, allowing them to better understand their energy
6 consumption and potentially reduce their electricity bill. In addition, AMI can
7 help speed service restoration through better information about the facilities
8 involved. Customers also can receive faster response to service requests,
9 including meter reading and service connection, due to the remote execution
10 of those activities.

11 Because AMI allows for remote connect or disconnect, I&M is able to
12 improve service response and worker safety. Power quality monitoring can
13 improve customer satisfaction while tamper detection capability deters energy
14 theft. Less personal interaction with energized equipment also improves
15 employee and public safety.

16 **Grid Management**

17 Grid management technologies are an integral part of the gridSMARTsm
18 initiative due to their ability to provide overall grid control. The new
19 technologies also provide improved ability for voltage optimization, demand
20 reduction, and reliability benefits to customers through the use of advanced
21 distribution automation (DA) restoration equipment.

1 The Company's experience gained through the I&M South Bend,
2 Indiana Smart Meter pilot will be leveraged when expanding the existing
3 distribution management system (DMS) under this gridSMARTsm application.
4 The DMS will be further integrated with I&M's Distribution Supervisory
5 Control And Data Acquisition (SCADA) system. SCADA is a system
6 operator tool used to remotely control and monitor station and line
7 equipment. SCADA improves reliability by providing system operators with
8 remote control and monitoring capability over a transmission or distribution
9 network. Utilization of this system shortens outage restoration times for
10 customers and provides data and intelligence to sense abnormal or evolving
11 system conditions. I&M is currently able to communicate with AMI meters
12 that are installed in Indiana both from a call center as well as through the
13 DMS to determine whether power has been restored during power outages.
14 This same capability will be provided for in Michigan.

15 The gridSMARTsm plan for Michigan will incorporate a voltage
16 optimization and power factor control system known as Integrated Volt Var¹
17 Control (IVVC). This system will be monitored via the DMS and enable
18 utility-activated energy efficiency and demand reduction technologies to help
19 I&M achieve energy efficiency and demand reduction goals.

¹ Volt-ampere reactive (var) is a unit used to measure reactive power in an AC electric power system.

1 Further, the DMS will permit the monitoring, and in the future, direct
2 control of distribution automation DA equipment that provides real-time
3 control and monitoring of selected electrical components within the distribution
4 system. The electrical components to be controlled and monitored include
5 capacitor banks, voltage regulators, reclosers, and automated line switches.
6 These electrical components will be connected via a two-way wireless
7 communication system to I&M's dispatch operations center. The capacitor
8 banks, voltage regulators, and reclosers will be equipped with sensors, which
9 provide information on operational status and analog data such as voltage or
10 current. When an interruption occurs, automated switches isolate a circuit by
11 automatically opening (de-energizing) or closing (re-energizing), depending on
12 its location. Customers not directly affected by the fault are immediately
13 transferred to another source, if available, thereby restoring their service
14 sooner. The communication system used by DA also will allow for a pathway
15 for the customers' meters to communicate real-time information.

16 DA can help minimize sustained outages experienced by customers
17 and reduce durations of those outages that do occur through advanced
18 detection and isolation of certain system faults. In addition, DA can improve
19 power quality through remote monitoring and control of power regulating
20 equipment.

21 DA capabilities allow I&M to monitor equipment status, detect faults in
22 the distribution system, notify controllers about a fault location and optimize

1 service restoration activities. The technology used provides faster
2 identification of outage locations and equipment involved, automates
3 switching to reroute the flow of power when the normal route has been
4 interrupted, monitors grid conditions with voltage fluctuation alerts, improves
5 system efficiency through automated load management and supply and
6 demand matching, and enhances public and employee safety due to less
7 exposure to energized equipment.

8 Voltage optimization improves energy efficiency by reducing losses on
9 the system and can improve reliability by relieving congestion on the
10 transmission system. Voltage optimization can also allow a reduction of
11 system voltage that still maintains minimum levels needed by customers but
12 will cause a corresponding reduction in energy consumption. AEP is
13 participating with the Electric Power Research Institute (EPRI) as well as
14 conducting its own pilot installations to evaluate response rates of energy
15 reduction and power factor improvement. Early results indicate a range of
16 0.5% to 1% of energy demand reduction for a 1% voltage reduction, with
17 power factors near unity possible. I&M anticipates that energy demand and
18 consumption by customers on these circuits can be reduced by approximately
19 2% with no impact on the level of service and no action required to participate
20 by customers.

21 **Home Area Network (HAN)**

1 The HAN, located within customers' homes, allows customers to conserve
2 energy and potentially save money through increased information and control
3 of their electric usage. Customers would receive a programmable
4 communicating thermostat (PCT) in their homes or businesses. PCTs have
5 the ability to receive electrical energy consumption data from the meter, store
6 the data, and provide the customer with real-time and historical energy usage.
7 The PCT can receive price signals from electric meters and be programmed
8 to regulate temperature accordingly, allowing the customer to regulate their
9 indoor temperature in response to daily or seasonal electric price fluctuations
10 while maintaining an acceptable level of comfort. Advanced PCTs available
11 today also have the capability to cycle air conditioning on and off upon
12 receiving a critical peak signal from the electric meter.

13 Another HAN enabled component is a Load Control Switch (LCS). An
14 LCS is a device installed ahead of a major electrical appliance that can
15 either turn the appliance on or off or cycle the appliance on and off as in the
16 case of an air conditioning unit. For customers on a direct load control or
17 interruptible tariff, the LCS would receive commands from the electric meter,
18 respond accordingly, and send a signal back to the meter to confirm action
19 has been taken.

20 Today, customers can only determine energy usage after the fact
21 through their monthly bill. The HAN can provide real-time and historical
22 electrical usage, providing the customer with the knowledge and opportunity

1 to control usage, conserve energy and save money. In addition, HAN
2 enables I&M to provide the customer pricing options including time-
3 differentiated rates. Data collected by the HAN can help I&M shape future
4 pricing programs to suit customers' needs. In addition, as customers save
5 money by shifting load to off-peak hours, it helps I&M reduce demand and
6 potentially defers the need for new generation.

7 **Q. Would you please describe the implementation plan for gridSMARTsm?**

8 A. I&M proposes to implement gridSMARTsm in Michigan over a four-year period.
9 The 48-month timeframe is necessary in order to effectively install the
10 technology and equipment. The proposed area includes the entire Michigan
11 service territory: Benton Harbor, Buchanan, New Buffalo and Three Rivers.
12 This area includes approximately 132,000 meters, 126 distribution circuits and
13 2,200 operational square miles. A four-year summary of the net O&M and
14 Capital costs related to the Company's gridSMARTsm initiative are shown in
15 Exhibit IM-33 (JCW-1).

16 **Q. Will the components you described be installed throughout the four-year**
17 **period?**

18 A. Yes, I&M will use a staged deployment strategy for the gridSMARTsm roll out in
19 the Michigan jurisdiction. Deployment will begin in the Benton Harbor/St
20 Joseph area first and will be implemented on a distribution station/circuit basis.
21 Distribution circuits will be prioritized largely by customer density (customer per
22 square mile) for both AMI/HAN and grid management technologies, but AMI

1 will not be deployed strictly by circuit boundaries due to customer tie issues in
2 the Geographic Information System (GIS).

3 Grid Management technologies will be deployed by implementation of
4 an initial voltage optimization and power factor improvement project in the
5 Three Rivers area that is consistent with the AMI communications
6 infrastructure. DA will be deployed on a station/circuit basis that is based upon
7 AEP's gridSMARTsm DA circuit ratings, past reliability performance, the
8 presence of existing SCADA, and the degree of diverse-source load
9 recoverability options.

10 For more information regarding the implementation, see Exhibit IM-34
11 (JCW-2), which shows the year-to-year implementation costs of each major
12 gridSMARTsm component as well as associated work papers for each major
13 component.

14 **Q. Does I&M plan to offer new pricing options associated with the**
15 **gridSMARTsm installation?**

16 A. Yes, I&M is developing time-differentiated pricing options for customers that
17 will take advantage of gridSMARTsm capabilities, which is further explained in
18 the testimony of Company witness Roush.

19 **Q. What are the net costs associated with implementing gridSMARTsm?**

20 A. As shown in Exhibit IM-33 (JCW-1), the estimated net cost is approximately
21 \$79 million over a four-year period. Company witness Roush supports the
22 revenue requirement associated with the gridSMARTsm capital and O&M

1 proposal.

2 **Q. What will happen to the meters that are replaced as part of the**
3 **gridSMARTsm implementation?**

4 A. I&M plans to replace all meters associated with this initiative. Those that can
5 be reused will be redeployed in other parts of I&M's service territory as well as
6 at other AEP operating companies, to the extent possible. Once the meters
7 have been removed and placed back into inventory, if and when those meters
8 are transferred to a sister operating companies, net book value will be credited
9 to I&M rate base. Meters that are obsolete will be retired. The Company
10 estimates that 14.5 percent or 19,000 meters of the 132,000 meters will be
11 obsolete and retired upon removal. Exhibit IM-35 (JCW-3) reflects the net
12 book value of the 19,000 meters that were estimated to be retired at \$480,720
13 over the four-year implementation period, which is included in the net cost
14 estimate for recovery. Also please refer to Company witness Hayes' testimony
15 regarding the accounting treatment of major gridSMARTsm components.

16 **Q. Does the cost estimate shown in Exhibit IM-36 (JCW-4) include AMI**
17 **operational savings that will accrue to I&M upon implementation**
18 **gridSMARTsm?**

19 A. Yes. Exhibit IM-36 (JCW-4) reflects our estimate of operational savings
20 associated with gridSMARTsm AMI deployment. With a four-year phased
21 approach to implementation, not all of the operational savings materialize in
22 the initial phase and some additional savings will occur as full implementation

1 is pursued. For example, additional savings will occur after the initial phase as
2 a result of improved planning and investments for distribution improvements
3 that will be based on operational performance data obtained during the third
4 year of the implementation period and in subsequent years. As meter reading
5 is fully automated within I&M's territory, call volume related to billing estimates
6 will decrease, and billing analysis and rebilling will not be required to the extent
7 that it is today. I&M anticipates AMI operational savings of \$2.2 million
8 between years two and four of the gridSMARTsm implementation, which helps
9 to reduce the net cost of the initiative.

10 **Q. How soon will this gridSMARTsm technology be replaced?**

11 A. Like computers, wireless phones and cell phones, smart metering equipment
12 is state of the art equipment in an area where technology is expected to
13 improve rapidly and as such, like computers and cell phones, the smart meters
14 will have to be replaced before the expiration of their physical life to upgrade to
15 the second or third generation of smart metering technology. This is routinely
16 true for computers and cell phones and our engineers believe it will also be the
17 case for the smart meter which is a computer/communication device. Refer to
18 Exhibit IM-34 (JCW-2) for details regarding the specific asset life for each
19 major gridSMARTsm component. Also please refer to Company witness
20 Hayes' testimony regarding the accounting treatment of major gridSMARTsm
21 components.

22 **Q. What is the asset life of smart meters and the other major gridSMARTsm**

1 **components?**

2 A. The current smart meters have two separate components, a
3 communication/computer component with an expected seven-year useful life
4 and a basic meter component with a fifteen-year physical life (per the
5 manufacturer). The current smart meters will be capitalized when acquired as
6 one retirement unit with a seven-year life. This is appropriate because by the
7 time the meters are replaced in five to seven years with more advanced smart
8 meters, the new advanced smart meters are expected to be one integrated
9 meter. This would then require the entire meter be replaced and not just the
10 communication/computer component of the original smart meter. As such, we
11 are proposing to continue to have one retirement unit for the initial smart
12 meters with an expected useful life of seven years.

13 HAN devices, described earlier as PCTs or also as In-Home Devices
14 (IHDs) are computerized electronic devices that have a limited asset life. Such
15 devices, similar to smart meters, have a shorter asset life of five years.

16 Grid management devices, such as recloser controls, capacitor
17 controls, and centralized DA control units are subject to the same type of
18 upgrade requirements due to their computerized electronic components.
19 These devices are defined as having a fifteen year asset life due to a less
20 dynamic performance requirement profile. Again, please refer to Company
21 witness Hayes' testimony regarding the accounting treatment of major
22 gridSMARTsm components.

1 **Q. What is the role of societal benefits, including customer benefits, when**
2 **evaluating smart metering implementation?**

3 A. There are varying opinions on this subject. I&M believes there are substantial
4 customer and societal benefits associated with smart metering and smart grid
5 deployment by an electric utility. Some benefits accrue directly to customers
6 of the utility such as bill savings and some are more indirect such as the
7 development of a more robust energy market. Other benefits accrue to society
8 as a whole such as environmental benefits and assumed improved national
9 security.

10 **Q. Did I&M attempt to quantify the customer and societal benefits as part of**
11 **its proposal in this case?**

12 A. No, it did not. From the above discussion, it quickly becomes apparent that
13 some societal and customer benefits can be quantified and others are very
14 difficult to quantify. Beyond the difficulty of that exercise, however, I&M does
15 not believe it is necessary for the Commission to make specific findings about
16 the quantification of customer and societal benefits as part of approving
17 gridSMARTsm in this case. Smart metering deployment will clearly empower
18 customers with information and capabilities that will help them use energy
19 more wisely and ultimately control their energy bills, while also improving
20 reliability. To that end, the customer and societal benefits of smart metering
21 are already sufficiently evident to support a decision to deploy the technology
22 without imposing a requirement that all such quantified benefits be specifically

1 monetized and mathematically shown to equal or exceed the net costs. Stated
2 differently, I&M believes the proposed deployment is a prudent investment to
3 make and it stands ready to undertake gridSMARTsm implementation subject
4 to the Commission verifying that the deployment promotes the policies of the
5 State of Michigan and authorizing appropriate regulatory recovery.

6 **Q. Does this conclude your direct testimony?**

7 A. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

MARK A. PEIFER

PRE-FILED DIRECT TESTIMONY OF MARK A. PEIFER
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1

I. Introduction

2 **Q. Please state your name and business address.**

3 A. My name is Mark A. Peifer. My business address is 110 East Wayne Street,
4 Fort Wayne, Indiana.

5 **Q. By whom are you employed and in what capacity?**

6 A. I am Vice President - Generating Assets for Indiana Michigan Power Company
7 (I&M or Company). I&M is a subsidiary of American Electric Power Company,
8 Inc. (AEP). I am responsible for the safe, reliable, efficient and
9 environmentally-compliant performance of I&M's generating assets. More
10 specifically, I oversee and direct the operations and maintenance (O&M) and
11 capital budget expenditures with responsibility for allocation of budget
12 resources to ensure the financial optimization of those generating assets. I
13 collaborate with I&M executive leadership, AEP's Fossil & Hydro Generation
14 group, AEP's Commercial Operations group, and the American Electric Power
15 Service Corporation (AEPSC) organization to optimize the effectiveness and
16 reliability of I&M's generation assets.

17 **Q. Please briefly describe your educational and business experience.**

18 A. I hold a degree in analytical management from the U.S. Naval Academy, and I

1 have also completed the Advanced Management Program at Harvard
2 University.

3 I held executive positions with the Nuclear Management Company
4 (NMC) and with the Institute of Nuclear Power Operations (INPO) prior to
5 joining I&M in 2005. I most recently served as the Site Vice President at the
6 D.C. Cook Nuclear Plant (Cook Plant), prior to accepting my current role as
7 Vice President - Generating Assets in 2008. Prior to joining I&M I was the Site
8 Vice President at NMC/Alliant Energy's Duane Arnold Energy Center (Nuclear
9 Plant). Before that I was with INPO in various jobs of increasing scope and
10 responsibility, leaving there in 2003 as the Vice President of Training and
11 Accreditation. Prior to my time at INPO I served in the United States Navy on
12 nuclear submarines.

13 **Q. What is the purpose of your testimony in this proceeding?**

14 A. The purpose of my testimony in this proceeding is to describe I&M's fossil fuel-
15 fired and hydroelectric (Fossil & Hydro) generating assets, and to support the
16 forecasted levels of operation and maintenance (O&M) and capital expenses
17 associated with the operation of those generating assets. All historical and
18 forecasted capital and O&M expenses that I present in my testimony are total
19 I&M expenses, and are not representative of the Michigan jurisdictional share
20 of the expenses. Company witness Roush describes the Michigan
21 jurisdictional allocation of the I&M expenses.

22 I will also discuss the planned future environmental retrofits for the

1 Rockport Plant. These future retrofits require significant investment and will be
2 designed and constructed over a period of years. I&M is proposing that the
3 capital investment and O&M associated with these projects be recovered in
4 future regulatory proceedings through the Generation Investment Tracker
5 (GIT) filings, as described by Company witness Krawec.

6 **Q. Are you sponsoring any exhibits in this proceeding?**

7 A. Yes. I am sponsoring the following exhibits:

8 1) Exhibit I&M-37 (MAP-1) Selective Catalytic Reduction (SCR) Fact Sheet

9 and

10 2) Exhibit I&M-38 (MAP-2) Flue Gas Desulfurization (FGD) Fact Sheet

11 **II. I&M Generation Fleet**

12 **Q. Please describe I&M's Fossil & Hydro fleet of generating plants.**

13 A. I&M's fleet of Fossil & Hydro generating plants consists of two coal-fired power
14 plants and six hydroelectric power plants and two coal-fired power plants.

15 I&M's coal-fired power plants consist of two units at the Rockport Plant
16 and four units at the Tanners Creek Plant.

17 The Rockport Plant is located in Rockport, Indiana. The plant
18 consists of two similar 1300 MW boilers, which I&M operates and in which I&M
19 has a 50% interest as discussed by Company witness Krawec. Units 1 and 2
20 at the Rockport plant were placed in service in 1984 and 1989, respectively.
21 Each unit is equipped with an Electrostatic Precipitator (ESP) for particulate

1 collection, low-NO_x burners and overfire air (OFA) to minimize nitrogen oxide
2 (NO_x) formation, and each unit also currently burns a nominally 85% Powder
3 River Basin (PRB – 15% eastern bituminous (EB) coal blend, resulting in lower
4 emission rates of sulfur dioxide (SO₂) and NO_x than burning a higher-sulfur
5 coal.

6 The Tanners Creek Plant is located in Lawrenceburg, Indiana and
7 consists of four generating units. Units 1 and 2 are each rated at 145
8 megawatts (MW), and were put into service in 1951 and 1952. These units
9 are roof-fired units that burn pulverized coal and are equipped with ESPs to
10 capture particulate (also referred to as flyash), and utilize a staged combustion
11 system to minimize the formation of NO_x.

12 Unit 3 was put into service in 1954, and is capable of producing 205
13 MW. This roof-fired unit is equipped with an ESP for particulate control and
14 minimizes NO_x formation through the staged combustion of coal.

15 Units 1, 2, and 3 at the Tanners Creek Plant minimize SO₂ emissions
16 by burning low-sulfur coal that is compatible with the safe and reliable
17 operation of each of the respective units. Also, during 2009, Tanners Creek
18 Units 1 through 3 were retrofitted with selective non-catalytic reduction (SNCR)
19 systems to reduce NO_x emissions. These systems inject water and urea into
20 the combustion zone in the furnace where the urea reacts with NO_x to form
21 nitrogen gas (N₂) and water.

1 Unit 4, a cyclone-fired unit, was put into service in 1964 and can
2 produce up to 500 MW. Unit 4 is capable of burning a high percentage blend
3 of PRB coal to minimize NO_x and SO₂ emissions, and is also equipped with an
4 OFA system that allows the units to stage combustion to minimize NO_x
5 formation.

6 None of the units at the Tanners Creek Plant are equipped with post-
7 combustion Air Pollution Control Devices (APCDs) specifically designed to
8 minimize emissions of SO₂.

9 I&M's six hydroelectric facilities include the 10-unit Berrien Springs
10 Plant (MI), the 10-unit Buchanan Plant (MI), the 4-unit Constantine Plant (MI),
11 the 4-unit Mottville Plant (MI), the 3-unit Elkhart Plant (IN), and the 8-unit Twin
12 Branch Plant (IN). These plants combine for a total of 22.4 megawatts (MW)
13 of installed capacity.

14 **III. Operation and Maintenance (O&M) Expenses**

15 **Q. Please describe the major areas of generation O&M expense for I&M's**
16 **Fossil & Hydro generating plants.**

17 A. There are several major categories into which I&M's Fossil & Hydro generation
18 O&M can be divided. The largest portion of non-fuel generation O&M for
19 I&M's coal-fired power plants is the base operations category. These costs fall
20 into categories involving normal operation and maintenance that are relatively
21 consistent from year-to-year. These activities are things such as routine

1 maintenance on parts and equipment that is typically routine and predictable.
2 Base operations account for almost 61% of the projected Steam Generation
3 expenses in the forecasted 2010 test year.

4 While base operations constitutes the largest portion of I&M's projected
5 O&M, planned outages are also a significant portion of I&M's projected O&M at
6 over 13% of the total planned O&M expenses for the forecasted 2010 test
7 year. Planned outages are those outages that can include major overhaul
8 work to the boiler or other key steam and electric generating equipment.
9 Planned outages are scheduled well ahead of time, and often require long lead
10 times on equipment and engineering of new or replacement parts. Planned
11 outage costs can vary significantly from year to year, depending on the needs
12 of each individual operating unit, but are necessary to maintain the safe and
13 reliable operation of I&M's Fossil & Hydro generating units.

14 Non-outage maintenance constitutes over 11% of I&M's non-fuel
15 generation O&M costs for the forecasted 2010 test year. These costs
16 represent major O&M work that can be done while the generating units are in
17 service.

18 Forced outages are planned to constitute approximately 10% of the
19 forecasted 2010 test year O&M. These funds are projected under the
20 assumption that there will be some unforeseen issues that will cause some
21 units to need outage repairs during the forecasted year, and are necessary to
22 quickly bring the units back to operating conditions as expeditiously as

1 possible.

2 Another significant cost that is included in the O&M costs for I&M's
3 Fossil & Hydro generating fleet is the Rockport Plant lease. This cost,
4 approximately \$70.1 million per year, constitutes a large portion of I&M's Fossil
5 & Hydro O&M. However, because this cost is very consistent from year to
6 year, and is not similar to the other O&M costs described above in that it is not
7 directly associated with the operation of a power plant. Therefore, this lease
8 cost was not included in the percentages presented above with regard to the
9 total fossil-fired O&M costs.

10 **Q. Are the operating costs for I&M's generating fleet of Fossil & Hydro**
11 **plants relatively evenly distributed among its coal-fired and hydroelectric**
12 **units?**

13 A. No. The vast majority of I&M's power generation comes from its fossil-fired
14 plants, and the vast majority of O&M dollars are spent at its fossil-fired plants.
15 The hydro plants, in total, will incur approximately 5% of the forecasted 2010
16 test year O&M expenses (excluding the Rockport lease cost).

17 **Q. What level of non-fuel Fossil & Hydro generation O&M expenses for I&M**
18 **were incurred during the historical period?**

19 A. The Company's 2008 calendar year historical non-fuel Fossil & Hydro
20 generation O&M expenses for activities necessary to generate electricity safely
21 and reliably were \$131,976,000 (including the Rockport lease expense) for
22 fossil fuel-fired power plants and \$2,630,000 for I&M's hydroelectric power

1 plants, as supported by Company witness Allen.

2 **Q. What is the level of increase from the historical 2008 Fossil & Hydro**
3 **generation O&M expense to the forecasted level for 2010?**

4 A. The 2010 forecasted level of O&M is \$138,691,000, which is 3.0% higher than
5 the 2008 level of \$134,607,000.

6 **Q. Why are the Company's Fossil & Hydro generation O&M expenses**
7 **projected to increase from 2008 to 2010?**

8 A. The 2010 forecasted test year includes increases of approximately \$5 million
9 dollars for planned outages for Tanners Creek compared to 2008 historical
10 costs. These costs are associated with planned outages of 72 days and 23
11 days for Tanners Creek Units 1 and 2, respectively. There is also an increase
12 of approximately \$3.9 million in non-outage maintenance spending for the
13 Rockport and Tanners Creek Plants. These increases are associated with a
14 painting program and planned harbor infrastructure maintenance scheduled for
15 2010 at the Tanners Creek Plant, along with planned low-pressure and
16 intermediate pressure turbine work on Rockport Unit 1.

17 There are also reductions in O&M planned for the test year in base
18 operations, forced outages, and major projects compared to historical
19 spending levels, but these reductions do not completely offset the increases in
20 O&M that is due to the changes previously described.

21 **Q. Is the forecasted period level of Fossil & Hydro generation O&M expense**
22 **representative of the activities and expenses necessary to provide for**

1 **the safe and reliable generation of electricity for I&M's customers?**

2 A. Yes. I&M has a long history of operating its Fossil & Hydro plants, which
3 allows for reasonable forecasting of O&M expenditures. Although there are
4 some significant increases in outage costs for the forecasted 2010 test year,
5 these increases are offset by decreases in other categories, and lead to a
6 reasonable level of O&M costs for I&M's Fossil & Hydro plants going forward.
7 These projected O&M expenses have been scrutinized at a plant, operating
8 company, and corporate level, and are representative of I&M's Fossil & Hydro
9 O&M expenses in the foreseeable future.

10 **IV. Forecasted Level of Capital Costs**

11 **Q. With respect to I&M's planned capital investments, what is the forecast**
12 **period considered in this filing?**

13 A. The forecast period with respect to capital investment is the period from April
14 1, 2009 through December 31, 2010. This 21 month period includes all of the
15 projected capital investment that is included Company witness Allen's forecast.

16 **Q. Is the amount of capital to be spent in the forecast period reasonable?**

17 A. Yes. The amount of capital investment forecasted to be made in the final 9
18 months of 2009 and the 2010 calendar year has been closely scrutinized by
19 I&M and AEPSC management. The total estimated capital investment for
20 I&M's Fossil & Hydro generating fleet over the 21-month forecast period is
21 \$115,857,000.

1 **Q. How is the total amount of capital investment to be made in I&M's Fossil**
2 **& Hydro fleet reviewed for approval?**

3 A. I&M works collaboratively with AEPSC leadership and engineering
4 management teams to evaluate the needs of each generating unit with respect
5 to capital projects to improve reliability, safety, environmental performance, or
6 a number of other unit performance parameters. The decision and timing in
7 which capital investments are made depends on the immediacy of the need of
8 the investment, comparison of economic evaluations of many projects across
9 many plants, and regulatory or safety compliance requirements. All of these
10 factors serve as input to the management teams that are responsible for
11 approving capital projects and allocating the necessary funding to I&M's Fossil
12 & Hydro generating plants.

13 **Q. Please briefly describe each of the individual capital investments greater**
14 **than \$2 million that I&M intends to make in the Fossil & Hydro generating**
15 **fleet during the forecasted period, and the amount included in the**
16 **forecast.**

17 A. The individual capital investments greater than \$2 million, including the amount
18 planned to be spent during the forecast period, are shown below.

19 • Funds are forecasted to be spent to complete Phase 2,
20 comprised of final engineering, design, construction and land
21 procurement for a new flyash landfill at the Tanners Creek
22 Plant. Landfills are necessary to provide a disposal location
23 for combustion byproducts, and the existing landfill at the
24 Tanners Creek Plant was originally estimated to run out of
25 capacity in late 2008. The total capital expenditure

1 estimated for the forecast period is \$17.5 million.

2 • Selective non-catalytic reduction (SNCR) systems were
3 selected for installation on Units 1 through 3 at I&M's
4 Tanners Creek Plant as a low-capital method for reducing
5 emissions of nitrogen oxides (NO_x). The estimated
6 expenditure over the forecast period is \$6.0 million.

7 • Plans were made to replace to Lower Furnace Waterwall
8 sections of the Tanners Creek Unit 4 boiler in the fall of
9 2009. The existing waterwalls, of which a significant portion
10 was below the recommended replacement thickness, were
11 replaced with material that will be able to better withstand
12 the fireside corrosion that affected the previous material.
13 Approximately \$5.8 million is planned to be spent on this
14 project during the forecast period.

15 • Approximately \$5.5 million is forecasted to be spent to
16 order materials to completely rewind the high pressure
17 generator stator on Tanners Creek Unit 4. This stator has
18 undergone a number of repairs and patches over its lifetime,
19 and more failures are expected to occur as the stator ages.
20 These new parts will ultimately be used to completely rewind
21 the stator, which will greatly reduce the rate of failure that
22 this piece of equipment is currently exhibiting.

23 • During the spring outage of 2009 I&M replaces multiple
24 sidewall tube panels in the furnace of Rockport Unit 2.
25 These panels were approaching the end of their useful lives
26 due to the addition of NO_x controls at the Rockport Plant,
27 and are being replaced with another alloy that is more
28 resistant to the type of corrosion that the current panels are
29 experiencing. This work is projected to require
30 approximately \$4.9 million during the forecast period.

31 • From 2008 through 2010 work is being performed to
32 rewind the 4 north Generator Step-Up (4N GSU) transformer
33 at the Tanners Creek Plant. The 4N GSU is currently
34 operating, due to a failure in the 4 South (4S) GSU, but is
35 also a system spare that is 30 years old and has been used
36 at various plants across the AEP fleet as a spare.
37 Rewinding of this GSU was determined to be less expensive

1 that purchasing a new spare GSU. This rewinding is
2 estimated to require \$4.1 million during the forecast period.

3 • During the Rockport Unit 1 Spring 2010 outage work is
4 planned to replace the furnace ash hopper slope tube panels
5 and support trusses. These sloped panels, which are
6 located near the bottom of the furnace, have become
7 damaged from falling slag due to changing fuel supplies and
8 the addition of combustion controls to reduce NO_x
9 emissions. It is expected that this replacement will reduce
10 the rate at which the current panels are failing, and will cost
11 approximately \$3.8 million during the forecast period.

12 • As described above with the 4N GSU, the 4S GSU at
13 Tanners Creek Unit 4 had previously failed and it was
14 determined to be less expensive to rewind the generator
15 than to purchase a new GSU. The 4S GSU returned to
16 service during the fall 2009 outage at Tanners Creek Unit 4.
17 The total estimate cost to be incurred during the forecast
18 period is \$3.6 million.

19 • Approximately \$3.3 million is planned to be spent during
20 the forecast period on the replacement of the economizer
21 section of the boiler on Rockport Unit 2. This section of the
22 boiler has been in service since the units entered
23 commercial operation, and economic analysis shows that
24 replacement in the near future has the potential to reduce
25 future forced outage rates associated with failures of
26 sections of the economizer.

27 • Activated Carbon Injection (ACI) systems were retrofitted
28 on both units of the Rockport Plant in 2009. Gaseous
29 mercury adsorbs to the activated carbon, which is removed
30 in existing pollution control devices. This installation is
31 estimated to require \$2.6 million during the forecast period.

32 • Leaks due to corrosion fatigue and oxygen pitting were
33 first found in the horizontal reheater section of Rockport Unit
34 1 in 2003. Recent leaks have been in harder to reach areas,
35 which add to the amount of outage time required to address
36 these failures. Approximately \$2.6 million is estimated to be
37 spent on this replacement during the forecast period.

1 • As previously described with respect to Rockport Unit 2,
2 the economizer section of the boiler for Rockport Unit 1 is
3 scheduled to be replaced during the spring 2010 outage.
4 The estimated cost to be incurred during the forecast period
5 for the Rockport Unit 1 economizer replacement is
6 approximately \$2.6 million.

7 • Approximately \$2.5 million is planned to be spent during
8 the forecast period in order to replace the turbine controls on
9 Tanners Creek Unit 4. This project will replace an aging
10 mechanical hydraulic system with a modern digital control
11 system and high-pressure fluid system. This projected is
12 expected to increase reliability of Unit 4.

13 • Much as the expansion of the Tanners Creek landfill was
14 described previously, approximately \$2.0 million will also be
15 spent during the forecast period to expand the existing
16 landfill at the Rockport Plant. The existing landfill uses the
17 environmentally best available technology for the disposal of
18 flyash, and the expansion of the existing landfill is a lower-
19 cost option than developing a new landfill.

20 • Approximately \$2.0 million is planned to be spent during
21 the forecast period to replace both banks of the secondary
22 superheater section of the furnace at Tanners Creek Unit 3.
23 These parts are at the end of their life, and the poor
24 condition of the existing equipment makes it difficult to
25 replace failed supports. It was determined that equipment
26 purchase, and subsequent installation during the 2011
27 outage is the best replacement option for this equipment.

28 • Finally, approximately \$2.0 million is expected to be spent
29 during the forecast period replacing the reheat outlet header
30 section of the Tanners Creek Unit 1 furnace.

31 **Q. Please summarize your testimony regarding forecasted capital**
32 **expenditures.**

1 A. I&M and AEPSC have efficient processes developed for the approval and
2 allocation of funds to make capital improvements to I&M's fleet of Fossil &
3 Hydro generating plants. The projects that I have described above also
4 account for a significant portion of I&M's planned capital investment in its
5 Fossil & Hydro fleet over the forecast period. All of this evidence
6 demonstrates that I&M is effectively managing its level of capital investment to
7 provide reasonable investments for its plants and its customers.

8

V. Future Projects

9 **Q. Aside from the generation O&M and capital expenditures that you**
10 **support, are there any other projects to which you will testify?**

11 A. Yes. I will also discuss future environmental retrofits to be made the Rockport
12 Plant. These projects have not commenced, and are not required to be in
13 service for almost 8 years. The capital investment and O&M associated with
14 these projects is proposed to be recovered in future regulatory proceedings
15 through the Generation Investment Tracker, which is described in detail by
16 Company witness Krawec.

17 **Q. With respect to I&M's Fossil & Hydro generating fleet, what future**
18 **potential projects will you discuss?**

19 A. I will discuss two future projects; the planned future addition of selective
20 catalytic reduction (SCR) to control emissions of NO_x at the Rockport Plant,
21 and the planned future addition of flue gas desulfurization (FGD) systems at

1 the Rockport Plant to control emissions of SO₂.

2 **Q. Please describe the SCR retrofit proposed for the Rockport Plant.**

3 A. SCR systems use a catalyst to reduce NO_x emissions from coal-fired power
4 plants. Prior to passing through a bed of catalyst, ammonia (NH₃) is injected
5 into the flue gas stream. Then, as the flue gas passes through the catalyst,
6 NH₃ reacts with NO_x to form nitrogen (N₂) and water (H₂O). The NH₃ can
7 either be purchased and stored on-site, or it can be made on-site using urea (a
8 common fertilizer) and a system such as an Ammonia-on-Demand (AOD)
9 system or a Urea-to-Ammonia (U2A) system. In these instances where NH₃ is
10 produced at the site, urea is delivered to the site, dissolved in water, and then
11 undergoes a reaction with steam to form NH₃ vapor. Although there is a
12 parasitic load associated with the on-site production of NH₃, it eliminates the
13 need to store large amounts of NH₃ at the plant site. Exhibit I&M-37 (MAP-1)
14 is a fact sheet produced by AEP to describe SCR technology.

15 **Q. Where in the current configuration of the Rockport Plant would SCRs be**
16 **installed?**

17 A. SCRs at the Rockport Plant would be installed downstream of the existing
18 economizer section of the convection pass, and upstream of the air heaters.
19 Flue gas in the part of the generation process is typically between 700°F and
20 800°F, which is approximately the design temperature for the catalyst.

21 **Q. What type of equipment additions are necessary for an SCR installation?**

1 A. The installation of an SCR requires adding duct work that houses the catalyst.
2 This added duct work requires support from the ground, and internal mixing
3 devices to ensure that the NO_x and NH_3 are well-mixed prior to passing
4 through the catalyst. Aside from the duct work, the addition of the AOD or U2A
5 systems is necessary, and typically consists of multiple hydrolyzers, which are
6 the pressurized vessels in which NH_3 is produced from urea liquor and steam.
7 The installation will usually allow for a spare hydrolyzer, in case one vessel
8 becomes inoperable, and the spare will allow either unit at the plant to
9 continue reducing NO_x while repairs can be made to the out-of-service
10 hydrolyzer.

11 **Q. Are SCR systems proven as commercial pollution control technology?**

12 A. Yes. AEP installed the first SCR system in its fleet in 2001 at Ohio Power
13 Company's Gavin Plant. Including that first installation, AEP has installed
14 SCRs on a total of over 11,000 MW of AEP-owned and operated coal-fired
15 generation. SCR is a well-understood technology that can be supplied by
16 multiple vendors able to guarantee performance for the installed system at a
17 NO_x removal rate of up to 90%.

18 **Q. Please describe the FGD retrofits planned for the Rockport Plant.**

19 A. FGD systems are utilized by passing the flue gas from a coal-fired power plant
20 through an absorber vessel, where the gas is contacted by calcium-containing
21 slurry (typically the calcium comes from lime or limestone). As the flue gas
22 passes through the absorber liquid, the SO_2 in the flue gas dissolves in the

1 liquid, and then reacts to form calcium sulfite (CaSO_3) or calcium sulfate
2 (CaSO_4).

3 **Q. Is there more than one type of FGD system that can be used to reduce**
4 **SO_2 emissions from a coal-fired power plant?**

5 A. Yes. FGD systems can be characterized as either "wet" or "dry". Wet FGD
6 systems use caustic slurries to react with flue gas, and the reaction takes
7 place in the slurry in a reaction vessel. Dry FGD systems inject caustic slurry
8 that evaporates in the flue gas, and the reaction between the SO_2 and the
9 reagent takes place on the surface of a fabric filter, which also captures
10 particulate matter.

11 **Q. Has a decision been made as to what type of FGD system will be**
12 **installed at the Rockport Plant?**

13 A. At this time it is assumed that the Rockport Plant will be retrofitted with a wet
14 FGD system. AEP has experience retrofitting plants of Rockport's size with
15 FGD systems. Installing a wet FGD will also give the Rockport Plant more fuel
16 flexibility, since a wet FGD system can be designed to scrub the flue gas
17 generated by burning higher sulfur coals than a dry FGD system. A fact sheet
18 created by AEP to describe wet FGD technology is included as Exhibit I&M-38
19 (MAP-2).

20 **Q. What type of equipment additions are necessary for a wet FGD**
21 **installation?**

1 A. The installation of a wet FGD requires added duct work, fans, an absorber
2 vessel, and the addition of a wet stack. Duct work additions are necessary to
3 divert flue gas through the absorber vessel, as the current configuration
4 includes duct work that goes immediately from the ESP outlet to the existing
5 stack. The installation of added fans is necessary to overcome the pressure
6 drop added by the additional duct work and the absorber tower.

7 The absorber tower itself is where the reaction between the SO₂ and
8 the calcium takes place, removing the SO₂ from the flue gas. Absorber towers
9 are offered from multiple vendors in many different configurations. In some
10 instances the gas travels upward through the absorber tower as the scrubber
11 liquor is sprayed downward. In other absorber configurations the gas is
12 bubbled through a liquid layer, providing the same reaction.

13 As previously mentioned, the installation of a wet FGD at the Rockport
14 Plant would also require the installation of a "wet stack". The current design of
15 the stack at the Rockport Plant accommodates "dry" flue gas in that it does not
16 have free moisture. A wet stack conversion is necessary when installing a wet
17 FGD system because moisture particles will be entrained in the flue gas and
18 these particles must be removed from the gas and drained from the stack prior
19 to their emission. Wet stacks also use different lining materials that are not
20 susceptible to corrosion, so that they can withstand the conditions presented in
21 the flue gas downstream of a wet FGD.

1 **Q. Where in the current configuration of the Rockport Plant would the wet**
2 **FGD be installed?**

3 A. The FGD at the Rockport Plant would be installed downstream of the existing
4 ESPs. Duct work would then be used to take the flue gas through the added
5 absorber vessel and to the new stack that would be required.

6 **Q. Are FGD systems proven as commercial pollution control technology?**

7 A. Yes. AEP installed the first FGD system in its fleet in 1994 at Ohio Power's
8 Gavin Plant. Including that first installation, AEP has installed FGDs on a total
9 of 9,530 MW¹ of AEP operated coal-fired generation in the AEP System-East
10 Zone². FGD is a well-understood technology that can be supplied by multiple
11 vendors able to guarantee performance for the installed system at SO₂
12 removal rates up to 98%.

13 **VI. Summary**

14 **Q. Please provide a summary of your testimony in this proceeding.**

¹ As of October 2009. This MW total includes all FGD-retrofitted AEP-operated generation in the AEP-East Zone.

² The AEP System - East Zone consist of the following operating companies with generation capabilities of Indiana Michigan Power Company serving portions of Indiana and Michigan, Columbus Southern Power Company, serving portions of central and southern Ohio; Appalachian Power Company, serving portions of West Virginia and Virginia; Kentucky Power Company, serving portions of eastern Kentucky; and Ohio Power Company serving portions of Ohio. In addition, two operating companies residing in this AEP System – East Zone, Kingsport Power Company (KgP) and Wheeling Power Company (WPCo) represent non-generating affiliates.

1 A. In my testimony I have described the 2010 forecasted test year level of O&M.
2 This amount of O&M represents the normal Fossil & Hydro generation O&M
3 that I&M expects to continue incurring in future years. O&M is reviewed at the
4 I&M and AEPSC level, and the expenses to be incurred are reasonable.

5 I have described the level of capital investment that I&M plans to make
6 with respect to its Fossil & Hydro generating fleet of power plants during the
7 21-month capital forecast period from April 2009 through December 2010.
8 These capital investments are reviewed at various levels within the I&M and
9 AEPSC organizations, and represent a reasonable level of investment in I&M's
10 Fossil & Hydro generating assets.

11 I also have discussed the future retrofit of SCR and FGD technology at
12 the Rockport Plant for reduction of NO_x and SO₂ emissions, respectively.
13 While I&M is not seeking recovery of costs associated with these projects as
14 part of this proceeding, these are the types of projects for which I&M is
15 proposing to recover costs in future GIT filings, which are described by
16 Company witness Krawec.

17 **Q. Does this complete your prefiled direct testimony?**

18 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

RAYMOND A. HRUBY, JR.

PRE-FILED DIRECT TESTIMONY OF RAYMOND A. HRUBY, JR.
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1

I. Introduction

2 **Q. Please state your name and business address.**

3 A. My name is Raymond A. Hruby, Jr. My business address is One Cook Place,
4 Bridgman, Michigan 49106.

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Indiana Michigan Power Company (I&M or Company) as the
7 Vice-President of Site Support Services at the Donald C. Cook Nuclear Power
8 Plant (Cook Plant) in Bridgman, Michigan. I was promoted to this position in
9 January of 2009, having previously served as a Project Director at the Cook
10 Plant.

11 **Q. Please briefly describe your educational and business experience.**

12 A. I graduated from the Pennsylvania State University in 1982 with a Bachelor of
13 Science degree in Nuclear Engineering. I also completed the Management of
14 Managers program at the University of Michigan Ross School of Business. I
15 joined I&M in March 2008. Prior to joining I&M, I was the Fleet Oversight
16 Manager, and more recently the Regulatory Compliance Manager, at
17 FirstEnergy's Davis-Besse Nuclear Power Station. Prior to my assignment at
18 Davis-Besse I worked at the Beaver Valley Power Station from 1982 until 2004

1 and held various technical and management positions. Overall, I have 27
2 years of experience in nuclear plant management, engineering, project
3 management, operations, oversight, and regulatory affairs. I also received a
4 Senior Reactor Operator's License while at Beaver Valley.

5 **Q. Have you previously submitted testimony in any regulatory**
6 **proceedings?**

7 A. Yes. I submitted written testimony on behalf of I&M before the Michigan Public
8 Service Commission in Case No. U-15416-R, I&M's Power Supply Cost
9 Recovery Reconciliation Case and before the Indiana Utility Regulatory
10 Commission in Cause No. 38702-FAC63.

11 **Q. What is the purpose of your testimony in this proceeding?**

12 A. The purpose of my testimony in this proceeding is to describe the Cook Plant,
13 its operation and maintenance, and how costs for both are affected by Nuclear
14 Regulatory Commission (NRC) regulations and industry standards. My
15 testimony will also support the projected levels of Operation and Maintenance
16 (O&M) and capital expense associated with the operation of the Cook Plant
17 that are presented by Company witness Allen in this proceeding.

18 I will also discuss the Cook Improvement Project (CIP). This potential
19 future project requires significant investment and will be designed and
20 constructed over a period of years. I&M is proposing that the capital
21 investment and O&M associated with this project be recovered in future
22 regulatory proceedings through the Generation Investment Tracker (GIT)

1 filings, as described by Company witness Krawec.

2 Finally, I will discuss Cook Plant expenses related to enhanced security
3 in response to the events surrounding September 11, 2001.

4 **Q. Are you sponsoring any exhibits in this proceeding?**

5 A. Yes. I am supporting Exhibit I&M-39 (RAH-1), which includes a diagram of the
6 Cook Plant.

7 **II. Cook Nuclear Plant**

8 **Q. Please describe the Cook Plant.**

9 A. The Cook Plant is a two unit nuclear power plant located along the eastern
10 shore of Lake Michigan in Bridgman, Michigan. Units 1 and 2 are both
11 pressurized water reactors (PWRs) with a 4-loop Westinghouse nuclear
12 steam supply system (i.e., reactor systems), with a combined nominally-rated
13 net electrical output of 2,160 megawatts. The design of each unit was based
14 upon proven concepts that had been developed and successfully applied in
15 the construction of other pressurized water reactor systems. Unit 1 began
16 commercial operation in 1975 with Unit 2 following in 1978. Unit 1 and Unit 2
17 are licensed to operate by the NRC until 2034 and 2037, respectively, having
18 received approval from the NRC in 2004 of a twenty-year extension of their
19 license lives.

20 Unlike a traditional fossil-fueled generating plant, which produces
21 steam through a combustion process involving coal, oil, or natural gas, the

1 Cook Plant creates the heat needed to produce steam by the fissioning
2 (splitting) of uranium atoms, as shown in Exhibit I&M-39 (RAH-1). Each
3 reactor (one per unit) has 193 fuel assemblies containing uranium. The
4 design, manufacture, and handling of the fuel assemblies are strictly
5 engineered to ensure nuclear safety while providing the best fuel efficiency
6 from generating electricity in the unit.

7 The NRC has provided specific technical requirements through
8 regulations regarding the components and systems that must be incorporated
9 into the design of the systems to ensure that the fission products do not reach
10 the environment. The NRC defines compliance with these regulations during
11 facility operation, in part, by incorporating certain Technical Specifications into
12 the facility Operating License. These Technical Specifications provide Limiting
13 Conditions for Operation that must be met on a continuous basis to operate
14 the plant. If a Limiting Condition for Operation is not met within a specific
15 timeframe, the Plant must be shut down until the Condition is satisfied.

16 Approximately 1400 I&M and contract employees work at the Cook
17 Plant, and 150 I&M and contract employees work at the Buchanan, MI
18 engineering office located twenty miles from the plant, which also houses
19 some of the nuclear plant's emergency plan facilities. In addition, I&M
20 requires the services of approximately 600-1000 temporary contract workers
21 for planned and unplanned outages at the Cook plant.

III. Cook Plant Operation and Maintenance (O&M)

Expenses

Q. Please describe the major components of the nuclear generation O&M expenses.

A. The operation and maintenance of the Cook Plant involves the control and management of a number of technically complex systems and components. Practically all of the activities associated with the operation and maintenance of the Cook Plant are under the comprehensive regulation and continuous inspection of the NRC. These regulations include requirements for equipment reliability including periodic equipment testing.

The Cook Plant Technical Specifications provide the specific testing requirements for components at Cook Plant. This testing may be conducted daily, weekly, monthly, quarterly, or a longer periodicity. Additionally, maintenance is regulated, inspected, and monitored under the NRC Maintenance Rule regulation 10 CFR 50.65 which establishes strict requirements for monitoring equipment performance and maintenance to maximize equipment availability and reliability while addressing operational risk.

Cook Plant uses a work management process to schedule corrective and preventive maintenance, and equipment testing in a manner that

1 maximizes equipment availability and reliability, manages risk impacts, and
2 efficiently and effectively uses plant resources.

3 This work management process relies on a scheduling
4 template/timeline with major work windows scheduled at two-year intervals.
5 The process further utilizes a thirteen week template/timeline to schedule
6 equipment maintenance and testing. Within a thirteen week cycle each
7 system is assigned to a work week. The thirteen week planning process
8 ensures that all corrective and preventive maintenance and testing for a
9 system are scheduled during its respective week. This planning process
10 ensures that appropriate personnel and material are available to support the
11 work in a given week in the most efficient manner.

12 Each unit of Cook Plant provides safe, low-cost, emission-free
13 baseload generation to I&M's customers for approximately 18 months at a
14 time before a refueling outage is required. Maintaining that type of operation
15 takes careful planning to ensure that components are replaced and
16 refurbished at the correct periodicity.

17 The I&M Nuclear Generation Group is organized to ensure that each
18 activity required to operate and maintain the plant is accomplished in a safe
19 and efficient manner. The Nuclear Generation Group is organized by those
20 functions directly involved in operations, namely Site Operations, and those
21 functions that support operations, namely Site Support Services.

1 Site Operations is made up of Operations, Maintenance, Radiation
2 Protection, Work Control, Outage Management, Chemistry, Environmental,
3 Safety & Health, Regulatory Affairs, Emergency Planning, and Site Protective
4 Services departments.

5 The departments included in Site Support Services are Plant
6 Engineering, Design Engineering, Project Management, Training, Learning
7 Organization (maintains the corrective action program), Information
8 Management, and the Cook Improvement Project.

9 Supporting both of these organizations are our Human Resources,
10 Employee Concerns Program, Performance Assurance and Business
11 Services departments.

12 Station O&M expenses are mainly divided as follows: Base operating
13 expenditures are approximately 93% of O&M expenses while non-outage
14 equipment reliability expenditures are approximately 7%. Included in the base
15 O&M costs are refueling outage amortizations. Refueling outages could have
16 a significant impact on the overall expenditures for the Cook Plant depending
17 on the refueling outage cycle that is occurring during any given year.
18 Deferring and amortizing these costs limits year-to-year changes in O&M
19 expenses and was approved by the MPSC in Case No. U-10003¹.

20 **Q. How is a projection of O&M expenses developed for the Cook Plant?**

¹ In the matter of the application of INDIANA MICHIGAN POWER COMPANY for accounting authority to levelize costs associated with refueling outages at the Donald C. Cook Nuclear Plant, May 6, 1992.

