

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

* * * * *

In the matter, on the Commission's own motion,)	
to facilitate the implementation of the Federal)	
Communications Commission's Triennial Review)	Case No. U-13796
determinations in Michigan.)	
_____)	

At the May 28, 2003 meeting of the Michigan Public Service Commission in Lansing, Michigan.

PRESENT: Hon. Laura Chappelle, Chairman
Hon. David A. Svanda, Commissioner
Hon. Robert B. Nelson, Commissioner

ORDER AND NOTICE OF OPPORTUNITY TO COMMENT

On February 20, 2003, the Federal Communications Commission (FCC) announced that it was adopting rules in its Triennial Review proceeding¹ that will affect how incumbent local exchange carriers (ILEC) meet their statutory obligations to make unbundled network elements (UNEs) available to new entrants.

In order to facilitate the implementation of the FCC's anticipated Triennial Review order (the text of which has yet to be released), the Commission has determined that it would be helpful to solicit input from stakeholders. The Commission seeks comments on the following specific issues:

¹ Review of the Section 251 Unbundling Obligations of Incumbent Local Exchange Carriers, CC Docket No. 01-388, Implementation of the Local Competition Provisions of the Telecommunications Act of 1996, CC Docket No. 96-98, Deployment of Wireline Services Offering Advanced Telecommunications Capability, CC Docket No. 98-147.

1. The FCC has made a nation-wide presumptive finding that local circuit switching need not be made available as a UNE by ILECs to competitive local exchange carriers (CLECs) that provide service to business customers with high-capacity loops (described as the “enterprise market”). The basis for the FCC’s presumptive finding is that competition in enterprise markets would not be impaired if the local switching UNE were unavailable. However, the FCC further indicated that each state would have 90 days from the effective date of the Triennial Review order to rebut the presumption of “no impairment” as it affects that state. The Commission seeks general comments on a procedural mechanism that can be completed within the 90-day period. Comments should address the following related issues:

(a) Should the Commission make its impairment determinations in a single, generic proceeding that affects all ILECs, CLECs, and regions of the state? Or should it make individualized determinations for different carriers (or classifications of carriers) in different regions? If so, what would be the relevant geographic region? If some proceeding other than a generic case is envisioned, please describe. Should the determinations be made on the basis of a record created through evidentiary hearings or on written comments?

(b) What other issues should be addressed as part of the 90-day proceeding?

(c) To what extent should the Commission’s 90-day proceeding be coordinated or combined with similar investigations in other states in SBC’s region?

(d) What other regulatory changes would become necessary if the Commission were to decide to retain the tariff requirement to make local switching available as a UNE for the enterprise market?

(e) Provide any other comments regarding issues that should be considered by the Commission in implementing the FCC’s Triennial Review determinations.

2. The FCC’s February 20, 2003 announcement indicates that the rule changes will discontinue the requirement to offer local switching as a UNE for purposes of serving the “mass market.” However, the FCC further indicates that state commissions will have nine months to make individual findings as to whether the mass market would be impaired by such discontinuation. The Commission seeks general comments in regard to this rule change:

(a) To what extent should the Commission’s nine-month proceeding be coordinated or combined with similar investigations in other states in SBC’s region? If other state commissions in SBC’s region develop evidentiary records in comparable proceedings, should those records be adopted by reference or otherwise incorporated into the Commission’s record? If so, to what extent?

(b) To what extent should the Commission's investigation be expanded to include, beyond the question of impairment, the other rule changes noted in the FCC's February 20, 2003 announcement?

(c) What other regulatory changes would become necessary if the Commission were to make impairment findings that support retaining the tariff requirement to make local switching available as a UNE for the mass market?

(d) Should the Commission set a deadline for filing petitions for leave to intervene in advance of the initial hearing date or the issuance of any procedural schedule?

(e) Provide any other comments regarding issues that should be considered by the Commission in implementing the FCC's Triennial Review determinations.

3. The FCC's February 20, 2003 announcement highlights other significant rule changes. For example, the FCC has indicated that the Triennial Review order will: 1) clarify total element long-run incremental cost rules for purposes of UNE pricing; 2) make transitional provisions to allow for the conversion of UNEs to special access; 3) require shared transport; and 4) permit the commingling of UNEs and other wholesale services such as special access. To facilitate the orderly implementation of these significant rule changes, what procedures should the Commission institute?

Any interested person may file written public comments no later than June 13, 2003.² This docket is being opened for the purpose of seeking comment on the Triennial Review issues and procedures only.