1 A. Projections of O&M expenses are performed on an annual basis for the Cook
2 Plant, using a collaborative process that involves Cook Plant management,
3 I&M management, and also management from the American Electric Power
4 Service Corporation (AEPSC). Each year Cook Plant employees must
5 perform condition assessments for the equipment at the Cook Plant to ensure
6 that operation will continue safely and reliably. This may include replacement
7 of equipment as it reaches the end of its useful life, or planning for some
8 unforeseen failures (such as forced outages). Historical trends can also be
9 used to determine reasonable levels of O&M expenses. These trends are
10 based on detailed project plans that are used to determine the need for regular
11 maintenance items.

12 After developing an O&M projection at the plant level, Cook Plant
13 employees work with I&M management and AEPSC management to review
14 work, and determine what work can be performed at a reasonable cost to both
15 the company and the customer, while maintaining reliability and safety for
16 continued plant operation.

17 **Q. What level of non-fuel nuclear generation O&M expenses were incurred**
18 **in the historical period?**

19 A. The Company's non-fuel nuclear generation O&M expenses in 2008 were
20 approximately \$230,208,000, as shown on Exhibit I&M-25 (WAA-2).

21 **Q. What is the projected level of O&M for the Cook Plant in 2010?**

22 A. The projected level of O&M for the Cook Plant in 2010 is approximately

1 \$246,165,000, as shown in Exhibit I&M-25 (WAA-2).

2 **Q. What are the major reasons for the increase in projected nuclear O&M**
3 **expenditures from 2008 to 2010?**

4 A. The projected increase in O&M expenditures from 2008 to 2010 can be
5 attributed to projected cost increases in the following areas:

6 1. Workforce Planning – Hiring of new employees is needed to support long
7 term plant operation and vital to have trained and experienced engineering,
8 operations, and maintenance workers available. Maintaining such expertise
9 will be a challenge as the current workforce ages.

10 2. Station Materials – The estimated increase in station materials due to aging
11 plant equipment and higher material costs.

12 3. Incremental Projects - Due to the Unit 1 turbine event on September 20,
13 2008, plant projects that were scheduled for the fourth quarter of 2008 were
14 postponed to future years. This resulted in significantly lower O&M costs in
15 2008. Examples of these initiatives would be:

- 16 • Turbine Lube Oil Vapor Extractor (Nuclear Margin Initiative)
- 17 • North Essential Service Water Pump Overhaul (Nuclear Margin
18 Initiative)
- 19 • Elevator Doors (Safety Initiative)
- 20 • Lower Containment Coatings (Housekeeping Initiative)
- 21 • Emergency Diesel Generator Load Reduction (Safety Initiative)
- 22 • Update of ASME Code section XI (Regulatory Initiative)

23

1 **Q. Is the projected level of nuclear generation O&M expense representative**
2 **of the activities and expenses that I&M expects to experience to generate**
3 **electricity for I&M's customers in 2010?**

4 A. Yes.

5 **IV. Nuclear Generation Capital Expenditures**

6

7 **Q. What capital expenditures do you support in your testimony?**

8 A. I support the capital expenditures projected to be spent in the 21-month
9 forecast period from April 1, 2009 through December 31, 2010.

10 **Q. What is the amount of capital estimated to be spent during the forecast**
11 **period at the Cook Plant?**

12 A. The projected amount of capital expenditures for the Cook Plant is
13 approximately \$196,269,000 for the 21-month forecast period.

14 **Q. Is the amount of capital to be spent in the forecast period reasonable?**

15 A. Yes. The projects included in the 21-month forecast period represent planned
16 projects. Cook Plant management has the ability to reallocate capital dollars
17 on an as needed basis as circumstances warrant, however the overall
18 projected level of capital expenditures is reasonable and reasonably likely to
19 occur in the forecast period.

20 **Q. How is the amount of capital investment to be made in the Cook Plant**
21 **reviewed for approval?**

1 A. Cook Plant staff works collaboratively with AEPSC leadership and engineering
2 management teams to evaluate the needs of the Cook Plant with respect to
3 capital projects to improve reliability, safety, environmental performance, or a
4 number of other unit performance parameters. The decision and timing in
5 which capital investments are made depends on the immediacy of the need of
6 the investment, comparison of economic evaluations of many projects across
7 many plants, and regulatory or safety compliance requirements. All of these
8 factors serve as input to the management teams that are responsible for
9 approving capital projects and allocating the necessary funds to the Cook
10 Plant.

11 **Q. Please describe the nature of the Company's major nuclear capital**
12 **expenditures for the forecast period.**

13 A. The following table contains a breakdown of the forecasted capital
14 expenditures.

1

Project Description	I&M Total Company Forecast Period Expense (thousands)
Cook Improvement Project (CIP) Study	\$ 44,094
Dry Cask Nuclear Fuel Storage	\$ 25,049
Unit 1 Secondary System Water Chemistry Improvement Project	\$ 6,721
Unit 2 Secondary System Water Chemistry Improvement Project	\$ 6,691
Unit 2 Moisture Separator Reheater Replacement Project	\$ 6,427
Plant Heating Boiler Replacement Project	\$ 5,423
Unit 1 Reactor Coolant Pump Upgrade Project	\$ 5,023
Security Computer Replacement Project	\$ 4,109
Installation of Additional Transformer TR-5 Equivalent Project	\$ 3,764
Unit 2 Supplemental Containment Cooling Project	\$ 3,226
Ice Condenser Glycol Chiller Replacement Project	\$ 2,510
Fuel Transfer Equipment Replacement Project	\$ 2,214
Nuclear Production Plant Blanket (PPB) Projects*	\$ 42,466
Other Projects**	\$ 38,551
TOTAL	\$ 196,269

*Comprised of multiple projects, each with total costs under \$500,000.

**Comprised of 73 projects that are forecasted to incur under \$2 million each in costs during the forecast period.

2

3 **Q. Please describe the 12 major capital projects that are forecasted to incur**
 4 **over \$2 million each in costs during the forecast period.**

5 A. Following is a description of each of the projects:

- 6 • The CIP Study is an extensive study of substantial improvements to
 7 both units of the Cook Plant that will extend their operating lives,
 8 improve nuclear safety margins and potentially increase the capacity
 9 of the plant, as discussed in detail in Section V of my testimony.
- 10 • The Dry Cask Storage project will support the ongoing operations of
 11 the Cook Plant by providing required space in the Spent Fuel Pool to
 12 permit loading and unloading of fuel for the reactor. If additional fuel
 13 storage space is not made available, the Spent Fuel Pool will reach

1 full capacity and the ability to offload spent fuel and permit new fuel
2 loading of the reactor will be lost resulting in the shutdown of the two
3 units in approximately 2015.

4 • The Unit 1 and Unit 2 Secondary System Water Chemistry
5 Improvement projects include installation of permanent chemistry
6 polishing systems on each unit to manage system water quality.
7 Currently, the Cook Plant is meeting its chemistry requirements by
8 using other systems over extended periods of time beyond its
9 original design. The new polishing systems will enable Cook Plant
10 to avoid forced derates or shutdowns due to poor chemistry.

11 • The Unit 2 Moisture Separator Reheater (MSR) will be refurbished
12 during the 2010 fall refueling outage. The Unit 2 MSR system has
13 exhibited chronic degradation in availability, functionality, and
14 efficiency. Currently the MSR's have been removed from service
15 which impacts station efficiency by reducing electrical output and
16 increasing the potential for erosion of the Low Pressure Turbine
17 components.

18 • The Plant Heating Boiler project includes the permanent installation
19 of a heating boiler capable of providing plant heating steam in the
20 event both units are removed from service at the same time. The
21 installation of the permanent heating boiler replaced a temporary
22 backup heating boiler that had been installed under a temporary
23 modification for an extended period of time.

24 • The Unit 1 Reactor Coolant Pump Upgrade project involves the
25 upgrading of flow controllers and instrumentation on the reactor
26 coolant pumps. This upgrade project will provide plant operators
27 with better controls for reactor coolant system water flow along with
28 enhanced control room instrumentation.

- 1 • The Security Computer Replacement Project includes replacement
2 of the Security Computer, and associated equipment at the Cook
3 Plant. The replacement is required because the software and the
4 hardware are out of date, there were few replacement parts
5 available, and the system is difficult to maintain because vendor
6 support of both the hardware and software are being discontinued.
- 7 • The Installation of Additional Transformer TR-5 Equivalent Project
8 involves a spare transformer for the 345KV/34.5KV reserve feed
9 transformer which was procured and installed in the Cook Plant's
10 Switchyard as an onsite replacement to be used in the event of a
11 failure of the installed transformer. The existing transformer has
12 been in service for over 20 years and AEP does not have a spare
13 replacement transformer for use in the event of failure.
- 14 • The Unit 2 Supplemental Containment Cooling Upgrade Project
15 involves the installation of an additional water cooling system to
16 supplement the Containment Ventilation Systems on each unit. The
17 installation of closed loop water cooled chiller systems will eliminate
18 operational problems associated with elevated Lake Michigan water
19 temperature during the summer months (when electrical demand is
20 at its highest) and eliminate sand, silt, and debris intrusion in the
21 current cooling system during storms.
- 22 • The Ice Condenser Glycol Chiller Replacement Project involves the
23 replacement of refrigerant chillers used to maintain both unit's
24 containment ice condensers at required Technical Specification
25 temperatures. The existing chillers are original installed plant
26 equipment and are obsolete and use refrigerant that is no longer
27 available.
- 28 • The Fuel Transfer Equipment Replacement Project involves the

1 replacement and upgrade of equipment used to transfer new and
2 used nuclear fuel into and out of the reactor from the spent fuel pool
3 and new fuel storage vault. The existing equipment is original
4 installed plant equipment and is obsolete and unreliable.

5

6 **Q. Please describe the Production Plant Blanket (PPB) Projects line item**
7 **included in the table.**

8 A. The Production Plant Blanket process is used to manage projects with a total
9 cost below \$500,000. Some examples of PPB projects included in the forecast
10 include emergent plant component replacements, outage related minor design
11 changes, plant computer system infrastructure upgrades, and replacement of
12 equipment and tools used to support plant operation.

13 **Q. Please summarize your testimony regarding forecasted capital**
14 **expenditures.**

15 A. I&M, the Cook Plant, and AEPSC have efficient processes developed for the
16 approval and allocation of funds to make capital improvements to the Cook
17 Plant. The projects that I have described account for a significant portion of
18 I&M's planned capital investment in the Cook Plant over the forecast period.
19 This demonstrates that I&M is effectively managing its level of capital
20 investments to support the safe and reliable operation of the Cook Plant.

V. Future Projects

1

2 **Q. Are there future capital improvement projects planned for the Cook Plant**
3 **that will be subject to the Generation Investment Tracker (GIT) if**
4 **approved by the Commission?**

5 A. Yes. For example, we currently have underway a comprehensive study of
6 potential significant improvements to both units of the Cook Plant that will allow
7 the Cook Plant to operate safely and reliably for the extended operating life
8 and increase the electrical output of the plant (Cook Improvement Project or
9 CIP). I&M intends to file shortly with the Commission a separate petition
10 requesting appropriate regulatory approvals of the CIP that will provide the
11 Commission and any interested parties an opportunity to review the CIP in
12 detail. For the purpose of this testimony, I will preview the CIP to illustrate a
13 project that would be included in the GIT if approved by the Commission.

14 **Q. Please generally describe the Cook Improvement Project.**

15 A. The Cook Improvement Project is actually a series of projects that will be
16 performed over multiple years (through 2017) that may ultimately increase the
17 electrical output of the Cook Plant by approximately 400 MW. The CIP can
18 generally be categorized in three basic groups: Life Cycle Management
19 (LCM), Nuclear Safety Margin Improvement (NSMI), and the Extended Power
20 Uprate (EPU).

1 LCM work refers to those projects that must be performed to keep the plant in
2 normal operating condition. LCM projects typically consist of in-kind
3 equipment replacement to ensure overall plant reliability, and must occur in
4 order to maintain the plant in an as-is safe, operable condition. NSMI projects
5 are projects that either regain nuclear safety margin or improve the nuclear
6 safety margin of the plant, and are typically achieved through the addition of
7 redundant equipment (redundant equipment is generally designed to provide
8 backup capability should the primary equipment fail to operate properly similar
9 to the alternate feed service that some customers request) or the replacement
10 of existing equipment with equipment of improved design that allows the plant
11 to operate more efficiently or more effectively. EPU projects are those projects
12 that allow the plant to increase its electrical output through the addition of
13 improved equipment as compared to the existing equipment.

14 It is important to note that projects associated with either the LCM, the
15 NSMI, or the EPU work cannot always be discretely separated between those
16 three categories. Each of the three categories of projects overlap to some
17 extent, and as a result it is difficult to precisely calculate the cost of each
18 portion of the CIP.

19 **Q. What is the status of the CIP?**

20 A. The CIP has undergone engineering reviews and scope assessment and a
21 more thorough and detailed conceptual design study (CIP study) is underway.
22 The CIP Study is scheduled for completion during the fourth quarter of 2010

1 and will allow management to understand the various combinations of specific
 2 projects and options available for its consideration and approval. The CIP
 3 Study will cost approximately \$67.8 million, of which \$12.7 million has been
 4 spent through March 31, 2009, and another \$44.1 million is forecasted to be
 5 spent by the end of 2010. The study results will provide a detailed cost
 6 estimate and timeline for all aspects of the CIP, including major capital
 7 expenditures over a multi-year period for CIP implementation.

CIP Study Spending Timeframe	Through 3/31/2009	4/1/2009 to 12/31/2010	1/1/2011 through end of study	Total
\$ (millions)	12.7	44.1	11.0	67.8

8

9 VI. Enhanced Security Costs

10

11 **Q. Are there any other expenses you are supporting in this case?**

12 A. Yes. Cook Plant incurred expenses during calendar years 2002 through 2005
 13 related to enhanced security in response to the events surrounding
 14 September 11, 2001. These expenses include capital expenditures totaling
 15 approximately \$12.8 million, security officer costs of approximately \$2.5
 16 million, and additional O&M expenditures of approximately \$109,000.
 17 Company witness Hayes discusses the Total Company amount of these
 18 enhanced security costs, including depreciation and return on the capital
 19 expenditures. These Total Company amounts were provided to Company

1 witness Roush who developed the Michigan jurisdictional revenue
2 requirement. Company witness Krawec further discusses the recovery
3 requested for the enhanced security costs.

4 **VII. Summary**

5

6 **Q. Please summarize your testimony in this proceeding.**

7 A. I have described I&M's Cook Plant, as well as the O&M and Capital projections
8 for the Cook Plant associated with the 2010 forecasted test year proposed in
9 this proceeding. Both the O&M and capital projections are reasonable and
10 have undergone significant review by AEPSC, I&M, and Cook Plant
11 management.

12 I also previewed the CIP and CIP Study, which is expected to be complete in
13 the fourth quarter of 2010. The CIP would require a significant capital
14 investment over a period of many years. For these reasons, I&M proposes to
15 include the CIP costs, after review and approval in a separate proceeding, in
16 the Generation Investment Tracker described by Company witness Krawec, if
17 such a rate mechanism is approved by the Commission in this proceeding.

18 I have also described Cook Plant expenses related to enhanced security in
19 response to the events surrounding September 11, 2001.

20 **Q. Does this complete your pre-filed direct testimony?**

21 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)	
INDIANA MICHIGAN POWER COMPANY)	
For Authority to Increase its Rates)	Case No. U-16180
For the Sale of Electric Energy)	

TESTIMONY
OF
INDIANA MICHIGAN POWER COMPANY
VOLUME II
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STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
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PRE-FILED DIRECT TESTIMONY

OF

DIANA L. GREGORY

**PRE-FILED DIRECT TESTIMONY OF DIANA L. GREGORY
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND POSITION.**

2 A. My name is Diana L. Gregory. My business address is 700 Morrison Road,
3 Gahanna, Ohio 43230-6642. I am the Director of Transmission Accounting
4 for American Electric Power Service Corporation (AEPSC), a wholly owned
5 subsidiary of American Electric Power Company, Inc. AEP is the parent
6 company of Indiana Michigan Power Company (I&M or Company).

7 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL AND EMPLOYMENT
8 BACKGROUND.**

9 A. I received a Bachelor of Science in Business Administration degree,
10 majoring in Accounting, in 1994, from Miami University. I was employed by
11 Worthington Cylinders in 1994 as a plant controller. I joined AEPSC in 2000
12 as a financial analyst. I briefly worked in human resources before returning
13 to accounting as a Supervisor in Investment accounting and then Manager
14 of Investment accounting in 2004. In 2007 I became the Manager of East
15 Power Pool Settlements. In this role I had access to information directly
16 related to how PJM bills costs. In 2008, I assumed my current position as
17 the Director of Transmission Accounting.

18 I am a Certified Public Accountant licensed in Ohio.

19 **Q. WHAT ARE YOUR RESPONSIBILITIES AS THE DIRECTOR OF
20 TRANSMISSION ACCOUNTING?**

1 A. As the Director of Transmission Accounting I am responsible for the
2 accounting for transmission settlements and certain transmission joint
3 ventures.

4 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

5 A. The purpose of my pre-filed direct testimony is to describe the billing and
6 allocation of costs and credits for transmission services provided to AEP by
7 PJM Interconnection L.L.C. (PJM), the regional transmission organization
8 (RTO) of which the Company is a member. The costs and credits are billed
9 according to applicable rates, terms and conditions previously approved by
10 the Federal Energy Regulatory Commission (FERC) under the PJM Open
11 Access Transmission Tariff (PJM OATT) and are included in the proposed
12 unified PSCR clause. More specifically with respect to the PJM charges and
13 credits, I will describe the billing for and allocation of: (1) FERC approved
14 Network Integration Transmission Service (NITS) charges; (2) firm and non-
15 firm point-to-point (PTP) transmission revenues; (3) ancillary service
16 charges designed to recover transmission costs (Schedule 1A); (4) PJM
17 transmission enhancement charges for transmission projects approved in
18 the PJM Regional Transmission Expansion Plan (RTEP); (5) PJM
19 administrative charges for operating PJM and for funding various
20 organizations through schedules included in the PJM OATT; (6) RTO
21 formation cost recovery charges and PJM expansion cost recovery charges;
22 and (7) PJM default allocation assessments. These charges are described

1 in greater detail in the direct testimony of Company witness Bethel. My
2 testimony will explain, in general, how the aforementioned charges and
3 credits are billed to AEP, assigned between the native load (i.e., Load
4 Serving Entity or LSE) and off-system sales (OSS) related activities and
5 then allocated to the AEP System – East Zone ¹ (AEP), including I&M, using
6 the appropriate allocation basis. I will also explain how the PJM OATT
7 charges and credits (hereinafter referred to as PJM OATT net costs) are
8 recorded in I&M's general ledger and describe I&M's proposed deferral
9 accounting for over/under recovery through the PSCR.

10 **Q. WOULD YOU PLEASE DESCRIBE THE INVOICES THAT AEP RECEIVES**
11 **FROM PJM RELATING TO GENERATION RESOURCES AND LOAD**
12 **RESPONSIBILITIES?**

13 A. AEP East Zone Operating Companies are represented in the PJM market as
14 a single account for generation resources and load responsibilities. PJM
15 provides AEP invoices with Billing Line items which detail the charges and
16 credits applicable to the PJM Operating Agreement and Open Access
17 Transmission Tariff. PJM does not, however, designate charges and credits

¹ The AEP System - East Zone (AEP) consists of the following operating companies with generation capabilities: Indiana Michigan Power Company serving portions of Indiana and Michigan, Columbus Southern Power Company, serving portions of central and southern Ohio; Appalachian Power Company, serving portions of West Virginia and Virginia; Kentucky Power Company, serving portions of eastern Kentucky; and Ohio Power Company serving portions of Ohio. In addition, two operating companies residing in this AEP System – East Zone, Kingsport Power Company (KgP) and Wheeling Power Company (WPCo) represent non-generating affiliates.

1 between the LSE and OSS; this responsibility belongs to AEPSC and will be
2 discussed later in my testimony.

3 **Q. WOULD YOU PLEASE GENERALLY DESCRIBE HOW PJM ASSESSES**
4 **OATT CHARGES AND CREDITS TO AEP?**

5 A. The costs of providing services to PJM market participants are charged
6 according to the FERC- approved PJM OATT as discussed by Company
7 witness Bethel. PJM applies the tariff rates to the various generation, load,
8 and transmission billing determinants specified in the PJM OATT. Likewise,
9 AEP receives credits in return for services that AEP provides under the PJM
10 OATT and PJM Operating Agreement. As a part of the PJM Settlement
11 Process, PJM charges AEP for services provided and credits AEP for
12 services provided by AEP on behalf of its retail and wholesale customers.

13 **Q. DOES AEPSC HAVE A PROCESS FOR REVIEWING PJM BILLS AND**
14 **RESOLVING ANY BILLING DISCREPANCIES?**

15 A. Yes. AEPSC Commercial Operations group estimates PJM charges and
16 credits concurrently with PJM through their “shadow settlement” process to
17 help ensure the accuracy of PJM invoices. The shadow settlement estimate
18 uses data supplied by PJM that relates to the charges and credits identified
19 on the PJM invoice. In the event of a discrepancy, AEPSC will contact
20 PJM’s market settlement operations group. PJM, after an assessment of
21 the data provided by AEP, will make any appropriate adjustments to the bill

1 in the current or subsequent month, depending on the timing of when the bill
2 is published.

3 **Q. HOW ARE THE OATT CHARGES AND CREDITS ASSIGNED BETWEEN**
4 **NATIVE LOAD AND OSS FROM THE PJM INVOICES?**

5 A. Hourly MWh information from PJM is the basis for reconstructing the
6 resources (both generation and purchased energy) used to serve the native
7 load requirements and to fulfill OSS obligations. The reconstruction of the
8 hourly data is completed using AEP's internal Energy Costing and Reporting
9 (ECR) process. The ECR process assigns generation resources and
10 market purchases (resources) with the highest hourly cost to OSS, resulting
11 in the least cost resources serving the native load customers². Based on
12 this reconstruction, PJM administrative charges and default allocation
13 assessments are assigned proportionally, based on Load Ratio Share
14 (LRS), to the native load and OSS. The LRS is the ratio of native load and
15 OSS load obligations to the total load. The costs assigned to OSS are
16 included in the calculation of OSS margins. OSS margins are discussed in
17 the testimony of Company witness Busby and the forecast of OSS margins
18 is discussed in the testimony of Company witness Allen. The remaining
19 charges and credits are assigned directly to the LSE.

² ECR is an internal AEP application used for assigning and reporting the cost and revenues associated with OSS for pool settlements of the Eastern AEP operating companies. ECR calculates costs, demand and energy charges and provides reporting on these results. Using an economic dispatch model, ECR determines the costs associated with OSS on an hourly basis. The ECR process assigns generation and market purchases with the highest price to these off system sales. Once all OSS activity has been covered by the higher cost generation and market purchases, the remaining lower cost resources are assigned to AEP's native load customers.

1 **Q. HOW ARE THE LSE AND OSS CHARGES AND CREDITS FROM THE**
2 **PJM INVOICES ALLOCATED TO I&M AND THE OTHER AEP SYSTEM-**
3 **EAST ZONE COMPANIES?**

4 A. Once the PJM charges and credits have been assigned to either the LSE or
5 OSS, they are then allocated to the AEP System – East Zone Operating
6 Companies, including I&M, based on each company's Member Load Ratio
7 (MLR) percentage or transmission pole miles³. The MLR allocation
8 methodology is discussed by Company witness Allen.

9 The charges and credits related to NITS, PTP Transmission Revenues,
10 Transmission owner scheduling, system control and dispatch service
11 (Schedule 1A), PJM Transmission Enhancement charges, PJM
12 administrative charges and default allocation assessments are allocated to
13 the AEP East Zone operating companies based on their respective MLRs.
14 Charges related to RTO formation cost recovery and PJM expansion cost
15 recovery are allocated to the operating companies based on each
16 company's transmission pole miles.

17 **Q. PLEASE DESCRIBE HOW THE PJM OATT CHARGES AND CREDITS**
18 **ARE RECORDED IN I&M'S GENERAL LEDGER.**

19 A. Since the actual PJM OATT invoices are received after AEP's month-end
20 settlement and closing have been completed, an estimate of OATT charges

³ Transmission pole miles are calculated using the pole miles for each separate AEP system company as the numerator, and the total company pole miles as the denominator. The resulting ratios are applied to the total cost to be allocated based on the formula.

1 and credits for the current month is recorded, based on information received
2 from PJM. The following month, an adjustment is made to true-up the
3 estimate amount to the actual invoice amount. Both the estimate and the
4 actual settlement are received on a total AEP basis. The amounts recorded
5 to I&M's general ledger reflect I&M's allocated share of those settlements.
6 Most of these OATT charges and credits are allocated to I&M based on
7 MLR.

8 **Q. WOULD YOU PLEASE DESCRIBE THE CATEGORIES OF FERC-**
9 **APPROVED ACCOUNTS IN WHICH THESE PJM OATT CHARGES AND**
10 **CREDITS ARE RECORDED?**

11 A. A schedule of the PJM OATT charges and credits to be recovered through
12 the PSCR and the accounts to which they are recorded is set forth in Exhibit
13 I&M-40 (DLG-1). The majority of the PJM OATT charges and credits are
14 charged 100% to a specific FERC account. Company witness Hayes
15 explains that these specific FERC accounts are not in the current MPSC
16 Uniform System of Accounts (USofA). The exceptions to charging or
17 crediting 100% to one account are certain PJM administrative charges,
18 which are charged to Account 561.4, Scheduling, System Control and
19 Dispatching Services, Account 561.8, Reliability Planning and Standards
20 Development Services, and Account 575.7, Market Facilitation, Monitoring
21 and Compliance Services, in accordance with FERC Order 668, but are
22 assigned among these accounts based on instructions from PJM.

1 **Q. WOULD YOU PLEASE DESCRIBE I&M'S PROPOSED TRUE-UP**
2 **OVER/UNDER RECOVERY DEFERRAL ACCOUNTING FOR THE**
3 **DIFFERENCE BETWEEN PJM OATT NET COSTS AND PSCR OATT**
4 **REVENUES?**

5 A. When recovery of PJM OATT net costs through the PSCR is implemented,
6 by being an authorized component of the PSCR factor, I&M will be
7 comparing the PSCR OATT revenues to its PJM OATT net costs. PSCR
8 OATT revenues in excess of allowable PJM OATT net costs will constitute
9 an over recovery. PJM OATT net costs in excess of the PSCR OATT
10 revenues will constitute an under recovery.

11 **Q. IS I&M PROPOSING TO EMPLOY TRUE-UP OVER/UNDER RECOVERY**
12 **ACCOUNTING, CONSISTENT WITH THE CURRENT ACCOUNTING FOR**
13 **THE PSCR, FOR THE COLLECTION OF PJM OATT NET COSTS?**

14 A. Yes. Company witness Krawec will describe the proposed PJM OATT net
15 cost recovery process to be included in the PSCR. I&M will record a
16 regulatory liability for any over recovery of PJM OATT net costs or a
17 regulatory asset for any under recovery of PJM OATT net costs effective
18 with the implementation of recovery of PJM OATT net costs as a component
19 of the PSCR. At the end of the initial PSCR OATT collection period, and
20 subsequent collection periods, the cumulative over/under recoveries would
21 result in either a net regulatory liability recorded in Account 254, Other
22 Regulatory Liabilities, or a net regulatory asset recorded in Account 182.3,

1 Other Regulatory Assets. This net regulatory liability or asset would be
2 included in the development of the next PJM OATT net costs PSCR
3 component to either be refunded or recovered.

4 **Q. HOW WILL THE PJM OATT NET COST OVER/UNDER RECOVERIES BE**
5 **CALCULATED ONCE THE PJM OATT COMPONENT OF THE PSCR IS**
6 **IMPLEMENTED?**

7 A. The PSCR OATT revenues (i.e., the Michigan jurisdictional revenues
8 collected as a separate component of the PSCR factor) will be compared to
9 the total of Michigan jurisdictional PJM OATT net costs incurred for that
10 period. The difference between these revenues and PJM OATT net costs
11 will be deferred as either a net regulatory liability for an over recovery to be
12 refunded through the PSCR or a net regulatory asset for an under recovery
13 to be recovered through the PSCR.

14 **Q. WILL I&M'S ACTUAL OVER/UNDER RECOVERY OF PJM OATT NET**
15 **COSTS BE DEFERRED UNTIL CREDITED TO /RECOVERED FROM**
16 **CUSTOMERS, RESPECTIVELY?**

17 A. Yes. I&M plans to record deferrals of its actual over/under recovered PJM
18 OATT net costs, based on the types of costs identified in this application,
19 until over-collections are credited to customers or under collections are
20 recovered from customers in a future PSCR period.

21 **Q. WHAT IS THE BASIS IN ACCOUNTING PRINCIPLES GENERALLY**
22 **ACCEPTED IN THE UNITED STATES OF AMERICA (GAAP) FOR I&M**

1 **DEFERRING AS A REGULATORY ASSET PJM OATT NET COSTS IN**
2 **EXCESS OF PSCR OATT REVENUES?**

3 A. Financial Accounting Standards Board Accounting Standards Codification
4 (FASB ASC) 980-340-25-1, formerly Paragraph 9 of Statement of Financial
5 Accounting Standards (SFAS) No. 71, *Accounting for the Effects of Certain*
6 *Types of Regulation*, as adopted by the FERC in its Order 390 and used in
7 the FERC USofA, states the following: “An enterprise shall capitalize all or
8 part of an incurred cost that would otherwise be charged to expense if both
9 of the following criteria are met: a.) It is probable that future revenue in an
10 amount at least equal to the capitalized cost will result from inclusion of that
11 cost in allowable costs for ratemaking purposes. b.) Based on available
12 evidence, the future revenue will be provided to permit recovery of the
13 previously incurred cost rather than to provide for expected levels of similar
14 future costs.” FASB ASC 980 defines “capitalize” as cost that would be
15 recorded as an asset and this resulting asset is commonly known as a
16 deferred cost or a regulatory asset. The term “probable” is defined as a
17 future event that is likely to occur but is not certain consistent with its use in
18 FASB ASC 450, formerly SFAS No. 5, *Accounting for Contingencies*.

19 **Q. WHAT IS NEEDED TO ESTABLISH PROBABILITY OF RECOVERY?**

20 A. The final order in this proceeding should clearly provide for the future
21 recovery of any PJM OATT net costs in excess of applicable PSCR OATT
22 revenues in the next PSCR proceeding.

1 **Q. HOW WILL THE TWO CRITERIA OF FASB ASC 980 BE MET TO**
2 **ENABLE I&M TO CAPITALIZE OR DEFER UNDER-RECOVERED PJM**
3 **OATT NET COSTS AS A REGULATORY ASSET?**

4 A. If an Order from the Commission approves the recovery of under-recovered
5 PJM OATT net costs, then the two criteria of FASB ASC 980 for capitalizing
6 or deferring net under-recovered PJM OATT net costs as a regulatory asset
7 will be met.

8 **Q. DOES THE DEFERRAL ACCOUNTING TREATMENT YOU PROPOSE**
9 **FOR RECORDING A REGULATORY LIABILITY IN THE INSTANCE**
10 **WHERE I&M HAS AN OVER RECOVERY OF PJM OATT NET COSTS**
11 **COMPLY WITH GAAP?**

12 A. Yes. FASB ASC 980-405 defines accounting for instances when a regulator
13 imposes a liability on a cost based regulated enterprise, such as I&M. One
14 of the instances in which a liability can be imposed on a regulated enterprise
15 occurs when a regulator provides current rates intended to recover costs
16 that are expected to be incurred in the future with the understanding that if
17 those costs are not incurred, future rates will be reduced. If the regulator
18 requires that any over collection of such recoverable costs be returned to
19 customers, any over recovery shall be recognized as a regulatory liability, or
20 if a net cumulative under recovery exists in the form of a regulatory asset, a
21 subsequent over recovery would be accounted for as a reduction in such net

1 cumulative under recovery regulatory asset until the regulatory asset is
2 eliminated.

3 **Q. IN ADDITION TO THE REQUIREMENTS OF FASB ASC 980, ARE THERE**
4 **UNDERLYING REASONS THAT SUPPORT I&M PRACTICING**
5 **OVER/UNDER RECOVERY DEFERRAL ACCOUNTING FOR ITS**
6 **ACTUAL PJM OATT NET COSTS?**

7 A. Yes. The proper matching of costs with their recovery in revenues in the
8 same accounting period necessitates that I&M's actual unrecovered PJM
9 OATT net costs be deferred since they will be recovered in a future period.
10 Failure to practice deferral accounting for unrecovered actual PJM OATT net
11 costs recoverable through the PSCR would understate I&M's earnings in the
12 periods prior to their recovery and overstate earnings in the periods in which
13 they are recovered through the PSCR.

14 **Q. ARE YOU REQUESTING THAT PJM OATT NET COSTS OVER/UNDER**
15 **RECOVERY BALANCES ACCRUE INTEREST?**

16 A. Yes. The Company is proposing to apply interest to the over or under
17 recovery with these costs consistent with the current PSCR practice.

18 **Q. WHAT ACCOUNTING WOULD I&M EMPLOY TO RECORD THE PJM**
19 **OATT NET COST OVER OR UNDER RECOVERIES AND THE RELATED**
20 **INTEREST DEFERRALS?**

21 A. PSCR OATT revenues will be recorded in the appropriate revenue Accounts
22 440 through 446 while the credit to or recovery from customers for related

1 interest will be recorded in Interest Expense (Account 431) or Interest
2 Income (Account 419) as appropriate. The PSCR OATT revenues will be
3 compared to total PJM OATT net costs.

4 If, within a given month, PSCR OATT revenues are greater than the PJM
5 OATT net costs, I&M will record the over recovery as a decrease (charge) to
6 Account 456.1, Revenues from Transmission of Electricity and a credit to
7 Account 254, Other Regulatory Liabilities, if the cumulative balance is an
8 over recovery. If the cumulative balance is an under recovery, the charge
9 will be to Account 566, Miscellaneous Transmission Expense and Account
10 182.3, Other Regulatory Assets, will be credited until the under recovery
11 balance is eliminated.

12 If the monthly PSCR OATT revenues are less than the monthly PJM OATT
13 net costs, I&M will record the under recovery as a decrease (credit) to
14 Account 566, Miscellaneous Transmission Expense, with a corresponding
15 debit recorded to Account 182.3, Other Regulatory Assets, if the cumulative
16 balance is an under recovery. If the cumulative balance is an over recovery
17 the credit will be to Account 456.1, Revenues from Transmission of
18 Electricity, and Account 254, Other Regulatory Liabilities, will be debited
19 until the over recovery balance is eliminated. On an annual basis any over
20 or under recovered balance will be included as a reconciliation item to either
21 reduce for an over recovery or increase for an under recovery the amount to
22 be collected in the next PSCR rate.

1 Q. DOES THIS CONCLUDE YOUR PRE-FILED TESTIMONY?

2 A. Yes it does.

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PRE-FILED DIRECT TESTIMONY
OF
DENNIS W. BETHEL

PRE-FILED DIRECT TESTIMONY
OF
DENNIS W. BETHEL
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **I. INTRODUCTION AND PURPOSE OF TESTIMONY**

2 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND PRESENT**
3 **POSITION.**

4 **A.** My name is Dennis W. Bethel. My business address is 1 Riverside Plaza,
5 Columbus, Ohio 43215. I am the Managing Director – Regulated Tariffs for the
6 American Electric Power Service Corporation (AEPSC), a wholly owned
7 subsidiary of American Electric Power Company Inc. (AEP). AEP is the parent
8 company of Indiana Michigan Power Company (I&M or the Company).

9 **Q. PLEASE DESCRIBE YOUR CURRENT RESPONSIBILITIES.**

10 **A.** As Managing Director- Regulated Tariffs, I direct a staff that is responsible for
11 cost of service studies, rate design, agreements and tariffs for retail and
12 regulated wholesale services throughout the eleven-state AEP service area. I
13 participate on AEP's behalf in Regional Transmission Organization (RTO)
14 forums, particularly relating to the transmission tariffs, rate design, and related
15 committee matters in the Southwest Power Pool (SPP) and the PJM
16 Interconnection, L.L.C. (PJM).

17 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
18 **PROFESSIONAL EXPERIENCE.**

19 **A.** In 1973, I earned a Bachelor of Science Degree in Electrical Engineering from
20 the University of Evansville (Indiana). In July of 1973, I began my utility career at

1 I&M, as a commercial and industrial customer service engineer. In 1977 I
2 transferred to I&M's rate department. In 1980 I transferred to AEPSC, where I
3 have held positions in Rate Research and Design, System Transactions,
4 Transmission Operations, and Regulated Tariffs. At I&M I worked directly with
5 customers on new and expanded service, was responsible for retail and
6 wholesale contract development and administration, cost of service studies, rate
7 design, fuel clause adjustments and other regulatory analyses. In the AEPSC
8 Rate Research and Design Division, from 1980 to 1988, I performed and
9 supervised cost of service and rate design studies and testified in a number of
10 retail rate cases on those topics for several of the AEP East Companies¹. In
11 1988 I transferred to the System Transactions Department where I was
12 responsible for power, interconnection and transmission-related agreements and
13 tariffs and in 1991 was promoted to Manager – Interconnection Agreements.
14 During this time I helped to develop and support AEP's first Open Access
15 Transmission Tariff (OATT) filed in Docket No. ER93-540-000. In 1997 I moved
16 to the Transmission Operations Department as Manager – Transmission
17 Contracts and Regulatory Support, a position that was functionally separated
18 from the merchant operations function. In June 2000, I was named Director –
19 Transmission and Interconnection Services in the AEPSC Regulatory Services
20 Department. In that position I was responsible for the development and
21 implementation of transmission, interconnection and related agreements, tariffs
22 and policies on behalf of the AEP companies in the three regions where we

¹ The AEP East Companies include Indiana Michigan Power Company, Appalachian Power Company, Columbus Southern Power Company, Kentucky Power Company, Kingsport Power Company, Ohio Power Company and Wheeling Power Company.

1 provide service, SPP, PJM and the Electric Reliability Council of Texas
2 (ERCOT). I assumed my present position in July 2005.

3 **Q. DO YOU HOLD ANY PROFESSIONAL LICENSES?**

4 A. Yes, I am registered as a Professional Engineer in the States of Indiana and
5 Ohio.

6 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN REGULATORY PROCEEDINGS?**

7 A. Yes. I have provided expert testimony on various electric cost-of-service and
8 rate design issues before this Commission, and the utility regulatory
9 commissions of Kentucky, Ohio, Tennessee, Virginia, and West Virginia.

10 I have also previously submitted testimony before the Federal Energy
11 Regulatory Commission (FERC) in Dockets ER93-540, ER98-2786, EL02-111, et
12 al, EL01-73, EL05-74, EL05-121, EL07-101, and ER05-751, all of which involved
13 transmission rate issues, some of them involving transmission service under the
14 PJM OATT. In FERC Dockets ER07-1069 and ER08-1329, I sponsored AEP's
15 formula rates and protocols for inclusion in, respectively, the SPP OATT, on
16 behalf of Public Service Company of Oklahoma and Southwestern Electric Power
17 Company, and in the PJM OATT, on behalf of the AEP East Companies. I have
18 also recently filed testimony in FERC Docket No. ER09-1279, in support of
19 changes to the AEP Transmission Agreement, a transmission cost sharing
20 arrangement among the AEP East Companies, and in Docket No. ER10-355 , in
21 support of formula rates for transmission service over facilities to be constructed
22 by subsidiaries of AEP Transmission Company, LLC. (AEPTCo)

23 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

1 A. My testimony describes the transmission related costs and credits billed to AEP
2 by PJM, as identified by Company witness Gregory, and supports the
3 transmission component of the unified Power Supply Cost Recovery Clause
4 (PSCR) proposed by Company witness Krawec to collect the portion of those
5 costs identified by Company witness Roush as being related to I&M's
6 responsibility as an load serving entity (LSE) providing retail electric service in
7 Michigan. Specifically I will describe the following transmission cost components
8 included in the PSCR.

- 9 1. Network Integration Transmission Service (NITS), pursuant to PJM OATT
10 Attachment H-14;
- 11 2. Transmission Owner Scheduling, System Control and Dispatch Service,
12 pursuant to PJM OATT Schedule 1A;
- 13 3. PJM RTO Administration fees and other charges, pursuant to PJM OATT
14 Schedules 9 and 10;
- 15 4. PJM Regional Transmission Enhancement charges, pursuant to PJM OATT
16 Schedule 12;
- 17 5. PJM Expansion Cost Recovery Charges (ECRC), pursuant to PJM OATT
18 Schedule 13;
- 19 6. AEP RTO Start-up Cost Recovery Charges, pursuant to PJM OATT
20 Attachment H-14; and
- 21 7. Default Allocation Assessments, and any refunds of such assessments,
22 pursuant to Section 15.2 of the PJM Operating Agreement.

23 **Q. ARE YOU SPONSORING ANY EXHIBITS?**

1 A. Yes. I am sponsoring the following exhibits:

2 1. Exhibit I&M - 41 (DWB-1), AEP East Companies PJM Administrative Tariff
3 Rates and Actual Charges Twelve Month Ended November 30, 2009, a
4 Summary of current PJM charges applicable to PJM NITS customers, such as
5 I&M and the other AEP East Companies, in the AEP Zone of PJM; and

6 2. Exhibit I&M - 42 (DWB-2), PJM RTEP Project Cumulative Costs Based on
7 Assumed Construction Schedules and Estimated Charges to AEP for PJM
8 Socialized RTEP Projects, bar charts illustrating the trend in costs for new
9 transmission facilities being constructed and charged on a load share basis to all
10 PJM NITS customers through OATT Schedule 12.

11 **Q. WHY IS IT APPROPRIATE FOR TRANSMISSION-RELATED CHARGES**
12 **FROM THE RTO TO BE RECOVERED THROUGH THE PSCR?**

13 A. Transmission and related services are necessary components of the power
14 supply function, without which I&M could not deliver power and energy to its
15 Michigan retail customers. The charges for transmission and related services
16 are determined by FERC-approved rates, and they are increasing. AEPSC
17 vigorously represents the interests of I&M and the other AEP East Companies
18 through participation in the various RTO Stakeholder forums, and in proceedings
19 before the FERC. The RTO's budgets, policies and rate designs, however,
20 reflect the wishes of a majority of the stakeholders, the will of the RTO Board of
21 Directors and Management, and the decisions of the FERC. The AEP East and
22 SPP Companies were directed by FERC to join RTOs as a condition of the
23 merger between AEP and the Central and Southwest Corporation (CSW). In

1 addition, I am advised by legal counsel that Michigan law directed Michigan
2 utilities to either join a FERC approved multistate regional transmission
3 organization or independent transmission organization or divest its transmission
4 facilities to an independent transmission organization. Further, by potentially
5 reducing the frequency with which I&M may need to file costly general rate
6 proceedings, as transmission-related costs change, the transmission component
7 of the PSCR factor creates the opportunity, over time, to reduce costs for I&M's
8 customers. Given all these circumstances, I believe that it is appropriate that
9 I&M be permitted to adjust its rates periodically through the transmission
10 component of the PSCR, in order to maintain a balance between its transmission
11 and related costs and the revenues its Michigan retail rates pay for those
12 services.

13 Finally, in cases involving other Michigan electric utilities, Consumers
14 Energy Company and The Detroit Edison Company, the Commission has found
15 that recovery through the PSCR is appropriate for comparable services provided
16 by the Midwest Independent System Operator, Inc. (MISO).

17 **Q. YOU MENTIONED THAT YOU HAVE SUBMITTED TESTIMONY IN FERC**
18 **DOCKET ER09-1279. HOW AND WHEN WILL THE CHANGES TO THE AEP**
19 **TRANSMISSION AGREEMENT PROPOSED IN THAT CASE IMPACT I&M'S**
20 **COSTS FOR TRANSMISSION SERVICE?**

21 A. The AEP Transmission Agreement (AEPTA), executed by the AEP East
22 Companies in 1984, specifies a method by which the signatories (Members)
23 share costs related to certain transmission (Bulk Transmission) investments that

1 they have made. The AEPTA defines Bulk Transmission investments as the
2 original cost, less investment tax credits, of transmission lines operated at 138 kV
3 or higher, and transmission stations that contain extra-high voltage facilities. In
4 Docket No. ER09-1279, the AEP East Companies have proposed to make
5 changes to the transmission costs that are shared, and to the cost sharing
6 mechanism. As it presently stands, the AEPTA provides that Members with Bulk
7 Transmission investments that exceed their member load ratio (MLR) share of
8 the total of such investments by the Members (Surplus Members) receive
9 payments from Members that have invested less than their MLR share of the
10 total in such facilities (Deficit Members). I&M has been a Surplus Member under
11 the AEPTA since its inception, and has received significant amounts,
12 approximately \$3 million per month in recent years, from the Deficit Members.
13 These receipts have been flowed through to I&M's customers in the form of
14 reduced retail and wholesale rates. When the AEP East Companies joined PJM,
15 a new cost sharing mechanism, the PJM OATT, came into play. PJM charges
16 the AEP East Companies for transmission service over the combined
17 transmission facilities owned by the AEP East Companies. Under the OATT rate
18 design, the costs of all transmission facilities owned by the AEP East Companies
19 (Rolled-In Cost), not just the Bulk Transmission facility costs, are shared by all
20 the LSEs in the AEP Zone of PJM.

21 The formula used to determine the Rolled-In costs, including the rate of
22 return allowed on investments under the OATT, is different than under the
23 AEPTA, and as I mentioned earlier, in Docket No. ER09-1279, the AEP East

1 Companies propose to replace the present Bulk Transmission investment
2 sharing mechanism under the AEPTA with one based on the OATT. The
3 proposed changes to the AEPTA allocate the Rolled-in Cost reflected in the
4 OATT using the average of the prior year monthly coincident peaks (12 CP)
5 instead of the MLR, and specify how the AEP Companies will share other PJM
6 transmission-related charges and revenues that were not addressed by the
7 original AEPTA.

8 If the changes proposed by the AEP East Companies are approved by the
9 FERC, I&M will experience a cost increase; however, no adjustments have been
10 included in this proceeding to recognize the proposed changes since the FERC
11 approved an indefinite delay in the effective date until after it issues a final order,
12 set the proposed changes for hearing, and is holding that process in abeyance
13 while the interested parties pursue settlement discussions. The settlement
14 discussions are privileged, and at this stage in the process it is not possible to
15 predict what the outcome might be.

16 Inclusion of transmission costs in the PSCR, as proposed by I&M in this
17 proceeding, will provide a mechanism to promptly adjust retail rates when a final
18 FERC order is approved after settlement or hearings in Docket ER09-1279.

19 **II. PJM NETWORK INTEGRATION TRANSMISSION SERVICE**

20 **Q. PLEASE DESCRIBE THE COSTS ASSOCIATED WITH NETWORK**
21 **INTEGRATION TRANSMISSION SERVICE.**

1 A. The charges incurred by I&M for PJM NITS recover I&M's load share of the AEP
2 East Companies' FERC approved Annual Transmission Revenue Requirement
3 (ATRR) for transmission facilities in the AEP Zone of PJM. There are a number
4 of additional charges associated with NITS, all of which are summarized in my
5 Exhibit I&M - 41 (DWB-1). The AEP Zone ATRR presently consists of the cost of
6 transmission facilities owned by the AEP East Companies, and is computed by
7 applying a formula rate specified in Attachment H-14 of the PJM OATT.

8 **Q. IS AEP's FORMULA RATE IN THE PJM OATT CURRENTLY AUTHORIZED**
9 **BY FERC?**

10 A. Yes, the formula rate was accepted for filing by the FERC in Docket No. ER08-
11 1329, and is presently being collected, subject to refund after issuance of a final
12 order in that proceeding.

13 **Q. PLEASE EXPLAIN THE STATUS OF FERC DOCKET NO. ER08-1329-000.**

14 A. In July 2008, AEP filed an application with the FERC to increase its rates for
15 wholesale transmission service within PJM, and to implement a formula rate
16 allowing annual adjustments reflecting future changes in cost of service. In
17 September 2008, the FERC issued an order accepting AEP's proposed formula
18 rate, subject to a compliance filing, and suspended the rate until March 1, 2009.
19 In addition, the order established settlement proceedings with an Administrative
20 Law Judge. Those settlement negotiations are on going. Per the FERC's order,
21 the formula rate became effective on March 1, 2009, subject to refund, and in
22 May 2009 AEP posted the first annual update for the twelve month period July 1,
23 2009 through June 30, 2010. Company witness Roush has applied the charges

1 that are being billed for service beginning July 1, 2009, to estimate I&M's cost of
2 transmission service for purposes of the PSCR. The NITS charge effective July
3 1, 2009 is \$69.42 per MW per day, a 4.5% increase from the initial charge under
4 the formula rate (\$66.41), and a 20% increase from the rate that had been
5 effective prior to March 1, 2009 (\$57.78). As previously mentioned, the charges
6 under the formula rate are presently subject to refund, with interest at a FERC
7 defined rate.

8 **Q. ARE THERE CREDITS ASSOCIATED WITH PJM POINT-TO-POINT**
9 **TRANSMISSION SERVICE ON THE AEP ZONAL NETWORK INTEGRATION**
10 **TRANSMISSION SERVICE BILLS?**

11 A. Yes. Each month, PJM allocates revenues for both firm and non-firm point-to-
12 point (PTP) transmission service to the various PJM Transmission Zones,
13 proportionate to the revenue requirements for NITS in each zone. In addition,
14 the NITS formula rate includes credits within the formula rate ATRR calculation
15 for PTP revenues under AEP-administered "grandfathered" or "pre-RTO"
16 transmission service contracts, and for transmission construction-related
17 services that the AEP East Companies provide to third parties, net of the costs to
18 provide those services. PJM allocates the AEP Zone share of PJM PTP
19 revenues directly to AEP and other NITS customers in the AEP Zone each
20 month, whereas the other credits are built into the NITS rate as credits to the
21 ATRR in the formula rate.

1 **III. TRANSMISSION OWNER SCHEDULING, SYSTEM CONTROL**

2 **& DISPATCH SERVICE (SCHEDULE 1A)**

3 **Q. PLEASE DESCRIBE THE CHARGES PURSUANT TO PJM OATT SCHEDULE**
4 **1A, TRANSMISSION OWNER SCHEDULING SYSTEM CONTROL AND**
5 **DISPATCH SERVICE.**

6 **A.** PJM OATT Schedule 1A contains a rate, specified in \$/MWh, for Scheduling,
7 System Control and Dispatch (Scheduling) Service provided by PJM
8 Transmission Owners in each PJM Zone. The AEP East Companies' rate for
9 that service is updated annually with the NITS formula rate update discussed
10 above. Prior to March 1, 2009, the rate was \$0.0686/MWh. From March 1
11 through June 31, 2009 it was \$0.0555/MWh. The 2009 Annual Update resulted
12 in an increase to \$0.0711/MWh effective July 1, 2009.

13 Company witness Roush has used the July 1, 2009 rate to estimate I&M's
14 Schedule 1A costs for 2010 under the transmission component of the PSCR.

15 **IV. PJM RTO ADMINISTRATION FEES OVERVIEW**

16 **Q. WHAT ARE THE TYPES OF PJM ADMINISTRATION AND RELATED FEES**
17 **THAT ARE INCLUDED IN THE PSCR?**

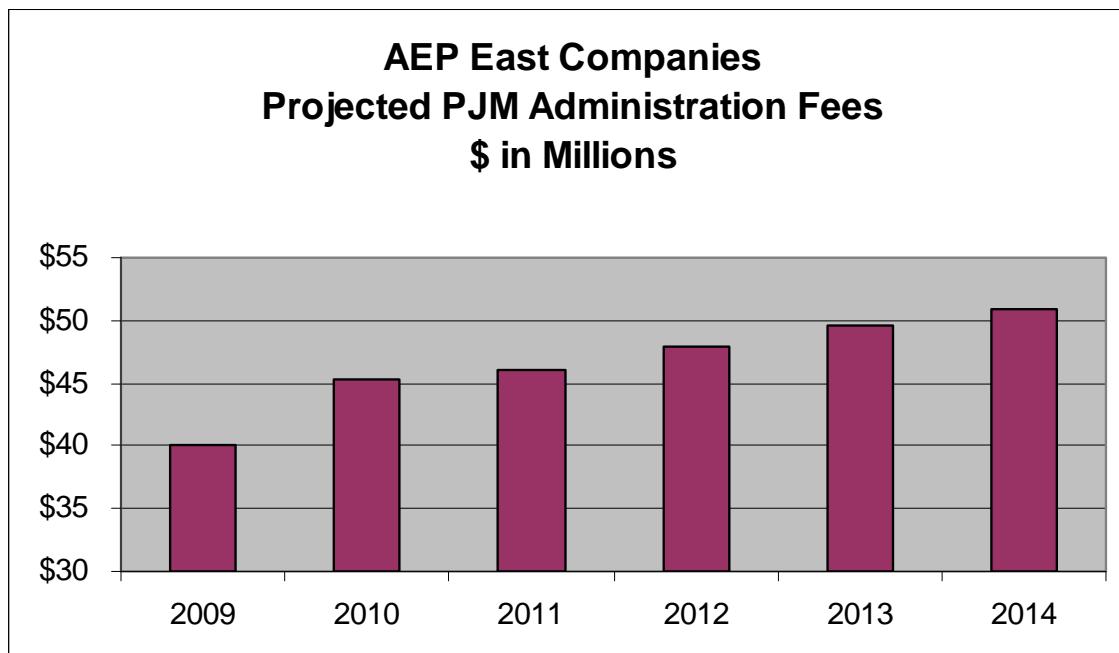
18 **A.** PJM charges each market participant on a monthly basis a number of fees to
19 recover its operating and administration costs. PJM also charges fees to
20 transmission customers and other market participants to fund the operation of
21 FERC and certain other organizations that are involved in management of
22 transmission reliability and regulation. These fees are defined in PJM OATT

1 Schedules 9 and 10, and are approved by the FERC. The components of these
2 administration fees, by PJM OATT Schedule number, are:

- 3 • 9-1, Control Area Administration Service;
- 4 • 9-2, Financial Transmission Rights (FTR) Administration Service;
- 5 • 9-3, Market Support Service;
- 6 • 9-4, Regulation and Frequency Response Administration Service;
- 7 • 9-5, Capacity Resource and Obligation Management Service;
- 8 • 9-6, Formula Rate for Costs of Advanced Second Control Center;
- 9 • 9-FERC, FERC Annual Charge Recovery;
- 10 • 9-OPSI, Funding for the Organization of PJM States, Inc. (OPSI);
- 11 • 9-FINCON, Finance Committee Retained Outside Consultant charges;
- 12 • 9-MMU, Market Monitoring Unit funding charge;
- 13 • 10-NERC, North American Electric Reliability Corporation Charge; and,
- 14 • 10-RFC, ReliabilityFirst Corporation Charge.

15 **Q. HOW ARE THE PJM ADMINISTRATION COSTS EXPECTED TO CHANGE**
16 **OVER THE NEXT FEW YEARS?**

17 A. The PJM and other RTO-related administration charges (Schedules 9 and
18 10) billed to the AEP East Companies for service to all their retail and wholesale
19 customers totaled about \$40 million during 2009. Based on preliminary budgets
20 released by PJM, AEPSC estimates that those charges will increase to about
21 \$51 million by 2014, a 26% increase over the next five years. The expected year
22 to year change is illustrated in the following chart:



1 **Q. WHAT IS PJM SCHEDULE 9-1, CONTROL AREA ADMINISTRATION**
2 **SERVICE AND HOW IS IT BILLED?**

3 A. Control Area Administration Service comprises all of the activities of PJM
4 associated with preserving the reliability of the PJM Region and administering
5 point-to-point transmission service and network integration transmission service.
6 This service is billed to each user, including AEP, based on MWhs of energy
7 delivered.

8 **Q. WHAT IS PJM SCHEDULE 9-2, FTR ADMINISTRATION SERVICE AND HOW**
9 **IS IT BILLED?**

10 A. The FTR Administration Service comprises all of the activities of PJM associated
11 with administering financial transmission rights, including coordination of FTR
12 bilateral trading, administration of FTR auctions, support of PJM's online internet-

1 based eFTR tool, and FTR award analyses. FTR Administration Service is billed
2 to each FTR market participant based on three components:

- 3 • the quantity of FTR MWhs of all FTRs held by the market participant times
4 the tariff rate,
- 5 • the number of hours in all bids to buy FTR obligations during the annual
6 auction and all monthly auctions, multiplied by the tariff rate, and
- 7 • five times the number of hours in all bids to buy FTR options during the
8 annual auction and all monthly auctions, multiplied by the tariff rate.

9 **Q. WHAT IS PJM SCHEDULE 9-3, MARKET SUPPORT SERVICE AND HOW IS**
10 **IT BILLED?**

11 A. Market Support Service comprises all of the activities of PJM associated with
12 supporting the operation of the PJM Interchange Energy Market and related
13 functions, including market modeling and scheduling functions, locational
14 marginal pricing support, market settlements and billing, support of PJM's
15 internet-based customer interactive tool known as eSchedules, and market
16 monitoring. PJM bills each market participant a Market Support charge equal to
17 the sum of the following components:

- 18 • MWhs of energy delivered to load in the PJM Region or for export, plus
19 MWhs of energy input into the transmission system, plus MWhs of all
20 accepted increment and decrement bids times the tariff rate.
- 21 • The number of bid/offer segments submitted during the period times the
22 tariff rate. A bid/offer segment is each price/quantity pair submitted into
23 the day-ahead energy market.

1 **Q. WHAT IS PJM SCHEDULE 9-4, REGULATION AND FREQUENCY**
2 **RESPONSE ADMINISTRATION SERVICE, AND HOW IS IT BILLED?**

3 A. Regulation and Frequency Response Administration Service comprises all of the
4 activities of PJM associated with administering the provision of regulation and
5 frequency response service. Regulation and frequency response service is
6 necessary to provide for the continuous balancing of resources (generation and
7 interchange) with load and for maintaining scheduled frequency at sixty Hertz.
8 PJM administration costs associated with the provision of Regulation and
9 Frequency Response Administration Service are billed to LSEs and generators
10 based on MWhs of regulation service.

11 **Q. WHAT IS PJM SCHEDULE 9-5, CAPACITY RESOURCE AND OBLIGATION**
12 **MANAGEMENT SERVICE, AND HOW IS IT BILLED?**

13 A. This service comprises the activities of PJM associated with assuring that
14 customers have arranged for sufficient generating capacity to meet their capacity
15 obligations. This service is billed to LSEs, generators and other market
16 participants based on the MW-days of resource or obligation provided.

17 **Q. PLEASE EXPLAIN PJM SCHEDULE 9-6, FORMULA RATE FOR COSTS OF**
18 **ADVANCED SECOND CONTROL CENTER.**

19 A. This formula rate recovers the costs of PJM's advanced second control center,
20 as set forth in Schedule 9-6. Monthly charges are assessed to all users of
21 services under PJM OATT Schedules 9-1 through 9-5. The charges are based
22 on the applicable billing determinants set forth in Schedules 9-1 through 9-5.

23 **Q. WHAT CHARGES ARE CONTAINED IN PJM SCHEDULE 9-FERC?**

1 A. PJM is subject to an annual charge assessed by the FERC to cover the costs of
2 that agency. PJM bills this charge to transmission customers based on their total
3 MWhs of electric energy delivered.

4 **Q. PLEASE EXPLAIN THE ORGANIZATION OF PJM STATES AND ITS**
5 **FUNDING, PJM SCHEDULE 9-OPSI.**

6 A. The Organization of PJM States (OPSI) was established during 2005. The
7 purpose of OPSI is to maintain an organization of electric utility regulatory
8 agencies in the 13 states and the District of Columbia within which PJM
9 operates. OPSI Member Regulatory Agencies' activities include, but are not
10 limited to, coordinating activities such as data collection, issues analyses, and
11 policy formulation related to PJM, its operations, its market monitor, and related
12 FERC matters. The Schedule 9-OPSI charge to each transmission customer is
13 based on the MWhs of energy delivered to load.

14 **Q. WHAT IS THE PJM FINANCE COMMITTEE RETAINED OUTSIDE**
15 **CONSULTANT CHARGE, PJM SCHEDULE 9-FINCON?**

16 A. PJM anticipates retaining consultants to assist the PJM Finance Committee, and
17 has created Schedule 9-FINCON to collect financial consultant costs. PJM has
18 not yet begun to collect costs for this activity, but when PJM incurs such costs
19 they will be recovered through the Schedule 9-FINCON charge, and thus it is
20 appropriate now to establish a place for those costs in the PSCR.

21 **Q. WHAT IS THE PJM SCHEDULE 9-MMU FEE AND HOW IS IT BILLED?**

22 A. In order to ensure independence and identify potential or actual market
23 manipulation, PJM, per FERC order, receives oversight from a Market Monitoring

1 Unit (MMU). This fee funds this market monitoring service. Schedule 9-MMU
2 collects the MMU's cost from all transmission service customers, generators and
3 other energy market bidders based upon MWh of service provided, bid or taken.

4 **Q. WHAT IS THE PJM SCHEDULE 10-NERC FEE AND HOW IS IT BILLED?**

5 A. The North American Electric Reliability Corporation (NERC) develops and
6 enforces reliability standards for the bulk power system in North America. PJM
7 Schedule 9-FERC recovers NERC operations costs for the PJM Region. The fee
8 is charged in all PJM zones other than the Duquesne and Dominion Zones and is
9 assessed to LSEs and others based on MWh of energy deliveries.

10 **Q. WHAT IS THE PJM SCHEDULE 10-RFC FEE AND HOW IS IT BILLED?**

11 A. ReliabilityFirst Corporation (RFC) operates under the NERC umbrella; its
12 mission being to preserve and enhance electric service reliability and security
13 for the interconnected electric systems within the ReliabilityFirst geographic
14 area. This area encompasses all of PJM except the Duquesne and Dominion
15 Zones. The fee is assessed based upon MWh of load, including losses.

16 **Q. DOES PJM MAKE ADJUSTMENTS TO TRUE-UP THE PJM**
17 **ADMINISTRATIVE FEES?**

18 A. Yes. PJM uses stated rates to fund the activities covered by Schedules 9-1
19 through 9-5 and then computes an after-the-fact adjustment, based upon actual
20 revenues recovered and actual costs for these services. Exhibit I&M- 41 (DWB-
21 1) summarizes the PJM and related administrative charges billed to the AEP
22 East Companies for their firm power customers during the twelve months ended
23 November 30, 2009, showing the breakdown of the charges by PJM Tariff

1 component. The summary shows that, taking into account the cost true-up
2 adjustments, PJM charged significantly less than the maximum stated rates
3 contained in OATT Schedules 9-1 through 9-5 during 2009. For example, the
4 stated rate for Schedule 9-1, Control Area Services, is \$0.1809/ MWh, but PJM's
5 actual charges were 68% of the allowed level at \$0.1237/ MWh. The charges
6 under Schedules 9-2 through 9-5 vary from the maximum stated levels by similar
7 amounts ranging from 53% to 78% of the maximum rates.

8 The PSCR has been designed to capture these adjustments to the PJM
9 Administrative charges.

10 **Q. HOW DO PJM'S ADMINISTRATIVE COSTS COMPARE TO THOSE OF OTHER**
11 **RTOS?**

12 A. Exhibit I&M-41 (DWB-1) shows that the AEP East Companies' PJM and related
13 administrative charges averaged about \$0.29/MWh during 2009. A report
14 published for the American Public Power Association by GDS Associates in
15 February 2007, *Electric Market Reform Initiative (EMRI) Task 2, Analysis of*
16 *Operational and Administrative Cost of RTOs*², indicates that PJM
17 Administration costs in 2005 were the lowest among five RTOs that operate
18 markets as well as transmission. More recently, data filed in Michigan Public
19 Service Commission Case No. U-15677 by The Detroit Edison Company
20 indicates that Edison's costs for MidWest ISO administrative charges average
21 about \$0.40/MWh.

² <http://www.appanet.org/files/PDFs/ExecutiveSummaryCostofRTOs20507GDS.pdf>

1 **V. PJM TRANSMISSION ENHANCEMENT CHARGES (SCHEDULE 12)**

2 **Q. PLEASE PROVIDE AN OVERVIEW OF THE PJM REGIONAL TRANSMISSION**
3 **ENHANCEMENT PROCESS AND SCHEDULE 12 OF THE PJM OATT.**

4 A. PJM has implemented a regional transmission planning process. Transmission
5 enhancements or the Regional Transmission Expansion Plan (RTEP) are
6 developed annually pursuant to Schedule 6 of the PJM Operating Agreement.
7 The RTEP project costs are allocated by PJM in accordance with FERC
8 approved allocation methods. The allocation factors are set forth in Schedule 12
9 of the PJM OATT. The transmission owners that build RTEP projects establish
10 their annual revenue requirements either through a formula rate or a separate
11 rate filing approved by FERC.

12 **Q. HOW DOES PJM ALLOCATE COSTS FOR RTEP PROJECTS?**

13 A. PJM allocates the revenue requirements for RTEP projects by one of two
14 methods, depending on the scope of the project. PJM uses a beneficiary pays
15 approach for new facilities that operate below 500 kV (Lower Voltage Facilities)
16 and allocates on a region wide basis, i.e., “socializes”, the cost of new facilities
17 that operate at or above 500 kV (Regional Facilities). The costs of certain lower
18 voltage facilities necessary to support the new Regional Facilities (Necessary
19 Lower Voltage Facilities) are also allocated on a region-wide basis. PJM
20 designates, in Schedule 12-Appendix, the zonal cost responsibility for Regional
21 Facilities and other facilities allocated using the beneficiary pays method. The
22 Regional Facilities’ costs are allocated among the PJM Zones on an annual load-

1 ratio share basis. The cost responsibility allocated to each zone for all RTEP
2 projects is charged to NITS customers based on their respective Network Service
3 Peak Load (NSPL) shares of the zonal load. As of December 2009, PJM
4 Schedule 12 Appendix shows that the AEP Zone share of socialized Regional
5 and Required Lower Voltage Facilities costs will be 17.97% in 2010, of which
6 86.7% will be charged to AEP for its retail loads. Based on project revenue
7 requirements being billed currently, AEP expects to be charged at least \$19
8 million during 2010 for Schedule 12 projects.

9 **Q. PLEASE DISCUSS THE LEVELS OF TRANSMISSION CONSTRUCTION AND**
10 **SCHEDULE 12 CHARGES BEING INCURRED BY AEP, AND THE TREND**
11 **EXPECTED IN THOSE CHARGES OVER THE NEXT FEW YEARS.**

12 A. My Exhibit I&M - 42 (DWB-2) contains two bar graphs. The first (top) graph
13 shows the annual transmission capital expenditures that I estimate the various
14 facility builders will incur through 2014, based on PJM's currently approved
15 RTEP. The second (bottom) bar graph shows the annual cost I estimate PJM
16 will bill to the AEP East Companies for those projects. These graphs show the
17 annual capital expenditures increasing from about \$700 million in 2008 to nearly
18 \$7 billion in 2014, causing AEP's charges to increase sharply from \$4.6 million in
19 2008 to approximately \$160 million in 2014. The estimated annual charges
20 increase in-step with construction spending because the builders of the largest
21 projects have received FERC approval of formula rates that include collection of
22 a current return on construction work in progress (CWIP). The 2007 through
23 2009 charges are based on AEP's actual bills, while the 2010 through 2014

1 projections reflect the total project costs published by PJM, estimated annual
2 construction spending, and a 15% annual carrying charge rate, which represents
3 an estimate of the return, taxes, O&M and other costs of service.

4 **Q. HOW WILL THE U.S. COURT OF APPEALS, 7TH CIRCUIT, REMAND OF**
5 **FERC'S DECISION TO SOCIALIZE NEW REGIONAL FACILITIES IMPACT**
6 **I&M'S COSTS FOR TRANSMISSION SERVICE?**

7 A. How or even whether the remand will impact I&M's costs for PJM transmission
8 service is not known. The Court basically said that FERC, in its Order approving
9 socialization of costs for Regional Facilities, did not identify the evidence needed
10 to support its decision. There are a number of possible outcomes. FERC might
11 determine that the record needs to be supplemented, in which case it would
12 permit parties to submit evidence for and against the socialization before issuing
13 a new decision. FERC might also decide that the record already contains the
14 evidence needed to support the prior or a revised decision, and proceed to
15 address the remand without taking in additional evidence. In any case, I&M will
16 be subject to the present charges in the meanwhile, and should have the
17 opportunity to recover the costs. Until a final un-appealable order (Final Order) is
18 approved, the Schedule 12 charges will be subject to refund. Tracking of the
19 Schedule 12 charges through the PSCR process is especially appropriate, given
20 that a Final Order may be some time away. Inclusion of these costs in the PSCR
21 means that I&M and the MPSC will have a method already in-place by which to
22 make adjustments to Michigan retail customer bills, should the FERC change the
23 allocation of the RTEP facility costs in such a Final Order.

VI. PJM EXPANSION AND**RTO START UP COST RECOVERY CHARGES****Q. WHAT COSTS ARE BEING COLLECTED THROUGH THE PJM EXPANSION COST RECOVERY CHARGES?**

A. The PJM expansion cost recovery charges (ECRC) that are billed by PJM, recover costs that PJM originally incurred to expand the RTO's capability to accommodate the addition of new zones that were added during 2004 and 2005. Although PJM incurred these costs, the AEP East Companies, Commonwealth Edison Company (ComEd), the Dayton Power and Light Company (Dayton), and Dominion Virginia Power (Dominion) were required to reimburse PJM. AEP, ComEd and Dayton filed a proposal at the FERC to recover the expansion costs over a ten-year period from all customers of the RTO. The outcome of that case was a settlement pursuant to which customers in all PJM zones except the Dominion Zone pay ECRC rates. Dominion elected not to include its expansion costs in the ECRC charges and was exempted from paying the ECRC charges that implement region-wide recovery of the AEP, ComEd and Dayton costs. The ECRC rates will be collected for ten years, through April 2015, coinciding with the FERC-approved amortization period for the PJM expansion costs.

Q. WHAT COSTS ARE BEING COLLECTED THROUGH THERTO START-UP COST RECOVERY CHARGES?

A. The RTO Start-Up Cost Recovery Charges (SCRC) recover the AEP East Companies' direct costs for RTO development and start-up. That charge is only

1 billed to AEP and other NITS customers in the AEP Zone. The SCRC rate
2 collects the AEP RTO start-up costs and FERC-approved carrying costs over a
3 fifteen-year amortization period.

4 **VII. DEFAULT ALLOCATIONS ASSESSMENTS**

5 **Q. WHAT ARE THE DEFAULT ALLOCATION ASSESSMENTS?**

6 A. Default allocation charges occur when PJM has uncollectible accounts; these
7 amounts are allocated under Section 15.2 of the PJM operating agreement.
8 When PJM allocates such costs to AEP, recovery of I&M's share of those costs
9 allocated to the Michigan jurisdiction through the PSCR is appropriate.

10 **Q. DOES THAT CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

11 A. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

TODD D. BUSBY

**PRE-FILED DIRECT TESTIMONY OF TODD D. BUSBY
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q. Please state your name and business address.**

2 A. My name is Todd D. Busby. My business address is 155 W. Nationwide
3 Boulevard, Columbus, Ohio 43215.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by American Electric Power Service Corporation (AEPSC) as
6 Senior Vice President – Commercial Operations, for American Electric Power
7 Service Corporation (AEPSC). AEPSC is a wholly owned subsidiary of
8 American Electric Power Company, Inc. (AEP). AEP is the parent company of
9 Indiana Michigan Power Company (I&M, or “Company”). AEPSC supplies
10 engineering, financing, accounting and similar planning and advisory services
11 to AEP’s eleven electric operating companies, including I&M. As Senior Vice
12 President – Commercial Operations, I am responsible for wholesale energy
13 marketing, energy trading, and market operations, as well as commercial and
14 financial analysis. Commercial Operations offers AEP’s generating units into
15 the PJM Interconnection, L.L.C. RTO (PJM¹), dispatches its generating fleet in
16 coordination with PJM, and engages in market operations, first in order to

¹ PJM Interconnection, LLC is a regional transmission organization (RTO) that coordinates the movement of wholesale electricity in all or parts of Delaware, Illinois, Indiana, Kentucky, Maryland, Michigan, New Jersey, North Carolina, Ohio, Pennsylvania, Tennessee, Virginia, West Virginia and the District of Columbia. AEP is both a transmission provider and a market participant in the PJM energy market. Charges and credits associated with serving AEP’s native load and off-system sales are invoiced (“settled”) to AEP by PJM.

1 produce energy for AEP native load customers, and then in support of Off-
2 System Sales (OSS) margins. In addition, Commercial Operations engages in
3 trading of energy commodities.

4 **Q. Please briefly describe your educational and business experience.**

5 A. I graduated from Stephen F. Austin State University in Nacogdoches, Texas
6 with a Bachelor of Business Administration. Prior to joining AEP, I worked for
7 a subsidiary of Enron Corporation, in various risk management, structuring,
8 and accounting positions. In 2001 I was employed by AEP in Commercial
9 Operations, with management duties that included overseeing structuring,
10 portfolio and margin analysis, RTO (Regional Transmission Organization) and
11 commodity settlements, contract administration, and generation forecasting.
12 Prior to being assigned my current position, I was Vice President, Energy
13 Trading and Marketing, with responsibility for managing AEP's economic risk
14 associated with electricity, coal, natural gas, and emissions positions, as well
15 as electricity marketing, within and adjacent to AEP's service territory. I was
16 promoted to my present position in January, 2010.

17 **Q. What is the purpose of your testimony in this proceeding?**

18 A. The purpose of my testimony is to support I&M's proposed treatment of OSS
19 margins under the Power Supply Cost Recovery (PSCR) clause in Michigan
20 and to describe Commercial Operations' role in managing and optimizing OSS
21 margins. More specifically, my testimony will describe the following:

- 22
- The proposed treatment of OSS margins under the sharing mechanism.

1 • The reasons why a sharing mechanism for OSS margins makes sense,
2 and why it provides a balance of risk and reward, along with appropriate
3 incentives, to the benefit of both customers and shareholders.

4 • A description of OSS margins, the manner in which they are produced,
5 the various trading instruments used, and the different markets in which
6 Commercial Operations is actively involved.

7 • How the wholesale market has substantially changed since the time of
8 I&M's last rate case nearly 20 years ago, and how the character and
9 magnitude of those changes has fundamentally transformed the way in
10 which OSS are produced and managed.

11 • The complexities and risks of operating in the competitive wholesale
12 environment that exists today, and how, by actively managing those risks,
13 AEPSC creates significantly more OSS value for the customer than would
14 be created if it did not manage the risk.

15 • The benefits that customers receive as a result of Commercial
16 Operations' activities, and the appropriateness and fairness of I&M's 50%-
17 50% sharing proposal in the PSCR clause.

18 My testimony will demonstrate that price volatility in the current wholesale
19 power markets, and the associated risks, warrant that OSS margins be shared
20 fairly and equally between I&M's Michigan customers and I&M.

21 **Q. Are you sponsoring any exhibits in this proceeding?**

1 A. Yes, I am sponsoring the following exhibits.

2 • Exhibit I&M-43 (TDB-1): Different Types of Risk Managed by AEPSC.

3 • Exhibit I&M-44 (TDB-2): Cumulative Change in Net Summer Capacity
4 from Natural Gas (1995-2007).

5 • Exhibit I&M-45 (TDB-3): Type of Fuel Used by Marginal PJM Unit
6 (January 1999-September 2009).

7 • Exhibit I&M-46 (TDB-4): Historical Price of NYMEX² Natural Gas
8 Contracts and Volatility (April 1990-October 2009).

9 • Exhibit I&M-47 (TDB-5): Historical Price of NYMEX Coal Contracts and
10 Volatility (July 2001-October 2009).

11 These exhibits were prepared by me, or under my direction and supervision.

12 **I. Current OSS Treatment and Proposed Sharing Mechanism**

13 **Q. What is the present treatment of OSS Margins?**

14 A. **Table 1** below summarizes the current OSS Margin treatment for I&M
15 Michigan rate areas.

16 **Table 1: Current Treatment of OSS Margins:**

St. Joseph	100% to Customers	OSS Margins are currently part of the PSCR clause, and thus 100% of the margins are returned to customers. Established at the time of the Settlement Agreement February 12, 1991, Case No. U-9656
Three Rivers	100% to Company	OSS Margins are not in the PSCR, and thus 100% of OSS margins are retained by I&M. (Settlement Agreement was March 9, 1989, Case No. U-9205.)

² New York Mercantile Exchange is the world's largest physical commodity futures exchange. NYMEX-quoted prices for transactions on the exchange are the basis for prices paid for various commodities throughout the world.

1 As **Table 1** illustrates, OSS margins are presently treated in entirely opposite
2 manners in each of the I&M Michigan jurisdictions: 100% of OSS margins
3 offset fuel costs in St. Joseph, while all margins are retained by I&M in Three
4 Rivers.

5 **Q. What is the Company's proposed treatment of OSS Margins?**

6 A. With this filing, in conjunction with unifying the treatment of I&M's St. Joseph
7 and Three Rivers service territories under the PSCR clause, as described by
8 Company witnesses Murray and Krawec, I&M is proposing to implement an
9 OSS sharing mechanism to the PSCR clause for St. Joseph and to expand the
10 mechanism to Three Rivers as well, with the OSS components of the PSCR to
11 be shared equally (50%-50%) between I&M's St. Joseph/Three Rivers
12 jurisdictional customers and the Company. Greater detail concerning the
13 mechanics of how the OSS sharing proposal will work is provided by Company
14 witness Krawec.

15 As mentioned in the testimony of Company witness Krawec, the
16 ratemaking treatment of the Company's 50% share of OSS margins will serve
17 as an incentive for continued optimization of these margins. I will further
18 explain the need for an incentive later in my testimony. In order to reflect the
19 proposed 50%-50% sharing, the 2010 projected test year PSCR costs, as
20 described by Company witness Allen, include 50% of forecasted OSS margins.
21 On an I&M total company basis, the amount is \$35.7M, as presented in
22 Company witness Allen's Exhibit I&M-28 (WAA-5), Line 26 Company witness

1 Allen provides a list of the current OSS margin accounts subject to sharing that
2 the Company proposes to include.

3 **II. Rationale for Sharing of OSS Margins**

4 **Q. Why does the situation today need a rate treatment that is different from**
5 **the traditional ratemaking treatment?**

6 A. In the past, the underlying rationale for the traditional wholesale energy
7 marketplace was reliability-focused, and based on energy that physically
8 flowed. OSS transactions were not as significant and carried very little risk or
9 volatility. As I will describe in greater detail later in my testimony, changes in
10 the wholesale market have introduced risk into many parts of the utility
11 business; and these risks exist whether they are actively managed or not. As
12 part of the AEP System, AEPSC, on behalf of I&M, has taken the initiative,
13 incurring both the cost and the risk, to build a group called Commercial
14 Operations. This group participates in the wholesale electricity market by
15 blending the traditional physical OSS view with proactive management of the
16 significant amount of risk in these new operational and wholesale markets.
17 With the proposed modification, the Company receives a reasonable benefit
18 for its contributions, as well as a reasonable incentive to continue to optimize
19 OSS margins by effectively managing the risks and volatility inherent in the
20 wholesale power markets as they exist today.

21 **Q. Why does the current treatment of OSS Margins within the PSCR clause**
22 **fall short of addressing the current realities?**

1 A. There are two core aspects of I&M's Michigan OSS margins that need to be
2 addressed; the PSCR does a good job of handling the first, but currently fails
3 to address the second. The first issue is the volatility and materiality of the
4 OSS margins. OSS margins are a much larger component of revenue than in
5 the past, and, as the recent economic downturn shows, changes in the
6 wholesale energy market are largely beyond the utility's control. In order to
7 support the financial strength of I&M, for the benefit of both customers and the
8 Company, OSS margins are most effectively accounted for through a tracking
9 mechanism. The purpose of a tracker mechanism is generally to mitigate the
10 effects of a cost component that is significant, volatile, and largely outside the
11 control of the utility, and the PSCR successfully fills such a role.

12 The second issue is the equitable distribution of OSS margins between
13 customers and the Company. As the PSCR currently functions for St. Joseph,
14 the Company is provided no financial incentive for the continued optimization
15 of OSS margins, and receive no recognition for the creation and development
16 of the integrated and highly successful Commercial Operations function.
17 Therefore, a tracker alone does not provide the balance of incentive and
18 reward that a 50%-50% sharing mechanism offers.

19 **Q. Can you explain further the reasons why sharing of the OSS margins**
20 **balances risk and reward?**

21 A. Just to operate in today's wholesale energy market, AEPSC must manage a
22 significant amount of risk. AEPSC engages in energy transactions, and

1 hedges the output of its economic generation in order to optimize OSS
2 margins and manage the associated risks. I&M benefits from AEPSC's
3 Commercial Operations organization, which has invested in systems and
4 personnel to manage these risks while continuing to optimize OSS margins.
5 But for AEPSC to continue to assume the incremental risk necessary to
6 optimize OSS margins, it is logical to conclude that it must be able to continue
7 to participate in the margin created by this activity in a way that makes sense
8 for both customers and the Company. It is important to remember that the
9 path to the formation of Commercial Operations was not the only path
10 available. Had AEPSC not taken the initiative to establish that expertise, the
11 level of OSS margins that have been experienced in the period since I&M's
12 last case would likely have been much lower. Had Commercial Operations'
13 efforts in the market failed, then the OSS customer benefits that have been
14 realized since would not exist, and AEPSC would have suffered a loss of any
15 resources invested in establishing the group.

16 **Q. Could you please summarize the Company's rationale, and some of the**
17 **benefits of sharing the margins from OSS on a 50%-50% basis?**

18 A. The proposed OSS Sharing mechanism provides a fair incentive, and is the
19 best way to balance the risks and rewards associated with the wholesale
20 power markets. A level of OSS margins cannot be guaranteed, and a rate
21 treatment must recognize the potential impact of a situation where the
22 customers do, in part, share responsibility for the uncertainty and potential

1 shortfall of a component that is so closely linked to the volatility of the
2 wholesale power market. It is important to have an OSS mechanism that does
3 not expose I&M to unreasonable financial risks which could vastly outweigh
4 any potential benefits.

5 Examples of the benefits of a 50%-50% sharing of OSS margins
6 include:

- 7 • **Volatility Management:** The sharing mechanism within the PSCR helps to
8 mitigate the effects of a cost component that is significant and volatile.
9 Risks are shared equally in a sustainable way, whether the level of margins
10 is high or low.
- 11 • **Appropriate Incentives:** The existing PSCR mechanism compensates for
12 the risk associated with provision of retail service only. Commercial
13 Operations' activities extend beyond the obligation I&M has as a retail utility.
14 Activities which optimize assets that present corresponding benefits to the
15 customers deserve to be encouraged, with the benefits shared by both
16 customers and Company. Referring back to **Table 1**, the present treatment
17 of OSS margins in St. Joseph does not provide any incentive for a utility to
18 take on added risk in order to optimize OSS margin, and allows I&M's retail
19 customers to participate in wholesale market gains simply because they are
20 users of the retail service. Incentives are likewise distorted by comparing
21 the treatment in Three Rivers, where 100% of OSS margins remain with the
22 Company, failing to recognize that activities that produce OSS margins are

1 inherently integrated with the optimization of the generating fleet in the
2 wholesale market, as I will describe in my testimony. In Three Rivers, the
3 customer does not share in margins, yet the risk that the utility takes in
4 creating those margins is still there. Neither of these approaches is fair or
5 sustainable.

- 6 • **Materiality:** OSS margins are material to the financial health of the
7 Company. The 50%-50% sharing proposal balances the risk of fixing retail
8 rates that are tied to OSS margins that may not be sustained. As recent
9 history has shown, there is no guarantee of OSS margins, and for the
10 reasons explained earlier, it is not good ratemaking policy to create a
11 dependence on a fixed cost in the retail rate structure that could harm the
12 financial health of I&M, and which could also put at risk the operating cash
13 flow needed to provide reliable service to customers. **Table 2** illustrates
14 that, based on projected 2010 I&M OSS margins and Net Operating Income
15 identified in Company witness Allen's Exhibits I&M-24 (WAA-1) and I&M-28
16 (WAA-5), 50% of I&M's OSS margins represent 16% of Net Operating
17 Income.

1

**Table 2: Impact of OSS Margins
Relative to Projected I&M Net Operating Income: 2010 (\$M)**

Projected 2010 I&M Net Operating Income (from Company witness Allen's Exhibit I&M- 24 (WAA-1), Page 2, Line 19)	\$221.1
Projected 2010 Total I&M OSS Margin (based on 50% OSS Margin, Company witness Allen's Exhibit I&M-28 (WAA-5), Line 26)	\$71.4
Projected 2010 I&M OSS Margin (50%) (from Company witness Allen's Exhibit I&M-28 (WAA-5), Line 26)	\$35.7
% of Net Operating Income (Based on 50% of OSS Margins)	16%

2

Total OSS margins that represent about one-third the magnitude of Net Operating Income is a reminder that any shortfall in earnings could raise the cost of capital for I&M, which can negatively impact customers through future rate increases. The proposed OSS sharing mechanism provides a prudent incentive for AEPSC to achieve a level of OSS margins while providing an equal benefit to the customer. Both customers and the Company have a mutually shared interest in reducing the impacts of a shortfall in OSS margins.

10

- **Fair and Sound Rate Design:** OSS include not only the sale of electricity from all AEP generating units, but also the resale of power purchased from non-AEP companies, and the margins from trading activities. Thus, OSS margins include both asset-based and non asset-based transactions. The provision of retail electric service should reflect the cost of providing that service, and margins based on wholesale energy transactions should not be used to mask those retail costs. In recognition of the integrated nature and

16

1 mutual benefit of OSS activity, as I will further describe in my testimony, a
2 50%-50% sharing mechanism is a just and fair way to ensure that base
3 rates for retail service are based on the cost of providing that service.
4 Customers retain the advantages of OSS margins, while being shielded
5 against a negative outcome.

6 **Q. Is there a limit on the OSS margins that can be credited to the I&M**
7 **customer?**

8 A. No. Equal sharing of the OSS margins provides AEPSC with an incentive
9 mechanism to optimize the margins in a manner that will benefit I&M
10 customers and provide a reasonable reward to the Company as well.

11 **Q. Are there other reasons why the proposed 50%-50% OSS modification to**
12 **the PSCR is appropriate?**

13 A. One of the greatest challenges arising over this past year has been managing
14 the current downturn in the economy, which has resulted in the thinning of
15 creditworthy counterparties in the market. AEPSC, as agent on behalf of I&M
16 is tasked with managing and optimizing the value of the Company's generating
17 assets while simultaneously confronting significant and volatile costs. OSS
18 can potentially be a large component of revenue. But, as the recent economic
19 downturn has shown, there are still many factors that are beyond the control of
20 the utility even though AEPSC actively manages the risk associated with the
21 wholesale power market. For example, even though PJM has forecast an
22 economic rebound in 2010, even given that assumption, PJM's most recent

1 (2009) load forecast estimates that peak load will not recover to above 2008
2 levels until 2011.

3 **III. Detailed Description of OSS Margins**

4 **Q. Having generally discussed the Company's proposal, could you go back**
5 **and provide a detailed description of OSS Margins?**

6 A. OSS margins are the net profit that results after taking the total revenue from
7 all sales made to non-affiliated counterparties, and subtracting out the variable
8 costs of making those sales. For example, sales to non-affiliated
9 counterparties may include the sale of electricity from AEP generating units,
10 the re-sale of purchased power, or margins from financial products such as
11 swaps³. Variable costs may include the cost of fuel, variable operating and
12 maintenance (O&M) costs, purchased power, emissions credits, or costs
13 associated with entering into a financial product.

14 **Q. Are OSS margins created simply from selling surplus energy into the**
15 **wholesale power market?**

16 A. No. As I will describe further in my testimony, sales of surplus energy are just
17 one way that OSS margins are produced. Even that activity, selling surplus
18 energy, requires a complex skill set and is much more complicated in today's
19 competitive wholesale markets than it was at the time of I&M's last rate case in
20 Michigan. As I will further explain, the growth of Regional Transmission

³ A swap, also known as a "contract for differences" or as a "fixed-for-floating" contract, is a financial trading instrument in which the two counterparties exchange one stream of cash flow for another stream. Swaps can be used for hedging purposes or for trading.

1 Organizations (RTOs), and of non-traditional and non-utility participants (that
2 do not seek physical electricity for either their own, or their customer's needs)
3 have resulted in an array of market impacts that must be known and
4 understood. The risks of the wholesale market cannot be entirely avoided, but
5 they can be prudently managed.

6 **Q. Please describe physical OSS margins.**

7 A. Physical OSS margins are best defined as the difference between AEP's cost
8 of electricity sold and the revenue received for electricity that physically flows.
9 The cost of electricity sold can be either the cost of AEP's generation (these
10 costs would include the variable costs of operating, plus any PJM charges and
11 credits), or purchased power costs. The revenues are derived from wholesale
12 energy sales, hedging activities associated with AEP's generation, and trading
13 and marketing efforts that settle physically. Therefore, as I will further explain,
14 sales of surplus energy from the AEP generation fleet are but one way that
15 OSS margins are generated.

16 **Q. Do all OSS transactions result in the physical flow of electricity?**

17 A. No. Many of the megawatt-hours (MWh) involved in AEPSC's OSS trading
18 transactions are never physically delivered, but are simply transactions, either
19 buying or selling, in the wholesale electric energy market. These may include
20 physical transactions that are "booked out", as well as purely financial
21 transactions that do not contemplate physical flow. A "booked out" transaction
22 occurs when AEP has a purchase and sale of the same quantity for the same

1 specific delivery period at the same specific delivery point. The offsetting sale
2 and purchase transactions are financially settled rather than physically
3 delivered resulting in “booked out” transactions. These transactions
4 underscore the fact that it is extremely difficult to separate the impact of
5 physical transactions versus financial transactions.

6 **Q. Can you provide examples of activities that can have both physical and**
7 **financial components?**

8 A. Many hedging transactions or short-term transactions are based on AEP’s load
9 and generating unit commitment profiles. The rationale for the transactions
10 includes both a physical and a financial aspect, such as in the following
11 examples:

12 **Example 1: Hourly Trading:** Within the trading group, Hourly Trading
13 is responsible for managing AEP’s intraday financial exposure to PJM’s
14 real-time Locational Marginal Price (LMP) in order to optimize margin.
15 For example, if a generating unit is suddenly lost, PJM will settle the
16 deviation financially at the real-time LMP. Hourly Trading is essentially
17 responsible for managing the resulting “short” position by estimating
18 LMP throughout the day and, if necessary, making spot market
19 purchases of available energy from counterparties, in close coordination
20 with Generation Dispatch, Production Optimization, and others within
21 Commercial Operations.

22 **Example 2: Managing Risk of the Fleet Due to Outages:** Day-to-

1 day operational strategies rely on input from the trading group. For
2 example, are real-time prices expected to be higher or lower than day-
3 ahead prices? Are there adequate “hedge” Megawatt-hours (MWhs) if
4 there is an unexpected unit outage? What is the aggregate risk of the
5 fleet regarding outages or curtailments? The confidence of having a
6 solid expectation of market prices, and the transactions that trading may
7 implement, are an essential part of the integrated nature of the financial
8 and physical decisions.

9 **Example 3: Selling Forward:** The ability to financially “sell forward”
10 economic generation provides the opportunity to lock in positive
11 margins associated with price spikes in the forward market that could
12 not be captured otherwise. Periodically, power price anomalies may
13 occur, due to weather or natural gas storage volumes, for example. If,
14 based on experienced analysis, prices are not supported by
15 fundamentals, margins from physical generation may be captured for
16 future periods through either physical or financial forward sales. Selling
17 forward also lessens the volume of AEPSC’s physical generation
18 exposed to real-time price volatility, decreasing exposure to short-term
19 market prices.

20 Again, it is extremely difficult to separate the impact of physical transactions
21 versus financial transactions. Because AEPSC transacts both physically and
22 financially, looking at solely physical or financial transactions does not provide

1 an accurate indication of impact of Commercial Operations' activity. However,
2 when the physical and financial transactions are considered as a whole, it
3 results in a situation where "the sum is greater than the parts".

4 **Q. How does Commercial Operations create OSS Margins in the Wholesale**
5 **Power Market?**

6 A. AEPSC's Commercial Operations group utilizes trading instruments such as
7 swaps and options, actively following the developments in other commodity
8 markets and other factors that influence the price of electricity. Commercial
9 Operations also participates in competitive energy auctions outside of AEP's
10 service territory in PJM and in the Midwest Independent Transmission System
11 Operator, Inc. (MISO). This provides an additional revenue stream and
12 additional margins that I&M would forego without Commercial Operations'
13 trading and marketing capabilities within AEPSC. The following list identifies
14 the broad set of activities that contribute to OSS margins, and shows how
15 AEPSC's role has expanded beyond merely selling surplus energy, to a
16 broader scope of employing various methods to create OSS margins.

- 17 • Optimizing effective operation in PJM
- 18 • Auction Participation
- 19 • Basis Trading
- 20 • Time-Spread Trading

- 1 • Trading Spark Spreads⁴
- 2 • Physical Sales of Surplus Energy (which now includes Hedging)
- 3 As mentioned, in Michigan and elsewhere, many utilities are less active than
- 4 AEP. While others have spun off their trading and marketing arm into a
- 5 separate, deregulated entity, AEP chose its integrated path based on the view
- 6 that a coordinated approach between jurisdictional and non-jurisdictional
- 7 activities would result in significant synergies. Today, physical sales of
- 8 surplus energy are but one way that OSS margins are created.

9 **IV. Changes in the Wholesale Market and Impacts**

10 **Q. What was the environment like at the time of I&M's last base rate case in**

11 **Michigan?**

12 A. During the time period of I&M's last rate case, the trend was that OSS margins

13 were a much smaller piece of the Company's total revenue, and there was

14 significantly lower price volatility and much less volume in the markets where

15 these transactions occurred. The traditional marketplace in which OSS were

16 made had the following important characteristics:

- 17 • Limited competitive wholesale market. Most utilities managed hourly
- 18 and emergency energy sales with a focus on the reliability of their own
- 19 control area operations.

⁴ Spark spread indicates whether it makes economic sense for power to be produced, *i.e.* the theoretical gross margin of a power plant per MWh, based on production costs of fuel alone. All other costs (operation and maintenance, capital and other financial costs) must be covered from the spark spread. Spark Spread = Price of Electricity - [(Cost of Fuel) * (Heat Rate)] = \$/MWh - [(\$/MMBtu) * (MMBtu/MWh)]

- 1 • Virtually all transactions were conducted between utilities that had direct
- 2 interconnections with one another.
- 3 • Sales were made from a utility's excess physical generation.
- 4 • There was much greater price stability.
- 5 • Energy sales were generally contracted over very short timeframes.
- 6 • Transactions could be cancelled without penalty if the seller needed to
- 7 retain the energy for system load.
- 8 • Economy sales were conducted using the "golden rule" – if you could
- 9 help out a neighboring utility by selling them some excess energy, at a split
- 10 between your current marginal cost and their current marginal cost, then the
- 11 transaction was made.

12 Simply comparing sales made in the 1990s and the wholesale

13 transactions made today would greatly distort the realities of the current

14 marketplace. The character and magnitude of the changes in the wholesale

15 power market have fundamentally altered the way in which OSS are produced

16 and managed. Correspondingly, the ratemaking treatment should recognize

17 the differences.

18 **Q. How did the wholesale power market evolve into what exists today?**

19 A. The Energy Policy Act (EPAAct) of 1992 triggered a series of Federal Energy

20 Regulatory Commission (FERC) actions and orders aimed at developing a fully

21 competitive market for wholesale transactions. FERC issued Orders 888 and

1 889 in 1996, which dramatically opened access to the transmission system to
2 whole new classes of generation providers. Later, FERC issued Order 2000
3 which further expanded the process of opening up the nation's transmission
4 grids, and called for the creation of RTOs throughout the United States.
5 Today, RTOs and Independent System Operators (ISOs) cover all or part of 35
6 states. The RTOs/ ISO's in the Eastern Interconnection serve a total of 124
7 million customers. PJM, of which I&M is a member, is the largest centrally
8 dispatched electric grid in North America. The growth of RTOs has
9 fundamentally changed the way member utilities handle day-to-day operations,
10 including OSS. **Table 3** contrasts the major factors that have changed since
11 I&M's last rate case in Michigan.

1 **Table 3: Significant Changes in the Wholesale Energy Environment**

Factor	I&M Michigan's Last Rate Case	⇒	I&M Michigan's Current Rate Case
1) Role of Physical Generation	Virtually 100% of OSS margins were from sales of surplus energy	⇒	AEP East OSS volume (on a MWh basis) from surplus energy varied from 2 to 17% of OSS activity from 2000-2008
2) Volatility	Very Low	⇒	Very High
3) Role of RTOs	Did not exist-transactions were focused on reliability of own control area	⇒	RTOs now cover all or part of 35 States. In addition to coordinated planning and operation of the transmission system, the RTO coordinates economic and reliable dispatch of generation, manages transmission congestion for efficient operation of the grid, and provides markets for capacity, energy, and ancillary services for the reliable operation of the grid
4) Modes of Conduct	The "Golden Rule"	⇒	Economically Competitive Markets – Optimization of Margins
5) Potential Counterparties	Primarily Neighboring Utilities	⇒	Traditional wholesale market, plus: Merchant generators, power marketers, banks, and hedge funds
6) Generation Capacity Compared to Peak Demand	I&M Internal Peak Load (3,306 MW) was 66% of I&M Primary Capacity in 1990.	⇒	I&M Internal Peak Load (4,264 MW) was 83% of I&M Primary Capacity in 2009
7) OSS Margins	OSS margins were not a significant component of revenue. OSS Margins from Three Rivers, which owned minimal generation, did not exist at the time of the last rate case in 1991.	⇒	50% of OSS margins (\$35.7M) represents 7% of total Power Supply Costs (based on 2010 forecast year PSCR costs identified in Company witness Allen's Exhibit I&M 28 (WAA-5))

2 As a more competitive nature in the wholesale power markets began to
 3 emerge, it led to the growth of non-traditional and non-utility market
 4 participants. These participants included merchant generators, power

1 marketers, and later, hedge funds and banks. These non-traditional market
2 participants sought to make profits by trading wholesale electricity in volatile
3 markets. They did not seek physical electricity merely for meeting their own,
4 or their customers' end use requirements. Trading energy for profit was the
5 primary goal of many of these market participants. Many liquid trading hubs
6 arose, and volume of energy traded increased enormously after 1996, with the
7 final FERC Order No. 888.

8 Today, non-traditional market participants, financial products, and RTO-
9 created markets affect the wholesale electricity markets. As new markets
10 have formed, new trading hubs and energy-related trading products have
11 developed, and new market participants have continued to multiply. The
12 markets have matured greatly since their inception, but so has their complexity
13 and volatility. Ultimately, today's marketplace offers a greater amount of risk
14 and reward, but to capitalize on the potential value, a participant must have an
15 organization with the capability to compete effectively and to properly handle
16 the associated risks.

17 **V. Complexities and Risks of the Wholesale Market**

18 **Q. What are some of the risks that AEPSC must face in current wholesale**
19 **power markets?**

20 A. Not only is there the extreme volatility of electricity inputs, which I will further
21 detail, but with the multitude of new market participants, the increase in non-
22 creditworthy market participants, the growth of RTOs/ISOs, the development

1 of various trading hubs, the introduction and rising importance of financial
2 trading instruments, and the changing market rules, there is an array of forces
3 that tend to increase the level of risk associated with the wholesale power
4 markets. Exhibit I&M-43 (TDB-1) identifies the different types of risk
5 encountered and appropriately managed by AEPSC. I will explain how, by
6 actively managing those risks, AEPSC creates significantly more OSS value
7 than would be created if it did not manage the risk. Having the appropriate
8 risk measures in place limits the downside risk exposure to the customer and
9 the Company.