The Commission has selected this case for participation in its Electronic Filings Program. Documents filed in this case must be submitted in both paper and electronic versions. An original and four paper copies and an electronic copy in the portable document format (PDF) should be filed with the Commission. Requirements for filing electronic documents can be found in the Electronic Filings Users Manual at: <http://efile.mpsc.cis.state.mi.us/efile/usersmanual.pdf>. You

² If the FCC's Triennial Review order is issued prior to June 13, 2003, the Commission may extend the comment period.

may contact the Commission Staff at 517.241.6170 or by e-mail at mpscefilecases@michigan.gov with any questions and to obtain access privileges prior to filing.³

The Commission FINDS that:

a. Jurisdiction is pursuant to 1991 PA 179, as amended, MCL 484.2101 et seq.; the Communications Act of 1934, as amended by the Telecommunications Act of 1996, 47 USC 151 et seq.; 1969 PA 306, as amended, MCL 24.201 et seq.; and the Commission's Rules of Practice and Procedure, as amended, 1992 AACS, R 460.17101 et seq.

b. A proceeding should be commenced to consider issues and procedures related to the implementation of the FCC's Triennial Review order in Michigan.

THEREFORE, IT IS ORDERED that comments on the issues identified by this order shall be filed on or before June 13, 2003.

³ If any residential customers seek to participate, but lack access to the computer equipment necessary to make electronic filings, they should contact the Executive Secretary to make alternative arrangements for filing comments.

The Commission reserves jurisdiction and may issue further orders as necessary.

MICHIGAN PUBLIC SERVICE COMMISSION

/s/ Laura Chappelle

Chairman

(S E A L)

/s/ David A. Svanda

Commissioner

/s/ Robert B. Nelson

Commissioner

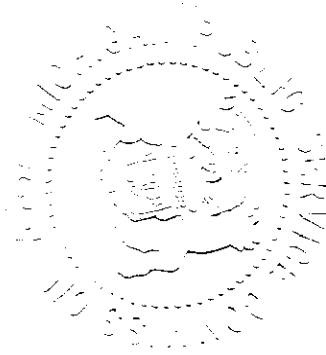
By its action of May 28, 2003.

/s/ Dorothy Wideman

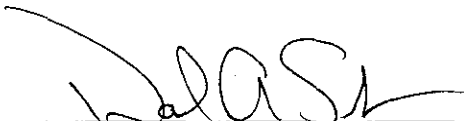
Its Executive Secretary


The Commission reserves jurisdiction and may issue further orders as necessary.

MICHIGAN PUBLIC SERVICE COMMISSION

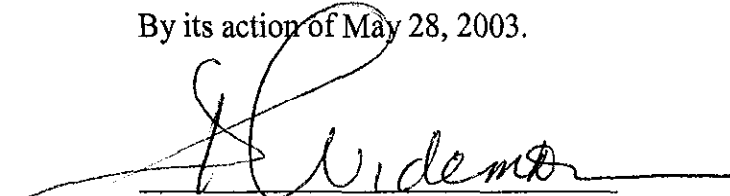



Chairman


Commissioner


Commissioner

By its action of May 28, 2003.


Its Executive Secretary

PROOF OF SERVICE

STATE OF MICHIGAN)


Case No. U-13796

County of Ingham)

Patricia A. Fronta being duly sworn, deposes and says that on May 28th, 2003, A.D. she served a copy of the Commission Order by mailing copies thereof by first class mail, postage prepaid, or by inter-departmental mail, to the persons as shown on the attached service list.

A handwritten signature in cursive script, reading "Patricia Fronta", written over a horizontal line.

Subscribed and sworn to before me
this 28th day of May 2003


Notary Public, Ingham, County, Michigan
My Commission expires August 16, 2004

ALL COMMUNICATION ORDERS

PAGE: 1
DATE: 02/18/2003

4M COMMUNICATIONS, INC.
P.O. BOX 269
TRAVERSE CITY MI 49685-0269

DATABASE SERVICES
LEXIS NEXIS
P.O. BOX 933
DAYTON OH 45401-

MR. DON EITNIEAR I.D.
DMB - TELECOMMUNICATIONS DIV.
OTTAWA BUILDING
LANSING ID MAIL

MR. JEFFREY STOMMEN
FRONTIER COMMUNICATIONS OF MICHIGAN
109 RANDOLPH STREET
BROOKLYN MI 49230-

MR. AGRIS PAVLOVSKIS
MICHIGAN EXCHANGE CARRIERS ASSOCIATION
P. O. BOX 20025
LANSING MI 48901-0025

MR. PHILLIP CROSS
PUBLIC UTILITIES REPORTS, INC.
8229 BOONE BOULEVARD, SUITE 401
VIENNA VA 22182-

MS. MONICA MARTINEZ
SENATE DEMOCRATIC STAFF
ROMNEY BUILDING
LANSING ID MAIL

MR. JOHN PESTLE
VARNUM, RIDDERING, SCHMIDT & HOWLETT
BRIDGEWATER PLACE
P.O. BOX 352
GRAND RAPIDS MI 49501-0352

1-2001 ILEC
1-2001 ILEC

Ace Telephone Company
Dave Schroeder
102 E. Mesick Ave., P.O. Box 69
Mesick, MI 49668 0069

Allendale Telephone Co.
Mike Osborne
6568 Lake Michigan Drive
Allendale, MI 49401

Ameritech Michigan
Robin Gleason
201 N. Washington Sq. Ste. 920
Lansing, MI 48933

Baraga Telephone Company
Bill Stark
204 State St.
Baraga, MI 49908

Barry County Telephone
Robert Fisher
P. O. Box 128
Delton, MI 49046

Blanchard Telephone Company
Duane Bronson
P. O. Box 67
Blanchard, MI 49310

Bloomington Telephone Company
Tom Beltz
P. O. Box 187
Bloomfield, MI 49026

Carr Telephone Company
Mitch Bogner
4325 Masten Rd.
Branch, MI 49402

CenturyTel of Michigan
Vickie Norris
17 S. High St., Ste. 1250
Columbus OH 43215

CenturyTel of Northern Michigan
Vickie Norris
17 S. High St., Ste. 1250
Columbus, OH 43215

CenturyTel Midwest
Vickie Norris
17 S. High St., Ste., 1250
Columbus, OH 1250

CenturyTel of the Upper Peninsula
Vickie Norris
17 S. High St., Ste. 1250
Columbus, OH 43215

Chapin Telephone Co.
Greg Ringle
19994 W. Ridge Rd.
Elsie, MI 48831

Chippewa County Telephone
Bill Beaune
101 State St., P. O. Box 309
Brimley, MI 49715

Climax Telephone Company
Gilbert Collver
110 North Main St.
Climax, MI 49034

Frontier Communications of MI
Ron Williams
109 Randolph St.
Brooklyn, MI 49230

Hiawatha Telephone Company
Robert Orent
108 West Superior St.
Munising, MI 49862

Kaleva Telephone Company
Harry Cribbs
9281 Osmo St.
Kaleva, MI 49645

Lennon Telephone Company
Paul M. Bowman
3095 S. Sheridan Ave., P.O. Box 329
Lennon, MI 48449

Midway Telephone Company
Robert W. Orent
108 West Superior St.
Munising, MI 49862 1192

Ogden Telephone Company
Linda Corie
4726 E. Weston Rd.
Blissfield, MI 49228

Ontonagon County Telephone
Robert Orent
108 West Superior St.
Munising, MI 49862 1192

Peninsula Telephone Company
Jack Solomonson
14909 Peninsula Dr.
Traverse City, MI 49684

Pigeon Telephone Company
Edwin Eichler
11 S. Main, P. O. Box 650
Pigeon, MI 48755

Sand Creek Telephone
Neil Percy
6525 Sand Creek Highway
Sand Creek, MI 49279

Springport Telephone Company
Mr. Hammond
400 East Main St., P. O. Box 208
Springport, MI 49284

TDS Telecom/Augusta
Kirk A. Dewey
212 S. Webster St.
Augusta, MI 49012

TDS Telecom/Wolverine
Melody King
4712 E. Main St., P.O. Box 292
Millington, MI 48746

TDS Telcom/Island
Charlene Burnison
P. O. Box 78
Sanford, MI 48657 0078

Verizon North Inc.
Michael Marczyk
860 Terrace St.
Muskegon, MI 49440

Verizon North Systems
Mark Marczyk
860 Terrace St.
Muskegon, MI 49440

Westphalia Telephone Co.
Dave Fox
109 E. Main, P.O. Box 327
Westphalia, MI 48894

Winn Telephone Company
Les Jenkins
2766 W. Blanchard Rd., P.O. Box 367
Winn, MI 48896

Waldron Telephone Company
Kathryn Fox
119 S. Main St., P.O. Box 197
Waldron, MI 49288 0197

000 C-LEC
000 C-LEC
000 C-LEC
000 C-LEC

1-800-Reconex
William Braun
2500 Industrial Ave., P. O. Box 9
Hubbard, OR 97302

360networks (USA), Inc.
Julie R. Hawkins
12202 Airport Way, Ste. 300
Broomfield, CO 80021-2587