10 **Q. Can you provide examples of the volatility that occurs in today's**
11 **competitive wholesale market?**

12 A. Price volatility ("Price Risk") is but one example of a market risk that AEPSC's
13 Commercial Operations group manages. Volatility, referring to price changes
14 over time, is a reflection of the degree of price risk faced by a company.
15 Observing the volatility of the components that drive electricity prices, such as
16 natural gas, coal, and emissions allowances, as well as market demand, is one
17 of the easiest ways to see how much things have changed in the wholesale
18 electricity markets in the last two decades. Natural gas-fired generation
19 increased, and began to have a greater influence on the price of electricity in
20 the Midwest in the early 2000s. Exhibit I&M-44 (TDB-2) shows a graph of the
21 cumulative change in capacity from natural gas compared to all sources over
22 the years 1995-2007. As shown by the graph in this exhibit, nearly all new

1 capacity being brought on line was natural gas-fired. Increasingly natural gas
2 fired generation was “on the margin”; that is, the marginal cost of supplying the
3 next increment of power demand was determined by a natural gas-fired
4 generating unit. Exhibit I&M-45 (TDB-3) illustrates that the percentage of gas
5 units setting the marginal price in PJM has grown since 2000, peaked in 2004,
6 and has remained high since then. The sustained high level of gas-fired
7 generation has caused the wholesale price of electricity in PJM and other
8 RTOs to be heavily dependent on the volatile pricing of natural gas. Exhibit
9 I&M-46 (TDB-4) provides the dollar per MMBtu at which natural gas contracts
10 were traded from April 1990 through October 2009 along with the volatility of
11 these prices. The natural gas contract prices shown in the exhibit, have
12 ranged from a low of \$1.05/MMBtu in 1992 to a high of \$15.38/MMBtu in 2005.

13 NYMEX Coal prices have also shown a high degree of volatility. Exhibit
14 I&M-47 (TDB-5) provides the dollar per ton at which coal contracts were traded
15 from July 2001 through October 2009 along with the volatility of these prices.
16 Coal contract prices shown in the exhibit, have ranged from a low of
17 \$23.10/ton in 2002 to a high of \$143.25/ton in 2008.

18 Volatility provides clearer signals for what issues are impacting the cost
19 of electricity now, and the expectations of those impacts in the future.
20 However, volatility needs to be evaluated constantly to understand the reasons
21 behind it, and the best means to mitigate its effects. The lack of “storability”,
22 namely, that the supply and demand of electricity must be perfectly balanced

1 at all times, makes it unique among commodities. One of the key ways that
2 Commercial Operations optimizes OSS margins is by anticipating and reacting
3 to the factors that cause volatility. Changes in the input components that might
4 make our surplus energy less competitive in the wholesale market can create
5 opportunities for other areas that contribute to OSS margins, such as trading
6 financial derivatives associated with those inputs.

7 **Q. In addition to volatility, what are some specific examples of how risk**
8 **affects operations in the wholesale market?**

9 A. Referring to Exhibit I&M-43 (TDB-1), other Market Risks include:

10 **Credit:** As the transaction will involve two counterparties, there is the
11 risk that the counterparty may not have the ability to pay its obligations.
12 AEPSC employs extensive and stringent credit analysis in order to
13 manage credit risk. AEPSC's Credit Risk group independently
14 monitors Commercial Operations' exposure to counterparty credit risk
15 on a daily basis.

16 **Counterparty Performance:** The specific counterparty may not be
17 able to deliver on a contracted transaction, such as in the case where
18 an independent power producer's generating facility experiences a
19 forced outage. Or, transmission congestion may prevent the delivery of
20 contracted energy.

21 **Volumetric Risk:** Relative to the wholesale power market, there is
22 volumetric risk associated with unanticipated variations in load

1 obligations, or in the availability of generation. AEPSC manages these
2 variations through its trading activity.

3 **Basis Risk:** Prices are based at numerous and liquid trading hubs.
4 Thus, the basis risk results from the possibility that the market price will
5 vary as a result of associated congestion costs, for example, between
6 the generation source and the delivery point.

7 Although this does not constitute an exhaustive list of the risks that are
8 confronted in the wholesale power market, these are the primary risks that
9 AEPSC faces on a daily basis.

10 **VI. Responses of Utilities to the Wholesale Market**

11 **Q. How has the changing environment of the wholesale market affected**
12 **AEP?**

13 A. Prior to the expansion of the wholesale power markets, AEP performed
14 traditional activities such as unit dispatch, accounting, and settlements of
15 physical transactions. However, in the changed environment of the energy
16 market, activities such as unit dispatch and coordination of generation now
17 carry considerable financial consequences, due to the risks I have described,
18 and the added complexity of participation in PJM which I will further describe.

19 **Q. Has AEP has chosen an integrated approach to the expanding wholesale**
20 **power market?**

21 A. Yes. Currently, instead of creating an entirely separate organization to take on
22 the risks and rewards of the changing markets, AEP leverages its existing

1 operating expertise, in conjunction with traditional knowledge, to provide an
2 optimized benefit. In order to successfully compete against non-traditional
3 market participants and address continually evolving market conditions,
4 AEPSC has transformed the traditional commercial skill set of those engaged
5 in OSS transactions. The presence of commodity traders, risk management
6 experts, as well as accounting, credit, and legal experts who are versed in the
7 contractually-based commodity environment makes Commercial Operations
8 an experienced trading and marketing organization. To enhance this
9 organization, AEPSC has purchased and built sophisticated risk management,
10 market risk oversight, as well as scheduling and trading capture information
11 technology systems. AEP also uses an independent market risk oversight
12 staff to monitor the implementation and adherence to Commercial Operations
13 risk policies, procedures, and risk levels on a daily basis. As the markets have
14 evolved, the Commercial Operations organization has continuously been
15 structured to meet the ever-changing environments of the wholesale power
16 markets.

17 The different ways in which individual utilities have responded to those
18 external changes also added layers of complexity. AEPSC's structure for
19 Commercial Operations is just one of a variety of ways utilities around the
20 country manage OSS. AEP chose its path, based on the optimization of OSS
21 margins through integration, believing that leveraging existing operating
22 expertise in traditional utility activities with active participation in the

1 competitive market would provide the greatest benefit. The belief then, as it is
2 now, is that “the whole is greater than the sum of its parts”.

3 **Q. What was the response of other utilities to the changing environment of**
4 **the wholesale market?**

5 A. In contrast to AEP’s integrated approach, other utilities in Michigan took
6 different paths. DTE Energy Company, the parent company of Detroit Edison
7 Company, has spun off their trading and marketing activities entirely into an
8 unregulated arm. DTE Energy Trading, a wholly-owned subsidiary of DTE
9 Energy, is an active participant in the physical and financial market for energy
10 and natural gas in the Midwest, Northeast, and Texas markets. However,
11 unlike I&M’s approach, the margins from these activities benefit DTE, not
12 customers.

13 CMS Energy Corporation, although it owns and operates significant
14 independent power generation, exists primarily as a regulated utility in
15 Michigan, through its subsidiary, Consumers Energy. It does not extensively
16 engage in trading activities, having exited the speculative wholesale energy-
17 trading business. Its former trading unit, now known as CMS Energy
18 Resource Management, continues to market wholesale energy from assets
19 owned by the parent company.

20 AEP, with this request, believes that our approach incorporates the best
21 of both options, and ultimately provides the most benefit to the customer, given
22 the realities of the wholesale energy market as it exists today. The activities of

1 Commercial Operations not only impact OSS margins, but are also closely
2 linked with the optimization of the entire generating fleet, as I will explain
3 further. In order to perpetuate this model, however, there needs to be a fair
4 and equitable sharing of OSS margins.

5 **VII. Managing and Optimizing OSS Margins in the PJM RTO**

6 **Q. How has AEP's participation in PJM increased the complexity of**
7 **producing OSS margins?**

8 **A.** Joining PJM has added another layer of complexity to the marketplace in
9 which AEP must operate. PJM's operation of AEP's (and other utilities') high
10 voltage transmission system and PJM's dispatch instructions to AEP units are
11 based on a reliability-constrained, economic approach for the entire PJM
12 footprint. From an operational standpoint, by joining PJM, Commercial
13 Operations must evaluate complexities in order to deliver reliable, reasonably-
14 priced electricity for AEP's customers and to optimize OSS margins. Demand
15 for energy, and the amount and price of energy available to be purchased from
16 the marketplace (*i.e.*, the PJM RTO) impacts the security-constrained,
17 economic dispatch of the AEP generating fleet by backing down (or keeping
18 off-line) units that are not economic. This is the basis for the PJM market
19 awards, and an overall benefit to customers, in that it reduces the collective
20 cost of generation. However, the impact of PJM market awards relative to
21 MWhs available to meet load obligations, and energy available for sale in the
22 forward and spot energy markets, results in a significant amount of risk, which

1 must be understood and managed.

2 **Q. Please explain how AEPSC applies the trading and risk management**
3 **skills it has developed to the PJM market.**

4 A. PJM operates what is referred to as a “two settlement” system. This means
5 that market participants must indicate by noon the day prior to the operating
6 day what their PJM load and generation resource mix will be the following
7 day. Companies submitting such a load and resource mix to PJM will receive
8 the results of PJM’s reliability-constrained economic dispatch run and will
9 become financially committed to abide by the price and volume commitments
10 they receive from PJM at 4:00 p.m. on the day prior to the operating day.
11 PJM will then settle with market participants against their day-ahead
12 commitments for volume and price based on their actual volume relative to the
13 price that is realized during the operating day. Thus, the term “two settlement”
14 is used.

15 An example of the direct application of AEPSC’s trading and risk
16 management acumen to operations in the PJM environment would be how
17 AEPSC sets itself up for an operating day. AEPSC must consider where the
18 expected daily bilateral prices are trading for the next day, PJM’s expected
19 load forecast relative to AEP’s own load forecast, and AEP’s related
20 expectation of weather for the following day. Further, Commercial Operations
21 must understand the expected availabilities of AEP’s generating units, and the
22 impacts of being “short” or “long” in the real time market.

1 To highlight additional complexity in the above example, suppose that
2 as AEP entered into the operating day, but then lost two large units, driving up
3 the expectation for prices for the balance of the day. Using its trading
4 expertise, and related position management ability, AEPSC could purchase
5 additional energy (length) in the financial “balance of the day” product in order
6 minimize the impact of its “short” position.

7 **Q. What are some of the ways that AEPSC manages its assets within the**
8 **complexities of the PJM market?**

9 A. OSS margins from PJM markets are not simply the result of bidding all excess
10 energy that can be sold on an hourly or day-ahead basis into the market with
11 little or no effort by AEP. Rather, to maximize margins in this short-term (*i.e.*,
12 hourly or day-ahead) market, AEPSC utilizes its Commercial Operations
13 group to leverage “traditional” utility expertise, such as engineers with power
14 plant experience, with teams that may consist of PhDs in operations research,
15 financial performance analysts, energy marketers and traders who understand
16 commodity markets, skilled energy market analysts, meteorologists to
17 forecast weather impacts, economists to forecast load/demand, and
18 transmission specialists that can understand physical transmission limitations
19 and congestion. Examples of some issues that are specific to the short-term
20 markets are the: 1) relationship of day-ahead to real-time pricing, 2)
21 generation availability, 3) load variability, 4) unit start-up and shut-down risks,

1 and 5) financial impacts associated with not following the PJM dispatch
2 instructions.

3 Offering in surplus energy related to short-term physical transactions to
4 optimize OSS margin is much more complex than simply offering the units into
5 the PJM market. As I mentioned above, PJM does not dispatch generating
6 units to maximize OSS for AEP. The dispatch performed by PJM is designed
7 to reliably serve the load within the entire PJM footprint in a least-cost manner
8 for PJM. Therefore, PJM looks to minimize the cost, without sacrificing
9 reliability, across the entire footprint and does not attempt to optimize
10 revenues for individual market participants. It is AEPSC's responsibility to
11 optimize the Company's margins for OSS. Commercial Operations must line
12 up all available resources from a cost standpoint to determine if they will be
13 selected in the market on a daily and forward basis. This is accomplished in
14 multiple ways; traders provide a forward market view, while simulation tools
15 are used to project market prices. All available resources are offered into the
16 market, while keeping in mind the likelihood that PJM will select those units on
17 a day-ahead basis, and considering those units which may have physical
18 constraints that would make it costly to shut down. In addition, Commercial
19 Operations continually evaluates AEP's generating resources on a rolling
20 weekly basis and beyond to avoid costly shut downs and start-ups to ensure
21 lower overall cost to our customers. Commercial Operations has in place
22 real-time monitoring of dispatch accuracy to ensure plants are performing as

1 requested and that dispatchers are optimizing a unit's energy output to
2 relative to market price.

3 **Q. You stated earlier that AEPSC participates in energy auctions. Please**
4 **explain what is meant by that.**

5 A. Energy auctions are competitive procurement processes to secure the lowest
6 possible market price for the load requirement. Energy auctions can be held
7 for utility customers, aggregated groups such as cities, or even entire states.
8 There are a variety of auction types, and different possible contract provisions
9 sought, such as load-following. AEPSC participates in energy auctions both
10 inside and outside of AEP's service territory in both MISO and PJM, in which
11 AEP's generation is not used as a hedge. These efforts require the extensive
12 coordinated work of various parts of AEPSC, such as trading, marketing,
13 fundamentals analysis, legal, and credit analysis in order to formulate an initial
14 bid. Commercial Operations must analyze the time period of the auction and
15 the requested products for 1) forward capacity and electricity prices, 2) load
16 shape, 3) customer migration risks, 4) volatility of other energy and energy-
17 related markets (natural gas, coal, emissions, etc.) and 5) any other events
18 that may influence price. In the event that AEPSC is awarded a portion of the
19 auction load, it must be hedged with market purchases and managed by the
20 Energy Trading and Marketing group. These auction revenues provide
21 additional OSS margin unrelated to AEP's generation, which is an incremental
22 positive margin that AEPSC would forego without the trading-based ability to

1 appropriately price the transaction and offer at a price that locks in the margin.
2 AEPSC manages the risks and benefits of the obligation to deliver energy at a
3 given volume and price in future periods. This activity is clearly above and
4 beyond simply offering surplus economic energy into the wholesale power
5 market, and this margin is only made possible by the knowledge of market
6 fundamentals.

7 **Q. Explain hedging as it relates to trading.**

8 A. When AEPSC uses the term “hedging” in regard to its trading activity, it
9 primarily means that it is entering into transactions for which AEPSC has an
10 existing “open” position (*i.e.*, an obligation to purchase or sell energy in the
11 future without a matching obligation in the other direction that protects from
12 effects of change in the price of the asset) and wants to lock in the margin on
13 that position. An example of a hedge transaction would be one in which
14 AEPSC “sells forward” (at an agreed-upon future time) surplus energy that it
15 has for a particular period. In this example, the surplus energy would be
16 AEPSC’s “open long” position. By entering into a sale for that same period,
17 AEPSC would be “closing” its position. Hedging is a way to mitigate risk;
18 however, not all risk can be eliminated. For example, in the event that several
19 additional units needed to come off-line during the “hedge” period, then
20 AEPSC would have an open position to manage. Even hedge transactions
21 must be constantly monitored and appropriate actions taken when faced with
22 a fundamental change in the generation portfolio, and/or market conditions.

1 Prior to the growth of the wholesale energy markets over the past
2 decade, AEP and other utilities would hedge uncommitted generation to some
3 degree, primarily through long-term firm or monthly physical sales to
4 traditional municipal, cooperative, and investor-owned utility customers.
5 These physical transactions were often limited by the number and location of
6 counterparties interested in entering into physical transactions at the same
7 time as AEP. The development of the financial electricity market has given
8 Commercial Operations a new avenue in which to hedge generation assets.
9 A new category of financial intermediaries, which includes high credit quality
10 investment banks and hedge funds, are willing and able to enter into financial
11 transactions through newer electronic trading exchanges, such as ICE⁵. By
12 entering into such transactions and by employing proper trading-based risk
13 management and accounting treatment, AEP is able to financially sell forward
14 surplus energy to counterparties who were not active in the electricity market
15 20 years ago.

16 An example of this occurred in late 2005, when electricity prices were
17 driven up due to a surge in natural gas prices caused by supply disruptions
18 associated with hurricanes Rita and Katrina. AEPSC saw the 2006 on-peak
19 price for power in the AEP/Dayton trading hub (a key price reference point)
20 increase from \$63/MWh before the hurricanes to a high of \$79/MWh. AEPSC

⁵ Intercontinental Exchange (ICE) is a leading electronic marketplace for energy trading and price discovery. ICE allows market participants direct access to energy futures and Over-the-Counter commodity products for oil and refined products, natural gas, power and emissions.

1 wanted to sell some of its surplus energy for certain periods of the 2006 on-
2 peak period, but had only limited opportunities to do so with traditional
3 physical customers. By employing position management techniques that AEP
4 had honed through its risk management functions associated with its trading
5 activities, AEP was able to determine certain quantities during particular
6 periods that it desired to hedge. AEP then transacted in the financial swap
7 market on ICE in order to hedge surplus energy. Subsequently, the
8 hurricane-related price increases receded, but AEP was able to realize OSS
9 margins associated with the higher prices because AEP engaged in this
10 financial hedging. Had AEP not financially hedged its generation forward and
11 simply sold its generation at current lower spot prices, it would have realized
12 lower margins.

13 **Q. What are some other opportunities where AEP is able to use trading to**
14 **respond to price anomalies?**

15 A. An example would be a trade related to market fundamentals that AEP might
16 enter into based on observations about an upcoming outage season. In the
17 past, AEP has observed that during a particular outage season, not only did
18 AEP have significant outages planned, but that other generators also had
19 significant planned outages. AEP compared market prices for that season to
20 previous outage seasons and believed that the market price of electricity for
21 the planned outage season did not adequately reflect the amount of capacity
22 expected to be unavailable (*i.e.* AEP believed the forward price of power for

1 that period was lower than what would normally be expected during the
2 outage season). In such a situation, AEP would buy forward financial power
3 and thus realize positive margins on the trade when future prices rise as
4 anticipated.

5 **Q. Are there some additional benefits of these trading activities?**

6 A. An additional benefit of AEP's trading activity that distinguishes it from the
7 physically-based activity of the past is that this activity affords greater
8 opportunity to respond to changing market conditions. If AEPSC had to rely
9 only on physical transactions, the universe of potential counterparties would
10 be greatly diminished, as would the ability to quickly change positions (from
11 being long to being short or flat and vice versa). Ultimately, AEP's trading
12 activity provides incremental positive margin that would not be available
13 without the capabilities of its Energy Trading and Marketing group.

14 AEPSC believes that its physical positions of generation and
15 purchased resources ("length") and load and sales commitments ("shorts")
16 provides its traders with unique insights into the fundamentals of its own
17 footprint as well as surrounding areas. AEP believes by employing that
18 fundamental insight it can make better and quicker judgments about the
19 movement of the prices of forward electricity than can counterparties without
20 such insights. Traders also consider a wide range of additional data in other
21 regions and in areas such as new construction, unit efficiencies,

1 environmental regulations, weather trends, and economic conditions in order
2 to analyze the markets and devise appropriate trading strategies.

3 AEPSC also uses the same skill sets and resources to secure power
4 from the spot energy market, which is required periodically to meet native load
5 requirements. Power purchased from the market is used to serve native load
6 customers when the cost of the purchase is less than the variable cost of
7 AEP's internal generation. The Commercial Operations group makes targeted
8 purchases from the market that directly benefit the Company's customers.
9 Because AEPSC is an active market participant for both hedging and trading
10 purposes, other market participants are not able to determine whether AEPSC
11 is hedging a significant amount of generation, or simply adjusting a trading
12 position. Such instances, with no clear sign to the market that AEPSC is in an
13 unfavorable position and needs to buy, result in AEPSC's ability to "buy
14 better", which helps to keep the component of purchased power that is used
15 to serve native load customers as low as possible. By contrast, when AEPSC
16 is selling in the market, lack of a clear market signal to other market
17 participants allows AEPSC to gain additional OSS margins compared to an
18 energy company with surplus energy that is only a seller in the wholesale
19 electricity markets.

20 **Q. Could you please summarize the role of Commercial Operations?**

21 A. The Commercial Operations business unit currently is part of AEPSC and
22 performs activities on behalf of I&M and other AEP companies. That structure

1 was established based on the symbiotic relationship between the functions of
2 Commercial Operations necessary to serve native load customers and the
3 non-traditional opportunities available in the wholesale markets. Such activity
4 makes it possible for AEP to buy and sell at better prices in the wholesale
5 market than if it were only entering the market based on the physical needs of
6 its retail load. The existing wholesale power market has introduced additional
7 risks into many parts of the utility business. Commercial Operations serves as
8 an “energy portfolio manager” responsible for choosing and allocating the
9 appropriate “investment” mix of generation, trading, and marketing as tools to
10 balance risk versus performance.

11 **VIII. Conclusion: Balance of Risks and Incentives**

12 **Q. Could you please summarize your testimony, and explain why the OSS**
13 **margin sharing proposal provides the best balance of incentives?**

14 A. Yes. Careful balancing of the interests of utilities and their customers is a
15 long-standing principle when evaluating any rate case. Although AEP has
16 proactively created Commercial Operations to actively manage risks within the
17 wholesale power market, there are still many risks that are beyond the control
18 of the Company. Therefore, to actively meet the challenges posed by these
19 risks, AEP must continually evaluate its structure and activities to determine
20 an optimal balance between market risks and rewards.

21 The best way to ensure that the risk/reward relationship is kept in
22 balance for I&M customers is to align the interests of both customers and

1 Company by having the rate treatment reflect equitable sharing of OSS
 2 margins. This treatment recognizes the volatility that is inherent in the market,
 3 the level of margins achieved (whether high or low), their material effect on
 4 the financial health of the Company, and the integrated manner in which
 5 Commercial Operations optimizes OSS margins. **Table 4** illustrates how
 6 I&M's proposed sharing mechanism aligns the results of OSS activities in a
 7 way that balances the needs of customers and Company.

8 **Table 4: Balancing of Common Goals**

Common Goal: OSS Margin Maximization	
Because OSS margins are shared 50%-50%, both customers and the Company directly benefit from increased margins.	Customers: Customers want the largest OSS margins possible because it will directly lead to lower rates.
	Company: The Company wants the largest OSS margins possible because it will benefit total earnings.
Common Goal: Strict Risk Management	
Because the Company has the daily responsibility to actively manage OSS risks, the distribution of risk places the greatest exposure on the Company, thus directly aligning both parties' desire for prudent risk management.	Customers: Customers want strict risk management procedures in place because a smaller, steady credit from OSS margins is vastly preferable to no credit at all.
	Company: The Company wants strict risk management procedures in place because while they share equally in the upside of OSS margins, they retain the responsibility for any downside.

9 With I&M's proposed sharing mechanism, the Company will continue to
 10 have an incentive mechanism to optimize assets and pursue opportunities in
 11 the vibrant wholesale market for electricity, and the I&M Michigan customer in
 12 both St. Joseph and Three Rivers will continue to receive benefit from the

1 opportunities for OSS margins. The Company's financial health is protected
2 from the potentially material earnings swings that are an inherent risk in this
3 volatile, rapidly changing environment, potentially helping to avoid or delay
4 future rate increases that would otherwise be caused due to increased costs
5 of providing service.

6 I&M's sharing proposal is consistent with the Commission's principles
7 of balancing the interests of the customers and the Company, and it protects
8 the financial well-being of the Company while also shielding the customers
9 from losses or volatility associated with the wholesale energy market. The
10 50%-50% OSS sharing mechanism within the PSCR takes all these factors
11 into account and lays the foundation for promoting the continued benefits of
12 maximizing OSS margins, while aligning incentives for customers and the
13 Company.

14 **Q. Does this complete your pre-filed direct testimony?**

15 A. Yes it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

MICHAEL N. KELLY

PRE-FILED DIRECT TESTIMONY OF MICHAEL N. KELLY
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **Q. Please state your name, position, and business address.**

2 A. My name is Michael N. Kelly. I am the Manager of Taxes - Tax Accounting
3 and Regulatory Support for American Electric Power Service Corporation
4 (AEPSC), a wholly owned subsidiary of American Electric Power Company,
5 Inc. (AEP), the parent company of Indiana Michigan Power Company (IMPCo
6 or the Company). My business address is 1 Riverside Plaza, Columbus, Ohio
7 43215.

8 **Q. Please briefly describe your educational and business experience.**

9 A. I earned a Bachelor of Science Degree in Accounting from Virginia
10 Polytechnic Institute and State University in 1984. I have been a Certified
11 Public Accountant since 1987. I joined APCo, a subsidiary of American
12 Electric Power in April 1984 as an Associate Staff Accountant. I was promoted
13 to Staff Accountant in 1986, Accounting Staff Assistant II in 1989, Accounting
14 Staff Assistant in 1992, General Records Supervising Accountant in January
15 1996 and General Records Supervisor in December 1996. I was promoted to
16 Administrator of Regulated Accounting in May 1998 and transferred to the
17 AEPSC. In 2000, I transferred to Corporate Development as the Principal
18 Financial Coordinator and in 2001 transferred to the Tax Department as Tax

1 Project Manager. I was promoted to my current position effective January 1,
2 2005.

3 **Q. Have you previously submitted testimony in any regulatory**
4 **proceedings?**

5 A. Yes. I have filed testimony before the Federal Energy Regulatory Commission
6 in a transmission rate case for the AEP System – East¹. I have also filed
7 testimony before the Virginia State Corporation Commission on behalf of
8 Appalachian Power Company.

9 **Q. What is the purpose of your testimony in this proceeding?**

10 A. The purpose of my testimony in this proceeding is to present and support the
11 federal, state and local income taxes to which I&M is subject to for the
12 historical period ended December 31, 2008 with normalization adjustments
13 and for the forecasted test year ended December 31, 2010 related to these
14 income taxes. I am also responsible for the calculation of the Gross Revenue
15 Conversion Factor (GRCF) and adjustments for certain taxes other than
16 income taxes.

17 **Q. Are you sponsoring any exhibits in this proceeding?**

18 A. Yes, I am sponsoring Exhibit I&M-48 (MNK-1) (A-3, Schedule C2) (Computation

¹ The AEP System - East consist of the following operating companies with generation capabilities of Indiana Michigan Power Company serving portions of Indiana and Michigan, Columbus Southern Power Company, serving portions of central and southern Ohio; Appalachian Power Company, serving portions of West Virginia and Virginia; Kentucky Power Company, serving portions of eastern Kentucky; and Ohio Power Company serving portions of Ohio. In addition, two operating companies residing in this AEP System – East, Kingsport Power Company (KgP) and Wheeling Power Company (WPCo) represent non-generating affiliates.

1 of GRCF). I am also sponsoring Exhibits I&M-49 through I&M-52 (MNK-2
2 through 5) (A-3, Schedules C7 through C10). Company witness Roush is
3 responsible for all jurisdictional amounts shown on these exhibits, unless
4 otherwise noted. In addition, I am sponsoring Exhibit I&M-53 (MNK-6) (A-3,
5 Schedule C12) and Exhibit I&M-54 (MNK-7) (A-3, Schedule 13), which shows
6 the Calculation of Interest Synchronization for Federal Income Tax and the
7 Interest Synchronization Adjustment, respectively, and Exhibit I&M-55 (MNK-8)
8 (A-3, Schedule C17). I am also presenting WP-MNK-1 through 47, which
9 shows the calculation of taxes other than income taxes, the calculation of
10 current and deferred federal and state income taxes, and the Calculation of the
11 Effective State Income Tax Rate.

12 **Q. Were the exhibits or portions of the exhibits that you are sponsoring**
13 **prepared by you or under your direct supervision?**

14 A. Yes.

15 **Q. Please describe Exhibit I&M-48 (MNK-1) (A-3, Schedule C2) – GRCF.**

16 A. Exhibit I&M-48 (MNK-1) (A-3, Schedule C2) shows the calculation of the factor
17 necessary to determine the incremental amount of gross revenue required to
18 generate an additional dollar of operating income after payment of all public
19 utility assessment fees and federal and state income taxes.

20 **Q. Can you briefly describe Exhibits I&M-49 through I&M-52 (MNK-2 through**
21 **MNK-5) (A-3, Schedules C7 through C10)?**

1 A. On Exhibits I&M-49 through I&M 52 (MNK-2 through MNK-5) (A-3, Schedules
2 C7 through C10), amounts are presented for the historical period ended
3 December 31, 2008 and the 2010 forecasted test year, on a total company
4 basis and on a Michigan Retail jurisdictional basis. Company witness Roush
5 is responsible for the jurisdictional amounts shown on these Schedules.
6 Exhibit I&M-49 (MNK-2) (Schedule C7) reflects taxes other than income taxes;
7 Exhibit I&M-50 (MNK-3), (Schedule C8) indicates the total federal income tax
8 expense; Exhibit I&M-51 (MNK 4), (Schedule C9) reflects the total state
9 income tax expense and Exhibit I&M-52 (MNK-5) (Schedule C10) indicates
10 local or other income tax expense.

11 **Q. Please describe Exhibit I&M-53 (MNK-6) (A-3, Schedule C12) – Income Tax**
12 **Effect of Interest Allowed For in the Ratemaking Formula.**

13 A. Exhibit I&M-53 (MNK-6) (A-3, Schedule C12) shows the calculation of the
14 amount of interest expense deduction used by the Company for purposes of
15 computing income tax expense. This amount is calculated by multiplying the
16 adjusted rate base by the weighted cost of long-term and short-term debt.
17 This interest expense deduction methodology is consistent with past
18 Commission practice.

19 **Q. Please describe Exhibit I&M-54 (MNK-7) (A-3, Schedule C13) – Interest**
20 **Synchronization Adjustment.**

21 A. Exhibit I&M-54 (MNK-7) (A-3, Schedule C13) shows the calculation of the
22 amount of interest expense deduction associated with the portion of rate base

1 which is funded by Job Development Investment Tax Credits (JDITC) in
2 computing income tax expense. This amount is calculated by multiplying the
3 portion of adjusted rate base funded by JDITC by the weighted cost of long-
4 term and short-term debt. This interest expense deduction methodology is
5 consistent with past Commission practice.

6 **Q. Please describe Exhibit I&M-55 (MNK-8) (A-3, Schedule C17).**

7 A. Exhibit I&M-55 (MNK-8) (A-3, Schedule C17) indicates the tax related
8 normalization adjustments to the 2008 historical period. These normalization
9 adjustments remove tax expense associated with prior period adjustments and
10 non-applicable items. In addition, WP-MNK-1 through WP-MNK-26 also
11 indicate the normalization adjustments. WP-MNK-21 through WP-MNK-26
12 also reflect the removal of non-utility amounts since the total company per
13 books contained both utility and non-utility amounts.

14 **Q. Please describe WP-MNK-1 through WP-MNK-26 and WP-MNK-28 through**
15 **WP-MNK-46 – Calculation of Taxes Other than Income Taxes and Federal**
16 **and State Income Taxes.**

17 A. WP-MNK-1 through WP-MNK-20 and WP-MNK-28 through 40 indicate the
18 calculations for taxes other than income taxes for the 2008 historical period and
19 the 2010 forecasted test year. WP-MNK-21 through 26 and WP-MNK-41
20 through WP-MNK-46 also indicate the calculation of current and deferred federal
21 and state income tax expense for the two periods. Also included is a calculation
22 of the Company's effective federal income tax rate after taking into consideration

1 permanent and flow-through timing differences, excess deferred federal income
2 taxes and deferred investment tax credit amortization. The overall total
3 company and Michigan jurisdictional effective federal income tax rate before rate
4 relief for the 2008 historical period is 31.24% and 30.00%, respectively and the
5 overall total company and Michigan jurisdictional effective federal income tax
6 rate before rate relief for the 2010 forecasted test year is 27.03% and -45.77%,
7 respectively. The effective federal income tax rate is calculated by dividing total
8 federal income tax expense by pre-tax electric operating income including
9 interest expense.

10 **Q. Please describe WP-MNK-27 and MNK-47 - Calculation of the Effective**
11 **State Income Tax Rate.**

12 A. WP-MNK-27 and WP-MNK-47 show the composite state income tax rates for
13 the 2008 historical period and the 2010 forecasted test year developed by using
14 the appropriate state income tax rates and apportionment factors. This
15 composite rate is used to compute current state income tax expense and is
16 used in the development of the GRCF.

17 **Q. Please explain the methodology used to develop federal and state income**
18 **tax expense for the 2010 forecasted test year as presented in WP-MNK-41**
19 **through 46.**

20 A. WP-MNK-41 through 46, summarize the computation of the Company's federal
21 and state income tax expense which is stated on an electric utility, current year
22 basis. Consistent with prior Commission Orders, current federal income tax

1 expense has been reduced by I&M's share of the tax loss benefit of the AEP
2 (the parent company) tax loss as a result of the Company's participation in the
3 AEP consolidated Federal income tax return. The Company's income tax
4 expense is based to a large part on Company witness Allen's components of
5 pre-tax book income and expense and the forecast of other various Schedule M
6 items that would impact the computation of current and deferred income tax
7 expense for the 2010 forecasted test year. The computations also include
8 reversals of deferred taxes and amortization of deferred investment tax credits
9 utilized in prior years. WP-MNK-43, indicates the calculation of forecasted
10 current federal income tax expense, based primarily upon the Schedule M's as
11 mentioned above. WP-MNK-44 and WP-MNK-46 summarize all deferred
12 federal income taxes included in the cost-of-service. All deferred federal income
13 taxes were computed based upon the related Schedule M items as presented in
14 WP-MNK-43 and other adjustments as previously described. WP-MNK-45
15 shows the calculation of the current state income tax expense which was
16 developed, as mentioned above, and by using the appropriate state income tax
17 rates and apportionment factors applicable to I&M as applied to state taxable
18 income.

19 **Q. Please describe Statement of Financial Accounting Standards (SFAS**
20 **109) now known as Financial Accounting Standards Board's Accounting**
21 **Standards Codification (FASB ASC 740), Accounting for Income Taxes.**

1 A. SFAS 109 (ASC 740) establishes financial accounting and reporting
2 standards for recording the effects of income taxes resulting from an entity's
3 activities during the current and preceding years. It requires recognition of the
4 amount of taxes payable or refundable for the current year and deferred tax
5 assets and liabilities for future tax consequences of events that have been
6 recognized in an entity's financial statements or tax returns.

7 **Q. When did the AEP System's operating companies, including I&M, adopt**
8 **SFAS 109?**

9 A. The AEP System's operating companies, including I&M, adopted SFAS 109
10 effective January 1, 1993.

11 **Q. Has the Company filed any base rate cases before the Michigan Public**
12 **Service Commission reflecting the adoption of SFAS 109?**

13 A. No.

14 **Q. Does SFAS 109 specifically address tax accounting for regulated**
15 **entities?**

16 A. Yes. While SFAS 109 provides guidance for accounting for income taxes for
17 both regulated and nonregulated enterprises, paragraph 29 addresses
18 accounting for income taxes by regulated enterprises and specifically:

- 19
- Prohibits net-of-tax accounting and reporting.
 - Requires recognition of a deferred tax liability for: 1) tax benefits that are
20 flowed through to customers when temporary differences originate and
21 2) for the equity component of the allowance for funds used during
22 construction.
23

- 1 • Requires adjustment of a deferred tax liability or asset for an enacted
2 change in tax laws or rates.

3 Additionally, if the regulated entity is allowed to recover from or return to
4 customers the future increase or decrease in taxes payable for items
5 mentioned above, a regulatory asset or liability is recognized for that probable
6 future revenue or reduction in future revenue. This asset or liability also is a
7 temporary difference for which deferred taxes are recognized.

8 The net impact of a regulated utility to accounting for SFAS 109 is to record
9 additional deferred income taxes with an offsetting amount recorded as a
10 regulatory asset or liability, resulting in no effect on net income.

11 **Q. Could you briefly describe why the Company has SFAS 109 Regulatory**
12 **Assets?**

13 A. Regulatory assets exist as a result of past regulatory practices and would not
14 exist in the absence of regulation and their probable recovery through rates in
15 the future. SFAS 109 Regulatory Assets are regulatory assets related to
16 deferred income taxes that were not recorded in the past due to regulatory
17 practices in Michigan in which the current tax benefits of temporary book/tax
18 differences were immediately passed-through to customers. This type of “flow-
19 through” accounting was permitted under SFAS 71, Accounting for the Effects of
20 Certain Types of Regulation (now known as FASB ASC 980). SFAS 71 did not
21 require the recordation of deferred income tax liabilities, unless required under
22 the Internal Revenue Code, as long as recovery of these flowed-through current

1 income tax benefits was probable through the ratemaking process in a future
2 period when the temporary differences reverse causing an increase in the then
3 current tax expense.

4 SFAS 109 required, starting in 1993, that “an enterprise shall recognize a
5 deferred tax liability or asset for all temporary differences” and that “regulated
6 enterprises that meet the criteria for application of SFAS 71, are not exempt
7 from the requirements of Statement 71. Specifically, this statement . . . requires
8 recognition of a deferred tax liability for tax benefits that are flowed through to
9 customers when temporary differences originate. . .” and “If, as a result of an
10 action by a regulator, it is probable that the future increase or decrease in taxes
11 payable for ‘Deferred Tax Liabilities’ will be recovered from or returned to
12 customers through future rates, an asset or liability is recognized for that
13 probable future revenue or reduction in future revenue pursuant to paragraphs
14 9-11 of SFAS 71. That asset or liability is a temporary difference for which a
15 deferred tax liability or asset shall be recognized.”

16 In this instance, the customers’ obligation to repay the utility (and thus the
17 regulatory asset) existed prior to the issuance of SFAS 109, but SFAS 71
18 effectively allowed it to be netted against the deferred income tax liability. The
19 issuance of SFAS 109 had no impact on the customers’ obligation to pay utilities
20 such amounts in the future, nor on the utilities’ obligations to pay the deferred
21 income tax liabilities to the government in the future. The issuance of SFAS 109
22 merely required that the existing regulatory asset that resulted from flow-through

1 rate treatment and the existing deferred income tax liability be separately
2 recognized in the financial statements.

3 **Q. Has the MPSC historically allowed the recovery of SFAS 109 Regulatory**
4 **Assets in setting rates?**

5 A. Yes. Even before the issuance of SFAS 109, the MPSC allowed the reversal of
6 previously flowed-through tax benefits to be reflected in utility revenue
7 requirements in setting utility rates as the related tax benefit reversed and the
8 deferred income tax liability was repaid to the IRS. This regulatory treatment
9 has continued, and SFAS 109 has had no impact on the regulatory treatment of
10 income taxes. Based on this rate treatment, which provides for recovery of
11 flowed-through tax benefits when the temporary differences reverse, recovery of
12 these amounts is probable and the amounts qualify for recordation as regulatory
13 assets.

14 **Q. Can you explain the impacts of SFAS 109 on a regulated company in a**
15 **rate proceeding?**

16 A. SFAS 109 should have no impact in a rate proceeding provided that the SFAS
17 109 Accumulated Deferred Federal Income Taxes, as well as the SFAS 109
18 regulated assets and liabilities of the Company, are properly excluded from rate
19 base or cost of capital. Since these account balances should offset one
20 another, they should have no impact on rate base, cost of capital or the return
21 on rate base. As a result, the Company did not include any of the SFAS 109
22 Regulatory Asset/Liability balances or the SFAS 109 Deferred Income Tax

1 Asset/Liability balances in this proceeding.

2 **Q. Please summarize your direct testimony.**

3 A. The 2008 historical period and the 2010 forecasted test year's level of Taxes
4 Other Than Income Tax expense recorded on I&M's books is representative of
5 these types of ongoing tax expenses. The 2010 forecasted test year level of
6 other tax expense is appropriate and necessary and reflects the proper amount
7 of going-level expense. The Company's state and federal income tax expense
8 has been properly recomputed to eliminate all non-recurring, out-of-period and
9 non-utility items, to reflect I&M's share of any tax loss benefits of participating in
10 AEP consolidated income tax returns, and to reflect the appropriate tax effects
11 resulting from the 2010 forecasted income and expense data supported in this
12 case. The GRCF calculated on Exhibit I&M-48 (MNK-1) (A-3, Schedule C2)
13 indicates the appropriate factor that should be applied to the income deficiency
14 in order to determine the amount of incremental revenue needed to obtain the
15 required level of operating income. It is necessary to apply this factor to the
16 income deficiency in order to provide sufficient revenues to cover the additional
17 federal and state income tax expense and the public utility assessment fees.
18 And finally, the accounting required by SFAS 109 does not and should not have
19 any impact on ratemaking or on the determination of utility income tax expense
20 in this proceeding.

21 **Q. Does this complete your pre-filed direct testimony?**

22 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY

OF

DONALD E. HAYES

PRE-FILED DIRECT TESTIMONY OF DONALD E. HAYES
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY

1 **Q. Please state your name and business address.**

2 A. My name is Donald E. Hayes. My business address is 1 Riverside Plaza,
3 Columbus, Ohio 43215.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by American Electric Power Service Corporation (AEPSC) as
6 Manager of Regulatory Accounting Services. AEPSC, a wholly-owned
7 subsidiary of American Electric Power Company, Inc. (AEP), provides
8 centralized professional and other services to subsidiaries of AEP. AEP is the
9 parent company of Indiana Michigan Power Company (I&M or the Company).

10 **Q. Please briefly describe your educational background, professional
11 qualifications and business experience.**

12 A. I graduated with a Bachelor of Science in Business Administration Degree with
13 a Major in Accounting from The Ohio State University in June 1983. I have
14 been a Certified Public Accountant, licensed in the state of Ohio, since 1987. I
15 am a member of the American Institute of Certified Public Accountants.

16 I joined Columbus Southern Power Company, a subsidiary of AEP, in
17 December 1981 as a Business Student Co-Op. Upon completing my degree I
18 was hired permanently by AEPSC in June 1983 as an Assistant Consolidation
19 Accountant. I was promoted to Consolidation Accountant in 1985, Senior
20 Consolidation Accountant in 1987 and Supervisor of Financial Reporting in

1 1989. In May 1998 I was promoted to Administrator of Regulated Accounting
2 and in 2001 I was promoted to Manager of Regulated Accounting for I&M,
3 Kentucky Power Company (KPCo), and AEP Generating Company (AEG). As
4 Administrator and as Manager of Regulated Accounting my duties included
5 maintaining I&M, KPCo and AEG's General Ledgers, which included the
6 preparation and review of accounting entries to the General Ledgers,
7 supervision of the monthly closing process, analysis of financial results and
8 compilation and review of various financial reports including the Annual Report
9 on Form P-521 (P-521) to the Michigan Public Service Commission (MPSC or
10 the Commission) and the Annual Report on Form 1 to the Federal Energy
11 Regulatory Commission (FERC). I transferred to my current position in August
12 2008. As a result of my experience I have extensive knowledge of I&M's
13 books and records and its financial and regulatory reporting. I am also very
14 familiar with the FERC Uniform System of Accounts (USofA) and Accounting
15 Principles Generally Accepted in the United States of America (GAAP).

16 **Q. What are your principal areas of responsibility as Manager of Regulatory**
17 **Accounting Services?**

18 A. My primary responsibilities include providing the AEP electric operating
19 subsidiaries, such as I&M, with regulatory and general accounting expertise in
20 support of regulatory filings, including the preparation of cost of service
21 adjustments, accounting schedules and accounting testimony. Also, I monitor
22 regulatory proceedings, settlements, orders and legislation for accounting

1 implications and participate in determining the appropriate regulatory
2 accounting and financial reporting treatment of regulatory transactions.

3 **Q. Have you previously submitted testimony in any regulatory**
4 **proceedings?**

5 A. Yes. I filed testimony on behalf of I&M before the Indiana Utility Regulatory
6 Commission in support of accounting matters related to recovery of Clean Coal
7 Technology Projects. I also filed accounting testimony on behalf of AEP
8 Transmission Company, LLC before the FERC in support of accounting
9 matters related to its request for transmission formula rates.

10 **Q. What is the purpose of your testimony in this proceeding?**

11 A. The purpose of my pre-filed direct testimony in this proceeding is to support
12 certain of the 2008 Historical Period Schedules, to discuss and support
13 regulatory asset treatment and recovery for certain Michigan jurisdictional
14 items that I&M is requesting to recover, and to address the regulatory
15 accounting to be used by I&M, under GAAP and the FERC USofA, to properly
16 account for 1) net lost revenues resulting from I&M's Energy Optimization
17 Program; 2) the Company's proposed phase-in of the planned gridSMARTSM
18 program; 3) the Company's proposed Enhanced Distribution Reliability
19 Tracker; 4) I&M's proposed Generation Investment Tracker; and 5) I&M's
20 proposed Major Storm Damage Restoration Reserve.

1 **Q. Are you sponsoring any exhibits in this proceeding?**

2 A. Yes. My exhibits show I&M's Total Company 2008 historical period data
3 required by the standard filing instructions in Case No. U-15895. The Total
4 Company historical data required in the standard filing schedules "Part 1 A-2
5 Schedules B1 through B4" and "Part 1 A-3 Schedules C1, C3 through C6, and
6 C11" are included in the following exhibits:

- 7 1) Exhibit I&M-56 (DEH-1) 2008 End of Year Total Company Rate Base Items;
- 8 2) Exhibit I&M-57 (DEH-2) 2008 Total Company Utility Plant and Accumulated
9 Provision for Depreciation;
- 10 3) Exhibit I&M-58 (DEH-3) 2008 Total Company 13-Month Working Capital;
- 11 4) Exhibit I&M-59 (DEH-4) 2008 Total Company Revenues, Expenses and
12 Operating and Maintenance (O&M) Expense Detail; and
- 13 5) Exhibit I&M-60 (DEH-5) 2008 Allowance For Funds Used During
14 Construction.

15 I also sponsor Exhibit I&M-61 (DEH-6) Chart of Accounts Comparison,
16 described later in my testimony.

17 **Q. Please describe the preparation of the schedules in the exhibits that you**
18 **sponsor.**

19 A. Each exhibit that I sponsor was prepared under my supervision and represents
20 I&M's Total Company amounts. The source of the historical data is I&M's
21 books and records, which are kept in conformity with the FERC USofA,
22 producing results consistent with the MPSC USofA. The major differences

1 between FERC and MPSC USofA evident in this filing will be discussed below
2 and shown in Exhibit I&M-61 (DEH-6) Chart of Accounts Comparison.

3

4 **2008 Total Company Historical Period Schedules**

5

6 **Q. Please describe Exhibit I&M-56 (DEH-1) 2008 End of Year Total Company**
7 **Rate Base Items.**

8 A. Exhibit I&M-56 (DEH-1) contains the Historical Total Company information
9 required by the standard filing requirements Part 1 A-2 Schedule B1. This
10 summary schedule of rate base items is based upon the actual Total Company
11 December 31, 2008 balances, except for working capital which is based upon
12 13-month averages, as required.

13 **Q. Were any adjustments made to the 2008 Total Company Balances?**

14 A. Yes, the balances related to the Rockport Plant Unit 2 Unit Power Sale to
15 Progress Energy (a wholesale customer) have been removed from the Total
16 Company balances as shown in column (d) "Rockport 2 Unit Power Sale."
17 This adjustment is necessary since the costs related to that unit power sale
18 (which ended December 31, 2009) were recovered from Progress Energy and
19 not from Michigan jurisdictional customers through 2009. Also, the original
20 cost of assets related to legal Asset Retirement Obligations (ARO), along with
21 the accumulated depreciation thereon, have been removed from Total
22 Company Rate Base since these net ARO assets are non-cash plant assets. I

1 will explain these ARO assets later in my testimony. Additionally, I adjusted
2 Total Company Construction Work In Progress by removing non-utility project
3 balances. I also made adjustments to Electric Plant In Service and
4 Accumulated Provision for Depreciation to reflect Commission directives in
5 previous cases (U-6148 and U-7791) related to test energy credit and pollution
6 control equipment allowance for funds used during construction. Finally, I
7 have adjusted the accumulated provision for depreciation balances to reflect
8 the Commission approved Michigan depreciation rates rather than I&M's multi-
9 jurisdiction composite rates used in the per books financial statements.

10 **Q. Please describe Exhibit I&M-57 (DEH-2) 2008 Total Company Utility Plant**
11 **and Accumulated Provision for Depreciation.**

12 A. Exhibit I&M-57 (DEH-2) contains the Total Company December 31, 2008
13 balances required by the standard filing requirements Part 1 A-2 Schedules B2
14 and B3. Exhibit line numbers 1 through 20 contain the information for
15 Schedule B2 and line numbers 22 through 29 contain the information for
16 Schedule B3.

17 **Q. Please describe Exhibit I&M-58 (DEH-3) 2008 Total Company 13-Month**
18 **Working Capital.**

19 A. Exhibit I&M-58 (DEH-3) contains the Total Company's 13-month average
20 balance sheet required by the standard filing requirements Part 1 A-2
21 Schedule B4. Each account was analyzed to determine the portion included in
22 working capital, utilizing the balance sheet methodology in accordance with

1 Case No. U-7350. Each working capital item was further analyzed to
2 determine if the balance could be direct assigned to a jurisdiction or should be
3 allocated.

4 **Q. Please describe Exhibit I&M-59 (DEH-4) 2008 Total Company Revenues,**
5 **Expenses and O&M Detail.**

6 A. Exhibit I&M-59 (DEH-4) provides the detailed income statement information for
7 the historical test year ended December 31, 2008 and contains the Total
8 Company details making up standard filing requirements Part 1 A-2 Schedules
9 C1 and C3 through C6.

10 **Q. Please describe Exhibit I&M-60 (DEH-5) 2008 Allowance for Funds Used**
11 **During Construction.**

12 A. Exhibit I&M-60 (DEH-5) 2008 Allowance for Funds Used During Construction
13 (AFUDC) provides the standard filing requirements Part 1 A-2 Schedule C11
14 related to Total Company AFUDC per books and adjusted for environmental
15 AFUDC.

16 **Q. Please describe Exhibit I&M-61 (DEH-6) Chart of Accounts Comparison.**

17 A. Examples of the FERC vs MPSC differences found in this filing are listed on
18 Exhibit I&M-61 (DEH-6) Comparison of FERC and MPSC USofA. This exhibit
19 is not intended to be an exhaustive list of all differences but rather the main
20 differences evident in the instant filing such as the accounts used later in my
21 testimony for regulatory assets and regulatory liabilities as well as the
22 accounts used by Company witness Gregory in her testimony for transmission

1 revenues and expenses.