A.R.C. Networks, Inc.
Eugene Conlon
175 Pinelawn Rd. #408
Melville, NY 11747-3180

Access One, Inc.
Mark Jozwiak
820 W. Jackson Blvd, 4th FL.
Chicago, IL 60607

Accu Tel of Texas, Inc.
Debi Glick
7900 Carpenter Freeway
Dallas, TX 75247

ACD Telecom, Inc.
Kevin Schoen
4980 Northwind Dr.
East Lansing, MI 48823-5089

ACN Communications Services, Inc.
Sir/Madam
32991 Hamilton Ct.
Farmington Hills, MI 48334

Adelphia Business Solutions
Terry Romine
One North Main St
Coudersport, PA 16915

Advanced TelCom Inc.
Clifford G. Rudolph
110 Stony Point Rd. 2nd Fl.
Santa Rosa, CA 95401-4118

Affinity Network, Inc.
Glen Stockton
4380 Boulder Hwy.
Las Vegas, NY 89121

Affinity Telecom
Mr. John Kopanakis
757 Lounsbury
Rochester, MI 48307

Allegiance Telecom of Michigan
Mary Albert
1919 M Street N.W.
Washington, DC 20036

Allendale Telephone Company
Mike Osborne
6568 Lake Michigan Dr.
Allendale, MI 49401

Allied Riser of Michigan
Todd Doshier
1015 31st St NW
Washington DC 20007-4406

American Fiber Network, Inc.
Rob Heath
9401 Indian Creek Pkwy., Ste. 140
Overland Park, KS 66210

Ameritech Communications
Norm Descoteaux
9525 W. Bryn Mawr, Ste. 6045
Rosemont, IL 60018

Ameritech Michigan
Robin Gleason
201 N. Washington Sq., Room 920
Lansing, MI 48933

AmeriVoice Telecommunications
Louis L. Miller
212 W. Wisconsin Ave., Ste. 500
Milwaukee, WI 53203

Arbros Communications Licensing
Robert Condon
1100 Wayne Avenue Ste. 800
Silver Springs, MD 20910

AT & T Communications of MI
Frances Brown
215 S. Washington Sq., Ste. 230
Lansing, MI 48933

AT&T Cable Services
1901 Horton Rd.
Jackson, MI 49203

Atlas Communications LTD.
B. Miller
100 Front St., Ste. 1370
Conshohocken, PA 19428

B&S Telecom Inc.
Saul Anuzis
5 Locust Lane
Lansing, MI 48911

Baraga Telephone Company
Barbara S. Will
204 State. St.
Baraga, MI 49908

Bilan Communications Inc.
Thoms J. Bilan
168 Riley Street, P. O. Box 102
Dundee, MI 48131

Birch Telecom of the Great Lakes
Barb Fillinger
2020 Baltimore Ave.
Kansas City, MO 64108

Bloomington Telephone Co., Inc.
Sid Shank
P. O. Box 187
Bloomington, MI 49026

Borderland Communications
Bruce Reubar
1133 Main, P. O. Box 3
Niagara, WI 54151

Broadview Networks
Ana Bataille
400 Horsham Rd., Ste. 130
Horsham, PA 19044

Broadwing Local Services, Inc.
Karen Hanson
1122 Capital of Texas Highway, S
Austin, TX 78746-6426

Brooks Communications
James R. Denniston
205 North Michigan Ave., Ste. 3700
Chicago, IL 60601

Buckeye Telesystem, Inc.
Thomas K. Dawson
5566 Southwyck Blvd.
Toledo, OH 43614

Building Communications Inc.
Jerry Ludwick
54 N. Main St.
Three Rivers, MI 49093-1532

Bullseye Telecom
Tom Tisko
25900 Greenfield Rd., Ste. 330
Oak Park, MI 48237

BullsEye Telecom Inc.
Tom Tisko
25900 Greenfield Rd., Ste. 330
Oak Park, MI 48237

C2C Fiber of Michigan LLC
Kyle Dickson
8275 El Rio, Ste. 110
Houston, TX 77054

C3 Networks & Communications Ltd.
Sir/Madam
2600 Via Fortune Ate. 500
Austin, TX 78746

Call Giant
David Thiery
21419 VanDyke
Warren, MI 48089

Carr Telephone Company
Mitch Bogner
4325 Masten Rd.
Branch, MI 49402

CAT Communications
Doyal Bryant
P. O. Box 6129
Roanoke, VA 24017-0129

CCCFMI, Inc. d/b/a CONNECT!
Carole Hamon
P. O. Box 619
Bryant, AR 72089-0619

CenturyTel Solutions LLC
Ron Johnson
100 Century Park Dr.
Monroe, LA 71203

Ciera Network Systems, Inc.
Robert Livingston
1250 Wood Branch Park Dr. 600
Houston, TX 77079-1212

CIMCO Communications Inc.
William Capraro Jr.
1901 S. Meyers Rd, Ste 700
Oakbrook Terrace, IL 60181

City of Coldwater Telecommunications
Linden H. Cox
28 W. Chicago St., P. O. Box 469
Coldwater, MI 49036

CityNet Telecom, Inc.
Mark Perkell
8403 Colesville Rd., 14th Floor
Silver Springs, MD 20910

Climax Telephone Company
Gilbert Collver
110 North Main St.
Climax, MI 49034

CMC Telecom, Inc.
Craig M. Champagne
50481 Pontiac Trail
Wixom, MI 48393

Coast to Coast
Stephanie Kurlan
9201 N. Central Expressway
Dallas, TX 75231

Comcast Business Communications
Beth Choroser
1500 Market Street
Philadelphia, PA 19102

Comcast Telecommunications of MI
Shannon VanSach
29777 Telegraph Rd., Ste. 4400-B
Southfield, MI 48034

Comm South
Rick Brown
2909 N. Buckner Blvd., Ste. 800
Dallas, TX 75228

Computer Intelligence 2 Inc. (CI2)
Tonia Landry
200 Galleria Pkwy, NWSte. 1550
Atlanta, GA 30339

BT Communications Sales
Linda Cicco
2355 Dulles Corner Blvd #LBBY
Herndon, VA 20171-3428

CoreComm Michigan Inc.
Scott Kellogg
70 W. Hubbard, Ste. 410
Chicago, IL 60610

Corvus, Inc.
David C. Hoover
29777 Telegraph Rd., Ste. 2151
Southfield, MI 48034

Cypress Communications Operating Co.,
Inc.
Sir/Madam
15 Piedmont Rd., Ste. 100
Atlanta, GA 30305

Cytel
Kara Kellogg
3838 N Sam Houston Pkwy, East Ste.400
Houston, TX 77032

DayStarr Communications
Collin Rose
321 N. Shiawassee, P. O. Box 264
Corunna, MI 48817

Deerfield Farmers' Telephone Co.
David LaRocca
4200 Teal Road
Petersburg, MI 49270

DIECA Communications Inc.
Melia A. Carter
227 W. Monroe, 20th Floor
Chicago, IL 60606

Dominion Telecom Inc.
701 E. Cary St. 9th Fl. 1 James River Plaza.
Richmond, VA 23219

Dominion Telecom, Inc.
Alan J. Dole
P. O. Box 3660
Glen Allen, VA 23058-3660

dPI-Teleconnect LLC
David Pikoff
2997 LBJ Freeway, Ste.225
Dallas, TX 75234

Drenth Telephone Company
Wayne Ter Haar
738 64th Ave.
Zeeland, MI 49464

DSLnet Communications LLC
Wendy Bluemling
545 Long Wharf Dr., Fifth Floor
New Haven, CT 06511

EagleNet, Inc.
Victor Shepherd
5222 33rd St., SE
Grand Rapids, MI 49512

Easton Telecom Services Inc.
Robert Mocas
3046 Brecksville Rd., Summit II Bldg.
Richfield, OH 44286

New Rochelle Telephone Corp.
Nancy Beck
543 Main St.
New Rochelle, NY 10801

Emergent Communications LLC
Sir/Madam
801 Nicolet Mall
Minneapolis, MN 55402

Enkido, Inc.
Nayel Shafei
54 Center St.
Englewood Cliffs, NJ 07632-0507

Ernest Communications Inc.
Joseph J. Ernest
6475 Jimmy Carter Blvd., Ste. 300
Norcross, GA 30071

Essential.com
Peter Mills
OneBurlington Woods Dr.
Burlington, MA 01803

Everest Connections Corp.
Rachel Lipman Reiber
4740 Grand, Ste. 200
Kansas City, MO 64112-2254

Excel Telecommunications Inc.
Becky Gipson
1600 Viceroy Dr.
Dallas, TX 75235

EZ Phone
Daniel J. Coulter
1095 Home Ave.
Akron, OH 44310

Fairpoint CommunicationsSolutions
Michael Kent Sr.
6324 Fairview Rd.
Charlotte, NC 28210