2 **Q. Please discuss the differences between the FERC USofA and the MPSC**
3 **USofA as seen in I&M's historical data.**

4 A. The FERC, in its Order 390 effective January 1, 1984, amended its USofA,
5 fully incorporating Statement of Financial Accounting Standards (SFAS) No.
6 71, *Accounting for the Effects of Certain Types of Regulation*, (now known as
7 Financial Accounting Standards Board's Accounting Standards Codification
8 (FASB ASC) 980) and established new account numbers to reflect this
9 accounting pronouncement. The MPSC did not change its USofA at that time,
10 and generally has not changed it when the FERC has amended its USofA,
11 resulting in different account numbers used in Michigan compared to the
12 FERC USofA. As a multi-jurisdiction utility, I&M continues to use the account
13 numbers from the FERC USofA, as amended. The transmission revenue and
14 expense accounts discussed by Company witness Gregory were established
15 by FERC Order 668 but also have not yet been adopted by the MPSC.

16 **Q. Are you aware that these FERC vs MPSC account number differences**
17 **will be eliminated if the Commission adopts the FERC USofA as result of**
18 **the pending Cases U-14811 and U-14812?**

19 A. Yes. I&M supports the Commission's efforts to adopt the FERC USofA as a
20 component of MPSC accounting rules.

21

1 **Discussion of Regulatory Asset Treatment for Certain Michigan Jurisdictional**

2 **Items**

3
4 **Q. Please identify the items, that have not been included previously in I&M's**
5 **rates, for which I&M requests Regulatory Asset treatment and recovery**
6 **of in this case.**

7 A. The Michigan jurisdictional items not previously included in I&M's rates that
8 I&M is requesting regulatory asset treatment and recovery of in this case are:

Asset Description

Deferred Customer Choice Implementation Costs (including carrying costs)
Deferred PJM Administration Fees
Deferred VEBA Trust Contributions
Deferred Asset Retirement Obligations
Enhanced Security Costs
Rate Case Expenses
Nuclear Decommissioning Study Expenses

9
10 Company witness Allen has included amortization expense for each of
11 these items in his Total Company forecast and Company witness Roush has
12 included the Michigan jurisdictional amortization expense in the development
13 of the Michigan jurisdictional revenue requirement. I will discuss and identify
14 the historical balances of these items in my testimony.

15 **Q. Please describe I&M's regulatory asset for Deferred Customer Choice**
16 **Implementation Costs.**

17 A. In Case No. U-12652, the Commission authorized I&M "to account for
18 implementation costs on a deferred basis in the following manner:

1 implementation costs incurred after June 19, 2000 shall be debited to Account
2 186-miscellaneous deferred debits and shall accrue a carrying charge on the
3 unamortized balance at a rate of 7%." This regulatory asset represents costs
4 necessary to implement customer choice deferred for future recovery with
5 carrying charges according to the above authorization. I've been advised by
6 counsel that these are the same type of costs covered in MCL 460.10a (16).
7 The balance of this regulatory asset, including carrying costs, at December 31,
8 2008 was \$5,885,333.

9 **Q. Please describe I&M's regulatory asset for PJM Administration Fees.**

10 A. In Case No. U-12652, the Commission approved the settlement agreement
11 where "the parties agree that deferred accounting treatment is an appropriate
12 methodology" for the regulatory assets identified, which included
13 administrative costs related to I&M's participation in a regional transmission
14 organization. I&M integrated into PJM on October 1, 2004 and has been
15 incurring and deferring the Michigan portion of these incremental
16 administrative costs since then according to the authorization in Case No. U-
17 12652. The balance of this regulatory asset at December 31, 2008 was
18 \$5,296,408.

19 **Q. Please describe I&M's regulatory asset for VEBA trust contributions.**

20 A. I&M's VEBA trust contributions for postretirement benefits relate to pre-1995
21 contributions that were deferred for future recovery. This regulatory asset was
22 authorized for continued deferral in Case No. U-12652 and contemplated to be

1 requested for recovery in I&M's next base rate case. This filing is that next
2 base case. The balance of this regulatory asset at December 31, 2008 was
3 \$354,500.

4 **Q. Before discussing the Asset Retirement Obligations (ARO) regulatory**
5 **asset, please briefly describe the GAAP applicable to AROs.**

6 A. Financial Accounting Standards Board's Accounting Standards Codification
7 (FASB ASC) 410-20, (formerly Statement of Financial Accounting Standards
8 (SFAS) No. 143, *Accounting For Asset Retirement Obligations*), which applies
9 to all entities including rate-regulated companies, requires that the fair value of
10 a liability for a legal ARO associated with the retirement of a long-lived asset
11 be recognized in the period in which it is incurred. FASB ASC 410-20 defines
12 a legal obligation as "an obligation that a party is required to settle as a result
13 of an existing or enacted law, statute, ordinance, or written or oral contract or
14 by legal construction of a contract under the doctrine of promissory estoppel".
15 Upon initial recognition of a liability at the present value of an ARO, the entity
16 will capitalize an asset retirement cost (ARO asset) in the same amount as the
17 ARO liability. This ARO asset is allocated to expense over the useful life of the
18 underlying long-lived asset. The present value of the ARO liability accretes
19 (increases) due to the passage of time and this change is recognized by
20 increasing the carrying amount of the ARO liability and by recording an equal
21 amount of "accretion" expense on the income statement.

22 At the required implementation of FASB ASC 410-20 ARO Accounting,

1 an entity, such as I&M, that is cost-based regulated and meets the criteria for
2 applying FASB ASC 980, (formerly SFAS 71, *Accounting for the Effects of*
3 *Certain Types of Regulation*) should establish a regulatory asset or liability for
4 the difference between the amount of any accumulated depreciation of the
5 ARO asset and accumulated accretion of the ARO liability recognized for
6 financial reporting purposes and the amount of any related removal costs
7 reflected for ratemaking purposes.

8 **Q. When did I&M implement the ARO accounting required by FASB ASC**
9 **410-20?**

10 A. The Company implemented FASB ASC 410-20 ARO accounting in the first
11 quarter of 2003 as required by the new ARO accounting standard.

12 **Q. Did I&M record any ARO-related assets and liabilities upon the required**
13 **implementation of FASB ASC 410-20 in 2003?**

14 A. Yes. Based upon a review of I&M's asset retirement obligations, the Company
15 determined that it had legal AROs related to the removal of the Rockport Plant
16 ash ponds and for the decommissioning of the Cook Nuclear Plant. Therefore,
17 I&M established in the first quarter of 2003 the following FASB ASC 410-20
18 ARO-related assets and liabilities related to the Rockport Plant ash ponds and
19 nuclear decommissioning costs: 1) a liability recorded in FERC Account 230,
20 Asset Retirement Obligations, for the present value of the ARO for ash ponds
21 and nuclear decommissioning costs adjusted for accumulated accretion
22 through the date of adoption of FASB ASC 410-20, 2) a capitalized asset

1 retirement cost (ARO asset) recorded in Account 101, Electric Plant In-Service
2 (FERC Electric Plant Account 317 for ash ponds and FERC Electric Plant
3 Account 326 for nuclear decommissioning), to increase the carrying amount of
4 the associated long-lived asset by the amount of the initial ARO liability, and 3)
5 accumulated depreciation of the ARO asset recorded in Account 108,
6 Accumulated Provision for Depreciation of Electric Utility Plant. Since the
7 Company's nuclear decommissioning costs and existing liabilities recorded for
8 such nuclear retirement obligations were previously recognized for ratemaking
9 purposes, I&M made a reclassification entry that recognized the ARO liability
10 in FERC Account 230 and reduced the existing liabilities, which were recorded
11 in FERC Account 228.4, Accumulated Miscellaneous Operating Provisions.
12 The Michigan jurisdictional nuclear decommissioning liabilities are reported in
13 the P-521 in Account 108, Accumulated Provision for Depreciation, per MPSC
14 reporting requirements.

15 **Q. Has I&M previously included removal costs related to its ash ponds in its**
16 **depreciation rates?**

17 A. No, I&M has never reflected removal costs on its ash ponds in depreciation
18 rates approved by the MPSC.

19 **Q. Has I&M recognized any AROs other than those for ash ponds and**
20 **nuclear decommissioning since the required implementation of FASB**
21 **ASC 410-20 in 2003?**

22 A. Yes. I&M recognized conditional AROs related to asbestos removal in the

1 fourth quarter of 2005 upon the initial application of FASB ASC 410-20-25
2 (formerly FASB Interpretation No. 47 (FIN 47), *Accounting for Conditional*
3 *Asset Retirement Obligations – An Interpretation of FASB Statement No. 143*).
4 FASB ASC 410-20-25, issued by the FASB in 2005, clarified that all entities
5 are required to recognize a liability for the fair value of a conditional ARO when
6 incurred. A conditional ARO is an unconditional legal obligation to perform an
7 asset retirement activity in which the timing and/or method of settlement are
8 conditional on a future event that may or may not be within the control of the
9 entity. Based on a review of I&M's conditional AROs, the Company concluded
10 that conditional legal liabilities exist for asbestos removal and disposal in I&M's
11 general buildings and generating plants. I&M made a reclassification entry
12 that recognized the ARO liability in FERC Account 230 and reduced the
13 existing Account 108 balance.

14 **Q. Please describe I&M's deferred ARO regulatory asset for which I&M is**
15 **seeking rate recovery and amortization.**

16 A. Since the first quarter of 2003 I&M has been deferring, for future rate recovery,
17 the ARO depreciation and accretion related to the Rockport Plant ash ponds.
18 The Michigan jurisdictional portion of those deferrals comprise the balance of
19 the ARO regulatory asset being requested for recovery in this rate case. The
20 balance of this regulatory asset at December 31, 2008 was \$245,915.
21 Beginning in January 2009, I&M also began to defer as a regulatory asset the
22 ARO depreciation and accretion related to the Tanners Creek Plant ash ponds.

1 **Q. Are there other ARO expenses, incurred by I&M as a result of**
2 **implementing FASB ASC 410-20, that are not included in the ARO**
3 **regulatory asset?**

4 A. Yes. Nuclear decommissioning expenses have historically been included in
5 I&M's cost of service and revenue requirements for ratemaking purposes and
6 those expenses are included in the projected test year level of expenses.
7 Asbestos removal and disposal costs have historically been included in the
8 Company's depreciation rates. Thus, there are no deferred balances to
9 recover for either nuclear decommissioning or asbestos removal in the ARO
10 regulatory asset being requested for rate recovery.

11 **Q. Does I&M propose the MPSC approve a carrying charge on the deferred**
12 **regulatory assets discussed above?**

13 A. Since the deferred PJM Administration Fees, the deferred VEBA Trust
14 Contributions and the deferred Asset Retirement Obligations are included in
15 I&M's working capital, and thus are part of rate base, I&M is not requesting a
16 carrying charge on those Regulatory Assets. As previously ordered, I&M
17 currently accrues an approved carrying charge on the deferred Customer
18 Choice Implementation costs at a fixed rate of 7%, which was approximately
19 the short-term debt rate at the time the asset was approved for deferral in
20 Case U-12652. Therefore, the deferred Customer Choice Implementation
21 Regulatory Asset has not been included in working capital and the
22 unamortized balance will continue to accrue carrying charges.

1 **Q. Please identify the expenditures for enhanced security costs that I&M is**
2 **requesting recovery of as a regulatory asset in this case.**

3 A. I&M is requesting recovery of costs incurred and expensed during calendar
4 years 2002 through 2005 related to enhanced security at its nuclear facility in
5 response to the events surrounding September 11, 2001. These costs,
6 including capital expenditures and O&M expenses supported by Company
7 witness Hruby, are the type of costs identified in MCL 460.10d(3) - (9) as being
8 recoverable. The Total Company amount of these enhanced security costs
9 was \$4,219,515 including the O&M expenses, depreciation expense of
10 \$425,375 and a calculated return of \$1,187,033 on the capital expenditures.
11 These Total Company amounts were provided to Company witness Roush
12 who developed the Michigan jurisdictional revenue requirement. Company
13 witness Krawec further discusses the recovery requested for the enhanced
14 security costs.

15 **Q. Please identify the expenditures for rate case costs that I&M is**
16 **requesting recovery of as a regulatory asset in this case.**

17 A. I&M is requesting recovery of costs incurred and expensed during 2009 and
18 estimated for 2010, totaling \$245,238, related to this rate case as supported by
19 Company witness Krawec.

20 **Q. Please identify the expenditures for nuclear decommissioning study**
21 **costs that I&M is requesting recovery of as a regulatory asset in this**
22 **case.**

1 A. I&M is requesting recovery of costs incurred and expensed during 2009 related
2 to the nuclear decommissioning study required by Case No. U-6150, as
3 supported by Company witness Krawec. The Total Company amount of this
4 study was \$85,500.

5 **Q. How does I&M propose to account for the amortization of these existing
6 and proposed regulatory assets?**

7 A. I&M proposes to amortize these existing and proposed regulatory assets over
8 the periods approved by the MPSC and will record the amortization as credits
9 to the regulatory asset accounts and charges to the appropriate expense
10 accounts. The expense accounts charged will be the same accounts credited
11 when the regulatory assets were established, which will reflect the nature of
12 the items that were originally deferred.

13

14 **Accounting for Net Lost Revenues resulting from I&M's Energy Optimization**

15 **Plan**

16 **Q. Is I&M participating in an Energy Optimization Plan (EOP)?**

17 A. Yes, as authorized in Case No. U-15808, I&M is contracting with a State
18 approved EOP administrator to meet its statutory requirements. I&M has a
19 current two year commitment with the EOP administrator and an option to
20 renew.

21 **Q. Is the Company recovering the EOP program costs in a current
22 surcharge?**

1 A. Yes, as authorized in Case No. U-15808, I&M is currently collecting a
2 surcharge to recover the EOP program costs. I&M is using traditional
3 regulatory deferral over/under recovery true-up accounting for any over/under
4 recovery of EOP program costs, along with a short-term debt carrying cost on
5 the over or under recovery regulatory liability/asset balance as authorized by
6 the MPSC in Case No. U-15808.

7 **Q. How will I&M account for the net lost revenues resulting from the EOP**
8 **that are proposed to be included in the new Net Lost Revenue Recovery**
9 **(NLRR) Rider sponsored by Company witness Roush?**

10 A. I&M is requesting to record a regulatory asset and recognize revenues for the
11 under recovery of net lost revenues in the accounting period that the revenues
12 are actually lost. One requirement of FASB ASC 980-340-25-1 (formerly
13 SFAS 71) is that a cost must be incurred to be capitalized as a regulatory
14 asset. Net lost revenues are not an incurred cost and thus in order to record a
15 regulatory asset for net lost revenues, the requirements of FASB ASC 980-
16 605-25 (formerly Emerging Issues Task Force (EITF) Issue No. 92-7,
17 *Accounting by Rate-Regulated Utilities for the Effects of Certain Alternative*
18 *Revenue Programs*) must be met. FASB ASC 980-605-25 provides an
19 exception to the incurred cost requirement of FASB ASC 980-340-25-1 for the
20 recognition as a regulatory asset of future revenues to be collected through an
21 alternative revenue program including programs that adjust billings to
22 compensate the utility for demand side management initiatives.

1 **Q. What are the requirements of FASB ASC 980-605-25 that must be met in**
2 **order for I&M to recognize the additional revenues to be billed in the**
3 **future?**

4 A. In accordance with FASB ASC 980-605-25, I&M can recognize revenues to be
5 billed in the future as a regulatory asset even though they are not an incurred
6 cost if all of the following conditions are met: 1) the demand side management
7 (DSM) program is established by an order from the utility's regulatory
8 commission that allows for automatic adjustment of future rates to recover net
9 lost revenues. Verification (an audit) of the computation of lost revenues and
10 the adjustment to future rates by the regulator or its staff would not preclude
11 the adjustment from being considered automatic; 2) the amount of recoverable
12 net lost revenues for the period is objectively determinable and is probable of
13 recovery and 3) the additional revenues will be collected within 24 months
14 following the end of the annual period in which they are recognized.

15 **Q. Does I&M currently qualify for this exception?**

16 A. No. Recovery would have to be through an automatic rider with no further
17 adjudication of the recovery request. Since I&M does not currently have an
18 automatic rider it does not qualify.

19 **Q. Is I&M currently recording a regulatory asset to recognize the additional**
20 **net lost revenues to be billed in the future?**

21 A. No. Due to its failure to qualify, under FASB ASC 980-605-25, for an
22 exception, I&M is not currently recording a regulatory asset to recognize the

1 additional net lost revenues to be billed in the future.

2 **Q. Do the requirements of FASB ASC 980-605-25 apply to all components**
3 **included in the NLRR Rider for which I&M will be using deferral**
4 **accounting?**

5 A. No, the requirements of FASB ASC 980-605-25 apply only to the net lost
6 revenues but not to incurred costs, i.e. the program costs. The incurred EOP
7 program costs are deferrable as a regulatory asset if under-recovered or if
8 over-recovered as a regulatory liability in accordance with FASB ASC 980-10-
9 15-2 (formerly SFAS 71 paragraph 5) if it is probable that the resultant
10 deferred incurred cost regulatory assets or regulatory liabilities will be
11 recovered, or returned to customers, through future rates. The deferral of
12 incurred EOP program costs does not have to meet the conditions of FASB
13 ASC 980-605-25. However, in order to recognize, through a regulatory asset,
14 any under-recovered net lost revenues to be recovered under a DSM program,
15 which are not an incurred cost, the conditions of FASB ASC 980-605-25 must
16 be met.

17 **Q. If the proposed changes to the rates under the NLRR Rider are approved**
18 **as filed, would the changes meet the requirements of FASB ASC 980-605-**
19 **25 in order for I&M to recognize any under recovery of lost revenues to**
20 **be recovered in the future as a regulatory asset?**

21 A. Yes, the proposed changes to the rates under the NLRR Rider proposed by
22 Company witness Roush meet the requirements of FASB ASC 980-605-25.

1 The proposed changes to the rates under the NLRR Rider include an annual
2 reconciliation that will automatically include net lost revenues in the amount to
3 be collected in the next annual rate adjustment to the rider. As such, it will be
4 recovered in less than 24 months without further adjudication. Thus, I&M
5 would meet the above stated requirements of FASB ASC 980-605-25 and, as
6 such, would be able to record a regulatory asset and recognize revenues for
7 any under recovery of net lost revenues in the accounting period that the
8 revenues are actually lost, using traditional regulatory deferral over/under
9 recovery true-up accounting.

10 **Q. Does I&M propose the MPSC approve a carrying charge on the net lost**
11 **revenue regulatory asset or regulatory liability?**

12 A. Yes, given the short-term nature of net lost revenues, Company witness
13 Krawec recommends that carrying charges be computed by applying I&M's
14 monthly weighted average cost of short-term debt to the prior month under
15 recovery balance or over recovery balance of the net lost revenues.

16

17 **Accounting for the I&M's proposed phase-in of the gridSMARTSM program**

18

19 **Q. Please describe the gridSMARTSM program that I&M will be initiating.**

20 A. Company witness Walter describes the gridSMARTSM program in his testimony
21 and includes the estimated costs of the program including the cost associated
22 with the early retirement of existing meters and other equipment to be replaced

1 by smart meters and smart equipment that can communicate with the smart
2 meters. Briefly as it relates to my accounting testimony, I&M will be installing
3 Advanced Metering equipment or smart meters in its gridSMARTSM program.
4 The four year phase-in of the gridSMARTSM program is proposed to begin
5 commensurate with rate recovery. Presently smart meters have two
6 components: a plug in communications/computer component and a basic
7 meter component. In the near future it is expected that smart meters will be
8 one integrated device. The new smart meters will be owned by I&M. If the
9 program is successful, I&M expects to also be placing, in the near future, with
10 the customer's permission, programmable communicating thermostats (PCT's)
11 and other home area network devices, such as load control switches (LCSs) in
12 the customer's premises to control the use of certain major appliances and to
13 provide customers with real time information regarding energy costs and use.
14 With the possible exception of the PCTs, these in home devices will probably
15 also be owned by I&M. Since the PCT will be attached to the customer's walls
16 and wired to the customer's electrical and heating and cooling systems, the
17 customer may own the PCT device. I&M will also be installing two-way
18 wireless communication systems, and replacement reclosures, switches and
19 voltage regulators with communication capability. The smart meters will be
20 able to communicate with the home area network devices and with the two-
21 way wireless communication systems. As Company witness Walter testifies, it
22 is expected that in the next five to seven years, the initially installed smart

1 meters plus some of the communication equipment and home area network
2 devices will be replaced with upgraded technology with greater functionality
3 and benefit to both the customer and I&M.

4 **Q. How does I&M propose to recover the gridSMARTSM program**
5 **expenditures?**

6 A. I&M is proposing to recover the gridSMARTSM O&M expenses and capital
7 costs, including a return on gridSMARTSM investments, as well as the cost of
8 non-reusable meters and other replaced equipment, if any, (collectively
9 referred to hereinafter as gridSMARTSM costs) through a gridSMARTSM tracker
10 as explained by Company witnesses Krawec and Walter.

11 **Q. How does I&M propose to account for the gridSMARTSM tracker?**

12 A. I&M will use traditional regulatory deferral over/under recovery true-up
13 accounting for the difference between actual incurred gridSMARTSM costs and
14 the gridSMARTSM tracker revenues, which will be based on projected
15 gridSMARTSM costs.

16 **Q. Is the deferral accounting treatment I&M proposes in accordance with**
17 **GAAP and the FERC USofA?**

18 A. Yes. FASB ASC 980 (formerly SFAS 71) requires deferral accounting when
19 certain conditions are met. FASB ASC 980-340-25-1 requires that when
20 incurred costs are probable of future recovery, from inclusion of that incurred
21 cost in allowable future costs for ratemaking purposes, the unrecovered costs
22 should be capitalized (deferred) as a regulatory asset and amortized to

1 expense when recovered in revenues. The Statement recognizes that a
2 regulator can provide reasonable assurance of the existence of an asset, if the
3 regulator provides for the future recovery through cost-based rates, of a
4 currently incurred cost that would otherwise have been charged to expense.
5 When that occurs the regulator-created asset, or regulatory asset, must be
6 recorded by deferring the incurred cost to be recovered in the future. The
7 deferral as a regulatory asset of unrecovered incurred costs to be recovered in
8 the future allows I&M to properly match such costs with the revenues
9 recovering such costs in the same accounting period. The matching of cost
10 and revenue is a long-standing utility accounting concept, which produces
11 meaningful financial statements especially for cost-based regulated
12 operations.

13 FASB ASC 980-405-25-1 addresses how a regulator can impose a
14 liability on a regulated enterprise. One of the ways in which a liability can be
15 imposed on a regulated enterprise occurs when a regulator provides current
16 rates intended to recover costs that are expected to be incurred in the future
17 with the understanding that if those costs are not incurred, future rates will be
18 reduced. If the regulator requires that any over collection of such recoverable
19 costs be returned to customers, any over-recovery must be recognized as a
20 regulatory liability, or if a net under-recovery regulatory asset balance currently
21 exists, it must be recognized as a reduction in such net under recovery
22 regulatory asset until the regulatory asset is eliminated.

1 The FERC amended its USofA, incorporating FASB ASC 980 (SFAS
2 71) in the USofA, in its Order 390 effective January 1, 1984. As such, I&M's
3 proposed deferral accounting is consistent with both GAAP and the FERC
4 USofA.

5 **Q. How does I&M propose to account for the gridSMARTSM program's**
6 **capital expenditures?**

7 A. As discussed by Company witness Walter, the smart meters have a useful life
8 of seven years. As such, I&M will have a retirement unit for the initial smart
9 meters with an expected useful life of seven years.

10 I&M is also proposing that the purchase cost of the smart meter plus its
11 installation cost be recorded in Subaccount 370, Meters, of Account 101,
12 Electric Plant In Service, and be depreciated on a composite depreciation
13 method over that same seven years.

14 When I&M purchases home area network devices (PCTs and LCSs)
15 that will be placed in the customers' premises, I&M is proposing to initially
16 record them in Account 154, Plant Materials and Operating Supplies, (M&S
17 inventory). When installed, they will be removed from the M&S inventory
18 account and capitalized in Subaccount 371, Installations on Customers'
19 Premises, along with the installation costs if the home area network devices
20 are to be owned by I&M. If the home area network devices are to be owned by
21 the customer, such as may be the case for smart thermostats (PCTs), it will be
22 removed from the M&S inventory account and expensed in Account 586,

1 Meter Expenses (which includes devices associated with meters), to be
2 recovered with other non-capital gridSMARTSM program costs through the
3 gridSMARTSM tracker. The cost of the wireless communication equipment will
4 be in Subaccount 397, Communication Equipment, and will have a seven year
5 life, its expected useful life, as supported by Company witness Walter.

6 Central software will be purchased and installed to allow the smart
7 meters to function and provide beneficial information and controls to both I&M
8 and the customers. This software will be recorded in Subaccount 303,
9 Miscellaneous Intangible Plant, and depreciated over the traditional five-year
10 life for software.

11 Finally, certain older distribution equipment such as switches,
12 reclosures, and voltage regulators, will have to be upgraded or replaced to
13 facilitate the addition of new communication devices. The cost of the new
14 switches and reclosures will be recorded in Subaccount 365, Overhead
15 Conductors and Devices, and voltage regulators will be recorded in
16 Subaccount 368, Line Transformers, and depreciated over the existing long
17 lives for these existing accounts. The cost of upgrading existing distribution
18 equipment, if a maintenance expense, would be expensed for recovery
19 through the gridSMARTSM tracker. The cost of new switches, reclosures and
20 voltage regulators will be depreciated over the existing thirty-year life for the
21 Conductor account, Account 365 and the existing thirty five year life for the
22 Line Transformer account, Account 368. The cost of the replaced equipment

1 has not been included in the gridSMARTSM program costs included in
2 Company witness Walter's testimony, under the assumption that they are fully
3 depreciated when replaced.

4 **Q. Why is I&M proposing to use a seven year depreciation life for the smart
5 meters?**

6 A. As Company witness Walter explains, a seven year expected useful life is
7 reasonable. FASB ASC 360-10-35-4 (formerly "*Accounting Research Bulletin*
8 *(ARB) 43: Restatement and Revision of ARBs Chapter 9 Section C Paragraph*
9 *4*") requires that depreciable assets be depreciated over their expected useful
10 life and not their physical lives. To depreciate the smart meter equipment over
11 its physical life or an arbitrary longer life instead of its expected useful life will
12 result in an undepreciated balance when as expected, to upgrade the
13 technology, the smart meters are replaced in five to seven years.

14 **Q. How is I&M proposing to account for the early retirement and removal of
15 the existing traditional long lived meters, under I&M's gridSMARTSM
16 program?**

17 A. If a mass plant asset, such as a meter, is retired and removed from service
18 early in the normal course of business, its remaining book value is traditionally
19 charged to the Account 108, Accumulated Provision for Depreciation of
20 Electric Plant, along with the net removal cost (net of any salvage) for cost
21 based regulated companies. Charging the Account 108 reserve for early
22 retirements in the normal course of business provides for recovery of the

1 undepreciated balance and the net cost of removal over the remaining life of
2 the assets in the mass property account by causing a small increase in the on-
3 going composite depreciation rates in the next Depreciation Study. However,
4 a mass early retirement of the existing meters to be replaced with smart
5 meters is not a retirement in the normal course of business and as such it
6 would distort the reserve and must be expensed unless it is recoverable
7 through future rates as a regulatory asset. As a result, I&M is proposing that
8 the estimated remaining book value of the existing meters replaced, and
9 retired in mass in the gridSMARTSM program together with the net removal
10 cost (removal cost net of salvage recoveries) be recovered through the
11 gridSMARTSM tracker as a program expense. Company witness Walter has
12 included an estimate in his testimony for this mass retirement cost to be
13 included in the total gridSMARTSM program costs to be recovered through the
14 proposed gridSMARTSM tracker.

15 **Q. How does I&M propose to recover the depreciation expense and other**
16 **fixed costs associated with the gridSMARTSM program including the cost**
17 **to finance the investment, the additional property taxes, and other fixed**
18 **costs associated with the gridSMARTSM program?**

19 A. I&M proposes to recover the depreciation expense and other fixed costs
20 associated with the new gridSMARTSM program through the gridSMARTSM
21 tracker. The estimated gridSMARTSM cost recovery revenue requirement will
22 include a capital carrying cost on the undepreciated balances in the

1 gridSMARTSM subaccounts of Accounts 370, 371, 397, 365, 303, 368 and 154
2 computed at a capital carrying cost rate developed by Company witness
3 Hawkins and used by Company witness Roush to develop the annual cost
4 associated with the new gridSMARTSM program equipment. This capital
5 carrying cost rate includes a weighted average cost of capital (WACC) rate
6 and other capital related costs like depreciation, property taxes, other taxes,
7 income taxes etc. A capital carrying cost rate is appropriate to provide a return
8 of and a return on gridSMARTSM program capital expenditures. I&M is
9 proposing to use an approximate 50/50 debt to equity ratio, actual debt costs
10 and an ROE of 11.75% to compute the WACC rate component of the capital
11 carrying cost rate. Company witness Roush employed a capital carrying cost
12 rate provided to him by Company witness Hawkins to apply to the net
13 gridSMARTSM plant balances estimated by Company witness Walter to arrive
14 at the capital cost component of the revenue requirement to be recovered
15 together with all other gridSMARTSM program costs through the gridSMARTSM
16 tracker. Company witness Hawkins also supports the use of the 50/50 capital
17 structure including an 11.75% ROE rate, supported by Company witness
18 Avera, and the other components of her capital carrying cost rate.

19 **Q. Does I&M propose the MPSC approve a carrying charge on the**
20 **gridSMARTSM tracker over/under recovery balance?**

21 A. Yes, given the nature of the gridSMARTSM tracker program expenditures, I&M
22 recommends that carrying charges be computed by applying I&M's monthly

1 weighted average cost of short term debt rate to the prior month cumulative
2 under recovery regulatory asset balance or cumulative over recovery
3 regulatory liability balance of the gridSMARTSM tracker.

4 **Q. What will be I&M's monthly accounting for the gridSMARTSM tracker after**
5 **the proposed gridSMARTSM tracker is effective?**

6 A. If gridSMARTSM tracker is approved by the MPSC, effective with the
7 implementation of the gridSMARTSM tracker, I&M will perform traditional
8 over/under recovery true-up accounting by calculating, monthly, any over-
9 recovery or under-recovery of the gridSMARTSM program costs. I&M will
10 compare the current month gridSMARTSM tracker revenues to the current
11 month actual gridSMARTSM tracker costs including a carrying cost on
12 previously deferred gridSMARTSM tracker costs.

13 If the monthly gridSMARTSM tracker revenues are less than the monthly
14 actual gridSMARTSM tracker costs, I&M will record the under-recovery as a
15 decrease (credit) to the appropriate distribution expense accounts, with a
16 corresponding debit recorded to either Regulatory Assets or Regulatory
17 Liabilities. (A Regulatory Asset will be debited if the cumulative balance is an
18 under-recovery and a Regulatory Liability will be debited if the cumulative
19 balance is an over-recovery until the over recovery balance is eliminated.)

20 Similarly, if monthly gridSMARTSM tracker revenues are more than the
21 monthly actual gridSMARTSM tracker costs, I&M will record the over-recovery
22 as an increase (charge) to the appropriate distribution expense accounts, with

1 a corresponding credit recorded to either Regulatory Liabilities or Regulatory
2 Assets. (A Regulatory Liability will be credited if the cumulative balance is an
3 over-recovery and a Regulatory Asset will be credited if the cumulative
4 balance is an under-recovery until the under-recovery balance is eliminated.)
5 On an annual basis any over or under recovered balance will be included as a
6 reconciliation item to either reduce, for an over-recovery, or increase, for an
7 under-recovery the amount of unrecovered gridSMARTSM tracker costs to be
8 collected in the next gridSMARTSM tracker rate period. This process will allow
9 I&M to true up gridSMARTSM tracker revenues to actual gridSMARTSM tracker
10 costs.

11

12 **Accounting for an Incremental Enhanced Distribution Reliability Tracker**

13 **(EDRT)**

14

15 **Q. Please explain the accounting for I&M's requested incremental EDRT**
16 **program costs.**

17 A. Company witness Ehler discusses the plans and supports the incremental
18 capital and O&M program costs to be incurred in connection with distribution
19 reliability improvement work to be performed by I&M. Company witness
20 Krawec proposes an EDRT to provide timely and full recovery of the actual
21 EDRT costs (O&M expense, depreciation expense, carrying charges on the
22 capital investments and carrying charges on any over/under recovered EDRT

1 costs). Specific projects, such as the vegetation management program, will be
2 identified as a part of the reliability improvement program and I&M will record
3 actual costs incurred in the appropriate capital or expense accounts as
4 described in detail later in my testimony. If approved, concurrently, I&M would
5 recover from customers an amount approved by the Commission based on
6 forecasted EDRT costs and record the revenues in the normal revenue
7 accounts. I&M will then compare the current EDRT revenues to its actual
8 incremental EDRT costs including a carrying charge on the over/under
9 recovery balance in order to true-up the EDRT revenues to the actual
10 incremental EDRT costs. EDRT revenues in excess of EDRT costs will
11 constitute an over recovery. EDRT costs in excess of the EDRT revenues will
12 constitute an under recovery. The difference in EDRT incremental costs and
13 EDRT revenues will be deferred as a regulatory liability if there is an over
14 recovery, or as a regulatory asset if there is an under recovery.

15 **Q. What costs will be considered qualifying incremental EDRT costs and**
16 **thus qualify for the EDRT recovery?**

17 A. To be considered an incremental EDRT cost and thus qualify for deferral
18 accounting, the incurred O&M costs and capital costs must be related to the
19 activities identified in the projections made with this filing, or subsequent EDRT
20 filings, such as the projects discussed by Company witness Ehler. Also in
21 order to qualify as an EDRT cost the identified projects must be incremental
22 reliability, i.e. the costs must exceed the reliability costs being recovered in

1 base rates. After the EDRT rates are effective the incremental EDRT costs,
2 and any true-up over or under recovery deferral balance, along with the
3 carrying costs on any deferred over or under recovered balance, will be
4 considered EDRT costs.

5 **Q. How will the qualifying EDRT costs be recorded by I&M?**

6 A. Qualifying EDRT O&M costs, supported by Company witness Ehler, will be
7 recorded as O&M expenses and will be charged to the appropriate functional
8 distribution expense accounts in the 580-598 series using a project number
9 and work order. Likewise, qualifying EDRT capital costs, supported by
10 Company witness Ehler, will be recorded as incurred and will be charged to
11 the appropriate functional electric plant accounts using a project number and
12 work order. The project/work order number will allow I&M to identify qualifying
13 EDRT costs attributable to qualifying activities in order to include them in the
14 over/under recovery true-up determination.

15 **Q. What will be I&M's monthly accounting for EDRT qualifying projects after**
16 **the proposed EDRT is effective?**

17 A. If over/under recovery deferral accounting is approved by the MPSC for EDRT,
18 in accordance with FASB ASC 980, as previously discussed in my testimony,
19 effective with the implementation of the EDRT, I&M will perform traditional
20 regulatory deferral over/under recovery true-up accounting by calculating,
21 monthly, any over-recovery or under-recovery of the incremental projects'
22 costs. I&M will compare the current month EDRT revenues collected to the

1 current month actual incremental EDRT project costs including a return on the
2 capital costs calculated using the rate supported by Company witness Hawkins
3 related to gridSMARTSM (as discussed earlier in my testimony) as well as a
4 carrying cost on previously deferred over/under recoveries of EDRT costs.

5 If the monthly qualifying incremental EDRT revenues are less than the
6 monthly actual EDRT costs, I&M will record the under-recovery as a decrease
7 (credit) to the appropriate expense accounts, with a corresponding debit
8 recorded to either a Regulatory Asset or a Regulatory Liability. (A Regulatory
9 Asset will be debited if the cumulative balance is an under-recovery and a
10 Regulatory Liability will be debited if the cumulative balance is an over-
11 recovery until the over recovery balance is eliminated.)

12 Similarly, if monthly EDRT revenues are more than the monthly
13 qualifying incremental actual EDRT costs, I&M will record the over-recovery as
14 an increase (charge) to the appropriate expense accounts, with a
15 corresponding credit recorded to either a Regulatory Liability or a Regulatory
16 Asset. (A Regulatory Liability will be credited if the cumulative balance is an
17 over-recovery and a Regulatory Asset will be credited if the cumulative
18 balance is an under-recovery until the under recovery balance is eliminated.)

19 On an annual basis any over or under recovered balance will be included as a
20 reconciliation item to either reduce, for an over-recovery, or increase, for an
21 under-recovery the amount of incremental unrecovered EDRT costs to be
22 collected in the next EDRT rate period. This process will allow I&M to true up

1 EDRT revenues to actual EDRT costs.

2 **Q. How will I&M calculate a carrying cost related to the EDRT?**

3 A. Whenever I&M experiences an over or under recovery of EDRT costs I&M will
4 calculate and defer a carrying cost on the over or under recovered balances
5 computed at a short-term debt carrying cost (STDCC) rate updated monthly.
6 The deferred carrying cost will be a component of the determination of the
7 EDRT over or under recovery true-up. This accrual of STDCC on the deferred
8 balance of over or under recovered qualifying incremental EDRT expenses will
9 continue until the balance is fully recovered through the new EDRT rates. The
10 resulting regulatory liability or regulatory asset will be recovered over the next
11 12 month EDRT rate period.

12

13 **Accounting For the Proposed Generation Investment Tracker**

14

15 **Q. Has I&M included the forecasted balance of Construction Work in
16 Progress (CWIP) in its average rate base in this case?**

17 A. Yes, as shown on Exhibit I&M-26 (WAA-3), a forecasted level of CWIP is
18 included in average rate base for I&M's 2010 projected test year, the 12
19 months ended December 31, 2010, as presented by Company witness Allen.

20 **Q. Since I&M has included CWIP in rate base, does I&M intend to capitalize
21 AFUDC on CWIP expenditures in rate base?**

22 A. Yes. Although I&M has included a level of CWIP in rate base, I&M capitalizes

1 AFUDC on CWIP based on the authorization obtained in Case No. U-6910.
2 That authorization allowed I&M, as a multi-state jurisdiction company, to record
3 AFUDC per the FERC accounting requirements. However, consistent with the
4 traditional procedure in Michigan, the Michigan jurisdictional portion of AFUDC
5 related to CWIP is treated as income in the revenue requirement determination
6 by Company witness Roush.

7 **Q. Please explain generally how the accounting for I&M's requested GIT will**
8 **work for these major projects?**

9 A. Company witnesses Hruby and Peifer, respectively, describe the Cook
10 Improvement Project (CIP) and the installation of selective catalytic reduction
11 (SCR) and flue gas desulfurization (FGD) equipment at the Rockport Plant, i.e.
12 proposed qualifying projects which will accumulate annually to a balance
13 significantly in excess of the plant balances included in I&M's requested rate
14 base in 2010. Company witness Krawec proposes a Generation Investment
15 Tracker (GIT) to provide timely and full recovery of actual CWIP financing
16 costs on these major construction projects without having to adjust base rates.
17 As these qualifying major projects are constructed and subsequently placed in-
18 service in the near future, I&M will record actual costs incurred in the normal
19 asset and expense accounts as described in detail later in my testimony.
20 Concurrently, I&M proposes to recover from customers an amount of cost on
21 these qualifying major projects approved by the Commission and record the
22 revenues in the normal revenue accounts. I&M will then compare the GIT

1 revenues to its actual GIT costs, including approved carrying costs, and record
2 a true-up over recovery regulatory liability in the amount that GIT revenues
3 exceed actual GIT costs or record a true-up regulatory asset in the amount
4 that actual qualifying GIT costs exceed the GIT revenues.

5 **Q. What costs will be considered qualifying GIT costs and thus be eligible**
6 **for recovery through the GIT rider?**

7 A. To be considered a qualifying GIT cost, and thus be eligible for recovery
8 through the GIT rider and eligible for traditional regulatory deferral over/under
9 recovery true-up accounting, the incurred cost must be a construction
10 financing cost calculated on the amount by which the balance of qualifying
11 major project construction expenditures exceeds the \$57 million Total
12 Company balance (hereinafter referred to as the eligible GIT project costs)
13 included in the net plant shown on Exhibit I&M-26 (WAA-3) or a post in-service
14 cost related specifically to the CIP as supported by Company witness Hruby.
15 As explained by Company witness Hruby, components of the CIP will be
16 placed in-service as those projects are completed over the next few years.
17 When a project is placed in-service, I&M will also incur post in-service costs,
18 which include depreciation on the newly in-service investment and operating
19 and maintenance expenses on the new assets. Therefore those in-service
20 costs, along with a carrying cost (return) on the newly in-service investment
21 related to these major projects will also qualify as GIT costs. In addition, the
22 previous GIT period's over or under recoveries of qualifying GIT costs, plus a

1 return, will be considered qualifying GIT costs.

2

3 Accounting For The GIT Projects During Construction

4 **Q. In what account will the construction expenditures on these qualifying**
5 **major projects initially be recorded?**

6 A. During construction, these costs are recorded in Account 107, Construction
7 Work in Progress.

8 **Q. Please explain how I&M will record and segregate construction costs**
9 **associated with the projects.**

10 A. I&M assigns a project number to each project so that all capital costs
11 associated with a specific project may be recorded and separately identified in
12 the accounting system.

13 **Q. If the MPSC approves the GIT, as proposed to include a cash return**
14 **calculated at a full WACC rate, will I&M accrue AFUDC on the GIT**
15 **qualifying construction balances in excess of the GIT CWIP balances**
16 **included in I&M's projected 2010 rate base?**

17 A. No, although Case U-6910 allows the accrual of AFUDC on CWIP balances,
18 no AFUDC should be accrued since I&M has proposed to recover a WACC
19 return on the GIT CWIP balances that will be recognized through the GIT, as
20 explained by Company witness Krawec, and has also proposed traditional
21 regulatory deferral over/under recovery true-up accounting.

22

1 Accounting For GIT Project Post In-service Costs

2 **Q. What accounting will I&M do upon the in-service and completion of**
3 **construction of the GIT qualifying projects?**

4 A. When the GIT qualifying major projects are placed in-service, I&M will transfer
5 the costs from Account 107, CWIP, to Account 106, Completed Construction
6 Not Classified. The construction costs will be transferred into Account 101,
7 Electric Plant in Service, when classified by appropriate 300 level plant sub-
8 accounts provided in the USofA. Once the GIT qualifying projects are in-
9 service, I&M will start recording depreciation, and begin incurring and
10 recording the operating and maintenance expenses of the qualifying assets.

11 **Q. Please explain I&M's accounting for depreciation expense on the**
12 **projects.**

13 A. Depreciation expense will be computed using the recent Commission-
14 approved depreciation rates, in Case No. U-15162, and recorded by charging
15 Account 403, Depreciation Expense, and crediting Account 108, Accumulated
16 Provision For Depreciation of Electric Plant. The specific asset location and
17 depreciation group assigned to each project will permit the depreciation of
18 each qualifying asset to be tracked.

19 **Q. How will I&M account for operation and maintenance expenses related to**
20 **these projects?**

21 A. Post in-service O&M costs on these projects, supported by Company
22 witnesses Hruby and Peifer, will be charged using a project number and work

1 order to the appropriate functional generation expense accounts in the 500-
2 532 series. The project/work order number will allow I&M to identify qualifying
3 GIT post in-service costs attributable to qualifying assets.

4

5 Deferral Accounting for GIT Projects

6 **Q. Is the deferral accounting treatment I&M proposes in accordance with**
7 **GAAP and the FERC USofA?**

8 A. Yes, as discussed previously in my testimony, FASB ASC 980 (formerly SFAS
9 71) requires deferral accounting when certain conditions are met such that
10 incurred costs are probable of future recovery. Also, as previously discussed,
11 FASB ASC 980-405-25-1 addresses how a regulator can impose a liability on
12 a regulated enterprise including when a regulator provides current rates
13 intended to recover costs that are expected to be incurred in the future with the
14 understanding that if those costs are not incurred, future rates will be reduced.

15 The FERC fully incorporated FASB ASC 980 in the USofA. As such,
16 I&M's proposed deferral accounting is consistent with GAAP and the FERC
17 USofA.

18 **Q. Please explain I&M's monthly accounting for the over/under recovery of**
19 **GIT qualifying projects.**

20 A. Effective with the implementation of the GIT, I&M will perform traditional
21 over/under recovery true-up accounting by calculating, monthly, any over-
22 recovery or under-recovery of the projects' costs. I&M will compare the current

1 month GIT revenues to the current month actual eligible GIT project costs
2 including the GIT WACC carrying cost, as discussed later in my testimony.

3 If the monthly GIT revenues are less than the monthly actual eligible
4 GIT project costs I&M will record the under-recovery as a decrease (credit) to
5 the appropriate expense accounts, with a corresponding debit recorded to
6 either a Regulatory Asset or a Regulatory Liability. (A Regulatory Asset will be
7 debited if the cumulative balance is an under-recovery while a Regulatory
8 Liability will be debited if the cumulative balance is an over-recovery until the
9 over-recovery balance is eliminated.)

10 Similarly, if monthly GIT revenues are more than the monthly eligible
11 GIT project costs, I&M will record the over-recovery as an increase (charge) to
12 the appropriate expense accounts, with a corresponding credit recorded to
13 either a Regulatory Liability or a Regulatory Asset. (A Regulatory Liability will
14 be credited if the cumulative balance is an over-recovery while a Regulatory
15 Asset will be credited if the cumulative balance is an under-recovery.)

16 On an annual basis any over or under recovery balance will be included
17 as a reconciliation item to either reduce, for an over-recovery, or increase, for
18 an under-recovery the amount to be collected in the next GIT rate. This
19 process will allow I&M to true up GIT revenues to actual eligible GIT project
20 costs and comply with the matching of cost and revenue inherent in FASB
21 ASC 980's required deferral accounting.

22

1 Discussion of GIT Carrying Costs

2 **Q. Under what circumstances will I&M record a carrying cost related to the**
3 **GIT and how will it be calculated?**

4 A. As previously discussed, I&M proposes to use a WACC return as the carrying
5 cost rate in the determination of actual costs used in the reconciliation of
6 over/under recovery of GIT project costs. A WACC rate will be used due to the
7 long-term nature of qualifying GIT project expenditures and the need to finance
8 these expenditures on a long term basis with both debt and equity. The
9 deferred carrying cost will be a component of the determination of the GIT over
10 or under recovery. As a result, I&M will continue to earn a return on a
11 qualifying project's investment balances included in the then current GIT
12 factor, collected in GIT revenues. However, the difference between the GIT
13 costs authorized and included in the GIT rider as of the effective date of the
14 final Commission rate order (or as of any future MPSC approval date) and the
15 total actual GIT cost of the qualifying projects including a WACC based
16 carrying cost will result in carrying costs on qualifying assets being deferred
17 and recorded as a regulatory asset or as a component of a regulatory liability
18 for collection or refund in the next GIT reconciliation proceeding. This deferral
19 of a WACC based carrying cost on qualifying plant investment balances will
20 continue until the balances are included in the GIT investment base for
21 computing a WACC based return in the GIT factor or included in new base
22 rates, whichever comes first. This regulatory asset will be recovered over the

1 next 12 month GIT recovery period.

2 **Q. What carrying cost rates will I&M use in the calculation of the WACC**
3 **return on GIT project expenditures in the calculation of the GIT**
4 **over/under recovery?**

5 A. I&M will use the ROE rate approved in this base case and the WACC rate will
6 be updated for changes in I&M's weighted average cost of debt.

7 **Q. How often will the WACC rate be updated for changes in I&M's weighted**
8 **average cost of debt?**

9 A. I&M will update its weighted average cost of debt monthly.

10 **Q. Will the equity rate be updated?**

11 A. An update to the equity rate will only be made if I&M has a change in its base
12 rates in a base rate proceeding before this Commission which revises the ROE
13 rate.

14 **Q. Please discuss the accounting related to I&M being able to recognize an**
15 **equity carrying cost.**

16 A. FASB ASC 980 allows I&M to recognize an equity carrying cost while the
17 assets are under construction. However, if the carrying cost relates to a
18 qualifying asset that is no longer under construction, i.e. a qualifying post in-
19 service asset, I&M cannot recognize the equity component of a WACC based
20 in-service carrying cost as a regulatory asset.

21 The debt portion of a carrying charge on in-service plant can be
22 recognized as income as it is deferred for future recovery, however, in

1 accordance with FASB ASC 980-340-25-5 (formerly SFAS 92 paragraph 9) if
2 the item upon which the carrying cost is being earned is not construction
3 expenditures, the equity portion of the WACC based carrying charges can be
4 recognized as income only when it is included in rates and billed to customers.
5 The equity component of the post in-service carrying cost cannot be deferred
6 as a regulatory asset even though it is recoverable in the future because it is
7 not an incurred cost. FASB ASC 980-10-15-2 (formerly SFAS 71 paragraph 5)
8 requires that incurred costs be deferred as a regulatory asset when the cost is
9 to be recovered in the future through cost based regulated rates. This is
10 reaffirmed by FASB ASC 980-340-25-5 which prohibits the recognition of
11 equity costs except during construction. However, in order to track the
12 currently non-recognizable equity portion, I&M will record a regulatory asset in
13 the full amount of the WACC carrying cost and credit, as a contra regulatory
14 asset, the equity portion of the post in-service WACC carrying cost to be
15 recovered and recognized in the future. As a result, the equity component of
16 the post in-service carrying cost not yet recovered will be tracked by this contra
17 regulatory asset account for accounting purposes until it can be recognized
18 when recovered in rates and the resulting net regulatory asset will only equal
19 the debt component of the non-construction (in-service) WACC-based carrying
20 cost. This procedure will result in only the debt component of the post in-
21 service carrying charge being reflected as a net credit monthly to income.

22 **Q. Is I&M also proposing to calculate carrying charges on the over/under**

1 **recovery regulatory liability or regulatory asset balances?**

2 A. Yes, given the expected short-term nature of the over/under recovery
3 balances, I&M recommends that carrying charges be computed and deferred
4 for future recovery by applying I&M's monthly weighted average cost of short
5 term debt to the prior month cumulative GIT over recovery balance or
6 cumulative GIT under recovery balance.

7

8 **Accounting for I&M's Proposed Major Storm Damage Restoration Reserve**

9

10 **Q. Please summarize the accounting for I&M's Proposed Major Storm**
11 **Damage Restoration Reserve.**

12 A. As discussed by Company witness Krawec, and supported by Company
13 witnesses Allen and Ehler, I&M is proposing to implement a Major Storm
14 Damage Restoration Reserve. If approved, I&M will use traditional regulatory
15 deferral over/under recovery true-up accounting to match the Michigan base
16 revenues intended to recover the restoration expenses to the incurred major
17 storm damage restoration O&M expenses (see Company witness Ehler's
18 discussion of how I&M defines major storm damage), beginning with the
19 effective date of a final order in this case. If there is an over recovery from
20 such matching, I&M will record a regulatory liability. If there is an under
21 recovery I&M will record a regulatory asset. The true-up of the resulting net
22 balance of the monthly over and under recoveries will be included in the next

1 I&M Michigan base rate case.

2 **Q. Will the over/under recovery of the Major Storm Damage Restoration**
3 **Reserve include both distribution and transmission major storm costs?**

4 A. As proposed, I&M's projected Major Storm Damage Restoration Reserve
5 expenses supported by Company witness Allen includes only major storm
6 damage distribution expenses since the major storm damage transmission
7 expenses would be included in I&M's proposed Open Access Transmission
8 Tariff (OATT) charges in the proposed unified PSCR clause. The inclusion of
9 OATT charges in the unified PSCR clause is more fully discussed by Company
10 witnesses Krawec, Gregory and Bethel. However, if the MPSC does not
11 approve I&M's proposed inclusion of the OATT charges in the proposed
12 unified PSCR clause, then I&M proposes to include actual transmission major
13 storm restoration expenses as well as distribution major storm restoration
14 expenses in the proposed Major Storm Damage Restoration Reserve.

15 **Q. After Commission approval, what monthly accounting will I&M use to**
16 **match its base rate recovery to its actual incurred major storm damage**
17 **restoration expenses?**

18 A. Beginning with the effective date of a final order in this case, I&M proposes to
19 begin recording monthly an over or under recovery regulatory liability or asset
20 calculated by comparing the approved Michigan jurisdictional base revenues
21 (\$596,000 annually as proposed by Company witness Allen) intended to
22 recover major storm damage restoration O&M expenses with the actual

1 incurred major storm damage restoration expenses. If the monthly actual
2 incurred major storm damage restoration expenses are less than the monthly
3 approved major storm damage restoration base revenue (\$49,667 as
4 proposed, i.e. one twelfth of the annual \$596,000), I&M will credit a regulatory
5 liability and charge the appropriate distribution and transmission O&M expense
6 accounts. Similarly, if the monthly actual incurred major storm damage
7 restoration expenses are more than the monthly approved major storm
8 damage restoration base revenues (\$49,667 as proposed), I&M will charge a
9 regulatory asset while crediting the appropriate distribution and transmission
10 O&M expense accounts.

11 **Q. Is I&M requesting a carrying charge be applied to the major storm**
12 **damage restoration reserve regulatory liability or regulatory asset?**

13 A. Yes, as discussed by Company witness Krawec, given the potential long-term
14 nature of the over/under recovery balances, I&M recommends that carrying
15 charges be computed and deferred for future recovery by applying I&M's
16 WACC return rate to the prior month cumulative over/under recovery balance.

17 **Q. What carrying cost rates will I&M use in the calculation of the WACC**
18 **return on over/under recovery balances?**

19 A. I&M will use the ROE rate approved in this base case and the WACC rate will
20 be updated for changes in I&M's weighted average cost of debt.

21 **Q. How often will the WACC rate be updated for changes in I&M's weighted**
22 **average cost of debt?**

1 A. I&M will update its weighted average cost of debt monthly.

2 **Q. Will the equity rate be updated?**

3 A. An update to the equity rate will only be made if I&M has a change in its base
4 rates in a base rate proceeding before this Commission which revises the ROE
5 rate.

6 **Q. Please discuss the accounting related to I&M being able to recognize an
7 equity carrying cost.**

8 A. FASB ASC 980-340-25-5 (formerly SFAS 92 paragraph 9) does not allow I&M
9 to recognize, as a regulatory asset, an equity component of a WACC based
10 carrying cost on assets that are not under construction.

11 The debt portion of a carrying charge on under recovered regulatory
12 assets can be recognized as income as it is deferred for future recovery,
13 however, in accordance with FASB ASC 980-340-25-5 if the item upon which
14 the carrying cost is being earned is not construction expenditures, the equity
15 portion of the WACC based carrying charges can be recognized as income
16 only when it is included in rates and billed to customers. The equity
17 component of the carrying cost on under recovered regulatory assets cannot
18 be deferred as a regulatory asset even though it is recoverable in the future
19 because it is not an incurred cost. However, in order to track the currently
20 non-recognizable equity portion, I&M will record a regulatory asset in the full
21 amount of the WACC carrying cost and credit, as a contra regulatory asset, the
22 equity portion of the WACC carrying cost to be recovered and recognized in

1 the future. As a result, the equity component of the carrying cost not yet
2 recovered will be tracked by this contra regulatory asset account for
3 accounting purposes until it can be recognized when recovered in rates and
4 the resulting net regulatory asset will only equal the debt component of the
5 WACC-based carrying cost. This procedure will result in only the debt
6 component of the post in-service carrying charge being reflected as a net
7 credit monthly to income in compliance with GAAP.

8 **Q. If the proposed rate treatment is approved, will your proposed**
9 **over/under regulatory deferral accounting, discussed above, be**
10 **consistent with GAAP?**

11 A. Yes. As discussed earlier in my testimony, (related to gridSMARTSM, EDRT
12 and GIT) FERC ASC 980 requires deferral accounting when a regulator
13 requires future rates to be reduced to refund an over recovery and when a
14 regulator provides for the future recovery of incurred expenses or it is probable
15 that a regulator will provide for such future recovery of an incurred expense.
16 Therefore, in order to record regulatory liabilities or regulatory assets and
17 perform traditional regulatory deferral over/under recovery true-up accounting,
18 it must be probable that the liability will be refunded or that the regulatory asset
19 will be recovered in the future.

20 **Q. What is needed to establish probability and thus meet the accounting**
21 **criteria for recording a regulatory liability or asset?**

22 A. In order to meet the probability standard, the final order in this proceeding

1 should clearly provide for both the future recovery of any incurred major storm
2 damage restoration expenses, plus a carrying cost, that are greater than actual
3 major storm damage restoration revenues in the next I&M Michigan base rate
4 case and it should provide for the return through base rates in the next I&M
5 Michigan base case of any over recovery plus carrying cost thereon.

6 **Q. Does this complete your pre-filed direct testimony?**

7 A. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

TESTIMONY
OF
INDIANA MICHIGAN POWER COMPANY
VOLUME III
CONTENTS:
WILLIAM W. HIX
DIANE KEEGAN
DAVID M. ROUSH
SCOTT M. KRAWEC

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PREFILED DIRECT TESTIMONY
OF
WILLIAM W. HIX

PREFILED DIRECT TESTIMONY OF WILLIAM W. HIX

**ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q. Please state your name and business address.**

2 A. My name is William W. Hix and my business address is One Summit Square,
3 P. O. Box 60, Fort Wayne, Indiana 46801.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by Indiana Michigan Power Company (I&M or Company) as the
6 Senior Regulatory Consultant in the Regulatory Services Department.

7 **Q. Please briefly describe your educational and business experience.**

8 A. I received an Associate Degree in Electrical Engineering Technology and a
9 Bachelor Degree in Electrical Technology from Purdue University in 1978 and
10 1987, respectively. Additionally, I received an Associate Degree in
11 Supervision from Purdue University in 1987. I have completed the EEI Electric
12 Rate Advanced Course.

13 I began my utility career with The Detroit Edison Company (DECo) at its
14 Monroe Power Plant as a Power Plant Technician in 1978. After leaving
15 DECo, I joined I&M, which is an operating company subsidiary of the American
16 Electric Power (AEP) System, in January 1979 as an Operation Engineering
17 Technologist in the System Operations Department where I performed various
18 duties including advising and training system operators, and overseeing I&M's
19 statistical metering load research. I assumed the position of Operation
20 Engineer in 1984. In August 1987, I was promoted to the Rate Department as

1 Rate Analyst Senior. Since that time, I have progressed through various
2 positions and was promoted to my current position of Senior Regulatory
3 Consultant in April 2006. I am responsible to the Director of Regulatory
4 Services for a broad range of matters including tariff application and
5 interpretation, rate design, cost-of-service studies, and various other studies,
6 reports, and regulatory filings, as required.

7 **Q. Have you previously submitted testimony in any regulatory**
8 **proceedings?**

9 A. Yes. I have submitted testimony to the Michigan Public Service Commission
10 (MPSC) in Case Nos. U-13764, U-14193, and U-14409 in support of I&M's
11 complaints regarding violations of Rule 411. Additionally, I have submitted
12 testimony to the Indiana Utility Regulatory Commission in several cases
13 involving I&M's applications to extend the effective dates of its Indiana
14 Economic Development Rider (EDR), in support of Backup Service
15 Agreements and Alternate Feed Service Agreements, territorial boundary
16 proceedings, and to support I&M's request for a limited waiver of a
17 Commission Rule for the purpose of conducting a Smart Metering Pilot
18 Program.

19 **Q. What is the purpose of your testimony in this proceeding?**

20 A. The purpose of my testimony is to sponsor the modifications to I&M's Terms
21 and Conditions of Service and Tariffs, including the changes brought about by
22 merging the St. Joseph (SJRA) and Three Rivers (TRRA) Rate Areas as was
23 proposed and supported by Company witness Krawec. I am also sponsoring

1 the price changes included in the Terms and Conditions of Service. The
 2 justification for tariff price changes, rationale for any redesign of existing
 3 Company's tariffs, and explaining the rate design of new tariffs and riders will
 4 be supported by Company witness Roush.

5 **Q. What exhibits are you sponsoring?**

6 A. I am sponsoring the following exhibits:

7	Exhibit I&M-62 (WWH-1)	Summary of Significant Terms and
8		Conditions of Service Modifications.
9	Exhibit I&M-63 (WWH-2)	Summary of Significant Tariff
10		Modifications Other than Price Changes.
11	Exhibit I&M-64 (WWH-3)	Schedule F5, redline version of
12		Company's proposed Index Section A
13		(Section A).
14	Exhibit I&M-65 (WWH-4)	Schedule F5, redline version of
15		Company's proposed Terms and
16		Conditions of Standard Service (Section
17		C).
18	Exhibit I&M-66 (WWH-5)	Schedule F5, redline version of
19		Company's proposed Standard Tariffs –
20		SJRA (Section D).
21	Exhibit I&M-67 (WWH-6)	Schedule F5, redline version of
22		Company's proposed Standard Tariffs –
23		TRRA (Section E).
24	Exhibit I&M-68 (WWH-7)	Schedule F5, redline version of
25		Company's proposed Terms and
26		Conditions of Open Access Distribution
27		Service (Section F).
28	Exhibit I&M-69 (WWH-8)	Schedule F5, redline version of
29		Company's proposed Open Access
30		Distribution Tariffs – SJRA (Section G).
31	Exhibit I&M-70 (WWH-9)	Schedule F5, redline version of
32		Company's proposed Open Access
33		Distribution Tariffs – TRRA (Section H).

1 **Q. Were the exhibits, or portions of exhibits, which you are sponsoring**
2 **prepared by you or under your supervision?**

3 A. Yes.

4 **Q. Please summarize the Terms and Conditions of Service modifications**
5 **proposed by the Company.**

6 A. The significant Terms and Conditions of Service modifications proposed by the
7 Company are outlined in Exhibit I&M-62 (WWH-1). Most proposed
8 modifications were made to better explain and clarify the Company's policies
9 and practices. The Terms and Conditions of Service sections that include
10 customer charges have been updated to reflect current costs. The costs in the
11 current Terms and Conditions of Service for line extensions are based on mid-
12 1970s costs and the nonrecurring charges in the Special Service Charges
13 section are based on early 1980s costs.

14 **Q. Please explain the proposed price changes to the Terms and Conditions**
15 **of Service that involving line extension provisions, Terms and**
16 **Conditions of Service numbers 12 and 13.**

17 A. The prices in existing Terms and Conditions of Service number's 12 and 13,
18 applicable to overhead line extensions, underground line and service
19 extensions, and transformer installation costs, are based on costs established in
20 the mid-1970s. The proposed costs were derived from current average actual
21 costs.

22 **Q. Please explain the proposed price changes to Term and Condition of**
23 **Service Number 16, Special Service Charges.**

1 A. The prices in the existing Term and Condition of Service for Special Service
2 Charges, Term and Condition of Service Number 15, are based on costs
3 established in the early-1980s. The Special Service Charges have been
4 relocated to Term and Condition of Service Number 16. The proposed prices
5 were derived from most recent actual labor and vehicle costs. In addition to
6 updating the costs already included in the Terms and Conditions of Service,
7 some additional reconnect scenarios were added to address those rare
8 instances when those situations might arise such as reconnects on holidays or
9 Sundays and reconnects at poles. A service charge was added to recoup costs
10 associated with trips to the customer's premise to notify the customer that
11 payment is due. These trips are made when attempts to reach the customer by
12 telephone have been unsuccessful.

13 **Q. What changes are being proposed that affect all tariffs?**

14 A. Several changes are being proposed that affect all tariffs. A major proposed
15 change is the merging of the SJRA and TRRA jurisdictions as was supported by
16 Company witness Krawec. Clarification to several availability statements were
17 made to various tariffs, holidays were eliminated as off-peak days which were
18 only recognized in the SJRA, OATT and Retail Transmission rates were
19 removed from tariff rates and have been rolled into the PSCR, rate tables
20 for tariffs were updated to reflect the proposed changes in riders, and column
21 titles for "Generation" and "Distribution" were replaced with "Power Supply" and
22 "Delivery Charge," respectively.

23 **Q. Please explain the changes to residential tariffs.**

1 A. The primary change in Tariff RS is the elimination of the current increasing
2 block rate structure which is part of the current Tariff RS in the (SJRA). The
3 currently SJRA Tariff RS is a two block rate with one price for the first 500
4 kWh of monthly use and a higher price for all monthly use in excess of 500
5 kWh. IN Tariff RS-SC the contract requirement has been eliminated.

6 **Q. Please describe the current commercial and industrial tariffs.**

7 A. I&M currently has four commercial and industrial tariffs applicable to customers
8 with demands greater than 10 kW. There are two sets of companion schedules
9 available to customers depending upon the size (demand) of the customer.

10 **St. Joseph Rate Area**

11 Tariff MGS for customer with demands as low as 10 kW and Tariff LGS
12 applicable to customers with demands greater than 100 kW served at
13 secondary voltages. While Tariffs QP and LP are applicable to customers with
14 demands greater than 100 kW and 2,000 kW, respectively, the service voltages
15 offered are primary and subtransmission for Tariff QP and subtransmission and
16 transmission for Tariff LP. Tariffs MGS and QP are generally more beneficial for
17 lower load factor customers whereas Tariffs LGS and LP are generally more
18 beneficial for higher load factor customers. Load factor is simply a measure of
19 the amount of electricity a customer uses over time (energy) relative to the
20 customer's maximum utilization (demand). This structure generally ensures that
21 all customers have the opportunity to choose the rate schedule best suited to
22 their usage characteristics, although the current service voltage limitations
23 sometimes dictates the customer's rate schedule. The schedules provide rate

1 continuity for customers as usage changes whether by size or by load factor.

2 **Three Rivers Rate Area**

3 Tariff MGS for customer with demands as low as 10 kW and Tariff LGS
4 applicable to customers with demands greater than 100 kW served at
5 secondary, primary, and subtransmission voltages. While Tariffs QP and LP are
6 applicable to customers with demands greater than 100 kW and 2,000 kW,
7 respectively, the service voltages offered are primary, subtransmission, and
8 transmission for Tariffs QP and LP. Like the SJRA tariffs, Tariffs MGS and QP
9 are generally more beneficial for lower load factor customers whereas Tariffs
10 LGS and LP are generally more beneficial for higher load factor customers. This
11 structure generally ensures that all customers have the opportunity to choose
12 the rate schedule best suited to their usage characteristics, although the current
13 service voltage limitations sometimes dictates the customer's rate schedule.
14 The schedules provide rate continuity for customers as usage changes whether
15 by size or by load factor.

16 **Q. Please describe the proposed commercial and industrial tariffs.**

17 A. The proposed commercial and industrial tariffs have made additional service
18 voltage levels available that will allow customers to select the most
19 appropriate tariff and eliminate the service voltage limitations mentioned
20 above. As indicated above, Tariffs QP and LP are compatible tariffs with the
21 primary difference between the two tariffs being the design of the demand and
22 energy charges which makes QP more attractive to lower load factor
23 customers and LP more attractive to higher load factor customers. Customers

1 having load factors that are near the break-even or crossover point between
2 Tariffs QP and LP are faced with the decision of entering into a service
3 contract under one of the tariffs. This decision can be quite difficult,
4 particularly for new or expanding customers that are uncertain of what their
5 ultimate operating characteristics will be. To address and eliminate such
6 concerns as well as simplify tariff and contract administration, the Company
7 proposes to consolidate the two tariffs.

8 **Q. Does I&M propose a new tariff for Alternate Feed Service (AFS)?**

9 A. Yes. Given the special nature of this service for customers that request a
10 second distribution feed in addition to their basic service, I&M proposes a
11 special tariff to address the unique nature and costs of providing that service.
12 For various reasons, AFS customers require a higher level of reliability than
13 other customers. While I&M wishes to meet the needs of its customers, it is
14 important that such customers pay charges that reflect the full cost of
15 providing such service. This prevents I&M's other customers that do not
16 benefit from bearing additional costs for providing this premium service to
17 customers that desire an alternate feed. Most importantly, the proposed Rider
18 AFS provides the proper price signal to customers concerning the cost of
19 alternate feed service. This allows customers to make an economic choice
20 whether an alternate feed or another alternative, such as an emergency
21 generator, is the best way to meet their unique reliability needs.

22 I&M's proposed Rider AFS includes two main provisions. First, the
23 customer is responsible for all dedicated and/or local facilities required to

1 provide the alternate feed. Second, the customer pays a monthly charge per
2 kW for the capacity reserved on the Company's facilities for the alternate feed.

3 **Q. Does I&M currently provide AFS to any customers?**

4 A. Yes, I&M currently provides Alternate Feed Service to six (6) customers.
5 Historically, I&M provided AFS to customers that requested the service if the
6 alternate feed circuit had available capacity enough to provide the service. The
7 customer was required to pay for the local facilities required to connect their
8 point of basic service delivery to the alternate feed circuit and the transfer
9 switch. More recently, the combination of utilities continuing to look for
10 opportunities to utilize existing capacity to provide basic service to new
11 customers and an increase in requests for AFS has prompted I&M to enter into
12 contracts with customers requesting AFS.

13 **Q. Once approved, will the current customers receiving AFS be subject to the**
14 **new Rider AFS?**

15 A. I&M has six (6) customers receiving AFS, two (2) of which are by contract. The
16 two customers receiving AFS under contract would be subject to the provisions
17 of the new rider once the rider is approved. The remaining four (4) customers
18 would become subject to the provisions of the rider if and when the capacity of
19 the alternate feed circuit providing their AFS reaches the point that the Company
20 must make investments to maintain the AFS or incrementally when they request
21 an increase in AFS capacity.

22 **Q. Please describe the Company's proposed interruptible and experimental**
23 **service offerings.**

1 I&M is proposing a new interruptible service offering Contract Service
2 Interruptible Power (CS-IRP). Under Tariff CS-IRP, I&M proposes limiting the
3 total availability of interruptible service to 50 MW, with a minimum of 1,000 kW
4 interruptible capacity per customer. Service under the new tariff is available to
5 all service voltages. Tariff CS-IRP provides for two distinct types of
6 interruptible service: a mandatory or capacity interruptible service and a
7 discretionary or energy interruptible service.

8 I&M also proposes a three-year experimental Real-Time Pricing tariff
9 whereby customers can manage their electric costs by shifting load from
10 higher cost to lower cost pricing periods or by adding new load during lower
11 price periods. Lastly, I&M proposes to eliminate the current ECS and PCS
12 offerings and replace them with new ECS and EPCS riders which reflect
13 significant modifications from the previous riders to increase their
14 attractiveness to customers. Company witness Roush explains the proposed
15 tariffs and riders in greater detail.

16 **Q. Please discuss the proposed changes to the Company's streetlighting**
17 **tariffs.**

18 A. The proposed changes to Tariffs SLS and ECLS include adding the cost of
19 fiberglass poles into the rates with metallic and concrete poles and provisions
20 to address those instances when municipalities desire that streetlight lamps
21 installed as part of an integrated streetlight system be relocated and/or
22 removed from service. Additionally, the Company recognizes that the
23 Commission's Order in Case No. U-16186 directs the Company to establish

1 tariffs governing the provision of unmetered street lighting, area lighting, and
2 traffic signal services based on emerging light-emitting diode technologies.
3 The Company has determined with regard to this Commission directive that
4 the best course of action is to file those tariffs separately from this rate case,
5 therefore Company will be filing such tariffs as directed on or before February
6 10, 2010.

7 Q. **Please discuss the proposed changes to the Company's Tariff**
8 **COGEN/SPP.**

9 A. Proposed changes to the Tariff COGEN/SPP backup power provision are to
10 address those cogeneration and/or small power production facilities that
11 operate intermittently such that the customer's monthly billing demands under
12 the demand-metered rate schedule will be based upon the customer's
13 maximum monthly demand which will occur at a time when the cogeneration
14 and/or small power production facility is not in operation, such as wind or solar
15 generation facilities.

16 Q. **Please describe the renewed Economic Development Rider (EDR) the**
17 **company is proposing as a part of its Economic Development Program.**

18 A. The proposed EDR will be a tool to increase the effectiveness of the economic
19 development process. The EDR is intended to benefit all stakeholders by
20 attracting new or expanded business to the I&M service territory thereby
21 creating plant and facilities investment and job opportunities. I&M, its
22 customers, the communities I&M serves and the State of Michigan benefit
23 from job creation. The EDR is designed to encourage new development,

1 urban redevelopment, and Brownfield redevelopment by offering a discount
2 on customers' demand charge on a limited term basis when certain criteria
3 are met.

4 Regional and state economic development efforts would be
5 supplemented by Commission approval of the EDR. New businesses
6 nationwide rely upon publicly available information to determine which states
7 and localities are desirable. These businesses utilize information available on
8 the internet to locate economic development electric rate incentives. After
9 Commission approval of the proposed EDR, the incentives offered by the
10 EDR will be available to the public and accessible by those doing independent
11 research on site location via I&M's website. Further, the EDR will be a
12 valuable tool to those in Michigan who work everyday to attract economic
13 development.

14 Q. **What will the EDR offer to new development?**

15 A. For new development customers, I&M proposes that the EDR be offered with
16 the following conditions: (1) the new load applicable to the EDR incentives
17 must be a minimum of 250 kW, (2) the business must not be classified in
18 certain identified Standard Industrial Classifications (SIC) major groups, and
19 (3) the customer must demonstrate to the Company's satisfaction that, absent
20 the availability of this Rider, the qualifying new or increased demand would be
21 located outside of the Company's service territory or would not be placed in
22 service due to poor operating economics. Customers meeting the above

1 conditions will be eligible to receive a reduction in the customers' demand
2 charge.

3

4 Q. **What will the EDR offer to business customers locating in existing
5 buildings that are not located in Brownfield sites?**

6 A. I&M proposes that the EDR be available to new business customers locating
7 in existing buildings that have been unoccupied and/or have remained
8 dormant for at least one year or more, subject to the same requirements
9 indicated above for new development customers. Service must be provided
10 at one delivery point and must not require significant transmission or
11 distribution system investment, other than the connection of service.
12 Customers who meet these EDR requirements will be eligible to receive a
13 limited term reduction in their demand charge.

14 Q. **What will the EDR offer to new business customers locating in
15 qualifying Brownfield redevelopment areas?**

16 A. For the reasons indicated above, new businesses typically want greater
17 incentives to invest in Brownfield redevelopment areas. In order to assist
18 Michigan in re-using these sites, I&M's proposed EDR will provide incentives
19 to new business customers who meet the EDR requirements and locate in
20 qualifying Brownfield redevelopment areas, as defined under Michigan or
21 federal law, that are served by existing I&M primary service lines and have
22 been vacant for more than two years. Customers who meet these
23 requirements will be eligible to receive a limited term reduction in the demand
24 charges.

1 Q. **Please explain the benefits of attracting new customers to Brownfield**
2 **redevelopments.**

3 A. Along with the other benefits that economic development provides, attracting
4 new business to Michigan's Brownfield sites helps revitalize blighted areas
5 thereby taking what had been an economic liability and turning it into an
6 economic asset. Generally, a Brownfield site is a property where
7 redevelopment is complicated due to actual or potential environmental
8 contamination. Brownfield sites are typically avoided by new businesses. If
9 new business can be attracted to these sites, Michigan's economy, aesthetics,
10 and its citizen's quality of life are improved.

11 Q. **Please summarize your testimony in this proceeding.**

12 A. I am sponsoring the modifications to the Company's proposed Terms and
13 Conditions of Service and Tariffs. The proposed tariffs represent the
14 consolidation of the two existing I&M Michigan rate jurisdiction's tariffs into
15 one rate jurisdiction. I have introduced several new tariff offerings including
16 Contract Service Interruptible Power (CS-IRP), Experimental Real-Time
17 Pricing (RTP), Alternate Feed Service Rider (AFS), and a renewed Economic
18 Development Rider (EDR).

19 Q. **Does this conclude your prefiled direct testimony?**

20 A. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. **U-16180**
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY
OF
DIANE M. KEEGAN

**PRE-FILED DIRECT TESTIMONY OF DIANE M. KEEGAN
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

I. INTRODUCTION

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS AND**
2 **EMPLOYMENT POSITION.**

3 A. My name is Diane M. Keegan. My business address is 1 Riverside Plaza,
4 Columbus, Ohio 43215. I am employed as a Principal Regulatory
5 Consultant by American Electric Power Service Corporation (AEPSC), a
6 wholly owned subsidiary of American Electric Power Company, Inc. (AEP).
7 AEP is the parent company of Indiana Michigan Power Company (I&M or
8 Company).

9 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND BUSINESS**
10 **EXPERIENCE.**

11 A. I have an associate degree in Business Data Processing from Columbus
12 Technical Institute and also undergraduate degree(s) in Marketing, Business
13 Management and Accounting and a Master of Business Administration from
14 Franklin University. I also completed the EEI Electric Rate Advanced
15 Course.

16 I have held various progressive positions of responsibility in the Regulated
17 Pricing and Analysis Department starting with Engineering Technician in
18 1986. I have experience in the operating company as a Rate Analyst in the
19 Columbus Southern Power Company Rate Department. I returned to

1 AEPSC and worked in the Rate Department until 2000 when I was promoted
2 to Senior Business Analyst, Energy Delivery & Customer Relations where I
3 was responsible for technical support and system specifications for
4 customer billing for all of the AEP System's eleven operating companies. In
5 2001, I returned to AEPSC Regulatory Services as Regulatory Consultant I,
6 Transmission and Interconnection Services, where I was responsible for
7 transmission cost of service and wholesale contracts. In 2003, I returned to
8 Regulated Pricing and Analysis as a Senior Regulatory Consultant and in
9 2008 was promoted to my current position.

10 **Q. WHAT ARE YOUR RESPONSIBILITIES AS PRINCIPAL REGULATORY**
11 **CONSULTANT?**

12 A. My responsibilities include preparation of class cost of service studies,
13 functional cost of service studies, rate design for the AEP System operating
14 companies, and special contracts and pricing for retail and wholesale
15 customers.

16 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY REGULATORY**
17 **COMMISSIONS?**

18 A. Yes. I have submitted testimony on behalf of I&M before the Indiana Utility
19 Regulatory Commission. I have also submitted testimony before the Virginia
20 S.C.C. and the Federal Energy Regulatory Commission.

1 **II. PURPOSE OF TESTIMONY AND GENERAL DESCRIPTION OF EXHIBITS**

2 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

3 A. The purpose of my testimony is to support the historical and projected class
4 cost of service studies, which allocate the total Michigan retail jurisdiction
5 rate base, revenues and expenses to each rate schedule.

6 **Q. WHAT EXHIBITS ARE YOU SPONSORING?**

7 A. I am sponsoring the class cost of service allocation study portion of
8 Schedule F1:

9 Exhibit I&M-71 (DMK-1), A-6, Schedule F1 Historical Class Cost of
10 Service Allocation Study

11 Exhibit I&M-72 (DMK-2), A-6, Schedule F1 Projected Class Cost of
12 Service Allocation Study

13 **Q. FOR WHAT PERIODS DID THE COMPANY PREPARE CLASS COST OF**
14 **SERVICE ALLOCATION STUDIES?**

15 A. The Company prepared studies for the twelve months ended December 31,
16 2008, Exhibit I&M-71, (DMK-1), A-6, Schedule F1, pages 19 through 40 and
17 for the projected period twelve months ending December 31, 2010, Exhibit
18 I&M-72, (DMK-2), A-6 Schedule F1, pages 17 through 38. The historic and
19 projected studies are identical in format and methodology.

20 **Q. HAS THE MICHIGAN PUBLIC SERVICE COMMISSION (MPSC)**
21 **PROVIDED GENERAL INSTRUCTIONS IN APPORTIONMENT OF COST**
22 **OF SERVICE DATA?**

1 A. The MPSC has provided general instructions for electric utilities that cost of
2 service data shall be based upon the following apportionment methods:

3 1. Production and transmission demand related costs are
4 allocated based on twelve monthly average peak demand (12
5 CP) responsibility.

6 2. Production and transmission plant assigned using a combined
7 demand (75%) and energy (25%) allocation factor.

8 3. Specific distribution plant such as meters and service drops
9 used exclusively to serve individual customers shall be treated
10 as customer-related. All other distribution plant shall be
11 treated as demand-related.

12 The Company's class cost of service allocation studies were prepared to
13 comply with the MPSC guidance and methodology utilized by I&M and
14 approved by the MPSC in prior cases.

15 **Q. PLEASE BRIEFLY DESCRIBE THE NATURE AND PURPOSE OF A**
16 **CLASS COST OF SERVICE ALLOCATION STUDY.**

17 A. Class cost of service studies are utilized to determine the revenue
18 requirement for the services offered by the utility and to determine the costs
19 that different classes of customers impose on the utility system. A class
20 cost of service allocation study is a basic analytical tool used in utility rate
21 design. When all of the jurisdictional costs are allocated to the various

1 customer classes, the result is a class cost responsibility study that is a
2 guide in establishing rates based on costs.

3 **Q. WHAT SOFTWARE DID YOU UTILIZE IN PREPARING THE COST OF**
4 **SERVICE STUDIES?**

5 I used an Excel based spreadsheet format in preparing the class cost of
6 service studies. The Excel spreadsheet permits the analyst to use two types
7 of allocation factors – those which are generated externally and input to the
8 program, and those which are developed internally as a result of the
9 allocation process. An example of an external allocation factor would be the
10 total number of secondary customers served at distribution (DIST_SERV).
11 An example of an internal factor would be the functionalized, allocated net
12 plant costs assigned to the classes (NP).

13 **Q. WOULD YOU DESCRIBE IN GENERAL TERMS THE METHODOLOGY**
14 **USED IN ASSIGNING COSTS TO EACH CUSTOMER CLASS?**

15 A. The Michigan retail jurisdictional rate base and expense components are
16 assigned to the different customer classes using the utility standard three-
17 step process to assign costs: functionalization, classification and allocation.

18 In addition to the MPSC's general instructions in apportionment of
19 cost of service data, the Company considers the following factors in
20 determination of the appropriate allocation methodology:

21 1) planning and operating characteristics of the utility's system;

1 (PROD_DE). The production demand allocation factor assigns costs based
2 on the class contribution to the average of I&M's twelve monthly coincident
3 peaks on the production facilities (12 CP) and each classes' loss adjusted
4 energy allocation.

5 **Q. HOW WAS TRANSMISSION PLANT FUNCTIONALIZED, CLASSIFIED,**
6 **AND ALLOCATED?**

7 A. Transmission plant was assigned to the functional components of power
8 supply (Bulk) transmission plant and subtransmission plant and classified as
9 demand-related. Bulk transmission plant was allocated using a demand
10 allocation factor that is based 75% on the 12 CP power supply demand
11 allocation factor and 25% on the energy allocation factor (BULK_TE).
12 Subtransmission plant was also allocated using a weighted allocation factor
13 giving a 75% weighting to class 12CP demands at the subtransmission level
14 and a 25% weight to the energy allocator loss adjusted to the
15 subtransmission system (SUB_TE). Generator step-up transformers
16 (GSUs) are included in transmission plant based on the FERC accounts, but
17 are separately identified and allocated using the weighted allocation factor
18 for production plant since GSUs are related to the production function.

19 **Q. HOW WAS DISTRIBUTION PLANT FUNCTIONALIZED, CLASSIFIED,**
20 **AND ALLOCATED?**

21 A. Distribution plant was functionalized as Primary or Secondary, classified as
22 being either demand- or customer-related, and allocated to the customer

1 classes using factors reflecting relevant demand levels, number of
2 customers or a cost-weighted number of customers. Accounts 360 through
3 368, were classified solely as demand-related for class allocation purposes.
4 Accounts 360 (Land and Land Rights, 361 (Structures and Improvements)
5 and 362 (Station Equipment) were allocated to the distribution customer
6 classes based on class contributions to the average of I&M's twelve monthly
7 peak demands at the primary distribution system level (DIST_CPD).

8 Overhead and Underground Lines, Accounts 364 through 367, were
9 split into primary and secondary voltage functions based upon information
10 contained in the Company's records and guidance from the Company's
11 distribution engineers. Primary line components were allocated using the
12 DIST_CPD allocator, while the secondary line components were allocated
13 based on a combination of each class's 12-month maximum non-coincident
14 demand and the summation of individual customers' annual maximum non-
15 coincident demands (DIST_POLES, DIST_OHLINES and DIST_UGLINES).
16 The combination allocators recognize that some secondary facilities serve
17 only one customer, while others serve two or more customers.

18 Distribution Transformers and Devices, Account 368, was split
19 between the primary and secondary voltage functions based upon
20 information contained in the Company's records and guidance from the
21 Company's distribution engineers as to the determination of the functional
22 use of the equipment. The primary portion of Account 368, cutouts,

1 arresters, capacitors, voltage regulators and network protectors, was
2 allocated using the DIST_CPD allocator, while the secondary portion,
3 primary to secondary transformers, was allocated using the secondary
4 voltage demand allocation factor, which is based on a combination of each
5 class's 12-month maximum non-coincident demand and the summation of
6 individual customers' annual maximum non-coincident demands
7 (DIST_TRANSF).

8 Services, Account 369, were classified as customer-related and
9 allocated using the number of secondary customers served at distribution
10 (DIST_SERV).

11 Meter plant, Account 370, was allocated using the average number of
12 customers weighted by a factor which considers the cost differential of
13 various metering installations for the various customer classes
14 (DIST_METERS). Since I&M books its investment in security lighting
15 fixtures in Account 371, Installations on Customer Premises, the cost in that
16 account was directly assigned to the outdoor lighting class (DIST_OL).
17 Likewise, the cost in Account 373, Street Lighting, was directly assigned to
18 the street lighting class (DIST_SL). General and intangible plant investment
19 was allocated to the customer classes on the basis of a payroll labor
20 allocator (LABOR_M), constructed by first allocating the functional
21 components of operation and maintenance (O&M) expense by the
22 applicable class demand, energy and customer allocation factors, and then

1 summing the allocated components by class to create a set of labor
2 expense ratios which is used to allocate the labor, wages and salaries
3 assigned to each function.

4 **Q. HOW WERE PLANT HELD FOR FUTURE USE, COMPLETED**
5 **CONSTRUCTION NOT CLASSIFIED, AND CONSTRUCTION WORK IN**
6 **PROGRESS ALLOCATED TO THE CUSTOMER CLASSES?**

7 A. The functional totals of those investment accounts, 105, 106 and 107, were
8 derived from the jurisdictional study and allocated to the classes according
9 to the corresponding allocated functional plant ratios. In the projected study
10 the Completed Construction Not Classified is included with Account 101
11 Electric Plant in Service costs.

12 **Q. PLEASE DESCRIBE THE ALLOCATION OF ACCUMULATED**
13 **PROVISION FOR DEPRECIATION AND AMORTIZATION.**

14 A. The functionalized components of Accumulated Provision for Depreciation
15 and Amortization were obtained directly from the jurisdictional study and
16 classified and allocated in a fashion similar to Electric Plant in Service.

17 **Q. PLEASE DESCRIBE THE ALLOCATION OF WORKING CAPITAL.**

18 A. The numerous components of working capital allowance were arranged in a
19 balance sheet format recognizing individual items of Other Property and
20 Investments, Current Assets, Regulatory Assets and Deferred Debits,
21 Current and Accrued Liabilities, and Regulatory Liabilities and Deferred
22 Credits. The individual components were allocated using internally and

1 externally derived allocation factors deemed to best reflect the causative
2 nature of the particular asset and liability line items.

3 **Q. HOW WERE THE OTHER RATE BASE ITEMS FUNCTIONALIZED,**
4 **CLASSIFIED AND ALLOCATED?**

5 A. D.C. Cook Nuclear fuel stock and spent nuclear fuel disposal costs were
6 allocated using the energy allocation factor. The balance of spent nuclear
7 fuel disposal costs in the projected study is zero. The balance of the
8 Deferred gain from the sale of Rockport Unit 2 sale was allocated using the
9 weighted production allocation factor.

10

11 **IV. REVENUES, O&M and A&G EXPENSES**

12 **Q. HOW WERE REVENUES ASSIGNED FOR EACH CLASS?**

13 A. Forecasted and historic retail sales revenues were directly assigned to each
14 class. Demand-related system sales and interruptible sales revenues were
15 allocated based on the weighted production allocation factor. Energy
16 related system sales and interruptible sales revenues were allocated based
17 on the loss adjusted energy allocation factor (PROD_ENERGY).

18 Forfeited discounts and miscellaneous service revenues were directly
19 assigned based on an analysis of accounting records.

20 The functional components of rent from electric property and other
21 electric revenue were obtained directly from the jurisdictional study and
22 allocated to classes according to corresponding plant ratios.

1 **Q. PLEASE DESCRIBE THE ALLOCATION OF PRODUCTION O&M**
2 **EXPENSES.**

3 A. The components of Production-related operation and maintenance (O&M)
4 expenses, Accounts 500 through 557, were separately classified as either
5 demand or energy related, consistent with the jurisdictional study. The
6 demand component was allocated using the weighted demand allocation
7 factor and the energy component was allocated using the loss adjusted
8 energy allocation factor.

9 **Q. PLEASE DESCRIBE THE ALLOCATION OF TRANSMISSION O&M**
10 **EXPENSES.**

11 A. Transmission O&M, Accounts 560 through 575, were assigned to the
12 functional components of Bulk and sub-transmission consistent with the
13 jurisdictional study, classified as demand-related, and allocated using the
14 weighted demand allocation factors (BULK_TE) and (SUB_TE),
15 respectively. O&M expense associated with generator step-up transformers
16 was separately identified and allocated using the weighted production
17 demand allocation factor.

18 **Q. PLEASE DESCRIBE THE ALLOCATION OF DISTRIBUTION O&M**
19 **BETWEEN THE VARIOUS CUSTOMER CLASSES.**

20 A. Distribution O&M expenses were functionalized and classified according to
21 the associated distribution plant accounts and allocated accordingly.
22 Accounts 581, Load Dispatching and 582, Station Expenses were allocated

1 using the DIST_CPD allocator. Account 583, Overhead Line Expense, was
2 allocated based upon the same allocation used for plant Account 365
3 Overhead Lines (DIST_OHLINES). Account 584, Underground Line
4 Expense, was allocated based upon the same allocation used for plant
5 Accounts 366 Underground Conduit and 367 Underground Lines
6 (DIST_UGLINES). Account 585, Street Lighting and Signal System
7 Expense, was classified as customer-related and directly assigned to the
8 street lighting class. Meter Expense, Account 586, was classified customer-
9 related and allocated in the same manner as meter plant (DIST_METERS).
10 Account 587, Customer Installation Expense, was classified as customer-
11 related and allocated based on primary customers (DIST_PCUST).

12 Accounts 588 and 589, Miscellaneous Distribution Expense and
13 Rents, were classified proportionate to distribution electric plant in service
14 and allocated accordingly. Account 580, Operation Supervision and
15 Engineering, was classified demand- and customer-related and allocated
16 using the internally derived allocated subtotal of Accounts 581 through 589,
17 because the cost of labor and expense booked in Account 580 involves
18 general supervision and engineering of both primary and secondary
19 distribution operations.

20 Account 591, Maintenance of Structures and 592 Maintenance of
21 Station Equipment, were classified as demand-related and allocated on the
22 distribution demand allocation factor DIST_CPD. Accounts 593,

1 Maintenance of Overhead Lines, 594 Maintenance of Underground Lines,
2 and 595, Maintenance of Line Transformers, were functionalized and
3 classified according to the associated distribution plant accounts and
4 allocated accordingly. Maintenance of Street Lighting and Signal Systems,
5 Account 596, was classified customer-related and directly assigned to the
6 street lighting class. Account 597, Maintenance of Meters, was classified as
7 customer-related and allocated in the same manner as meter plant.
8 Account 598, Maintenance of Miscellaneous Distribution Plant, was
9 classified as customer-related and directly assigned to the outdoor lighting
10 class. Account 590, Maintenance Supervision and Engineering, was
11 classified and allocated based on the allocated subtotal of O&M expense
12 Accounts 591 through 598 because the cost of labor and expense booked in
13 Account 590 involves the general supervision and engineering of both
14 primary and secondary distribution maintenance.

15 **Q. CAN YOU EXPLAIN HOW CUSTOMER ACCOUNTING AND CUSTOMER**
16 **SERVICES AND SALES EXPENSES WERE ALLOCATED?**

17 A. Account 902, Meter Reading Expense, was allocated to those classes with
18 meter installations based upon an average number of customers weighted
19 to reflect differences in meter reading requirements. Customer Records
20 Expense, Account 903, was divided into two categories, costs related to the
21 customer call center and other records and collections expenses. The
22 residential tariff class was directly assigned call center costs based on the

1 the actual number of calls received by the call center. The remaining call
2 center costs were allocated among the other tariffs (excluding outdoor
3 lighting) based on the number of customers in those classes. The other
4 records and collections expenses were allocated to all classes based on the
5 number of customers. In the historical study, Account 904, Uncollectible
6 Accounts, which is primarily associated with losses related to uncollected
7 rent revenues, was allocated based on an allocated total of rents from non-
8 associated companies and rent from electric property. Accounts 901,
9 Supervision, and 905, Miscellaneous Customer Account Expense, were
10 allocated based on the sum of the allocated Accounts 902, 903 and 904
11 because the cost of labor and expenses booked in these accounts are of a
12 general nature which includes supervision of the customer accounting and
13 collection activities.

14 Costs associated with Customer Service and Information Expense,
15 Accounts 907-916, were allocated using the allocated total of Accounts 901-
16 905 because of the general nature of these costs which include supervision,
17 labor and materials, support efforts to provide services to all customer
18 classes. All customer accounting, customer services and sales expense
19 accounts were classified as customer-related.

20 **Q. PLEASE DESCRIBE THE ALLOCATION OF A&G EXPENSE.**

21 A. The expenses associated with the Nuclear Regulatory Commission,
22 including inspection and licensing fees, were assigned to the production

1 demand function and allocated based on the weighted production demand
2 allocation factor. The regulatory expense associated with retail rate case
3 proceedings was allocated based on payroll labor. The functional
4 components of property insurance were taken directly from the jurisdictional
5 study and allocated based on the related plant allocation factor. The
6 majority of A&G expenses are functionalized, classified and allocated based
7 on payroll labor.

8 9 **V. DEPRECIATION AND TAXES**

10 **Q. PLEASE DESCRIBE THE ALLOCATION OF DEPRECIATION AND**
11 **AMORTIZATION EXPENSE.**

12 A. The functionalized components of depreciation and amortization expense
13 were allocated using the corresponding plant or demand allocation factors.

14 **Q. PLEASE DESCRIBE THE ALLOCATION OF REGULATORY DEBT**
15 **EXPENSE.**

16 A. In the projected study, the functionalized components of regulatory debt
17 expense are associated with PJM and RTO fees, VEBA trust, Customer
18 Choice, ARO, enhanced security of the production facilities, rate case
19 expense and Nuclear Decommissioning Studies. All are allocated using
20 related functional plant, labor or revenue ratios.

21 **Q. HOW WERE TAXES OTHER THAN INCOME TAXES ALLOCATED TO**
22 **EACH CLASS?**

1 A. Taxes other than income taxes were allocated according to the basis for
2 each tax. Payroll taxes are labor related and therefore allocated using the
3 allocated labor (LABOR_M) allocation factor. Taxes associated with
4 property and capital leases were allocated on the internally derived allocated
5 class net plant ratios. PSC assessment and gross receipts taxes were
6 allocated using the revenue allocation factor. Miscellaneous taxes such as
7 sales and use, business franchise and registration fees were allocated
8 based on gross plant ratios.

9 **Q. HOW WERE INCOME TAXES ASSIGNED TO THE RETAIL CLASSES?**

10 A. Interest expense was calculated using a formula to synchronize with
11 allocated rate base. State and current Federal income taxes were
12 computed class by class. Individual Schedule M items, Deferred Federal
13 Income Taxes, and Deferred Investment Tax Credits were allocated based
14 on corresponding allocated costs to which the items relate.

15

16 **VI. NET INCOME, EARNED RETURNS AND SUMMARY**

17 **Q. PLEASE SUMMARIZE THE OVERALL AND CLASS EARNED RATE OF**
18 **RETURN ON RATE BASE FOR EACH CLASS SHOWN IN THE CLASS**
19 **COST OF SERVICE STUDIES YOU PREPARED.**

20 A. The resulting earned rates of return, prior to any increase in rates, are as
21 follows:

CLASS	HISTORICAL	PROJECTED
Total Retail	4.90%	3.27%
Residential(RS)	2.89%	1.39%
Small General Service (SGS)	9.29%	8.15%
Medium General Service (MGS)	9.51%	7.35%
Large General Service (LGS)	7.04%	5.48%
Quantity Power (QP)	4.95%	3.53%
Large Power (LP)	4.71%	2.55%
Municipal and School Service (MS)	8.65%	6.71%
Water and Sewage Service (WSS)	7.40%	5.20%
Electric Heating Schools (EHS)	-.18%	-1.85%
Electric Heating General (EHG)	11.20%	9.83%
Irrigation Service (IS)	-.11%	-.96%
Outdoor Lighting (OL)	2.04%	2.20%
Street Lighting (SL)	10.09%	9.15%

1

2 **Q. PLEASE SUMMARIZE YOUR TESTIMONY IN THIS PROCEEDING.**

3 A. My testimony describes the class cost of service allocation studies for the
4 Historic and Projected Test Years, 2008 and 2010, respectively, and
5 presents the resulting class by class rates of return. The results of these
6 studies help guide the allocation of the proposed sales revenue to each tariff
7 class, as explained by Company witness Roush.

8 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

9 A. Yes it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates)
For the Sale of Electric Energy)

Case No. U-16180

PRE-FILED DIRECT TESTIMONY

OF

DAVID M. ROUSH

**PRE-FILED DIRECT TESTIMONY OF DAVID M. ROUSH
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is David M. Roush. My business address is 1 Riverside Plaza,
3 Columbus, Ohio 43215.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by American Electric Power Service Corporation (AEPSC), a
6 wholly owned subsidiary of American Electric Power Company, Inc. (AEP).
7 AEP is the parent company of Indiana Michigan Power Company (I&M or
8 Company). I am employed as Manager-Regulated Pricing and Analysis.

9 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND BUSINESS
10 EXPERIENCE.**

11 A. I graduated from The Ohio State University (OSU) in 1989 with a Bachelor
12 of Science degree in mathematics and a computer and information science
13 minor. In 1999, I earned a Master of Business Administration degree from
14 The University of Dayton. I have completed both the EEI Electric Rate
15 Fundamentals and Advanced Courses. In 2003, I completed the AEP/OSU
16 Strategic Leadership Program. In 1989, I joined AEPSC as a Rate
17 Assistant. Since that time I have progressed through various positions and
18 was promoted to my current position of Manager-Regulated Pricing and
19 Analysis in July 2003.

1 **Q. WHAT ARE YOUR RESPONSIBILITIES AS MANAGER-REGULATED**
2 **PRICING AND ANALYSIS?**

3 A. My responsibilities include the oversight of the preparation of cost of service
4 and rate design analysis for the AEP System operating companies, and
5 oversight of the preparation of special contracts and pricing for customers.

6 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY REGULATORY**
7 **COMMISSIONS?**

8 A. Yes. I have submitted testimony before the Michigan Public Service
9 Commission (MPSC or Commission), the Indiana Utility Regulatory
10 Commission, the Public Service Commission of Kentucky, the Public Utilities
11 Commission of Ohio and the Public Service Commission of West Virginia.
12 With respect to the MPSC, I testified in Case No. U-12652 supporting AEP's
13 October 2, 2000 Michigan Restructuring Plan.