Fibernet of Michigan
Steve Hamula
211 Leon Sullivan Way
Charleston, WV 25301

First Communications, LCC
Sir/Madam
3340 W. Market Street
Fairlawn, OH 44333-3306

Focal Communications
Jane Van Duzer
200 North LaSalle St., Ste. 820
Chicago, IL 60601

Free Network LLC
Tara Luzod
1607 E. Big Beaver Rd., Ste. 105
Troy, MI 48083

Frontier Communications of America
Michael J. Nighan
180 South Clinton Ave.
Rochester, NY 14646

Global Crossing
Cathy Murray
101 N. Wacker Dr., #220
Chicago, IL 60606-7301

Global Telelink Services Inc.
Mr. Smith
2810 Spring Rd., SE, Ste. 106
Atlanta, GA 30339-3066

Globalcom, Inc.
Gavin McCarty
333 West Wacker Dr., 15th Fl.
Chicago, IL 60606

Great Lakes Comnet, Inc.
Al Eaton
6607 W. St. Joseph, Ste. 200
Lansing, MI 48917

Grid4 Communications Inc.
C. Christopher Hopkins
2755 Buckingham
Birmingham, MI 48009

Group Long Distance, Inc.
Lance J. M. Steinhart
6455 East Johns Crossing, Ste. 285
Duluth, GA 30097

Hillsdale, City of, Advanced Comm.
R. Wesley Kelley
45 Monroe St., P. O. Box 271
Hillsdale, MI 49242

HJN Telecom
Herbert J. Newton
3235 Satellite Blvd., Bldg. 400, Ste. 300
Duluth, GA 30096

Horizon Telecommunications
Richard C. Gould
4660 S. Hagadorn Rd., Ste. 320
East Lansing, MI 48823

ICG Telecom Group
Scott Beer
161 Inverness Dr. West
Englewood, OC 80112

IG2, Inc.
5018 - 196th Street
Fresh Meadows, NY 11365-1319

Intrado Communications Inc.
Cindy Clugy
1610 Dry Creek Rd.
Longmont, Co 80503

IPCommunications
Sean Minter
17300 Preston Rd., Ste. 300
Dallas, TX85260

IPVoice Communications Inc.
Barbara S. Will
7585 E. Redfield Rd., Ste. 202
Scottsdale, AZ85015

JAS Networks, Inc.
Bret G. Seely
66 E. Michigan Ave.
Battle Creek, MI49017

Joy Lines, Inc.
Tyrus D. Toles
19310 Joy Rd.
Detroit, MI48228

KMC Data LLC
Randy Meacham
1545 Rt. 206, Ste. 300
Bedminster, NJ07921

KMC Telecom II Inc.
Mike Duke
1755 North Brown Rd.
Lawrenceville, GA30043

KMC Telecom III Inc.
Mike Duke
1755 North Brown Rd.
Lawrenceville, GA30043

KMC V, Inc.
Mike Duke
1755 North Brown Rd.
Lawrenceville, GA30043

Lennon Telephone Company
Paul Bowman
3095 S. Sheridan Avenue P. O. Box 329
Lennon, MI48449

Level 3 Communications LLC
William P. Hunt III
1025 Eldorado Blvd.
Broomfield, CO80021

Local Exchange Carriers Of Michigan
Pete Lemke
3923 28th St., SE#138
Grand Rapids, MI49512

Long Distance of Michigan
Tom Feles
8801 Conant St.
Hamtramck, MI482111403

Lucre, Inc.
R. Steven Hale
4011 Plainfield NE
Grand Rapids, MI49525

Maxcess
James Marchant
PO Box 9514119
Lake Mary, FL32795-1419

Max-Tel Communications, Inc.
Sir/Madam
103 N. Wickham St., P. O. Box 280
Alvord, TX76225

MCI Metro Access Services Inc.
James R. Denniston
205 North Michigan Ave., Ste. 3700
Chicago, IL 60601

MCI WorldCom, Communications Inc.
James R. Denniston
205 North Michigan Ave., Ste. 1100
Chicago, IL60601

McLeod USA
Dawn Haase, Legal Dept.
6400 C St., SW., P. O. Box 3177
Cedar Rapids, IA 52406 3177

MediaGate Communications, Inc.
Mark Winslow
122 Lake St.
Crystal, MI48818

Metro Teleconnect Companies
Sir/Madam
2150 Herr St.
Harrisburg, PA17103

Metromedia Fiber Network Services
Karen Nations
One Metromedia Plaza
East Rutherford, NJ07073