14 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

15 A. The purpose of my testimony is to describe and support the following:

16 (a) The historical and projected jurisdictional cost of service allocation
17 studies, which allocate the total Company rate base, revenues and
18 expenses to the Michigan retail jurisdiction;

19 (b) The allocation of I&M's Michigan retail jurisdiction required rate relief
20 to each rate schedule;

21 (c) The design of the proposed rates contained in I&M's proposed
22 Tariffs, including the Cost-of-Service Phase-In Rider;

- 1 (d) The present and proposed revenue by rate schedule;
- 2 (e) The typical bill comparisons;
- 3 (f) The design of the proposed rider for net lost revenue recovery under
- 4 the Company’s Energy Optimization Plan;
- 5 (g) The design of the proposed unified Power Supply Cost Recovery
- 6 (PSCR) Clause, including the recovery of transmission costs in the
- 7 PSCR;
- 8 (h) The design of the proposed rider for recovery of gridSMARTSM
- 9 Program costs;
- 10 (i) The design of the proposed enhanced distribution reliability cost
- 11 recovery rider; and
- 12 (j) The design of the proposed generation investment cost recovery
- 13 rider.

14 **Q. WHAT EXHIBITS AND SCHEDULES ARE YOU SPONSORING?**

- 15 A. I am sponsoring or cosponsoring the following exhibits and schedules:
- 16 Exhibit I&M-73 (DMR-1) A-1, Schedule A1, Historical Revenue
- 17 Deficiency
- 18 Exhibit I&M-74 (DMR-2) A-2, Schedule B1, Historical Rate Base
- 19 Exhibit I&M-75 (DMR-3) A-2, Schedule B2, Historical Utility Plant
- 20 Exhibit I&M-76 (DMR-4) A-2, Schedule B3, Historical Accumulated
- 21 Provision for Depreciation
- 22 Exhibit I&M-77 (DMR-5) A-3, Schedule C1, Historical Net
- 23 Operating Income

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1	Exhibit I&M-78 (DMR-6)	A-3, Schedule C3, Historical Sales
2		Revenue
3	Exhibit I&M-79 (DMR-7)	A-3, Schedule C4, Historical Fuel and
4		Purchased Power Expense
5	Exhibit I&M-80 (DMR-8)	A-3, Schedule C5, Historical Operation
6		and Maintenance Expense
7	Exhibit I&M-81 (DMR-9)	A-3, Schedule C6, Historical Depreciation
8		and Amortization Expense
9	Exhibit I&M-82 (DMR-10)	A-5, Schedule E1, Historical Sales, Load
10		and Customer Data
11	Exhibit I&M-83 (DMR-11)	A-6, Schedule F1, Historical Cost of
12		Service Allocation Study
13	Exhibit I&M-84 (DMR-12)	A-2, Schedule B1, Projected Rate Base
14	Exhibit I&M-85 (DMR-13)	A-2, Schedule B2, Projected Utility Plant
15	Exhibit I&M-86 (DMR-14)	A-2, Schedule B3, Projected Accumulated
16		Provision for Depreciation
17	Exhibit I&M-87 (DMR-15)	A-2, Schedule B4, Projected Working
18		Capital
19	Exhibit I&M-88 (DMR-16)	A-3, Schedule C1, Projected Net
20		Operating Income
21	Exhibit I&M-89 (DMR-17)	A-3 Schedule C3, Projected Sales
22		Revenue
23	Exhibit I&M-90 (DMR-18)	A-3, Schedule C4, Projected Fuel and
24		Purchased Power Expense
25	Exhibit I&M-91 (DMR-19)	A-3, Schedule C5, Projected Operation
26		and Maintenance Expense
27	Exhibit I&M-92 (DMR-20)	A-3, Schedule C6, Projected Depreciation
28		and Amortization Expense
29	Exhibit I&M-93 (DMR-21)	A-3, Schedule C11, Projected Allowance
30		For Funds Used During Construction

1	Exhibit I&M-94 (DMR-22)	A-5, Schedule E1, Projected Sales, Load
2		and Customer Data
3	Exhibit I&M-95 (DMR-23)	A-6, Schedule F1, Projected Cost of
4		Service Allocation Study
5	Exhibit I&M-96 (DMR-24)	A-6, Schedule F2, Summary of Present
6		and Proposed Revenues
7	Exhibit I&M-97 (DMR-25)	A-6, Schedule F3, Detail of Present and
8		Proposed Revenues
9	Exhibit I&M-98 (DMR-26)	A-6, Schedule F4, Comparison of Present
10		and Proposed Monthly Bills
11	Exhibit I&M-99 (DMR-27)	I&M's Proposed Revenue Allocation
12	Exhibit I&M-100 (DMR-28)	Design of Cost-of-Service Phase-In Rider
13	Exhibit I&M-101 (DMR-29)	Design of Net Lost Revenue Recovery
14		Rider
15	Exhibit I&M-102 (DMR-30)	Design of gridSMART SM Program Cost
16		Recovery Rider
17	Exhibit I&M-103 (DMR-31)	Design of Enhanced Distribution Reliability
18		Cost Recovery Rider
19	Exhibit I&M-104 (DMR-32)	Design of Generation Investment Cost
20		Recovery Rider
21	Exhibit I&M-105 (DMR-33)	Design of Interim Rate Surcharge Rider

22 **Q. PLEASE DESCRIBE THE ORGANIZATION OF YOUR TESTIMONY.**

23 A. My testimony is divided into the following sections:

24 I. Development of Projected Revenues

25 II. Jurisdictional Cost of Service Allocation Studies

26 III. Proposed Revenue Allocation Among Classes and Cost-of-

27 Service Phase-In Rider

- 1 IV. Rate Design
- 2 V. Design of Riders
- 3 VI. Summary of Proposed Revenues and Typical Bills

4

5 **I. DEVELOPMENT OF PROJECTED REVENUES**

6 **Q. PLEASE EXPLAIN THE DEVELOPMENT OF THE COMPANY'S**
7 **PROJECTED MICHIGAN RETAIL SALES REVENUES FOR 2010.**

8 A. Michigan retail sales revenues for 2010 are based upon the Company's
9 forecasted sales (MWh) for 2010. The Company forecasts Michigan retail
10 sales by revenue class. That sales forecast was applied to historical billing
11 units to develop projected billing units by rate schedule. The projected
12 billing units were then multiplied by current rates to determine the projected
13 base revenues (excluding PSCR) by rate schedule.

14 **Q. HOW DID YOU DETERMINE THE POWER SUPPLY COST RECOVERY**
15 **(PSCR) FACTOR REVENUES FOR THE PROJECTED TEST YEAR?**

16 A. As discussed by Company witness Allen, PSCR Factors were computed for
17 each rate area based upon allowable costs as projected each month under
18 the current PSCR methodology. Those rates were applied to projected
19 usage by rate schedule to determine projected PSCR revenues by rate
20 schedule.

1 **II. JURISDICTIONAL COST OF SERVICE ALLOCATION STUDIES**

2 **Q. PLEASE EXPLAIN THE PURPOSE OF A JURISDICTIONAL COST OF**
3 **SERVICE ALLOCATION STUDY AND WHAT IT IS DESIGNED TO**
4 **ACCOMPLISH.**

5 A. The purpose of a jurisdictional cost-of-service allocation study is to
6 determine the Company's cost of providing service to a particular regulatory
7 jurisdiction. This is accomplished by comparing the Company's revenue
8 requirement associated with the cost of serving the customer in a regulatory
9 jurisdiction to the revenues received from that jurisdiction. In order to
10 accomplish this comparison, the study must functionalize, classify, and
11 allocate the costs associated with providing service to customers in each of
12 the regulatory jurisdictions that the Company serves. There are three basic
13 steps to achieve this process. First, costs are functionalized into production,
14 transmission, and distribution functions. The next step is to classify these
15 costs as demand, energy, or customer related. The third step is to directly
16 assign or allocate the costs on the basis of an appropriate allocation
17 methodology.

18 Certain portions of I&M's rate base, revenue, and expenses are
19 utilized in common for service to retail and wholesale customers, both in
20 Michigan and in Indiana. Because I&M provides service in three regulatory
21 jurisdictions, it is necessary to determine the rate base, revenues, and
22 expenses that relate to serving I&M's Michigan jurisdictional retail

1 customers. The portions of I&M's rate base, revenues, and expenses
2 attributable to serving Michigan jurisdictional retail customers were
3 determined by a jurisdictional cost of service allocation study using the
4 process of cost allocation and direct assignment.

5 **Q. FOR WHAT PERIODS DID THE COMPANY PREPARE JURISDICTIONAL**
6 **COST OF SERVICE ALLOCATION STUDIES?**

7 A. The Company prepared studies for the twelve months ended December 31,
8 2008, Exhibit I&M-83 (DMR-11), A-6, Schedule F1, page 1 through 18 and
9 for the projected twelve months ending December 31, 2010,. Exhibit I&M-95
10 (DMR-23), A-6, Schedule F1, page 1 through 16. The historic and projected
11 studies are identical in format and methodology.

12 **Q. WHAT IS THE SOURCE OF THE INFORMATION USED IN THE**
13 **JURISDICTIONAL COST OF SERVICE ALLOCATION STUDIES.**

14 A. The books and records of the Company serve as the source of information
15 for the historic period. The source of information for the projected period is
16 the Company's forecast as provided by Company witness Allen.

17 **Q. PLEASE DESCRIBE THE HISTORIC JURISDICTIONAL COST OF**
18 **SERVICE ALLOCATION STUDY.**

19 A. Exhibit I&M-83 (DMR-11), A-6, Schedule F1, pages 1 through 18, is the
20 historical jurisdictional cost of service allocation study for 2008. Rate Base
21 reflects year end balances. The study begins with total Company amounts
22 and shows the removal of non-applicable items and the assignment of costs

1 associated with the Rockport 2 Unit Power Sale to arrive at Total Company
2 Per Books After Assignment. The next step is to make three standard
3 adjustments to rate base and operating income to comply with past
4 Commission orders. These adjustments are (1) to restate accumulated
5 depreciation and depreciation expense based upon Michigan approved
6 depreciation rates, (2) to adjust plant in service, accumulated depreciation
7 and depreciation expense for Rockport 1 test energy and (3) to adjust plant
8 in service, accumulated depreciation and depreciation expense for AFUDC
9 on CWIP related to Rockport 1 pollution control facilities AFUDC.

10 **Q. PLEASE DESCRIBE THE PROJECTED JURISDICTIONAL COST OF**
11 **SERVICE ALLOCATION STUDY.**

12 Exhibit I&M-95 (DMR-23), A-6, Schedule F1, pages 1 through 16, is
13 the projected jurisdictional cost of service allocation study for 2010 that is
14 used in the calculation of the Michigan retail jurisdictional revenue deficiency
15 as shown on Exhibit I&M-106 (SMK-1), A-1, Schedule A1. Rate Base
16 includes projected 13-month average balances as supported by Company
17 witness Allen. The study begins with total Company amounts and shows
18 the removal of non-applicable items. There is no assignment of costs
19 associated with the Rockport 2 Unit Power Sale since that sale ended on
20 December 31, 2009. The next step is to make three standard adjustments
21 to rate base and operating income to comply with past Commission orders.
22 These adjustments are (1) to restate accumulated depreciation and

1 depreciation expense based upon Michigan approved depreciation rates, (2)
2 to adjust plant in service, accumulated depreciation and depreciation
3 expense for Rockport 1 test energy and (3) to adjust plant in service,
4 accumulated depreciation and depreciation expense for AFUDC on CWIP
5 related to Rockport 1 pollution control facilities AFUDC.

6 **Q. PLEASE DESCRIBE IN DETAIL THE DERIVATION OF THE MICHIGAN**
7 **RETAIL JURISDICTIONAL ADJUSTED NET OPERATING INCOME**
8 **WHICH IS THE BASIS FOR THE REVENUE DEFICIENCY REQUESTED**
9 **BY I&M IN THIS PROCEEDING.**

10 A. Exhibit I&M-95 (DMR-23), A-6, Schedule F1, page 1 is a summary of
11 operating revenues, expenses and net operating income for I&M on a total
12 Company and on a Michigan retail jurisdictional basis.

13 Pages 2 through 6 show the detailed development of rate base. Page
14 7 shows the detailed breakdown of operating revenues. Pages 8 through 15
15 show the detailed development of expenses, including operation and
16 maintenance expenses, depreciation and amortization expenses,
17 administrative and general expenses, taxes other than income taxes, and
18 income taxes. The computation of the labor allocation factor for the Michigan
19 retail jurisdiction is also shown on page 15.

20 The allocation factors used are shown throughout the studies in the
21 column labeled "Allocator" and the actual allocation factors are shown on
22 page 16.

1 **Q. PLEASE DISCUSS THE COST ALLOCATION PROCESS USED BY THE**
2 **COMPANY.**

3 A. The cost allocation procedure is a multi-step process of functionalization,
4 classification, and then jurisdictional allocation.

5 The first step in the cost allocation process is functionalization, which
6 is the identification and assignment of I&M's rate base and expenses to the
7 task for which each item is employed. The investment in plant and
8 corresponding operation, maintenance, depreciation, and tax expenses are
9 assigned to the major functions of production, transmission, and distribution
10 in accordance with the Uniform System of Accounts. Certain plant and
11 expense accounts, such as general and intangible plant and administrative
12 and general expenses, are not directly assigned to major functions. All such
13 costs are therefore functionalized according to the functionalization of other
14 related costs so that they can be properly classified and allocated.

15 The second step is classification, the process by which the
16 functionalized costs are designated as being either demand, energy, or
17 customer-related. Demand and customer related costs are fixed costs that
18 are incurred regardless of the level of energy sales. An example of a
19 demand-related cost is the investment in production facilities. An energy-
20 related cost is a cost such as fuel expense, which varies with the level of
21 sales. Meter plant is an example of a cost whose level is affected by the
22 number of customers served.

1 The final step in the cost assignment process is jurisdictional
2 allocation. Jurisdictional allocation is the process by which the classified
3 functional costs are assigned to the jurisdictions by the use of allocation
4 factors. When each classified and functionalized cost is multiplied by a
5 jurisdictional allocation factor, the product is the cost assigned to each
6 jurisdiction.

7 **Q. PLEASE DESCRIBE THE MAJOR FUNCTIONS OF PRODUCTION,**
8 **TRANSMISSION, AND DISTRIBUTION AND RELATED ASSIGNMENTS.**

9 A. Production refers to all production facilities including, for I&M, fossil-fueled
10 generation, nuclear generation, and hydraulic generation, together with step-
11 up substation facilities necessary to integrate that generation into the power
12 supply system. Production facilities are used in serving all customers.

13 Transmission refers to the transmission substations and lines that
14 integrate I&M's sources of power, both I&M owned and purchased or
15 interchanged, with the regional power supply system and the I&M
16 distribution system. All 765 kV, 345 kV, and 138 kV lines were assigned as
17 power supply transmission. All 69 kV and 34.5 kV lines were assigned as
18 Subtransmission. Substations supplying 345 kV and 138 kV transmission
19 lines were assigned to power supply transmission. Substations supplying
20 69 kV and 34.5 kV lines were assigned as Subtransmission. Certain
21 substations perform more than one of the functions described above. The

1 investment in each such substation has been divided between the functions
2 served.

3 Distribution refers to the facilities required to connect the customer to
4 the transmission system. Most distribution substations and lines were
5 directly assigned to the jurisdictions. When a substation or line supplies
6 more than one jurisdiction, related costs were assigned or allocated to the
7 jurisdictions based on noncoincident maximum demands. Metering costs
8 were directly assigned based on actual metering investment.

9 Further separation of common investment and expenses between the
10 Michigan jurisdiction and other jurisdictions is accomplished through the
11 allocation process.

12 **Q. HAS THE MPSC PROVIDED GENERAL INSTRUCTIONS REGARDING**
13 **APPORTIONMENT OF COST OF SERVICE DATA?**

14 A. Yes. In Case No. U-4771, the MPSC standard rate application filing forms
15 and instructions provided that cost of service data shall be based upon the
16 following apportionment methods:

- 17 1. Average twelve monthly peak demand responsibility.
- 18 2. Production and transmission plant assigned as 75% demand-
19 related and 25% energy-related.
- 20 3. Specific distribution plant such as meters and service drops
21 used exclusively for a given customer shall be treated as

1 customer related. All other distribution plant shall be treated
2 as demand-related.

3 This guidance was previously used for both jurisdictional cost of service
4 allocation studies and class cost of service allocation studies. More
5 recently, jurisdictional cost of service allocation studies used in Michigan
6 have apportioned production and transmission plant as 100% demand-
7 related to be consistent with jurisdictional studies used by the Federal
8 Energy Regulatory Commission, while the class cost of service allocation
9 studies used in Michigan continue to use the 75% demand-related and 25%
10 energy-related.

11 The Company's jurisdictional cost of service allocation studies and
12 class cost of service allocation studies were prepared to comply with the
13 historical MPSC guidance discussed above. In recent years, other
14 approaches for class cost of service allocation studies have been used by
15 larger Michigan utilities. In fact, 2008 P.A. 286 provided additional specific
16 requirements for utilities serving one million or more retail customers in
17 Michigan. Those requirements do not apply to I&M since I&M serves less
18 than 130,000 customers in Michigan. For I&M, the historical guidance
19 provided in Case No. U-4771 and utilized by I&M in prior proceedings,
20 updated as discussed above to consistently allocate costs among
21 jurisdictions, is the most appropriate apportionment method for this
22 proceeding.

1 **Q. PLEASE DESCRIBE THE METHOD USED IN CALCULATING THE**
2 **DEMAND AND ENERGY ALLOCATION FACTORS.**

3 A. To comply with the MPSC apportionment methods, the demand allocation
4 factor is an average of 12 monthly loss adjusted coincident peak demands
5 (12 CP). The energy allocation factor is calculated using annual loss
6 adjusted kWh usage.

7 **Q. PLEASE DESCRIBE THE ALLOCATION OF THE FUNCTIONAL**
8 **COMPONENTS OF ELECTRIC PLANT IN SERVICE.**

9 A. Production Plant is allocated as described above, using the 12 CP demand
10 allocation factor. Transmission Plant is split between Transmission and
11 Subtransmission and also allocated using the 12 CP demand allocation
12 factor. Distribution substations and lines serving specific Michigan
13 jurisdictional loads were directly assigned. Remaining joint use Michigan
14 substations and lines were allocated individually in accordance with the
15 noncoincident maximum demands of the jurisdictional loads served by them.
16 Intangible Plant and General Plant were allocated based on the labor
17 allocation factor which is the ratio of Michigan jurisdictional Operation and
18 Maintenance (O&M) labor expense to total Company O&M labor expense.

19 **Q. PLEASE DESCRIBE THE ALLOCATION OF THE FUNCTIONAL**
20 **COMPONENTS OF COMPLETED CONSTRUCTION NOT CLASSIFIED,**
21 **PLANT HELD FOR FUTURE USE AND CONSTRUCTION WORK IN**
22 **PROGRESS.**

1 A. The functional components of Completed Construction Not Classified, Plant
2 Held for Future Use and Construction Work in Progress were allocated
3 consistent with the allocation of the corresponding functional components of
4 Electric Plant in Service.

5 **Q. PLEASE DESCRIBE THE METHOD OF ALLOCATION OF**
6 **ACCUMULATED PROVISIONS FOR DEPRECIATION AND**
7 **AMORTIZATION.**

8 A. The functional components of Accumulated Provisions for Depreciation and
9 Amortization were allocated in the same manner as the corresponding
10 portions of Electric Plant in Service.

11 **Q. PLEASE DESCRIBE THE ALLOCATION OF WORKING CAPITAL**
12 **ALLOWANCE.**

13 A. The presentation of Working Capital Allowance reflects a balance sheet
14 format as adopted in Case No. U-7350. The jurisdictional amounts of the
15 various items of Working Capital Allowance were the result of allocations
16 that best reflect the causative nature of the particular item.

17 **Q. PLEASE DESCRIBE THE ALLOCATION OF OTHER RATE BASE**
18 **COMPONENTS.**

19 A. Nuclear Fuel Stock was allocated using the energy allocation factor and the
20 Spent Nuclear Fuel Disposal costs were directly assigned to the Michigan
21 retail jurisdiction pursuant to the special Michigan reporting requirement.
22 The Electric Plant Acquisition Adjustment was directly assigned to the

1 Indiana retail jurisdiction. The balance of the Deferred Gain from the
2 Rockport Unit 2 Sale was allocated using the production plant allocation
3 factor.

4 **Q. PLEASE DESCRIBE THE DEVELOPMENT OF THE MICHIGAN RETAIL**
5 **JURISDICTIONAL REVENUES?**

6 A. Firm Sales of Electricity requires no allocation as the Michigan specific
7 amount is directly assigned. Interruptible sales revenue and non-firm
8 (system sales) revenues were classified between demand and energy and
9 then allocated using the applicable production demand and energy
10 allocation factors.

11 The components of Other Operating Revenues were assigned to the
12 Michigan retail jurisdiction based upon the nature of each type of revenue.
13 Miscellaneous service revenues and forfeited discounts were directly
14 assigned. Rentals from certain items of I&M property were functionalized
15 and then allocated to the Michigan retail jurisdiction according to the
16 applicable allocation factor. Other Electric Revenue was similarly
17 functionalized and allocated to the Michigan retail jurisdiction according to
18 the applicable allocation factor.

19 **Q. PLEASE DESCRIBE THE CLASSIFICATION AND ALLOCATION OF**
20 **O&M EXPENSES.**

1 A. Production Expense was classified as demand-related or energy-related and
2 allocated to the Michigan jurisdiction by the application of the corresponding
3 demand or energy allocation factor.

4 Purchased power expense, reflects the demand-related and energy-
5 related classification of billings for that power. The demand-related charges
6 were allocated by the demand allocation factor and the energy-related
7 charges were allocated by the energy allocation factor.

8 Transmission expense is classified as entirely demand-related and
9 allocated using the demand allocation factor, except for the RTO
10 administrative cost deferrals included in Account 561 and Account 575,
11 which were directly assigned to the Michigan retail jurisdiction.

12 Distribution O&M expenses were allocated using the distribution plant
13 allocation factor, which was derived from the assignment and allocation of
14 Distribution Plant.

15 Customer Accounts O&M expenses and Customer Service &
16 Information Expenses were classified as customer-related and allocated
17 using the number of customers allocation factor. Sales Expense O&M was
18 classified as demand related and allocated using the demand allocation
19 factor.

20 Most Administrative and General (A&G) Expenses were allocated
21 using the labor allocation factor. Property Insurance, Account 924, was
22 functionalized into production, transmission, and distribution and allocated

1 accordingly. Regulatory Commission Expense, Account 928, was primarily
2 directly assigned or allocated using the demand allocation factor, depending
3 upon the specific nature of the expense.

4 **Q. PLEASE EXPLAIN HOW DEPRECIATION AND AMORTIZATION**
5 **EXPENSES WERE ALLOCATED.**

6 A. Depreciation and Amortization Expenses by function were allocated
7 consistent with the functional plant-based allocation of Accumulated
8 Provisions for Depreciation and Amortization.

9 **Q. PLEASE EXPLAIN HOW REGULATORY DEBITS AND CREDITS WERE**
10 **ALLOCATED.**

11 A. Based upon the nature of each item included in Regulatory Debits and
12 Credits, each item was directly assigned to the appropriate jurisdiction or
13 allocated using the corresponding demand or distribution plant allocation
14 factors.

15 **Q PLEASE DESCRIBE THE ALLOCATION OF TAXES OTHER THAN**
16 **INCOME TAXES.**

17 A. Taxes Other than Income Taxes were classified as relating to payroll,
18 property (net plant), revenue, demand, or gross plant and allocated
19 accordingly, or directly assigned. Payroll taxes are related to labor and were
20 allocated using the labor allocation factor. Property taxes and taxes on
21 capital leases were allocated using the net plant allocation factor. Taxes
22 relating to the IURC and MPSC assessments and Michigan State Single

1 Business Tax were directly assigned. Sales and Use Taxes, Business
2 Franchise Taxes, and Registration Fees were allocated based on gross
3 plant. State Gross Receipts Taxes were allocated based on firm sales
4 revenues. Federal Excise Taxes were allocated based using the demand
5 allocation factor.

6 **Q. HOW WERE OTHER EXPENSE ITEMS ALLOCATED?**

7 A. Gains and losses on the disposition of utility plant were allocated using the
8 gross plant allocation factor. Gains on the disposition of allowances were
9 allocated using the energy allocation factor. Factoring Expense was
10 allocated based upon the receivables which the Company sells. The
11 functional components of Accretion Expense were allocated using the
12 corresponding demand, energy or distribution plant allocation factors.
13 Allowance for Funds Used During Construction was allocated based upon
14 Construction Work in Progress.

15 **Q. HOW WERE STATE AND FEDERAL INCOME TAXES ASSIGNED?**

16 A. State and Federal Income taxes were calculated for Michigan and provided
17 by Company witness Kelly.

18 **Q. PLEASE EXPLAIN HOW ADJUSTMENTS WERE TREATED.**

19 A. Adjustments were provided to me by various Company witnesses. For
20 those adjustments derived on a total Company basis, I added the total
21 Company adjustment amount to the applicable account to arrive at Total
22 Company After Adjustment and Assignment. I then allocated the total based

1 on the applicable allocation factor. Some adjustments were calculated on a
2 retail jurisdictional basis; those adjustments were directly assigned to the
3 Michigan retail jurisdiction.

4 **Q. PLEASE SUMMARIZE YOUR TESTIMONY REGARDING THE**
5 **JURISDICTIONAL COST OF SERVICE ALLOCATION STUDIES.**

6 A. The Company's jurisdictional cost-of-service allocation study properly
7 determines the Company's cost of providing service to the Michigan retail
8 jurisdiction consistent with prior Commission guidance.

9

10 **III. PROPOSED REVENUE ALLOCATION AMONG CLASSES**

11 **Q. HAS MICHIGAN PROVIDED ANY GUIDANCE CONCERNING THE**
12 **IMPACT OF IMPOSING COST OF SERVICE BASED RATES ON**
13 **CUSTOMERS?**

14 A. Yes. 2008 P.A. 286, which was enacted on October 6, 2008, provided the
15 following guidance:

16 This subsection applies beginning January 1, 2009. The commission
17 shall approve rates equal to the cost of providing service to
18 customers of electric utilities serving less than 1,000,000 retail
19 customers in this state. The rates shall be approved by the
20 commission in each utility's first general rate case filed after passage
21 of the amendatory act that added this section. If, in the judgment of
22 the commission, the impact of imposing cost of service rates on

1 customers of a utility would have a material impact, the commission
2 may approve an order that implements those rates over a suitable
3 number of years. The commission shall ensure that any impact on
4 rates due to the cost of service requirement in this subsection is not
5 more than 2.5% per year.

6 **Q. PLEASE EXPLAIN THE PRINCIPLES OR GUIDELINES THAT YOU**
7 **FOLLOWED IN ALLOCATING THE PROPOSED REVENUE INCREASE**
8 **AMONG THE TARIFF CLASSES.**

9 A. One key objective of ratemaking is to design rates such that they reflect as
10 nearly as possible the actual costs of serving the customer. This standard
11 has been amplified by the recent Michigan statute. To fully meet this
12 objective would require that the rates of return for all tariff classes be
13 equalized. The class cost-of-service study prepared by Company witness
14 Keegan (Schedule F1) provides the information needed to make this
15 evaluation.

16 **Q. PLEASE EXPLAIN THE METHOD OF REVENUE ALLOCATION.**

17 A. As shown in Column (3) of page 1 of Exhibit I&M-99 (DMR-27), the rates of
18 return for the RS, LP, EHS, IS and OSL classes are below the total retail
19 current rate of return of 3.27%. On the other hand, the rates of return for the
20 SGS, MGS, LGS, QP, MS, WSS, EHG and SL classes are above the total
21 retail current rate of return.

1 I&M proposes to apply the rate increase, excluding the proposed
2 riders, of approximately \$57.2 million in a manner which produces the same
3 proposed rate of return for each customer class. This is shown in Column
4 (8) on page 1 of Exhibit I&M-99 (DMR-27). I&M's proposed rates are
5 designed based upon this revenue allocation.

6 Since this results in increases for the RS, EHS, IS and OSL classes
7 which are more than 2.5% above the average increase of 26.88%, I&M
8 proposes to implement a temporary Cost-of-Service (COS) Phase-In Rider.
9 The COS Phase-In Rider is designed to limit the first year increase for any
10 customer class to no more than the average increase plus 2.5%. Any
11 revenue shortfall that is produced by limiting the increases for certain
12 customer classes must be collected from those classes whose increase is
13 less than the limit. The Company proposes to allocate the shortfall
14 collection to the customer classes based upon rate base. This results in an
15 equitable sharing as all customer classes that are not limited will have the
16 same rate of return. This calculation is shown in Exhibit I&M-100 (DMR-28)
17 on pages 2 and 3.

18 On an annual basis, the sum of the credits provided and charges
19 collected under the COS Phase-In Rider should be zero (0). However, since
20 actual customer usage by customer class will vary, the net of actual credits
21 and charges could be greater than or less than zero (0). Since the intent of
22 the COS Phase-In Rider is neither to increase nor to decrease the

1 Company's revenues, the Company proposes to include any over or under-
2 recovery in the annual reconciliation of the proposed unified PSCR clause.

3 In the second, third and fourth years, both the credits and the charges
4 under the COS Phase-In Rider would be reduced so that in the fifth year the
5 credits/charges are zero (0) for all customer classes. This annual change is
6 based upon reducing the credits and charges by 25% each year. The
7 credits and charges for each year are shown in Exhibit I&M-100 (DMR-28)
8 on page 1. By the fifth year, all credits and charges under the rider would be
9 zero (0) and all customer class rates of return will be equalized based on the
10 cost of providing service as determined in this proceeding.

11 As designed, the Cost-of-Service Phase-In Rider will be in effect for a
12 limited four-year period. However, if the Company were to file another
13 application to change its base rates during that period, the rider could be
14 superceded or replaced based upon the cost-of-service information in that
15 proceeding.

16

17

IV. RATE DESIGN

18 **Q. PLEASE EXPLAIN THE COMPANY'S GENERAL APPROACH TO RATE**
19 **DESIGN.**

20 A. In general, the Company's approach is to design rates and rate components
21 which reflect the underlying costs of the Company. This includes collecting
22 customer-related costs through customer charges and recognizing the

1 differences in the costs to serve customers at different service delivery
2 voltages. As with the allocation of the revenue increases to the customer
3 classes, the concept of gradualism must be considered in the movement
4 toward full cost-based rate components to avoid undue impacts on
5 customers.

6 **Q. PLEASE EXPLAIN THE MAJOR CHANGES TO THE STANDARD**
7 **MICHIGAN TARIFFS AND RATES.**

8 A. As discussed by Company witness Krawec, I&M proposes to consolidate the
9 two rate areas of St. Joseph and Three Rivers and implement a unified
10 PSCR clause for all of its Michigan customers. The Company also proposes
11 to eliminate all tariff rates for Open Access Transmission and Retail
12 Transmission. As discussed by Company witness Bethel, the Company's
13 transmission costs should be based upon the charges under PJM's Tariff
14 (the Open Access Transmission Tariff or "OATT" and the Operating
15 Agreement). The Company proposes to include these transmission costs in
16 the unified PSCR clause.

17 Since Company witness Hix discusses in detail the specific proposed
18 changes to each individual tariff, I will only discuss certain major rate design
19 changes.

20 **Q. PLEASE EXPLAIN THE CHANGES TO TARIFF RS.**

21 A. The primary change in Tariff RS is the elimination of the current inclining
22 block rate structure in the St. Joseph Rate Area and the establishment of

1 one price for all kWh of monthly use, as is the current structure in the Three
2 Rivers Rate Area. This change helps to limit the impact on individual
3 customers. In addition, I&M is proposing to make the Optional Senior
4 Citizen rate available to Three Rivers Rate Area customers.

5 **Q. PLEASE EXPLAIN THE CHANGES TO TARIFF SGS.**

6 A. The current Three Rivers Rate Area Tariff SGS has a two step energy rate
7 blocked at 2,000 kWh for standard service and at 1,000 kWh for nonmetered
8 service. The current St. Joseph Rate Area Tariff SGS has a two step
9 energy rate blocked at 1,000 kWh for both standard service and nonmetered
10 service. The Company is proposing to continue the two-step energy rate
11 design, using blocked energy charges that change at 2,000 kWh for both
12 standard and nonmetered service.

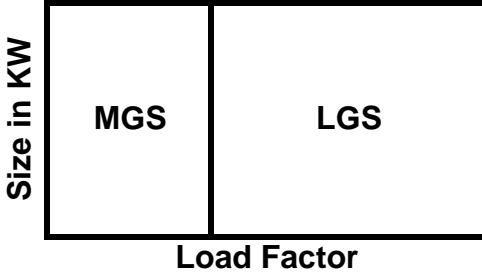
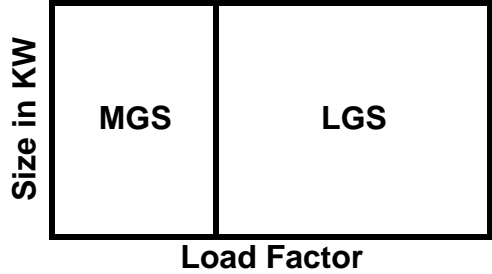
13 **Q. PLEASE DESCRIBE THE CURRENT COMMERCIAL AND INDUSTRIAL**
14 **TARIFFS.**

15 A. I&M currently has four commercial and industrial tariffs with differences in
16 availability between the St. Joseph and Three Rivers Rate Areas. The
17 availability of these tariffs is limited based upon the size (demand) of the
18 customer and the delivery voltage of the customer's service. These
19 relationships are illustrated by the following diagrams:

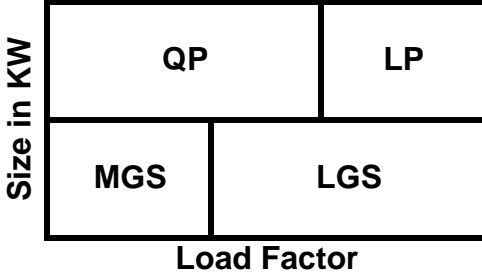
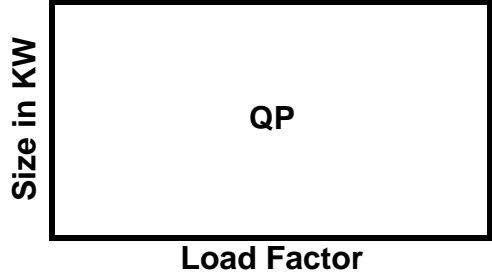
St. Joseph Rate Area

Three Rivers Rate Area

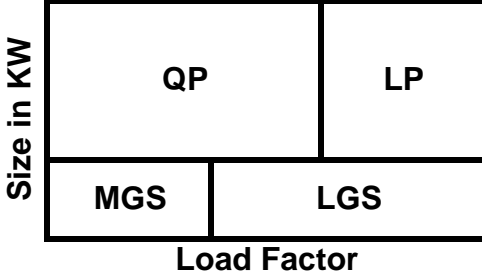
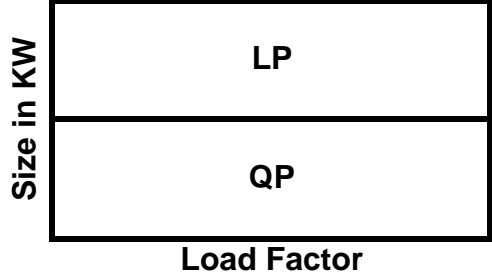
Secondary Voltage



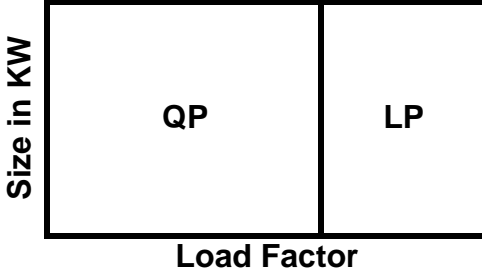
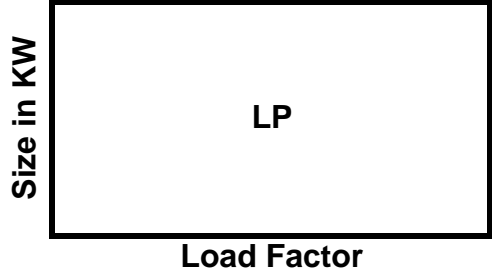
Primary Voltage



Subtransmission Voltage



Transmission Voltage



1 Where a customer has the choice of more than one tariff, that decision is
2 driven by the customer's load factor.

3 **Q. WHAT IS LOAD FACTOR?**

4 A. Load factor is simply a measure of the amount of electricity a customer uses
5 over time (energy) relative to the customer's maximum utilization (demand).
6 An example would be if a customer's average demand is equal to its peak
7 demand, the customer would have a load factor equal to 100%. Said
8 another way, a customer that uses 100 kW for all 744 hours of a 31 day
9 month would have an hours use of 744 and a load factor of 100%. If that
10 customer was a single shift operation and used 100 kW for 200 hours a
11 month and nothing during the remaining hours, the customer's hours use
12 would be 200 and load factor would be 27% (200 / 744).

13 **Q. WHY DO TARIFFS BASED ON LOAD FACTOR MAKE SENSE?**

14 A. A load factor based tariff structure ensures that all customers have the
15 opportunity to choose the tariff best suited to their usage characteristics.
16 Such tariffs provide rate continuity for customers as usage changes whether
17 by size or by load factor.

18 **Q. DOES I&M PROPOSE TO CHANGE THE STRUCTURE OF THE**
19 **COMMERCIAL TARIFFS?**

20 A. Yes. The proposed tariffs were designed to maintain the load factor
21 relationships (crossovers) that exist in some of the current tariffs and make
22 rates based upon load factor available to most customers. For Tariffs MGS

1 and LGS the crossover is approximately 250 hours use per month (34%
2 load factor). The load factor relationship between Tariffs QP and LP is also
3 being maintained, but Tariff QP is being eliminated. Tariff LP is being
4 modified to a structure that incorporates the existing load factor relationship
5 into the proposed rate structure.

6 **Q. PLEASE EXPLAIN THE CHANGES TO TARIFF LP AND ELIMINATION**
7 **OF TARIFF QP.**

8 A. Currently, St. Joseph Tariff QP is available to primary and subtransmission
9 customers with maximum demands greater than 100 kW while Three Rivers
10 Tariff QP is available to primary, subtransmission and transmission
11 customers greater than or equal to 2,000 kW. Tariff LP is available to
12 customers with maximum demands of 2,000 kW and greater at
13 subtransmission and transmission voltage levels in both rate areas and
14 additionally at primary voltage level in the Three Rivers Rate Area. The
15 major difference between the two tariffs is the design of the demand and
16 energy charges which makes QP more attractive to lower load factor
17 customers and LP more attractive to higher load factor customers. Such a
18 design makes sense, as the utilities' demand-related costs per kWh decline
19 as the customer better utilizes the Company's facilities by increasing their
20 load factor. Customers having load factors that are near the break-even or
21 crossover point between Tariffs QP and LP are faced with the decision of
22 entering into a service contract under one of the tariffs. This decision can be

1 quite difficult, particularly for new customers and customers that are
2 expanding or contracting operations, and are uncertain of what their ultimate
3 operating characteristics will be. To address and eliminate such concerns
4 as well as simplify tariff and contract administration, the Company proposes
5 to consolidate the tariffs under a new Tariff LP.

6 The key feature of the consolidated tariff is the continuation of the
7 load factor relationship that existed between Tariffs QP and LP. This is
8 achieved by introducing a load factor blocking of the energy charge. The
9 load factor blocking was set at the existing crossover point of 210 hours of
10 on-peak use per month for Tariffs QP and LP and thus minimizes the impact
11 on all existing customers. The second block energy charge was set at I&M's
12 full energy cost. The demand charge was set at a rate close to the current
13 QP demand charge. Finally, the first block energy charge reflects full
14 energy costs and residual demand costs not collected through the demand
15 charge. The single proposed tariff rate reproduces the pricing and price
16 signals previously provided by the two tariffs.

17 An additional benefit of the proposed structure is that it provides a
18 smoother transition from Tariffs MGS or LGS when the customer's demand
19 exceeds 1,500 kW.

20 **Q. WHAT OTHER CHANGES ARE PROPOSED FOR THE NEW TARIFF LP?**

21 A. The availability of service has been reduced to accommodate customers
22 using 1,500 kW or more, and primary voltage service is made available to

1 St. Joseph Rate Area customers. Monthly billing demands are currently
2 determined as the average of the three highest 15-minute integrated peaks.
3 I&M proposes to use the single highest 15-minute integrated peak because
4 the current approach results in higher billing costs for monthly processing
5 and data translation. This change will also result in additional load
6 management incentives for customers. Another change to the
7 determination of monthly billing demand is to include a minimum billing
8 demand based upon 60% of the highest previous billing demand during the
9 last 11-months.

10 **Q. DOES I&M PROPOSE ANY CHANGES TO THE END-USE TARIFF**
11 **STRUCTURES?**

12 A. Yes. Municipal and School Service (MS), Electric Heating Schools (EHS)
13 and Electric Heating General (EHG) will require customers to move to
14 general service tariffs for which they qualify when new or upgraded facilities
15 are required and eliminate the written contract requirement. Due to the
16 unique load characteristics of Irrigation Service Tariff (IS), which typically
17 operates only a few months of the year, I&M proposes to eliminate the
18 service charge with all costs collected in a single energy charge.

19 **Q. PLEASE EXPLAIN THE COMPANY'S CHANGES IN ITS INTERRUPTIBLE**
20 **SERVICE OFFERINGS.**

21 A. I&M is proposing a new interruptible service offering Contract Service
22 Interruptible Power (CS-IRP). Tariff CS-IRP provides for two distinct types

1 of interruptible service: a mandatory or capacity interruptible service and a
2 discretionary or energy interruptible service. Customers may select either or
3 both types of service for all or a portion of their load.

4 The Company continues to have an obligation to ensure that it has
5 adequate capacity to meet the needs of its customers. One method of
6 meeting that need is to construct power plants. Another method is to enter
7 into service arrangements with customers wherein the customer agrees to
8 reduce load at those times when capacity is needed on the Company's
9 system. This type of service is a mandatory (capacity) interruptible service.

10 Under a discretionary (energy) interruptible service, the Company
11 and customer would agree upon a certain number of hours during which the
12 Company would be able to ask the customer to reduce load. The customer
13 would have the option to either reduce load or pay the hourly price quoted
14 by the Company. Since there is no guarantee that the customer will reduce
15 load upon request, this type of service has no capacity value.

16 **Q. ARE THERE OTHER CHANGES IN THE COMPANY'S INTERRUPTIBLE**
17 **SERVICE OFFERINGS?**

18 A. Yes. Given the lack of customer interest in the current ECS and PCS rider
19 offerings, I&M proposes to eliminate the current offerings and replace them
20 with new ECS and EPCS riders. These riders reflect significant
21 modifications to the existing offerings with a focus on making them more
22 attractive to customers while maintaining benefits for all of I&M's customers.

1 One example of such changes is the elimination of the charge for failure to
2 curtail under the new Rider ECS.

3 **Q. PLEASE DESCRIBE I&M'S PROPOSED EXPERIMENTAL REAL-TIME**
4 **PRICING TARIFF (RTP).**

5 I&M proposes a three-year experimental tariff whereby large customers can
6 manage their electric costs by shifting load from higher cost to lower cost
7 pricing periods or by adding new load during lower price periods.
8 Customers must sign up for one (1) year and will designate the amount of
9 their load which is billed under the existing firm service tariff and the
10 remainder which will be billed under Tariff RTP. In this manner, customers
11 can choose to manage how much of their load they wish to expose to
12 market pricing. Charges for capacity and energy are based upon applicable
13 prices in the PJM market. Distribution charges are based upon I&M's costs
14 and there is a program charge of \$150 per month. Offering Tariff RTP on an
15 experimental basis allows the Company to test the design of the rates, the
16 systems needed to implement the tariff and gauge customer interest and
17 acceptance of such a service offering. Contracts under Tariff RTP will run
18 concurrent with the PJM planning year of June through May.

19 **Q. DOES I&M PROPOSE AN ECONOMIC DEVELOPMENT RIDER (EDR)?**

20 A. I&M proposes to eliminate the existing rider, which has expired, and
21 introduce a new rider which encourages new development as well as
22 redevelopment. Company witness Hix explains the proposed EDR.

1 V. DESIGN OF RIDERS

2 **Q. PLEASE EXPLAIN THE COMPANY'S PROPOSED INCLUSION OF**
3 **TRANSMISSION COSTS IN THE UNIFIED PSCR CLAUSE?**

4 A. As discussed by Company witness Bethel, the Company's transmission
5 costs should be based upon the charges under PJM's Tariff (the Open
6 Access Transmission Tariff or "OATT" and the Operating Agreement). The
7 Company has calculated those costs as shown in Exhibit I&M-29 (WAA-6)
8 and proposes to include them as the transmission component of the unified
9 PSCR Clause discussed by Company witness Krawec.

10 As discussed by Company witness Gregory, I&M's books and records
11 provide the information necessary to determine I&M's charges under PJM's
12 Tariff. As shown in Exhibit I&M-29 (WAA-6), lines 1 through 16 itemize the
13 total projected I&M charges for transmission under the PJM Tariff for
14 Network Integration Transmission Service (NITS); associated Revenue
15 Credits; Transmission Owner Scheduling, System Control and Dispatch
16 Service; Transmission Enhancement Charges; PJM Administrative Charges;
17 RTO Formation costs; Expansion Cost Recovery Charges; PJM
18 Administrative Charges – Default Assessments; and Transmission
19 Enhancement Charges. In addition to these on-going costs, costs related to
20 the deferred PJM Administrative Charges must be included to allow for their
21 recovery as shown on lines 30 through 34.

1 Once the total I&M amount is determined on line 18, that amount is
2 divided by I&M's projected Net Energy Requirement (line 20). This results in
3 a rate (line 22) which reflects the allocation of transmission costs to
4 Michigan based upon an energy allocation factor. Since transmission costs
5 are almost entirely demand-related, this resulting rate (line 22) is multiplied
6 by the ratio of the jurisdictional demand allocation factor to the jurisdictional
7 energy allocation factor (line 24) to yield the on-going transmission
8 component of the unified PSCR Clause. Finally, the deferred Michigan retail
9 costs (line 34) are added to yield the total transmission component of the
10 unified PSCR Clause.

11 **Q. PLEASE DESCRIBE THE OPERATION OF TRANSMISSION**
12 **COMPONENT OF THE UNIFIED PSCR CLAUSE.**

13 A. Consistent with the current operation of the PSCR Clause, I&M will be
14 recording over/under recoveries based upon actual collections under the
15 Transmission Component of the unified PSCR Clause and actual I&M costs
16 under PJM's Tariff. Any over/under recoveries will be reconciled annually as
17 part of the current PSCR process. Refunds and charges under PJM's Tariff
18 for services rendered during the period would be part of the subsequent
19 annual reconciliation.

20 **Q. HOW WAS THE NET LOST REVENUE RECOVERY RIDER**
21 **DETERMINED?**

1 A. As shown in Exhibit I&M-101 (DMR-29), the kWh impacts were calculated
2 based upon the increased Michigan statutory requirements for 2011 above
3 the level for 2010. The 2010 level is reflected in the kWh forecast for 2010
4 used in this proceeding. To determine net lost revenues, I calculated the
5 average fixed cost per kWh based upon I&M's proposed rates in this
6 proceeding. To determine this realization, revenues related to the customer
7 charge, the basing point of the PSCR and all surcharges/riders were
8 deducted from total proposed revenues to determine the net fixed cost
9 revenue. The net fixed cost revenue was divided by class kWh usage to
10 determine the net lost revenue realization. Net lost revenues were then
11 calculated by multiplying the incremental 2011 kWh impact by the net lost
12 revenue realization. Finally, net lost revenues were divided by class kWh
13 usage to determine the Net Lost Revenue Recovery Rider rate per kWh for
14 each customer class. As discussed by Company witnesses Hayes and
15 Krawec, these rates will be reconciled to actual amounts and any over or
16 under recovery will be used to adjust the Rider in future proceedings.

17 **Q. PLEASE DESCRIBE THE gridSMARTsm PROGRAM COST RECOVERY**
18 **RIDER.**

19 A. As discussed by Company witnesses Krawec and Walter, the Company
20 proposes a phased-in implementation of I&M gridSMARTsm initiatives in
21 Michigan. The Company proposes to collect the net costs associated with
22 the gridSMARTsm initiatives in a corresponding phased-in manner through

1 the gridSMARTsm Program Cost Recovery Rider. Company witness Walter
2 identifies the net costs (costs less operational savings) for each year of the
3 4-year phase-in plan. These costs are separately identified as either capital
4 or net expense (expense net of expense savings and revenues). The Rider
5 is designed to collect the net expense and a carrying charge on the capital
6 invested. The carrying charge is based upon the expected useful life of
7 each asset as discussed by Company witnesses Walter and Hayes.
8 Company witness Hawkins provided the carrying charge rates.

9 As shown in Exhibit I&M-102 (DMR-30), the revenue requirement for
10 each year for the gridSMARTsm Program Cost Recovery Rider is calculated
11 as the sum of the net expense for the year and a carrying charge on the
12 cumulative invested capital. A revenue requirement is also calculated for
13 years after the fourth year to provide for collection of the ongoing level of net
14 costs. Since the Company proposes to implement the Rider concurrent with
15 the commencement of implementation, the projected carrying charge is
16 calculated using a 13-month average balance for the capital investment.
17 For example, in the first year if the Company plans to invest \$1.2 million, the
18 carrying charge is calculated using only \$0.6 million, since the investment
19 will be occurring throughout the year.

20 Once the revenue requirement for each year is determined, the Rider
21 rate is determined as a percentage of projected distribution revenue under
22 the Company's proposed rates. As discussed by Company witnesses

1 Hayes and Krawec, these rates will be reconciled to actual expenditures and
2 any over or under recovery will be used to adjust the Rider in future
3 proceedings.

4 **Q. PLEASE DESCRIBE THE ENHANCED DISTRIBUTION RELIABILITY**
5 **COST RECOVERY RIDER.**

6 A. As discussed by Company witness Ehler, the Company proposes an
7 incremental vegetation management program to move to a four-year cycle in
8 the Michigan service territory. This program will be phased-in over four
9 years and requires additional spending beyond base levels. The Company
10 proposes to collect the net costs associated with the incremental vegetation
11 management program in a corresponding phased-in manner through the
12 Enhanced Distribution Reliability Cost Recovery Rider. Company witness
13 Ehler identifies the costs for each year of the 4-year plan. These costs are
14 separately identified as either capital or expense. The Rider is designed to
15 collect the expense and a carrying charge on the capital invested. The
16 carrying charge is based upon the expected useful life of the assets.
17 Company witness Hawkins provided the carrying charge rates.

18 As shown in Exhibit I&M-103 (DMR-31), the revenue requirement for
19 each year for the Enhanced Distribution Reliability Cost Recovery Rider is
20 calculated as the sum of the expense for the year and a carrying charge on
21 the cumulative invested capital. A revenue requirement is also calculated
22 for years after the fourth year to provide for collection of the ongoing level of

1 carrying costs on the invested capital. Since the Company proposes to
2 implement the Rider concurrent with the commencement of implementation,
3 the projected carrying charge is calculated using a 13-month average
4 balance for the capital investment.

5 Once the revenue requirement for each year is determined, the Rider
6 rate is determined as a percentage of projected distribution revenue under
7 the Company's proposed rates. As discussed by Company witnesses
8 Hayes and Krawec, these rates will be reconciled to actual expenditures and
9 any over or under recovery will be used to adjust the Rider in future
10 proceedings.

11 **Q. PLEASE DESCRIBE THE GENERATION INVESTMENT COST**
12 **RECOVERY RIDER.**

13 A. As discussed by Company witnesses Krawec, Hruby, and Peifer, I&M is
14 proposing that the capital investment and O&M associated with projects like
15 the Cook Improvement Project and future environmental retrofits for the
16 Rockport Plant be recovered in future regulatory proceedings through a new
17 Generation Investment Cost Recovery Rider. In this proceeding, the
18 Generation Investment Cost Recovery Rider is simply being established and
19 no amounts will be included in the Rider until project costs are reviewed
20 and approved by the Commission in future proceedings.

21 Once an annual revenue requirement for an approved project is
22 determined in a future proceeding, the Generation Investment Cost

1 Recovery Rider rate will be calculated. The Rider rate is determined as a
2 percentage of projected power supply revenue. An illustrative calculation is
3 shown in Exhibit I&M-104 (DMR-32). As discussed by Company witnesses
4 Hayes and Krawec, these rates will be reconciled to actual costs and any
5 over or under recovery will be used to adjust the Rider in future proceedings.

6 **Q. PLEASE DESCRIBE THE INTERIM RATE SURCHARGE RIDER.**

7 A. While I&M hopes that this proceeding can be resolved expeditiously, the
8 possibility exists that I&M will need to place interim rates in effect pending
9 the ultimate outcome of this proceeding. Though the specific level of any
10 such interim rates has not been determined, I&M proposes to use a
11 surcharge rider that would be applied to I&M's existing tariffs and rates.
12 This surcharge rider would apply as a percentage of total monthly charges
13 under I&M's existing rates. The applicable percentage would vary by tariff
14 and maintain the same relationships as the Company's requested increase,
15 excluding the proposed riders. For example, using the Company's overall
16 requested increase, excluding riders, of 26.88% the WSS class increase is
17 16.17%. If the overall interim rate increase is lower, then the customer class
18 increase would be proportionally reduced. The proposed Interim Rate
19 Surcharge Rider and an example calculation are shown in Exhibit I&M-105
20 (DMR-33).

1 **VI. SUMMARY OF PROPOSED REVENUES AND TYPICAL BILLS**

2 **Q. HAVE YOU PREPARED A SUMMARY OF THE COMPANY'S PROPOSED**
3 **RATE INCREASE, INCLUDING THE PROPOSED RIDERS?**

4 A. Yes. Exhibit I&M-96 (DMR-24), A-6, Schedule F2 and Exhibit I&M-97
5 (DMR-25), A-6, Schedule F3, summarize and detail the proposed rates and
6 charges that will produce the proposed revenues based upon projected
7 2010 billing determinants. Schedule F2 summarizes the information both by
8 current tariff and by proposed tariff. Schedule F3 provides the details
9 supporting the summarized information in Schedule F2.

10 **Q. WILL ANY CUSTOMERS FACE DISPROPORTIONATE INCREASES IN**
11 **THEIR BILLS DUE TO THOSE PROPOSED RATE DESIGN**
12 **MODIFICATIONS?**

13 A. No. Exhibit I&M-98 (DMR-26), A-6, Schedule F4 is a typical bill comparison
14 between current and proposed rates for each customer class to insure that
15 I&M's proposed rates and charges would not result in a disproportionate
16 increase to a particular customer based upon usage.

17 **Q. PLEASE SUMMARIZE YOUR TESTIMONY IN THIS PROCEEDING.**

18 A. My testimony describes the Michigan jurisdictional cost of service allocation
19 studies, and the allocation of the revenue requirement to each tariff class. I
20 also sponsor the Company's proposed rate design and the design of the
21 proposed Riders.

1 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

2 A. Yes it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
INDIANA MICHIGAN POWER COMPANY)
For Authority to Increase its Rates) Case No. U-16180
For the Sale of Electric Energy)

PRE-FILED DIRECT TESTIMONY
OF
SCOTT M. KRAWEC

**PRE-FILED DIRECT TESTIMONY OF SCOTT M. KRAWEC
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

1 **Q. Please state your name and business address.**

2 A. My name is Scott M. Krawec. My business address is One Summit Square,
3 P.O. Box 60, Fort Wayne, Indiana 46801.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by Indiana Michigan Power Company (I&M or Company) as its
6 Director of Regulatory Services.

7 **Q. Please briefly describe your educational and business experience.**

8 A. I received a Bachelor of Science in Business Administration degree, majoring
9 in Accounting, in June 1976, from The Ohio State University. I received a
10 Master of Business Administration degree in May 1989 from Indiana University.
11 I was employed by Consumers Energy (formerly Consumers Power Company)
12 in 1976 as an Internal Auditor. I joined American Electric Power Service
13 Corporation (AEPSC) in 1979 as an Internal Auditor and later that year
14 transferred to I&M as an accountant. I progressed through several accounting
15 and rate department supervisory and administrative roles. In 1997, I returned
16 to AEPSC as a Project Supervisor, and in 1998, I was named Manager of
17 Utility Ledgers for American Electric Power's (AEP) Indiana, Michigan, and
18 Kentucky subsidiaries. In 2001, I was named Director of Regulated Accounting
19 for all of AEP's eastern utility subsidiaries. In 2004, I was named the Director
20 of Wholesale Commodity Accounting. In 2007, I was named Assistant
21 Controller of Commercial Accounting and in 2008, I was named Assistant

1 Controller of Utility, General and Regulatory Accounting for all of AEP. In
2 August 2009, I assumed my current position as Director of Regulatory Services
3 for I&M.

4 I am a Certified Public Accountant licensed in the states of Indiana and
5 Ohio. I am a member of the American Institute of Certified Public Accountants
6 and the Ohio Society of CPAs.

7 **Q. Have you previously testified before any regulatory commission?**

8 A. Yes. I have testified on behalf of I&M before the Michigan Public Service
9 Commission (MPSC), the Indiana Utility Regulatory Commission (IURC), and
10 the Federal Energy Regulatory Commission (FERC) in support of accounting
11 and tax matters. In addition, I have submitted testimony before the State
12 Corporation Commission of Virginia on behalf of Appalachian Power Company,
13 another AEP subsidiary.

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my pre-filed direct testimony is to provide a description of
16 I&M's Michigan jurisdiction regulatory history and the merger of I&M and
17 Michigan Power Company (MPCo). I provide a general description of I&M's
18 fleet and generating plants and I&M's power supply arrangements related to
19 the Rockport Plant. In addition, I support I&M's expanded and modified
20 uniform Power Supply Cost Recovery (PSCR) clause and basing point. I
21 support, along with other witnesses in this proceeding, the new tracking
22 mechanisms I&M has proposed in this case including the Generation
23 Investment Tracker, the gridSMARTSM Tracker, the Demand Side Management
24 Net Lost Revenue Recovery Tracker and the Enhanced Distribution Reliability

1 Tracker. I discuss the recovery of I&M's regulatory assets and other costs
2 along with recovery of rate case expenses, enhanced security costs and
3 nuclear decommissioning study expense. I describe I&M's proposal for a
4 Major Storm Damage Restoration Reserve. Also, I explain the termination of
5 the AEP/Central and Southwest Corporation (CSW) Merger Savings Reduction
6 Rider. Last, I provide I&M's revenue deficiency for the 2010 projected test
7 year.

8 **Q. Are you sponsoring any exhibits in this proceeding?**

9 A. I am sponsoring the following exhibits:

- 10 1. Exhibit I&M-106 (SMK-1) Schedule A1 Revenue Deficiency
- 11 2. Exhibit I&M-107 (SMK-2) Rate Case Expense and Nuclear
12 Decommissioning Study Expense

13 **Q. Were the exhibits, or portions of exhibits, which you are sponsoring**
14 **prepared by you or under your supervision?**

15 A. Yes. In some cases certain data shown on these exhibits was provided to me
16 and is sponsored by other witnesses.

17 **Q. Please describe how the Company prepared its case-in-chief.**

18 A. The basic filing format for the instant filing recognizes the importance of
19 presenting a case-in-chief in a logical and complete format. The preparation of
20 the forecasted revenue requirement is based on a projected test year of
21 calendar year 2010. In addition, historical financial information has been
22 provided in this case from the amounts and balances recorded in the
23 Company's books of account for the historical period of the 12 months ended
24 December 31, 2008. The Company can rely on these recorded amounts as

1 the foundation for its historical period for several reasons. The Company
2 maintains its books and records in accordance with Accounting Principles
3 Generally Accepted in the United States of America (GAAP) and the FERC
4 Uniform System of Accounts (USofA). Each year tens of thousands of financial
5 transactions are classified and recorded in the Company's books of account.
6 The overall objective is to properly record the financial transactions of the
7 Company and to prepare financial statements and reports on operations for
8 management, regulatory authorities, and other external users of the
9 information.

10 In addition, I&M files financial reports with the MPSC in accordance with
11 the Michigan uniform system of accounts and has compiled this case on that
12 basis. Company witness Hayes discusses differences between the MPSC and
13 the FERC system of accounts.

14 **Q. Are the Company's books and records audited by outside parties?**

15 A. Yes. While I&M's management is responsible for the information contained in
16 its books and records, there is also a high degree of scrutiny by outside parties.
17 The books and records are subject to audit by the FERC, the IURC and this
18 Commission. The financial statements also undergo an annual audit by
19 Deloitte & Touche, the independent auditors of the AEP System, who provide
20 an objective review as to management's discharge of its responsibilities insofar
21 as they relate to the fairness of the Company's reported financial condition and
22 results of operations. Moreover, the AEPSC Internal Auditing Department,
23 which reports to the Audit Committee of the AEP Company, Inc. Board of
24 Directors, performs audits of I&M's accounts to provide reasonable assurance

1 of compliance with GAAP, the FERC USofA, the Securities and Exchange
2 Commission, and other applicable rules and regulations.

3 **Q. Have there been any recent developments that have had a material**
4 **impact on how this rate case is being presented?**

5 A. Yes. On October 6, 2008 Governor Jennifer Granholm signed 2008 PA 286
6 (Act 286) which modified, among other things, certain aspects of the base rate
7 setting process for Michigan utilities. In particular, Act 286: 1) Established a
8 12-month deadline for rate cases to be completed or the application is
9 considered approved; 2) allows the utility to self-implement rate increases 180
10 days after a complete rate case application has been filed, if the Commission
11 has not issued a final order; 3) directed the Commission to establish new rate
12 case filing requirements; and 4) allows utilities to use a projected future period
13 in their requests for rate relief.

14 **Q. On December 23, 2008 in Case No. U-15895, the Commission issued new**
15 **rate case filing requirements. What key changes are reflected in this**
16 **filing?**

17 A. The key changes reflected in this filing include: 1) Revised exhibit and
18 schedule formats reflecting projected future period data; 2) Supplemental
19 information required at the time of filing (mainly historical accounting and
20 financial data); 3) A reconciliation of the projected test year to the most recent
21 historical calendar year information if the projected test year is not a calendar
22 year; 4) Providing electronic versions of models in Microsoft Excel format to
23 parties who request them; and 5) Providing Tariff changes in redline format in
24 Microsoft Word.

1 **Q. Has I&M complied with the new rate case filing requirements in**
2 **developing this case?**

3 A. Yes. Included with this rate case filing are the required exhibits, schedules and
4 supplemental data mandated by the Commission's December 23, 2008 Order.

5 **Q. What approach is the Company using to support its projected test year**
6 **positions and recommendations in this case?**

7 A. Although Act 286 allows for fully projected periods, I&M has used historical
8 actual data as a point of reference for the reasonable comparison of the 2010
9 test year data. All historical 2008 calendar year data is supported by Company
10 witness Hayes. All projected total company revenues, expenses and account
11 balances for 2010 are supported by Company witnesses Allen, Peifer, Hruby,
12 and Ehler and the Michigan retail jurisdiction portion thereof is supported by
13 Company witnesses Roush and Kelly.

14 **Q. What historical period is being used by I&M, and what projected test year**
15 **period is being used by I&M for purposes of calculating its projected**
16 **revenue deficiency?**

17 A. The historical period being used by I&M is calendar year 2008. The projected
18 test year is the calendar year 2010.

19 **Q. Why did I&M use 2008 for its historical period?**

20 A. In order to comply with the Commission's order in U-15895, I&M used the most
21 recent calendar year audited financial statements at the time of this filing,
22 which is the 2008 calendar year statements. At the time of this filing, I&M's
23 accounting books for the calendar year 2009 have not been finalized and the
24 financial statements were not yet prepared nor audited by the Company's

1 public accounting firm. Moreover, I&M's Form 10-K report and Form P-521 for
2 2009 are not scheduled to be filed until late February 2010 and late April 2010,
3 respectively. Until the Form 10-K statements are filed in late February 2010
4 the Company cannot publically release the financial statements for the 2009
5 calendar year. Therefore, by using year 2008 historical information, I&M
6 selected the most current and complete financial information for a calendar
7 year available for use and inclusion in this rate filing.

Depreciation Rates

8 **Q. Is I&M requesting a revision in its depreciation rates as part of this case?**

9 A. No. I&M's depreciation rates were set as part of the Commission Order
10 Approving Settlement Agreement dated September 25, 2007 in Case Nos. U-
11 15162 and U-15276. I&M is using those approved depreciation rates for both
12 the 2008 historical period and projected 2010 test year. As a result, I&M used
13 its recently approved depreciation rates and practices approved in Case Nos.
14 U-15162 and U-15276 to determine its projected 2010 revenue requirement in
15 the instant general rate case.

16 **Q. Please describe I&M's regulatory history in Michigan since 1989.**

17 A. As a result of the I&M and MPCo merger, in Case No. U-9912, I&M's service
18 area in Michigan currently consists of two rate areas, the St. Joseph Rate Area
19 and the Three Rivers Rate Area. I&M's existing retail electric rates in the St.
20 Joseph Rate Area were established pursuant to the Commission's Order
21 Approving Settlement Agreement dated February 12, 1991, in Case No. U-
22 9656 (St. Joseph rate case), based upon projected test year operating costs for
23 the twelve months ending December 31, 1991. Retail electric rates were

1 established for the Three Rivers Rate Area (at that time known as MPCo)
2 pursuant to the Commission's Order Approving Settlement Agreement dated
3 March 9, 1989, in Case No. U-9205 (Three Rivers rate case), based upon test
4 year operating costs for the projected twelve months ending December 31,
5 1989. Three Rivers Rate Area retail electric rates were subsequently reduced
6 by the Commission's Opinion and Order dated December 16, 1999, approving
7 a settlement agreement in Case Nos. U-11181-R, U-11531-R, and U-11792
8 (Cook Plant settlement cases).

9 As a result of the implementation of retail choice in Michigan, retail
10 electric rates in both rate areas were unbundled, and terms and conditions of
11 customer choice were established by Commission Order Approving Settlement
12 Agreement dated October 11, 2001, in Case No. U-12652 et al.

13 In addition, I&M's rates include: 1) a Nuclear Decommissioning
14 Surcharge first established in accordance with the Commission's Opinion and
15 Order in Case No. U-8559 and most recently modified by a reduction
16 authorized through the Commission Order Approving Settlement Agreement
17 dated September 25, 2007, in Case Nos. U-15162 (Decommissioning
18 Investigation) and U-15276 (Depreciation Request); 2) an Energy Optimization
19 Surcharge, in accordance with the Commission's Order Approving Settlement
20 Agreement dated May 12, 2009, in Case No. U-15808; and 3) an AEP/CSW
21 Merger Savings Reduction Rider credit pursuant to a December 16, 1999
22 Commission Order Approving Settlement Agreement in Case No. U-12204.

Merger of I&M and Michigan Power Company

23 **Q. Please explain the merger of I&M and MPCo.**

1 A. On July 5, 1991, I&M and MPCo filed in Case No. U-9912 a joint application
2 with the MPSC for approval of their proposed merger. The merger plan called
3 for MPCo to merge into I&M, with I&M being the sole surviving corporation.
4 MPCo would transfer all of its operating rights, operating facilities, and all other
5 property to I&M.

6 Prior to the merger of I&M and MPCo, the St. Joseph rate area was
7 I&M's service territory and the Three Rivers rate area was MPCo's service
8 territory. Pursuant to the December 5, 1991 order in Case No. U-9912, the
9 MPSC established two rate areas as of March 1, 1992, specifically, the Three
10 Rivers Rate Area and the St. Joseph Rate Area. The Commission authorized
11 the implementation of the Schedule of Tariffs Governing the Sale of Electricity
12 for the St. Joseph and Three Rivers Rate Areas. The Commission Order in
13 Case No. U-9912 further authorized I&M to continue the current authorized
14 MPCo and I&M rate levels and terms and conditions of service within the
15 respective Three Rivers and St. Joseph Rate Areas until modified by a
16 subsequent order of the Commission. As part of I&M's application, I&M seeks
17 such a subsequent Commission order to combine the two rate areas into one
18 with the same rates and charges and a unified PSCR clause.

19 **Q. Please explain I&M's request for merging and combining the two rate**
20 **areas into one rate area.**

21 A. I&M is making this proposal since the two rate areas are fully integrated, are
22 managed together, and share many of the same I&M employees. Moreover,
23 their loads are served by the same generation sources. Merging the two rate
24 areas simplifies the rates, tariffs, and provides for efficiency for both customers

1 and I&M. The merger of the tariffs for the two rate areas is addressed by
2 Company witness Hix.

3 **Q. What is I&M's overall proposed rate increase?**

4 A. As shown on Schedule A1 of Exhibit I&M-106 (SMK-1), I&M's 2010 projected
5 test year revenue deficiency based on its rate base, net operating income, rate
6 of return and revenue conversion factor is approximately \$62.5 million. I&M's
7 case includes a request to increase rates to recover this revenue deficiency
8 which includes a revised unified PSCR clause and four new trackers, which I
9 will address later in my testimony.

I&M Generation

10 **Q. Please describe I&M's fleet of generating plants.**

11 A. I&M owns a diverse generating fleet comprised of one nuclear plant, six
12 hydroelectric plants, and two coal-fired power plants. The Cook Nuclear Plant
13 is located in Bridgman, Michigan and consists of two nuclear generating units.
14 I&M's six hydroelectric facilities are located on the St. Joseph River with four
15 facilities in Michigan and two in Indiana. I&M's coal-fired power plants consist
16 of four units at the Tanners Creek Plant, located in Lawrenceburg, Indiana and
17 two units at the Rockport Plant, located in Rockport, Indiana.

18 **Q. Please describe I&M's power supply arrangements related to the
19 Rockport Plant.**

20 A. The Rockport Plant consists of two 1,300-MW (nominal) generating units which
21 are jointly owned or leased by I&M and AEP Generating Company (AEG),
22 another AEP subsidiary. I&M's 2010 generating capacity resources reflect the
23 following Rockport-related arrangements:

- 1 1. I&M's 50% ownership share of Rockport Unit 1 and I&M's 50%
2 leased share of Rockport Unit 2 (i.e., 650 MW of Unit 1 and 650
3 MW of Unit 2).
- 4 2. AEG's 50% share of Rockport Unit 1 and AEG's 50% leased
5 share of Rockport Unit 2 (i.e., 650 MW of Unit 1 and 650 MW of
6 Unit 2).
- 7 3. The Unit Power sale agreements among AEG, I&M, and
8 Kentucky Power Company (KPCo), another AEP System
9 operating company, under which I&M committed to purchase
10 70% of AEG's share of each Rockport unit, and KPCo
11 committed to purchase 30% of AEG's share of each Rockport
12 unit.
- 13 4. A Unit Power agreement with Carolina Power & Light, now
14 Progress Energy Carolinas (PEC), under which I&M sold 250
15 MW of its 650 MW share of Rockport Unit 2 capacity to PEC for
16 the period January 1, 1990 through December 31, 2009. The
17 2010 projected data reflects that beginning January 1, 2010,
18 this 250 MW returns to I&M.

19 The agreements by which KPCo purchases shares of the Rockport units
20 are through December 7, 2022. Thus, I&M's net capacity resources for 2010
21 include 1,105 MW of Rockport Unit 1 capacity (its own 650 MW share plus 455
22 MW purchased from AEG) and 1,105 MW of Rockport Unit 2 capacity (its own
23 650 MW share, plus 455 MW purchased from AEG).

24 **Q. Please describe the general terms of I&M's purchase of Rockport Units 1
25 and 2 capacity from AEG.**

26 A. Under the terms of the Unit Power Agreement between I&M and AEG, dated
27 March 31, 1982, as amended, AEG makes available to I&M up to 70% of the
28 power and associated energy from its share of Rockport Units 1 and 2. I&M, in

1 turn, pays to AEG amounts sufficient to cover, among other things, AEG's
2 operating and other expenses related to the amount of power sold to I&M.

Unified PSCR Clause

3 **Q. Please explain I&M's request for a unified PSCR clause.**

4 A. I&M proposes to unify the Three Rivers Rate Area PSCR clause into the St.
5 Joseph Rate Area PSCR clause as part of the merger of the two rate areas into
6 one rate area. This will provide a single uniform PSCR clause mechanism,
7 basing point and PSCR factor. The current St. Joseph Rate Area PSCR
8 clause reflects those costs traditionally allowable pursuant to Act 304 of the
9 Public Act of 1982. The Commission's Order in Case No. U-9912 (Merger
10 Case) modified the PSCR clause to identify the costs of power supply included
11 in the determination of a PSCR factor for the Three Rivers Rate Area. In
12 addition, allowable power supply costs after the merger of I&M and MPCo were
13 to be determined for the Three Rivers Rate Area in the same manner that
14 allowable power supply costs were determined for MPCo before the merger,
15 i.e. the FERC Net Energy Cost (NEC) method. Likewise, allowable power
16 supply costs were to be determined for the St. Joseph Rate Area in the same
17 manner that allowable power supply costs were determined for I&M before the
18 merger.

19 The following table provides an overview of how the two PSCR clauses
20 are currently structured and how the proposed clause would be after the
21 unification of the two areas and the expansion of the PSCR for certain other
22 proposed cost elements, which I will address later in my testimony:

	<u>St. Joseph</u>	<u>Three Rivers</u>	<u>Unified PSCR</u>
Fuel	Currently in PSCR	Currently in PSCR	Include in PSCR
Purchased Power	Currently in PSCR	Fuel costs only	Include in PSCR
Allowances	Currently in PSCR	Not in PSCR	Include in PSCR
Consumables	Currently in PSCR	Not in PSCR	Include in PSCR
Capacity Settlement	Currently in PSCR	Not in PSCR	Include in PSCR
Ancillary Services and Other PJM Related Costs	Most costs currently in PSCR	Not in PSCR	Include in PSCR
OSS Margins	Currently in PSCR	Not in PSCR	Include OSS sharing mechanism in PSCR
Transmission	Not in PSCR	Not in PSCR	Include in PSCR and expand for all PJM and OATT-transmission costs

1 **Q. Please explain the appropriateness of including Purchased Power in the**
2 **unified PSCR clause.**

3 A. Total purchased power costs have traditionally been included in Michigan
4 utilities' PSCR clauses.

5 **Q. Please explain the appropriateness of including allowance consumption**
6 **expenses in the unified PSCR clause.**

7 A. I&M must comply with the Clean Air Act Amendments of 1990 (CAAA). All
8 emission costs and credits should be reflected in the unified PSCR clause as a
9 component of power supply costs as defined in the current St. Joseph Rate
10 Area PSCR clause because such emissions vary with fossil generation and
11 fuel consumed. The emissions represent a chemical by-product of the coal
12 burning process. Moreover, this conclusion was upheld by this Commission in
13 its April 28, 2005 order approving the Company's 2004 Plan filing (U-13919)

1 and cost recovery factor which included all allowance costs incurred and such
2 costs have been included and approved in subsequent St. Joseph Rate Area
3 PSCR clause filings.

4 **Q. Please describe the consumables I&M seeks to include in the**
5 **unified PSCR clause.**

6 A. I&M currently includes consumables in the St. Joseph Rate Area PSCR clause.
7 The consumables referred to in the above table include materials such as urea
8 and activated carbon used to reduce emissions. These costs should be
9 reflected as a component of power supply costs as defined in the St. Joseph
10 Rate Area because such costs vary with fossil generation and fuel consumed.
11 I&M seeks to include consumables in the proposed unified PSCR clause.

12 **Q. Please explain the appropriateness of including the Capacity Settlement**
13 **charges/credits in the proposed unified PSCR clause.**

14 A. The Capacity Settlement amounts included in the St. Joseph Rate Area PSCR
15 clause are determined in accordance with the FERC approved AEP
16 Interconnection Agreement. Under its provisions, each pool member is
17 responsible for providing its Member Load Ratio share of the total primary
18 capacity of the pool. It is appropriate to include capacity settlement
19 charges/credits in the unified PSCR clause because they fluctuate and are
20 related to the adequate supply of power necessary to meet I&M's load
21 obligations. Company witness Allen addresses the capacity settlement
22 charges/credits in more detail.

23 **Q. Please explain I&M's proposal to track Off System Sales (OSS) margins in**
24 **the unified PSCR clause.**

1 A. As discussed in the testimony of Company witness Busby, I&M proposes that
2 OSS margins be tracked in the unified PSCR clause and be shared 50% to
3 customers and 50% to the Company. Company witness Busby discusses that
4 a sharing mechanism can provide a balance for customers and I&M to share in
5 the risks and rewards of AEP's efforts to maximize OSS margins. To operate
6 as an incentive for the Company to continue to maximize its efforts in the OSS
7 market, the Company's share of the OSS margins would be excluded from net
8 electric operating income for ratemaking purposes.

9 Company witness Allen has provided the calculation of OSS margins for
10 the initial implementation of the OSS margins sharing.

11 **Q. Please explain the appropriateness of including PJM ancillary services
12 and Other PJM Related charges and credits in the unified PSCR clause.**

13 A. In 2004, I&M, along with AEP, became a member of the PJM Interconnection,
14 LLC (PJM) Regional Transmission Organization (RTO). The PSCR clause for
15 the St. Joseph rate area currently includes the following PJM ancillary services
16 and Other PJM Related charges and credits in its PSCR clause.

Account Number	Description
4470097	Synchronous condensing net revenue
4470116	Meter corrections LSE
4470202	Operating reserve LSE credit
4470203	Operating reserve LSE charge
5550036	Emergency energy purchase
5550037	OATT capacity deficiency/reliability assurance
5550040	Inadvertent meter reserve LSE
5550041	Synchronous condensing net expense
5550074	Reactive charge
5550075	Reactive credit
5550076	Black start charge
5550077	Black start credit
5550078	Regulation charge
5550079	Regulation credit
5550083	Spinning reserve charge
5550084	Spinning reserve credit
5550089	PJM 30 min. Supplemental Reserve credit LSE
5550090	PJM 30 min. Supplemental Reserve charge LSE
5550093	Peak Hour Availability Charge

1 I&M seeks to include additional charges and credits in its PSCR clause
2 for the merged rate area as addressed by Company witness Allen. These are
3 the types of costs/charges that the MPSC has allowed in the past in other
4 companies PSCR clauses.

5 **Q. Please explain the appropriateness of including the PJM Open Access**
6 **Transmission Tariff (OATT) charges and credits in the proposed unified**
7 **PSCR clause.**

8 A. As provided in the testimony of Company witness Gregory and further
9 discussed by Company witness Bethel, I&M seeks to include PJM OATT
10 charges and credits in the unified PSCR clause as set forth in Exhibit I&M-40
11 (DLG-1). As explained by Company witness Bethel, it is appropriate to include
12 these costs because transmission and related services are necessary

1 components of the power supply function. I&M uses PJM transmission and
2 related services to deliver power to its Michigan retail customers. The cost of
3 those transmission and related services is based on FERC-approved rates,
4 and as such is not under the direct control of I&M.

5 Also, as described in the testimony of Company witness Gregory and
6 supported by the testimony of Company witness Bethel, costs are billed to I&M
7 as a member of PJM for functional operation of the transmission system,
8 management of the PJM markets, and general administration of the regional
9 transmission organization. These costs can be variable in nature, and I&M
10 proposes that the costs be annually reviewed and timely recovered as a
11 separate line item in the unified PSCR. Absent the inclusion in the unified
12 PSCR clause, PJM costs would be subject to less frequent review through
13 general rate cases and could cause variations in I&M's net operating results
14 and cost of service that would be less timely in reflecting customers' basic
15 rates and charges. Company witnesses Roush and Allen have calculated the
16 level of PJM OATT net costs for the initial implementation of the PJM OATT
17 costs.

18 **Q. Please describe the proposed OATT cost recovery process, including**
19 **true-up to actual OATT costs.**

20 A. The OATT cost recovery process, including a true-up to actual OATT costs, will
21 be administered through the unified PSCR clause. PJM OATT charges will be
22 reflected as a separate line item in the unified PSCR clause. Consistent with
23 the PSCR clause process used today, I&M proposes that the OATT factor be
24 established annually based upon a projected level of I&M OATT charges and

1 credits and include a reconciliation of projected versus actual OATT charges
2 and credits and jurisdictional OATT factor revenues. Company witness
3 Gregory will describe the true up over/under recovery accounting.

4 If in the Commission's judgment the PJM OATT cost recovery should
5 not be approved for I&M at this time, a further adjustment for rate making
6 purposes would be necessary in this proceeding to reflect an appropriate level
7 of PJM OATT net costs in the cost of service.

PSCR Basing Points

8 **Q. Please describe I&M's St. Joseph Rate Area PSCR basing point.**

9 A. I&M's current St. Joseph Rate Area PSCR basing point represents the level of
10 power supply cost embedded in the base rates charged to I&M's customers.
11 Included in the St. Joseph Rate Area PSCR basing point are costs of fossil fuel
12 consumed (including emission costs), nuclear fuel consumed, spent nuclear
13 fuel disposal costs, the cost of purchased power, the charges for energy
14 received from the AEP System Pool and the credits for energy delivered to the
15 AEP System Pool, offset by I&M's share of revenues received from OSS,
16 including any relevant impacts on the forecast of AEP's affiliation with the PJM.
17 In addition wind purchases are included pursuant to the December 4, 2007
18 MPSC Order in Case No. U-15361 and the September 15, 2009 MPSC Order
19 in Case No. U-15808.

20 To derive the basing point, the total projected PSCR costs are divided
21 by the projected net energy requirement, resulting in a per unit cost, which, in
22 turn, is multiplied by a loss factor to produce the basing point.

23 **Q Please describe I&M's Three Rivers Rate Area PSCR basing point.**

1 A. The calculation of the Three Rivers Rate Area PSCR factor has been based on
2 the formal FERC NEC method, as approved by the Commission. This
3 approach is similar to the method used for the St. Joseph Rate Area with the
4 following exceptions: the underlying fossil fuel costs of such purchased power
5 and Pool costs reflect FERC Account 151 costs charged to Account 501 only.
6 Specifically, purchased power costs, the charges for primary energy received
7 from Pool and the credits for energy delivered to Pool and energy to Pool for
8 system sales are recorded on a FERC NEC basis. Further, capacity
9 settlement amounts and OSS revenue and adjustments for affiliated
10 transportation exclusion are not included in the PSCR factor calculations.

11 In addition, recording costs and credits on a FERC NEC basis means
12 that only fuel costs, including affiliated transportation costs, —again, FERC
13 Account 151 costs charged to Account 501 only—are allowed to be included in
14 the Three Rivers Area PSCR factor calculation. Additional non-fuel costs such
15 as fuel handling, one-half maintenance expense, consumed emission
16 allowance costs, and demand charges are not included.

17 To derive the basing point, the total projected PSCR costs are divided
18 by the projected net energy requirement, resulting in a per unit cost, which, in
19 turn, is multiplied by a loss factor to produce the basing point.

20 **Q. What are I&M's present PSCR basing points?**

21 A. I&M currently has a PSCR basing point for the St. Joseph Rate Area of 3.33
22 mills per KWH. The St. Joseph Rate Area basing point was established in
23 I&M's last general rate order in Case No. U-9656. The current Three Rivers

1 Rate Area basing point is 10.30 mills per KWH as established in Case No. U-
2 9912. One basing point will be necessary for the uniform PSCR clause.

3 **Q. What items does I&M seek to include in the proposed unified PSCR**
4 **clause and basing point?**

5 A. Company witness Allen provides the items included in the proposed unified
6 PSCR clause basing point on Exhibit I&M-28 (WAA-5).

7 **Q. What is the proposed PSCR basing point?**

8 A. I&M is proposing a revised PSCR basing point of 26.87 mills per KWH. This is
9 based on the projected level of costs and net energy requirement in 2010.

10 **Q. How was the basing point incorporated into base rates?**

11 A. Company witness Roush, uses the PSCR basing point of 26.87 mills per KWH
12 in developing the revenue for each of the rate classes and is reflected in
13 proposed rates.

14 **Q. Once a final order is issued, how will the new PSCR basing point be**
15 **reflected in I&M's PSCR factor?**

16 A. Assuming a final order implemented in 2010, the basing point for the proposed
17 unified rate area and PSCR clause will be 26.87 mills per KWH and, as a
18 result, reduce the PSCR factor billed to customers to zero. This change will
19 occur simultaneously with the change in base rates.

Other Trackers

20 **Q. Please generally describe the Generation Investment Tracker (GIT).**

21 A. The GIT establishes a mechanism for future recovery of capital costs, including
22 a return, and O&M expenses related to significant Commission-approved
23 generation investment projects. In particular, the costs included in this

1 proposed tracker would be generation-related, major in scope, and involve
2 projects constructed over a significant period of time.

3 **Q. Why is I&M requesting establishment of a GIT tracker as part of its rate**
4 **case?**

5 A. A tracker request at this time is efficient regulation as I&M will not have to
6 submit a new filing or an additional complete base rate case for cost recovery,
7 and the Commission will not have to process and consider a separate case to
8 include these major new pre-approved facilities in rate base. In addition, a
9 tracker allows the Commission to annually review the project and track the
10 amounts. Further, a tracker allows for sufficient oversight and prudence review
11 but requires less resources than required for a full rate case. Without the GIT,
12 the Company may not be able to avoid multiple base rate cases in the near
13 future.

14 The GIT will also avoid rate shock. Under the proposed GIT, I&M will
15 not be building up its Construction Work in Progress (CWIP) balance with
16 substantial debt and equity Allowance for Funds Used During Construction
17 amounts and consequently its Electric Plant in Service Balance and its rate
18 base. Phasing-in future rate base additions will alleviate rate shock for our
19 customers. As such, the GIT, as well as the other proposed trackers, should
20 reduce the number and frequency of future base rate filings that I&M would
21 have to make to recover expected future incremental costs for known and
22 approved projects and programs.

23 **Q. Please describe how the GIT will operate.**

1 A. As described in the testimonies of Company witnesses Peifer and Hruby, I&M
2 is proposing to undertake additional capital investment and O&M expenditures
3 through specified generation projects to modernize, upgrade, and generally
4 improve certain of I&M's generation units. The GIT will provide efficient
5 recovery of actual CWIP financing costs and in-service costs.

6 The Company in this filing has identified certain specific initial projects
7 for the GIT. I&M provides these example projects, which include both capital
8 investment and O&M expenses, to initiate investment programs following the
9 Commission's approval and with project funding through the GIT. For capital
10 projects, funding would consist of the recovery through the tracker of a carrying
11 cost on capital investment that would continue until the project is placed in
12 service and reviewed by the Commission in an annual reconciliation
13 proceeding. After a project is placed in service "recovery on and of" the
14 investment would commence through the tracker. "Recovery on" the
15 investment would be calculated at the overall rate of return authorized in the
16 Company's last approved general rate proceeding, with the equity component
17 of the rate of return grossed-up for tax effects. "Recovery of" would be
18 calculated using the Commission-approved depreciation rates applicable to the
19 particular class of property. The completed capital projects and CWIP would
20 be rolled into I&M's rate base in the next general rate case and the GIT rate
21 would be adjusted at that time to exclude these completed capital projects. For
22 the recovery of O&M expenses associated with those capital projects placed in
23 service, the recovery of expenses would occur on a dollar-for-dollar basis.
24 Based on an annual GIT filing schedule, recovery of costs for projects slated to

1 be in-service during the 12-month period would occur over the course of the
2 12-month effective period of a tracker factor, subject to reconciliation for
3 updated or final project cost and any acceleration or delay of project
4 completion.

5 The testimony of Company witness Roush discusses the rate design
6 and terms and conditions of the GIT tariff rider. The testimony of Company
7 witness Hayes discusses the accounting for the proposed GIT, including the
8 true-up over/under recovery deferral accounting for the difference between
9 actual incurred GIT costs and actual GIT revenues.

10 **Q. Do the estimated CWIP levels in rate base provide a sufficient cash return**
11 **on CWIP expenditures if I&M constructs major new qualifying facilities?**

12 A. No. When I&M constructs major new facilities, the inclusion of a return on
13 CWIP in rate base in base rates will become insufficient as construction
14 continues due to a regulatory lag in setting base rates. This will occur even if
15 I&M were to file annual base rate cases, although the effect would be less
16 adverse to I&M.

17 **Q. Is the proposed GIT similar to trackers approved by other state utility**
18 **commissions?**

19 A. Yes. The GIT is consistent with other state utility commission decisions on
20 trackers of similar purpose. For example, on November 20, 2007 Cause No.
21 43114, the IURC issued a Certificate of Public Convenience and Necessity and
22 Clean Coal Technology to Duke Energy Indiana (DEI) for its \$1.985 billion, 630
23 MW Integrated Gasification Combined Cycle (IGCC) baseload project in
24 Edwardsport, Indiana. The IURC allowed the incentive of timely recovery of

1 costs including a return on CWIP, net plant in service plus in-service
2 depreciation, O&M and taxes.

3 Also, on November 24, 2009 in Docket No. 09-008-U, the Arkansas
4 Public Service Commission approved a Generation Recovery Rider for
5 Southwestern Electric Power Company (SWEPCO). The approved Generation
6 Recovery Rider allows SWEPCO to recover through a tracker financing costs,
7 depreciation, taxes and O&M expenses on its 508 MW J. Lamar Stall Plant
8 concurrent with the plant being placed in service.

9 Also, on April 26, 2007 the Corporation Commission of the State of
10 Oklahoma (OCC) approved, in Cause No. PUD 200200038 Order No. 538439,
11 a Generation Cost Reconciliation Rider for Public Service Company of
12 Oklahoma (PSO) related to new peaking capacity of 166 MW at its
13 Southwestern Station in Anadarko, Oklahoma and of 170 MW at its Riverside
14 Station in Jenks, Oklahoma. The Generation Cost Reconciliation Rider
15 approved by the OCC includes traditional costs associated with plant in
16 service, including a return on the net plant investment at the actual weighted
17 cost of capital and inclusive of an ROE, depreciation expense, O&M expense,
18 and all related taxes.

19 **Q. Please generally describe the gridSMARTSM Tracker.**

20 A. I&M is planning to implement gridSMARTSM initiatives throughout its Michigan
21 service territory over a four-year period, if appropriate regulatory treatment is
22 granted by the Commission. As with the GIT, for capital projects, funding
23 would consist of the recovery through the tracker of a carrying cost on capital
24 investment that would continue until the project is placed in service, with

1 reviews by the Commission in an annual reconciliation proceeding. After a
2 project is placed in service “recovery on and of” the investment would
3 commence through the tracker. The gridSMARTSM tracker provides for
4 recovery of appropriate charges including the recovery of O&M and capital
5 costs. Similar to the GIT, the gridSMARTSM Tracker factors will be established
6 annually based upon a projected level of costs and include a reconciliation to
7 actual cost for the prior year. Per Company witness Hayes, I&M proposes to
8 use true-up over/under recovery deferral accounting for the difference between
9 actual incurred gridSMARTSM costs and the actual gridSMARTSM revenues,
10 which will be based on projected gridSMARTSM costs. Company witness
11 Walter provides the level of gridSMARTSM costs for the initial implementation of
12 the gridSMARTSM Tracker and Company witness Roush supports the revenue
13 requirement and rate design of the gridSMARTSM Tracker tariff.

14 **Q. Please generally describe the Enhanced Distribution Reliability Tracker**
15 **(EDRT).**

16 A. As explained by Company witness Ehler, the purpose of the EDRT is to
17 recover the costs associated with distribution reliability improvement work. The
18 EDRT will provide timely and full recovery of actual EDRT costs. The EDRT
19 factors will be established annually based upon a projected level of costs and
20 will include an annual reconciliation of projected versus actual cost for the prior
21 year. Company witness Ehler has provided the level of reliability enhancement
22 costs for the initial implementation of the EDRT and Company witness Roush
23 supports the revenue requirement and rate design of the EDRT tariff.
24 Company witness Hayes provides the accounting for the EDRT, including the

1 true up over/under recovery deferral accounting for the difference between
2 actual incurred EDRT costs and actual EDRT revenues.

3 **Q. Does I&M propose a carrying cost on over and under recovered EDRT**
4 **costs?**

5 A. Yes.

6 **Q. What carrying cost rate does I&M propose to apply to over- or under-**
7 **recoveries of EDRT costs?**

8 A. Due to the short-term nature of the EDRT costs over/under recovery balances,
9 I&M proposes to apply its monthly weighted-average cost of short-term debt to
10 any over- or under-recovery of EDRT costs.

11 **Q Please describe the Net Lost Revenue Recovery Tracker.**

12 A. The Company is proposing a Net Lost Revenue Recovery Tracker to collect
13 net lost revenues in order to make the Company whole for the throughput
14 impacts of mandated energy efficiency programs. The proposed mechanism
15 removes the disincentive for I&M to promote energy efficiency programs, and it
16 does so by compensating the utility for lost sales, net of variable costs
17 (primarily fuel), that directly result from customer responses to such programs.
18 I&M requests the tracker be put into effect beginning in 2011. Amounts
19 recovered through the Net Loss Revenue Recovery tracker would include net
20 lost revenues as described by Company witness Roush. The Net Lost
21 Revenue Recovery Tracker will be annually reconciled. The reconciliation will
22 true-up recovery for net lost revenues. The tracker factors would be adjusted
23 to reflect over/under collection of revenues during the prior annual period.
24 Company witness Roush calculates the net lost revenues and supports the rate

1 design and terms and conditions for the Net Lost Revenue Recovery Tracker.
2 In addition, Company witness Hayes explains I&M's accounting related to the
3 requested recovery of net lost revenues, including the true-up over/under
4 recovery deferral accounting for the difference between actual incurred net lost
5 revenue and actual Net Lost Revenue Recovery Tracker revenues.

6 **Q. Does I&M propose a carrying cost on over and under recovered Net Lost**
7 **Revenues?**

8 A. Yes.

9 **Q. What carrying cost rate does I&M propose to apply to over- or under-**
10 **recoveries of Net Loss Revenue Recovery costs?**

11 A. Due to the short-term nature of the net lost revenue over/under recovery
12 balances, I&M proposes to apply its monthly weighted-average cost of short-
13 term debt to any over- or under-recovery of net lost revenues.

14 **Amortization**

15 **Q. Please discuss the appropriateness of the inclusion of amortization of**
16 **certain existing and proposed Michigan regulatory assets.**

17 A. I&M is seeking recovery of these items, except for post-September 11,
18 2001(9/11) security and the nuclear decommissioning report costs, over two
19 years. These items are described in greater detail by Company witnesses
20 Hayes and Hruby. A two year amortization of these deferred costs will mitigate
21 the rate impact upon I&M's ratepayers, while not affecting materially I&M's
22 financial position. In addition, a two-year period is not out of line with the
23 amortization periods used in Michigan where utilities have been allowed to

1 recover similar costs and amounts. Further, a two year amortization will
2 minimize carrying charges on these amounts.

3 **Q. Is I&M requesting amortization of the proposed Regulatory Assets related**
4 **to post-September 11, 2001 (9/11) enhanced security?**

5 A. Yes. Consistent with MCL 460.10d(5) I&M is requesting recovery of enhanced
6 security costs, including a reasonable return on the unamortized balance, over
7 a period not to exceed five years. As such, I&M has incorporated a five year
8 amortization in this filing.

9 **Q. Is I&M requesting to amortize expenses related to the filing of this case?**

10 A. Yes. I&M is requesting to amortize over two years incremental expenses
11 associated with the development, filing, and support of this rate case. The
12 proposal includes incremental costs such as, the cost of outside counsel,
13 expenses, and outside witness/consulting services. The requested rate case
14 expenses are set forth on Exhibit I&M-107 (SMK-2).

15 **Q. Please explain I&M's request to recover the jurisdictional expenses**
16 **related to the Nuclear Decommissioning Study Expense.**

17 A. In its August 26, 1986 order in Case No. U-6150, the Commission approved a
18 plan to review the adequacy of all nuclear decommissioning provisions every
19 three years. Knight Cost Engineering Services, at the behest of I&M,
20 performed a decommissioning funding adequacy (DFA) study of I&M's annual
21 decommissioning provision for the Cook Nuclear Plant in November 2009.
22 This is a study I&M is required to complete every three years and it is therefore
23 appropriate to amortize the expense over the three years. The requested DFA
24 expenses are set forth on Exhibit I&M-107 (SMK-2).

Michigan Major Storm Damage Restoration Reserve

1 **Q. Please explain I&M's proposed Michigan Major Storm Damage**
2 **Restoration Reserve.**

3 A. I&M requests Commission approval to create a Michigan Major Storm Damage
4 Restoration Reserve. I&M's O&M expenses associated with repairs as a result
5 of major storm damage are volatile in nature as explained by Company witness
6 Ehler. I&M's forecast, as provided by Company witnesses Allen and Ehler,
7 includes approximately \$3 Million total company, and approximately \$596,000
8 Michigan jurisdictional, of major storm damage O&M expense. Accordingly,
9 I&M's proposed rates include the \$596,000 of the proposed Michigan Major
10 Storm Damage O&M expense on a Michigan jurisdictional basis in retail rates.
11 Beginning with the first month of final rate relief one twelfth of the annual
12 \$596,000 reserve amount for Michigan Major Storm Damage Restoration
13 would be compared with actual Michigan jurisdictional major storm damage
14 O&M incurred. If the incurred O&M is less than the monthly revenue amount,
15 the Company will record a regulatory liability for the difference. If the incurred
16 O&M exceeds the monthly revenue amount included in base rates, the
17 Company will record a regulatory asset for the difference. The cumulative
18 regulatory liability or regulatory asset balance would be adjusted each month
19 based on actual major storm damage O&M incurred versus the embedded
20 revenue received. I&M's proposed accounting is more fully described by
21 Company witness Hayes.

22 **Q. Does I&M propose carrying costs be applied to any over or under**
23 **recovered balances?**

1 A. Yes. Given the likelihood that the reconciliation/recovery period will span more
2 than one year, I&M proposes to apply a weighed average cost of capital rate
3 monthly to the prior month's cumulative over or under recovered balance. The
4 carrying cost mechanism and related proposed accounting is more fully
5 described by Company witness Hayes and the proposed initial rate is
6 supported by Company witness Hawkins.

7 **Q. Does I&M propose to reconcile and adjust the Michigan Major Storm**
8 **Damage Restoration Reserve amounts?**

9 A. Yes. I&M proposes to adjust the Michigan Major Storm Damage Restoration
10 Reserve in its next base rate case and include in the proposed base rates the
11 effects of returning to customers any over recovery including carrying charges
12 or collecting from customers any under recovery including carrying charges.

13 **Q. Is the proposed Michigan Major Storm Damage Restoration Reserve**
14 **methodology used by other AEP electric utility operating companies?**

15 A. Yes. On January 14, 2009 in Cause No. PUD 200800144, the OCC approved
16 a similar proposal for PSO.

AEP/CSW Merger Savings Reduction Rider

17 **Q Please explain the termination of the AEP/CSW Merger Savings**
18 **Reduction Rider credit.**

19 A. Pursuant to Commission Order Approving Settlement Agreement dated
20 December 16, 1999, in Case No. U-12204, I&M's current rates include an
21 AEP/CSW Merger Savings Reduction Rider credit, which will terminate
22 effective with the implementation of new rates for electric service resulting from
23 the instant proceeding. The Order Approving Settlement Agreement in Case

1 No. U-12204 authorized AEP/CSW Merger Savings Reduction Rider credits
2 for no less than the eight-year period following the June 15, 2000, merger of
3 AEP and CSW, with the Year 8 credit factors continuing until I&M's base rates
4 in Michigan are changed pursuant to a final order.

5 **Q. Does I&M intend to self-implement interim rates in this general rate**
6 **proceeding?**

7 A. Yes. In accordance with MCL 460.6a(1), I&M intends to self-implement interim
8 rates for service at the earliest opportunity but no sooner than 180 days after
9 the date of filing.

10 **Q. Please summarize your testimony in this proceeding.**

11 A. My testimony describes the preparation of I&M's case-in-chief and supports
12 I&M's Michigan jurisdictional required rate relief, explains I&M's merger of the
13 two PSCR rate areas, the expansion of the PSCR mechanism and the PSCR
14 basing point. I further identify the new tracker mechanisms I&M is requesting
15 and generally describe the reconciliation process for the trackers. Last, I
16 explain I&M's proposed Major Storm Restoration Reserve and the termination
17 of the AEP/CSW Merger Savings Reduction Rider Credit.

18 **Q. Does this conclude your pre-filed direct testimony?**

19 A. Yes, it does.