Metronet-Telecom, Inc.
David Choma
2182 N. Cedar
Holt, MI48842

MichTel, Inc.
Daniel Gonos
10 W. Huron St.
Pontiac, MI48342 2100

Midwestern Telecommunications Inc.
Jerry Holt
4749 Lincoln Mall Dr., Ste. 600
Matteson, IL

Mpower Communications Central Corp.
David Woodsmall
175 Sully's Trail, Ste. 300
Pittsford, NY 14534

Mpower Communications Corp.
David McGann
1701 Golf Rd., Tower 2, 5th Floor
Rolling Meadows, IL60008

Navigator Telecommunications
Michael McAlister
P. O. Box 13860
North Little Rock, AR72113-3860

Net Express d/b/a Advent Telecom
David Tuzinowski
42850 Garfield, ste. 102
Clinton Twp., MI 48038

New Access Communications LLC
Sir/Madam
801 Nicolet Mall, Ste. 350
Minneapolis, MN 55402

New Edge Networks
Stacey Waddell
3000 Columbia House Blvd., Ste. 106
Vancouver, WA98661

Nexus Communications
Sir/Madam
7830 N. Central Dr., Ste. C
Lewis Center, OH43035

NOS Communications
Glen Stockton
4380 Boulder Hwy.
Las Vegas, NV89121

NOW Communications
Larry W. Seab
2000 Newpoint Place Prky., Ste. 900
Lawrenceville, GA30043

Ntegrity Telecontent Services, Inc.
Keith Machen
6280 Martin Rd.
Columbia, MD21044

NTERA, INC.
Sir/Madam
1020 N.W. 163rd Dr.
Miami, FL33169

Omniplex Communications Group
Richard D. Petty
16024 Manchester Rd., #200
Ellisville, MO 63011-2161

One Point Communications - Illinois LLC
Sir/Madam
105 Field Dr., Ste. 300
Lake Forest, IL 60045

OneStar Long Distance, Inc.
Ami Larrison
7100 Eagle Crest Blvd.
Evansville, IN47715

OnFiber Carrier Services
Glenn Stover
11921 N. Mopac Expressway, Ste. 100
Austin, TX78759 3545

PaeTec Communications Inc.
J.T. Ambrosi
600 Willowbrook Office Pk.
Fairport, NY14450 4233

Pathnet Operating Inc.
Mary McDermott
11720 Sunrise Valley Drive
Reston, VA20191

Planet Access
Michael Zengerle
13137 Log Cabin Point
Fenton MI48430

Preferred Carriers Services
Luis Gutterez
14681 Midway Rd., Ste. 105
Addison, TX75244

Premiere Network Services
Leo Wrobel
1510 North Hampton Rd., Ste. 120
DeSoto, TX75115

Primus Telecommunications Inc.
Kathleen Kerr Lawrence
1700 Old Meadow Rd., 3rd Floor
MacLean, VA22102

Quantum Shift Communications
Edward A. Brinskele
88 Rowland Way, Ste. 145
Novato, CA94945

Quick Communications
Amy Harris
9018 Stonehaus Ct.
Clarkston, MI48348

Qwest Communications Corporation
David Ziegler
1801 California St., 47th Fl.
Denver, CO80202

Qwest Communications Intl.
Carol Kuhnnow
1801 California St.
Denver, CO80202

Qwest Interprise America, Inc.
Carol Kuhnnow
4250 N. Fairfax Dr., 13th Fl.
Arlington, VA22203

RACCEnterprises, LLC
Richard L. Bacon
7381 U.S. 31 North
Alanson, MI49076

Range Telecommunications
David J. Savolanien
2342 U.S. 41 West
Marquette, MI 49855

RVP Fiber Company LLC
20 Monroe, NW Ste. 450
Grand Rapids, MI49503

Sage Telecom, Inc.
Gary Nuttall
805 Central Expressway, Ste. 100
Allen, TX750132789

ServiSense.Com
Christopher McKeown
115 Shawmut Rd
Canton, MA 02021

Smoke Signals Communications
Marla J. Hanley
1600 Viceroy
Dallas, TX75235

Sprint Communications
Brett D. Leopold
6450 Sprint Pkwy, Mailstop
KSOPHN0212-2A461
Overland Park, KS 66251

Superior Spectrum Inc.
David Puskala
620 South Lake St.
Marquette, MI4985

Suretel, Inc.
Candice Gateley
5 N. McCormick
Oklahoma City, OK73127

Talk America Inc.
Sharon Thomas
12001 Science Dr., Ste. 130
Orlando, FL32828

Talk Unlimited Now, Inc.
Robin Cadwell
3606 Sout Waverly Place
Tampa, FL 33629

TC3 Telecom Inc.
Joseph P. Mattausch
1114-F South Winter St.
Adrian, MI49221

TCG-Detroit
Frances Brown
215 S. Washington, Sq. 230
Lansing, MI48933

TDS MetroCom, Inc.
Shane Kaatz
525 Junction Rd., Ste. 6000
Madison, WI53717

Telecents Communications Inc.
Jeffrey P. Lauzon
8615 Richardson Rd., Ste. 200
Walled Lake, MI48390

Telecom Plus
Julie Grato
5251 110th Avenue, N. Ste. 118
Clearwater, FL33760

Tele-Phone Communications
Kevin Bahri
6142 E. McNichols
Detroit, MI48212

Telera Communications, Inc.
Robert Stewart
910 E. Hamilton
Campbell, CA95008

Telicor Inc.
Lance J.M. Steinhart
6455 East John's Crossing, Ste. 285
Duluth, GA30097

Teligent, Inc.
Terri Natoli
460 Herndon Pkwy, Ste 100
Herndon, VA 20170

Telnet Worldwide, Inc.
Mark Iannuzzi
5455 Corporate Dr., Ste. 206
Troy, MI49098

TransNational Communications
Richard Hargrave
2 Charles Gate West
Boston, MA02215

TruComm Corporation
Martin S. Segal
1608 Barclay Blvd.
Buffalo Grove, IL60089 4523

Truly Clear Communications
Patrice Henderson
PO Box 35320
Detroit, MI48235

United Communications Systems, Inc.
500 W. Madison St., Ste. 411
Chicago, IL60661

United Telecom, Inc.
Scott Baldwin
11150 Bridle Path
Alanson, MI49706

Universal Access Inc.
Tina Tyglieski
233 S. Wacker Dr., Ste. 600
Chicago, IL60606

Universal Telecom, Inc.
Sir/Madam
210 S. First St., Ste. A, P. O. Box 679
LaGrange, KY 40031

US Telepacific Corp.
David P. Glickman
515 S. Flower St., 49th Floor
Los Angeles, CA90071

US Xchange of Michigan
Mary Whiting
56 Grandville, SW
Grand Rapids, MI49503

VarTec Telecom, Inc.
1600 Viceroy Dr.
Dallas, TX57235

Verizon North Systems
Michael Marczyk
860 Terrace St.
Muskegon, MI49440

Verizon Select Services Inc.
Patricia Heise de Barros
6665 Mprt MacArthur Blvd., HQK02D84
Irving, TX75039

Vertex Broadband
Sir/Madam
925 N. Wilwaukee Ave.
Wheeling, IL60090

Waypoint Telecommunications
Sir/Madam
124 W. Allegan, Ste. 1120
Lansing, MI48933

Westphalia Telephone Company
Dave Fox
109 E. Main St., P. O. Box 327
Westphalia, MI48894

Williams Local Network
Wilson Busby
2800 One Williams Center
Tulsa, OK74172

Winn Telephone Company
Les Jenkins
2761 W. Blanchard Rd., P O Box 367
Winn, MI48896

Winstar Communications, LLC
Kimberly A. Bradley
1850 M Street, NW, Ste . 300
Washington, DC 20036

XOMichigan, Inc.
Theresa Powell
Two Easton Oval Ste. 300
Columbus, OH43219

Z-Tel Communications Inc.
Tim Seat
601 South Harbor Island, Ste. 220
Tampa, FL33602

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000 IXC
000 IXC

360 Networks (USA)
Sir/Madam
12202 Airport Way, Ste. 300
Broomfield, CO 80021 2587

AT&T Communications
Frances E. Brown
215 S. Washington, Ste. 230
Lansing, MI 48933

Lightyear Communications
Sir/Madam
1901 Eastpoint Pkwy
Louisville, KKY 40223

Maxcess
Sir/Madam
P. O. Box 951419
Lake Mary, FL 32795-1419

MCI WorldCom Communications
James Denniston
205 N. Michigan Ave., Ste. 1100
Chicago, IL 60601

Nor Light
Robert E. Rogers
275 Corporate Dr.
Brookfield, WI 53045 5818

QWEST Communications Corp.
David Ziegler
1801 California St., 47th Fl.
Denver, CO 80202

Sprint Communications
Brett Leopold
8140 Ward Parkway, 5E
Kansas City, MO 64112

WorldCom Network Services
James Denniston
205 N. Michigan Ave., Ste. 1100
Chicago, IL 60601